

# Transportation Development Impact Fee (DIF) Program Nexus Study

Prepared for:  
CITY OF RANCHO CUCAMONGA

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FEHR  PEERS

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# Executive Summary

## What is the Citywide Transportation Development Impact Fee (DIF)?

The Transportation Development Impact Fee Program (“DIF”) is a type of development impact fee created to address the impacts of new residents and workers utilizing transportation-related infrastructure, such as roads, intersections, bridges, as well as facilities that serve transit, pedestrians and/or non-motorized vehicles (e.g., trails, bike lanes, sidewalks, etc.). The fee is established such that new development and redevelopment projects will pay their “fair share” towards new and expanded transportation infrastructure and facilities that mitigate the impacts caused by this growth.

## Who pays the DIF?

Development impact fees are paid for by applicants of land use development and redevelopment projects including residential, office, retail, and industrial uses.

## How is the DIF calculated?

The Citywide Transportation Development Impact Fee (DIF) is calculated based on this Nexus Study prepared per the requirements of the Mitigation Fee Act. Fees established herein follow the fundamental legal tenets of having an essential nexus (relationship), and being roughly proportional, to the impacts which the fee is designed to mitigate. The relationship is drawn between transportation related impacts of future development and the necessary transportation infrastructure improvements, such as road expansions and non-motorized transit facilities, identified to support the increased demand. The costs associated with the identified improvements are then proportionally related to future development quantified by the magnitude of anticipated impacts. As the DIF is a type of development impact fee

program, it is designed to account for the impacts of future developments and not to address existing deficiencies. Specifically, fee programs cannot charge new development to fix existing deficiencies and, as such, this study needs to identify whether there are existing deficiencies on the system and ensure that the cost to fix those deficiencies are not burdened onto existing development. This is typically evaluated related to roadway capacity where a segment or intersection may not be operating at the city's defined acceptable threshold. In this instance, the full cost of the improvement cannot be burdened onto new development (although new development can be burdened with their "fair share" of the cost of the improvement).

## **How are fees assessed?**

The DIF fees are assessed based on the anticipated impact of new developments on the transportation infrastructure, calculated using the Equivalent Dwelling Unit (EDU) method. Assessed fees are proportional to the development's estimated increase to transportation demand, with different land use categories, such as residential, commercial, and industrial, assigned appropriate rates based on their impact. The fee assessment process involves identifying the project's land use, calculating the number in units of a particular land use category, and applying fees based on the calculated maximum allowable fee and adopted fee schedule.





# Introduction

## Nexus Study Scope

This Transportation Impact Fee Program Nexus Study (“Nexus Study” or “Study”) provides the technical documentation to support the City of Rancho Cucamonga’s (“City”) update of the Citywide Transportation Development Impact Fee (DIF) program by defining the relevant geographic boundaries, the types of development projects to which the fee is imposed, and the types of transportation infrastructure to be funded by the fee program. Since its inception in 1991, the City’s DIF has worked continuously to fund infrastructure improvements throughout the City to support its growth. By updating the DIF with current growth estimates, changes to infrastructure needs, recent infrastructure costs, and the associated fee basis this Study re-evaluates the service standards of existing transportation facilities, the need for planned facilities to maintain a consistent standard of transportation service and determine a justifiable cost per unit of demand by future developments.

The Nexus Study provides the basis for the City to collect fees consistent with the California Mitigation Fee Act (AB 1600/Government Code 66000 et seq.). This analysis also demonstrates that the fees established have a reasonable relationship based on the needs, benefits, and proportionality to the impacts which the fee is designed to mitigate.

## Regulatory Context

### California Government Code

The California Government Code §§ 66000-66025, often referred to as the Mitigation Fee Act, governs how local governments can impose development impact fees. This legislation ensures that such fees are both legally defensible and equitable. The Mitigation Fee Act allows the City to adopt an ordinance that

enables the fee and defines the program structure. The fee may be updated periodically when supported by a technical analysis and approved by City Council.

In establishing, increasing, or imposing a fee as a condition for the approval of a development project<sup>1</sup>, Government Code §§ 66001(a) and (b) state that the local agency must:

- Identify the purpose of the fee.
- Identify how the fee is to be used.
- Determine how a reasonable relationship exists between the fee established and type of development project for which the fee is imposed.
- Determine how the need for the public facility relates to the type of development project for which the fee is imposed.
- Demonstrate the relationship between the fee and the cost of the public facility.

Once the DIF is adopted, this Nexus Study and the technical information it contains will be maintained and reviewed periodically by the City to ensure impact fee accuracy and to enable the adequate programming of funding sources. To the extent that transportation improvement requirements, costs, and development potential changes over time, the fee program will need to be updated.

### **California Assembly Bill 602**

Effective January 1, 2022, AB 602 requires that impact fees levied on residential development must be calculated such that they are proportional to the square footage of future units. A nexus study must evaluate how existing and future residential development can be estimated by residential square feet or document why the use of residential square feet is not relevant as it would not appropriately reflect the relationship between the fee, facility demand, and residential land use.

Effective July 1, 2022, AB 602 also mandates that large jurisdictions<sup>2</sup> adopting a nexus study shall adopt a capital improvement plan as a part of the nexus study. At the time of this Study's development, the residential population within the County of San Bernardino is approximately 2.18 million<sup>3</sup> and thus, a Capital Improvement Plan (CIP) is required as a part of this Study. The City of Rancho Cucamonga updates and publishes the Capital Improvement Program as part of the annual citywide budgeting procedure, and the latest documentation can be found on the City's website.

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<sup>1</sup> Development includes any land use activity that involves construction of residential, commercial, industrial, office, or other non-residential improvements which requires the issuance of a building permit. Such improvements are generally expected to create additional impacts to the City's transportation infrastructure once completed through additional travel demand associated with the proposed use.

<sup>2</sup> As defined in Section 53559.1 of the Health and Safety Code, "Large jurisdiction" means a county with a population of more than 250,000, or any city within that county.

<sup>3</sup> United States Census Bureau, 2023 ACS 1-Year Estimate



## California Environmental Quality Act (CEQA)

Impact considerations by CEQA are not applicable to fee programs, since such programs are government funding mechanisms which do not involve any commitment to specific projects that may result in a potentially significant physical impact on the environment and therefore not “projects” which would be subject to CEQA<sup>4</sup>. However, necessary environmental documents shall be prepared prior to the construction phase of capital improvement projects, funding by the DIF or otherwise, unless such projects are otherwise determined to be exempt from CEQA.

## Citywide Transportation Development Impact Fee (DIF)

On April 18, 1991, the City Council of the City of Rancho Cucamonga adopted Ordinance No. 445 creating and establishing the authority for imposing and charging citywide transportation development fees. The ordinance modified the Rancho Cucamonga Municipal Code (RCMC) to describe the purpose, basis, limited-use, and mechanism for future adjustments of the fee program. Subsequently, the City adopted Resolution No. 91-092 and established the definition of “Development Projects” subject to the fee program, methodology to calculate the cost per “Equivalent Dwelling Unit” (fee schedule), use of the collected fees, the process by which fees are assessed and updated, and a list of programmed projects and associated costs. Over the decades, the fee program has been periodically updated to account for increased costs based on engineering and construction cost adjustment factors.

The most recent iteration of the adopted fee program was adjusted in 2020 by Resolution No. 20-122 (**Appendix A** – Resolution No. 20-122).

## Methodology

### Data Collection

This Study utilized data from various citywide planning documents, including the Rancho Cucamonga General Plan (Plan RC), City of Rancho Cucamonga Active Transportation Plan (Connect RC), City of Rancho Cucamonga ADA Transition Masterplan, historic fee programs, Capital Improvement Program (CIP) cost estimates and records, and publicly available United States Census Data and American Community Survey (ACS) Estimates.

### Cost Estimation

The cost estimation for transportation infrastructure improvements in Rancho Cucamonga is based on the most recent and relevant project cost estimates and records. For each type of infrastructure – such as roadway lane miles, bicycle lanes, sidewalks, and trail facilities, the cost per unit of improvement is determined by referencing recent costs and adjusting for factors such as construction materials, labor,

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<sup>4</sup> CEQA Guidelines Section 15378(b)(4)

environmental compliance, and project-specific contingencies. Basic unit cost estimates applicable to multiple facilities are listed in the table below.

**Table 1 – Unit Cost Assumptions**

Facility Type	Unit	Approximate Cost per Unit
Roadway Widening (Full Section) <sup>1</sup>	Lane Mile	\$1,325,000
Bridge Widening <sup>2</sup>	Square Feet	\$250
Intersection Improvement – New Traffic Signal <sup>1</sup>	Each	\$750,000
Intersection Improvement – Traffic Signal Modification <sup>1</sup>	Each	\$50,000
Intersection Improvement – Roundabout <sup>4</sup>	Each	\$1,500,000
Multi-Use Trail <sup>3</sup>	Mile	\$1,000,000
Class II Bike Lane <sup>3</sup>	Mile	\$300,000
Class III Bike Route <sup>3</sup>	Mile	\$100,000
Class IV Separated Bikeway <sup>1</sup>	Mile	\$1,000,000
Sidewalk <sup>3</sup>	Square Feet	\$30
Corridor Active Transportation Improvements <sup>1</sup>	Mile	\$10,000,000 \$50,000,000 for Foothill/Haven Complete Street Improvements

1. City of Rancho Cucamonga 24/25 CIP estimates (2024)
2. Caltrans Comparative Bridge Costs (2019)
3. City of Rancho Cucamonga Active Transportation Plan (Connect RC) (2023)
4. National Cooperative Highway Research Program (NCHRP) Report 672 & 1043 (FHWA, 2010, 2023)

These unit costs are then applied to the quantity of infrastructure needed to support future development, stipulated on the anticipated growth in demand. To ensure that the fee program remains responsive to changing economic conditions, cost estimates are indexed to industry standards (e.g. Caltrans Contract Cost Index). This ensures that projected costs account for inflation and other future economic factors.

### Maximum Allowable Fee

The maximum allowable fee is calculated by the following steps.

1. Identify total program costs – cost for improvements plus cost for implementation
2. Account for known funding (current fund balance) and fee credits (amount to be subtracted from fund balance due to outstanding obligations such as improvement reimbursement programs discussed in later sections of this Study)
3. Account for existing deficiencies
4. Account for administrative fees
5. Determine proportional allocation of cost to new development



## Other Considerations

- Developmental growth fluctuates. By accounting for growth between 2024 and 2040, the updated fee program and maximum fee considers only the remaining growth through buildout of the General Plan with a planning horizon of 2040.
- While the Study establishes a justified fee based on proportional costs of infrastructure improvements for new development, the City Council retains the authority to adopt transportation impact fees lower than the maximum allowable amounts calculated in the Nexus Study. This flexibility allows the Council to balance the need for infrastructure funding with considerations such as encouraging development or addressing affordability concerns, while still maintaining compliance with the California Mitigation Fee Act.
- The fee program is designed specifically to address transportation infrastructure needs generated by new development and does not cover the cost of remedying existing deficiencies in the system. Under the California Mitigation Fee Act, impact fees can only be used to fund improvements proportionate to the impacts of future development. As a result, any existing deficiencies, such as under-capacity roads or outdated infrastructure, must be addressed through alternative funding sources.

## Summary of Findings

The findings of this Study support the implementation of a transportation development impact fee program through the following steps,

- Identify the purpose of the fee
- Account for existing population and projected growth
- Determine the appropriate facility standards
- Provide cost estimates of necessary improvements
- Demonstrate the need, benefit, and fair-share responsibility of the public facilities

Transportation related development impact fees will be assessed per unit of land use proposed in the amount no more than the Maximum Fee Calculations provided at the end of this Study.



# Fee Structure and Development

## Purpose of Impact Fee Program

An impact fee program is often utilized to ensure that new developments contribute to the cost of public infrastructure that are proportional to the additional demand created by the development projects. As cities grow, new residential, commercial, and industrial projects increase the burden on the existing transportation networks. Without an impact fee program, the financial burden of accommodating this growth would fall disproportionately on existing residents, who would be forced to subsidize the infrastructure needs caused by new development.

In the last decade, Rancho Cucamonga experienced significant growth, with the residential population increasing by approximately 9,800 and a similar rise in the number of employees<sup>5</sup>. As projected growth continues, the City's General Plan lays out a comprehensive vision that relies on well-maintained and effective infrastructure. The impact fee program is essential to securing sufficient funding for new and expanded facilities that support the City's long-term operational goals and maintain the desired quality of service for all residents and businesses.

## Existing Service Population and Transportation Facilities

The City of Rancho Cucamonga serves a population of approximately 176,274 residents and 89,717 employees, with a population density of around 3,790 residents per square mile. This diverse and growing population places significant demands on the city's infrastructure, public services, and amenities. To

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<sup>5</sup> Number of residents grew between 2010 and 2020 from an estimate of 165,000 to 176,000, number of employments increased from 80,700 to 89,400. ACS 5-year Estimates.

support an estimated 10 million vehicle miles traveled per day, the City maintains approximately 1,152 lane miles of roadway, 31 miles of mixed-use trails, 107 miles of bicycle facilities, 102 miles of sidewalk and pedestrian facilities, and over 200 traffic signals across the 46.5 square mile jurisdiction.

Throughout recent years, the City of Rancho Cucamonga has undergone various types of citywide planning efforts. The studies associated with the plan development process are referenced to provide a fundamental description of the City’s existing conditions and inventory of its transportation infrastructure.

**Table 2 – Existing Facilities**

	Source	Unit of Measurement	Quantity
Roadway	Plan RC	Lane Mile	1,152
Trails	Connect RC	Mile	30.7
Bike Lane	Connect RC	Mile	106.8
Sidewalk Facilities	ADA Transition Masterplan	Mile	102.0

Besides roadways, trails, bike lanes, and sidewalks, there exists a wide range and variety of transportation facilities that serve the Rancho Cucamonga population. Some aspects of such improvements are difficult to measure tangibly, such as safety, comfort, equity, and access to the system; but are all crucial to the viability of an effective transportation system. Infrastructure such as the traffic management systems, access to regional transit systems, and an overall transportation to support active and healthy mobility are all crucial elements of a system to foster sustainable development.

### Development Trends

**What types of existing and new development are occurring, and are there geographic differences that might affect the need for facilities and associated fees charged to certain types of development in an area?**

Land use growth and new development require the support of transportation infrastructure. It is imperative to estimate the amount of new development expected to take place within the planning horizon, and the additional transportation facilities that would be required, to prevent overburdening the existing service population (residents and employment) with the cost of new improvements. According to the City’s General Plan, the number of residential units are anticipated to grow by 1,240 Single Family Residential (SFR) units (SF DU), and 21,741 Multifamily units (MF DU), leading to an estimated increase of 57,613 residents by 2040. The number of employees is also expected to grow across various industries including retail, education, office, and construction amongst the highest growing sectors.

**Table 3 – Development Trends**

	GP Existing Year (2018)	GP Buildout Year (2040)	Change	% Change
Residents	176,274	233,887	57,613	32.7%
Employees	89,717	110,948	21,231	23.7%
Total Service Population (Residents + Employees)	<b>265,991</b>	<b>344,835</b>	<b>78,844</b>	<b>29.6%</b>

Although development projects will take place in specific parcels across the city, the city’s transportation network is designed to serve all areas, with benefits extending beyond the immediate vicinity of any development. The city’s General Plan and Complete Streets policies emphasize an integrated system where improvements support overall mobility, benefiting residents and businesses citywide. The fees to be assessed are calculated proportionally to ensure that each development pays its fair share based on the additional demand it places on the entire transportation system, not just the local area. This approach prevents overburdening specific developments near major infrastructure improvements and ensures that all developments contribute equitably to citywide growth. By distributing costs according to a development’s overall impact on transportation, rather than immediate geographic proximity, the city maintains a balanced, fair funding model that supports necessary improvements across the entire network, benefiting residents and businesses uniformly.

This approach (using a citywide fee) is appropriate for the purposes of calculating the impact fee in several ways. First, the city is small enough geographically where all development benefits from the identified improvements (if this were a countywide or statewide program we would recommend developing smaller geographies be utilized). Second, it satisfies the rough proportionality requirements of the nexus as it spreads the costs evenly across all development (instead of overburdening those developments that are directly adjacent to identified improvements).

## Infrastructure Improvements

### Facility Standards

Establishing an appropriate facility standard is crucial for ensuring that the future inventory of transportation infrastructure in Rancho Cucamonga meets the demands of new development while aligning with the city’s long-term goals. The following standards are derived from the City’s adopted policies and standards.

Complete Streets Standards – The General Plan emphasizes the creation of Complete Streets, designed to safely and efficiently accommodate all users, including pedestrians, cyclists, motorists, and transit riders. Paired with the recently adopted Active Transportation Plan (Connect RC), multimodal elements such as mixed-use trails, bike lanes, sidewalks, and transit accommodations will be integrated as a critical



component of the transportation network. This ensures that new developments contribute to a transportation system that is inclusive and accessible to all residents. The General Plan identifies a desire for the City to investigate and set service levels by travel mode in the future based on the modal priority on the street. Although this multi-modal level of service approach has not yet been implemented, the General Plan does set clear expectations related to implementing complete streets and prioritizing non-automotive modes of travel. Furthermore, the General Plan has set specific standards related to greenhouse gas (GHG) reduction targets which rely on a reduction in vehicles miles of travel (VMT). This Study utilizes VMT reduction as a potential nexus; but it also looks to ensure that bicycle and pedestrian infrastructure are delivered to residents at a rate consistent with that currently provided (e.g. maintaining mileage of bicycle or pedestrian facilities per capita).

Roadway Capacity and Quality – Maintaining efficient traffic flow and safety is a priority in the General Plan, especially on automobile priority streets. To address this, facility standards will include minimum levels of service (LOS) for roadways (LOS D, or V/C of 0.9), ensuring that necessary improvements are included to handle the increased traffic generated by new developments. This standard ensures that the road infrastructure remains functional and safe as the city grows. The following information related to roadway facilities is provided for informational purposes.

**Table 4 – Existing Transportation Facilities per Service Population**

	Unit	Quantity/1,000 Service Population
Roadway	Lane Mile	4.36
Trails	Mile	0.12
Bike Lane	Mile	0.37
Sidewalk Facilities	Mile	0.39

In addition to multimodal and roadway capacity considerations, the City’s General Plan also emphasizes the need to maintain an effective transit infrastructure, enhance safety and accessibility of the transportation system, and promote scalable and sustainable growth, all of which are supported by projects to transform the City according to the layered circulation network approach.

**Infrastructure Changes**

By utilizing previously collected fees, the City has delivered various infrastructure projects including expansion of bridges, roadways, freeway interchanges, and traffic signal improvement projects. A list of completed projects that are removed from the previously adopted DIF program is provided in **Appendix B**, which totals roughly \$137,400,000 of infrastructure improvements in 2020 dollars.

Based on the change in service population between existing year and General Plan buildout year, a proportional increase of transportation infrastructure would be required to maintain a consistent standard of transportation services. The projected need for transportation facilities is calculated in proportion to the amount of growth in service population anticipated over the planning horizon of the General Plan.

**Table 5 – Projected Facility Need Based on Service Population Growth**

	Unit	% Change in Demand	Projected Facility Need by 2040	Notes
Roadway	Lane Mile	29.6%	1,493.7	Provided for informational purposes as LOS is the metric used for establishing this need
Trails	Mile	29.6%	39.8	This metric and/or VMT reduction can be used for establishing this need
Bike Lane	Mile	29.6%	138.5	This metric and/or VMT reduction can be used for establishing this need
Sidewalk Facilities	Mile	29.6%	132.2	This metric and/or VMT reduction can be used for establishing this need

### Transportation Project List and Estimated Costs

List of DIF projects and associated cost estimates are provided in **Appendix C**. Project cost estimates are calculated by multiplying the quantity of the planned improvement and the estimated cost per unit of facility expansion. Please note that completion of all identified projects would not lead to a greater ratio of miles or lane miles of facility per person in the City compared to what the City currently provides for its residents.

**Table 6 – Development Impact Fee Project Improvements**

	Unit	DIF Project List
Roadway	Lane Mile	16.8
Trails	Mile	7.3
Bike Lane	Mile	53.9
Sidewalk Facilities	Mile	3.8

Comparing the DIF project list to the “proportional facility need” based on population and employment growth noted in Table 5 shows that the city’s planned development is infill in nature and consistent with the goals and policies outlined in the General Plan.

### Cost Estimating Assumptions (Cost per Unit of Demand)

Cost estimates for transportation improvements are referenced from the latest available and relevant cost estimates. The cost to construct each unit of improvement is calculated as an average of project costs with similar scopes and adjusting for forecasted future costs of environmental procedures, engineering design, and contingency. The plan should also index costs to an industry standard (typically the Caltrans Construction Contract Cost Index) and adjust the fee schedule annually to ensure that the program maintains consistency with what actual costs are to deliver the program accordingly.



## Cost for Program Administration

Consistent with all historic fee programs in the City of Rancho Cucamonga, the DIF includes an administrative fee equal to 2.5% of the total program cost.

## Existing Deficiencies

Existing deficiencies refer to the gaps or inadequacies in current infrastructure or facilities that prevent them from meeting the desired service levels or standards. In the context of capacity-based projects, such as roadway widening, identifying and accounting for existing deficiencies is critical because these projects are often intended to enhance the ability of the infrastructure to accommodate current and future traffic volumes; or, in more simplistic terms, new development cannot pay to fix existing deficiencies.

While future development should not be burdened with addressing existing deficiencies in infrastructure, it is important to recognize that new growth proportionally contributes to the increased demand for expanded or improved facilities. When a new development is proposed, it will increase the existing levels of demand for transportation facilities. Therefore, it is reasonable and equitable to require new development to contribute its fair share towards the costs of infrastructure improvements that are necessitated by this growth.

In the case of roadway widening or other capacity-based projects, while existing deficiencies may have been present before new development, the additional traffic generated by future growth exacerbates these deficiencies and creates a direct need for expansion. Thus, applying impact fees proportional to the new development is justified because the fees are not addressing pre-existing deficiencies, but rather the incremental impact that the new development imposes on the infrastructure system.

Without new development, the need for such infrastructure improvements would not arise, or would arise at a much later time. Impact fees serve as a mechanism to ensure that new growth is financially responsible for the additional demands it places on public facilities, aligning with the principles and policies of the City of Rancho Cucamonga General Plan, which emphasizes the importance of a fair and proportionate allocation of infrastructure costs.

In simpler terms, this fee program applies two simple tests as it relates to roadway infrastructure needs:

- “But For” Argument – But for new development, the improvement would not be required?

This typically applies to facilities that operate acceptably today but need widening in the future to serve future development. Alternatively, this could be applied to new roadway connections that are required to access new development. In these types of cases, since new development drives 100% of the need for the infrastructure, 100% of the cost of that infrastructure is included in the fee estimate.

- “Fair Share” Argument – For facilities that are currently deficient, is new development only responsible for paying their “fair share” toward the improvement?

In which case, the increased demand by new development is divided by the total future demand on the roadway to identify what that fair share would be.

The expansion of roadways is typically justified by the need to reduce congestion and improve traffic flow, thereby directly responding to the deficiencies in capacity that limit the effectiveness of the existing road network. However, this approach is less applicable to other types of projects, such as multi-modal improvements, which focus on enhancing infrastructure for various modes of transportation – like pedestrian pathways, bicycle lanes, and public transit facilities – rather than increasing capacity for a single mode. Multi-modal improvements are designed to create a more integrated and balanced transportation network, often emphasizing safety, accessibility, and sustainability rather than solely addressing capacity deficiencies. Therefore, while existing deficiencies might drive roadway widening projects, they do not similarly justify multi-modal improvements, which are generally aimed at improving the overall quality and functionality of the transportation system (including reducing VMT and GHG) rather than expanding its capacity. **Table 7** details roadways facilities within the DIF project with operational deficiencies as defined in the General Plan, and the associated share of costs proportional to future developments.

**Table 7 – Cost Adjustments for Deficient Facilities<sup>6</sup>**

Project ID	Cost Estimate	Existing V/C *	Volume Growth (2024 to 2040)	Future Volume (2040)	Future Share	Adjusted Cost **	Cost Difference***
S 1	\$1,987,500	1.31	4,665	25,250	18.5%	\$367,300	\$1,620,200
S 2	\$337,500	0.93	8,985	35,670	25.2%	\$85,100	\$252,400
S 8	\$1,232,250	1.52	11,916	36,940	32.3%	\$397,500	\$834,750
S 11	\$1,987,500	1.04	13,566	47,410	28.6%	\$568,800	\$1,418,700
S 12	\$292,500	1.04	13,566	47,410	28.6%	\$83,700	\$208,800
S 14	\$1,987,500	1.08	8,926	43,020	20.7%	\$412,400	\$1,575,100
S 15	\$795,000	0.99	2,810	20,810	13.5%	\$107,500	\$687,500
S 16	\$292,500	0.95	2,692	19,930	13.5%	\$39,600	\$252,900
<b>Subtotal</b>							<b>\$6,850,400</b>

\* Rancho Cucamonga has adopted a LOS D (V/C = 0.9) as the standard service standard, with exceptions to roadways and intersections where vehicle travel is not the priority, such as Foothill Blvd (Plan RC MA-2.8)

\*\* All figures rounded to nearest \$100

\*\*\* Cost not allowed into the fee program as it is due to existing deficiencies.

<sup>6</sup> Refer to Appendix C – DIF Project List and Project Cost Estimate for description of each project in this table.





# Nexus Analysis

## Need

The Nexus Analysis, in alignment with the California Mitigation Fee Act, as amended including by AB 602 (2021), must establish a clear and proportional relationship between new development and the demand for public infrastructure. This section focuses on demonstrating the direct link between anticipated growth within the City of Rancho Cucamonga and the necessity for transportation infrastructure improvements. By doing so, it ensures that the City's Development Impact Fees (DIF) comply with the essential nexus and rough proportionality standards mandated by relevant legal precedents such as *Nollan v. California Coastal Commission* and *Dolan v. City of Tigard*. Through the use of travel demand modeling<sup>7</sup> and empirical demographic data, evaluation of the General Plan has also thoroughly demonstrated the causal relationship between new development and transportation impacts.

Rancho Cucamonga's General Plan projects significant growth by 2040, with an anticipated increase of approximately 57,600 residents and 21,200 jobs. Such growth is reasonably expected to elevate the demand for transportation infrastructure, increasing Vehicle Miles Traveled (VMT) and necessitating enhancements to maintain current service levels. The General Plan outlines a vision for a layered circulation network that accommodates various transportation modes (vehicles, bicycles, pedestrians, and public transit) across the city. To support this vision, strategic investments in infrastructure are essential to prevent congestion and ensure safe, efficient mobility.

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<sup>7</sup> San Bernardino County Travel Demand Model (SBTAM)

Given the projected growth, the City must expand its transportation network proportionally. The General Plan highlights the need for maintaining a LOS D or better across its roadways. Failure to expand infrastructure to meet the demands of increased service population could degrade these service levels, leading to congestion, safety concerns, and a diminished quality of life for residents.

As outlined in the General Plan and supported by transportation planning principles, developments generate varying impacts on transportation networks. Therefore, the DIF must differentiate this relationship by aligning fees assessed with the projected impacts of each type of future development.

**Table 8 – Land Use Growth**

	GP Existing Year (2018)	Linear Projection (2024)	GP Buildout Year (2040)	Change (2024-2040)
Residents	176,274	192,017	233,887	41,980
Single Family Dwelling Units (SFDU)	37,921	38,259	39,161	1,240
Multifamily Dwelling Units (MFDU)	22,874	28,803	44,615	21,741
Employment	89,717	95,507	110,948	15,441
Total Service Population	<b>265,991</b>	<b>287,524</b>	<b>344,835</b>	<b>57,341</b>

## Benefits

The transportation infrastructure projects identified in the Nexus Study are essential to support the anticipated growth. These include roadway expansions, intersection improvements, and the development of multimodal transportation options such as bike lanes and pedestrian pathways. Each project is carefully selected to address specific infrastructure needs that will arise from increases in service population and to maintain a consistent and acceptable level of transportation services.

**Table 9 – Facility Needs to Maintain Existing Facility Standards**

	Unit	Existing (2018)	Projected Facility Need by 2040	Implementation of DIF Projects	Quantity/1,000 Service Population	% Change from Existing Standards
Roadway	Lane Mile	1,152	1,493.7	1,169.0	3.39	-21.7%
Trails	Mile	30.7	39.8	38.0	0.11	-4.5%
Bike Lane	Mile	106.8	138.5	160.7	0.47	16.1%
Sidewalk Facilities	Mile	102.0	132.2	105.8	0.31	-20.0%

Vehicle Miles Traveled (VMT) is a critical measure of transportation impact, particularly concerning environmental sustainability and public health. VMT is the new CEQA metric required in the state and VMT is the primary contributor to GHG emissions in the City. The City of Rancho Cucamonga’s General



Plan prioritizes the reduction of VMT as a key component of its sustainability goals, aligning with state policies such as those mandated under CEQA and desires to reduce GHG emissions.

Completion of planned projects within the DIF project list will increase the total bike lane mile per capita, while decreasing the same measure of trails, sidewalk, and lane miles of roadway.

Increasing bikeway facilities aligns with the City's objectives to promote active transportation and reduce dependency on automobiles, thus improving air quality and reducing GHG emissions. The General Plan specifically highlights the need to expand low-stress bike infrastructure, such as Class II bike lanes and protected Class IV bikeways, to create a more connected, comfortable, and safe biking environment. The Connect RC Plan similarly emphasizes the role of expanding bikeways in improving access to schools, parks, and transit hubs, providing a viable alternative to car travel for short to medium distances. Enhanced bikeway networks will not only facilitate active transportation but also contribute directly to the City's GHG emission reduction strategy. As such, the increased number of bike-lane miles per capita (compared to the existing condition) is consistent with goals and policies in Plan RC, Connect RC, and the Climate Action Plan.

Reducing roadways per capita aligns with the City's sustainability and greenhouse gas (GHG) reduction goals. Plan RC and Climate Action Plan emphasize a shift towards reducing vehicle miles traveled (VMT) by promoting compact, walkable communities and enhancing active transportation networks. One of the most effective strategies to meet the State's GHG reduction targets is to reduce dependence on automobiles. By decreasing roadway per capita, the City would reduce the number of lanes dedicated to cars and facilitate alternative modes of transportation (which compete for the same existing City-owned right of way).

Although maintaining trails is crucial for recreation and mobility, most of the City's trail system has already been largely built out. Major facilities such as the Pacific Electric Trail and Cucamonga Creek Trail have already been established and integrated into the City's mobility framework. Thus, a reduction in ratio of trail miles per capita does not reflect a lack of commitment to their benefits but recognizes the completion of the foundational network. The focus within the planning horizon is on maintenance and improving connectivity, rather than expanding trail mileage.

The majority of City's planned developments are expected at infill areas, where existing pedestrian infrastructures are already in place. The General Plan identifies that about 76% of the city streets already have sidewalks, particularly in more developed areas. The City's policies emphasize that future infill development should focus on improving and enhancing existing pedestrian networks rather than constructing new sidewalk infrastructures, where further large-scale sidewalk expansion may not be necessary.

Overall, the changes to the quantity of facilities per capita align with the City's long-term objectives to provide a sustainable, safe, and productive transportation system.

**Table 10 – Vehicle Miles Traveled Projections**

	Existing (2018)	Linear Projection (2024)	General Plan Buildout (2040)	Growth (2024-2040)
Total Population	176,274	191,987	233,887	41,900
Households	60,795	67,063	83,776	16,713
Employment	89,717	95,507	110,948	15,441
VMT	9,875,814	10,108,820	10,730,168	621,348
VMT/Service Population	37.13	35.16	31.12	-6.01

The DIF-funded projects are not only designed to accommodate growth but also to manage and reduce VMT. While roadway expansions are necessary to prevent congestion and improve connectivity, they can inadvertently lead to induced VMT, where improved traffic flow encourages additional vehicle use. To mitigate the effects of induced travel, the City’s strategy includes significant investments in VMT-reducing projects, such as enhancements to the multimodal transportation network.

The strategic combination of roadway improvements and VMT-reducing projects ensures that the City can accommodate growth and maintain service levels but does not do so at the cost of increased VMT and the associated negative environmental impacts. This balanced approach aligns with the General Plan’s goal to reduce overall VMT, thereby supporting the City’s commitment to sustainability and enhancing the quality of life for its residents.

Implementation of DIF projects would result in the following changes to Citywide VMT from accounting for increase in roadway lane miles<sup>8</sup>, bike lane miles, and pedestrian network miles.

**Table 11 – Effects of DIF Projects on Citywide VMT**

	General Plan Buildout (2040)	Percent Change from Buildout
Citywide VMT	10,730,168	
VMT Induced by Capacity Increasing Projects	94,795	0.88%
VMT Reduced by Other DIF Projects	-121,603	-1.13%
Citywide VMT with DIF Implementation	10,703,359	
Net Change in Citywide VMT with DIF Implementation	-26,809	-0.25%

## Cost Allocation

AB 602 mandates that development impact fees for residential units be calculated based on square footage rather than the traditional per-unit metric unless a local agency makes the finding that includes

<sup>8</sup> <https://travelcalculator.ncst.ucdavis.edu/>



an explanation of why such a metric is not appropriate, that an alternative basis of calculation is reasonably related, and that other policies in the fee structure supports smaller developments.

The principle of proportionality underlies the requirement that fees imposed on new developments must be proportionate to the impact those developments have on public facilities. For single-family residential units, a correlation exists between the size of the dwelling and its impact on transportation and other infrastructure. Larger homes typically house more residents, generate more vehicle trips, and thus have a greater impact on local infrastructure. Meanwhile, the correlation between multifamily units and increased transportation demand has been found to be associated more closely with the number of units, rather than the size of each unit<sup>9</sup> based on recent studies completed in the Inland Empire.

Although a case can be made to charge multifamily housing using a per unit fee consistent with other research completed in the Inland Empire, to adhere to the proportionality basis mandated by AB 602, calculation for fees assessed by land use category should differentiate the methodologies for single-family and multifamily residential units and the fee should be normalized to reflect sq. ft. of the unit.

To accomplish all of this, and to crosswalk general plan land use designations from households into trip generation and sq. ft. estimates, Fehr & Peers normalized the proposed land use and the impact fee into a term known as Equivalent Dwelling Unit (EDU). Correlating an EDU to the average single-family home, then converting trips into EDU helps establish the impact fee schedule based on units of measurement for estimating trip generation in the Institute of Transportation Engineers' (ITE) *Trip Generation Manual*. This is especially important as it helps with converting General Plan growth into trips that can be used in the fee calculation. For example, the General Plan identifies employment for non-residential uses (and utilizes a standard conversion for employees to sq. ft.), but the inputs for residential uses are number of households. As such, using the EDU as a representation for households assists with identifying the fee tied to the general plan land use.

According to building permit records provided by the city, the average size of single-family residential (SFR) development projects is roughly 2,500 square feet. For SFR units, a ratio of the proposed development against the average size identified (2,500 for Detached units, 1,700 for Attached units and for Multifamily units) should be applied in calculation of fees to be assessed. To be consistent with AB 602 requirements, we have utilized the average size for each unit identified above and correlated it to the fee per dwelling unit; we have proportionally developed a per sq. ft. cost using the average size of the household to develop the associated fee to be charged for new development based on sq. ft. of the development.

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<sup>9</sup> WRCOG Residential Trip Generation Study (2023)

**Table 12 – Equivalent Dwelling Unit (EDU)**

Land Use	Unit	Daily Trip Rate	Pass-By Reduction	Equivalent Dwelling Unit (EDU)	Average Size of Dwelling Units (SF) **
Single Family - Detached	DU	9.43	-	1.0	2,500
Single Family - Attached	DU	7.2	-	0.8	1,700
Multifamily - Attached (Low-Rise)	DU	6.74	-	0.7	1,700
Multifamily - Attached (Mid-Rise)	DU	4.54	-	0.5	
Senior Housing	Bed	4.31	-	0.5	-
Nursing/Congregate Care	Bed	2.21	-	0.2	-
Commercial/Retail*	KSF	37.01	-30%	2.7*	-
Office/Business Park	KSF	10.84	-	1.1	-
Industrial	KSF	4.87	-	0.5	-
Warehouse	KSF	6.44	-	0.7	-
Hotel/Motel	Room	7.99	-	0.8	-
Elementary School	Stu	2.27	-	0.2	-
Day Care	Stu	4.09	-	0.4	-
Self-Storage	KSF	1.45	-	0.2	-
Service Station*	Pump	172.01	-30%	12.8*	-

\* 30% average reduction applied to retail and service station uses to account for likelihood of pass-by and divert trips

\*\* City of Rancho Cucamonga (2024)

## Total Program Costs

Total costs of the DIF program are calculated by the following steps, each ensuring that the fees collected are appropriately aligned with the costs incurred by new development impacts.

1. **Identify Total Costs of Transportation Improvements.** The total cost of expansion and improvement projects is **\$844,529,000** as provided in **Appendix C**.
2. **Account for Known Funding (Balance) and Fee Credits (Obligations).** The balance remaining in the current DIF program is **\$64,000,000**<sup>10</sup>. This balance is subtracted from the estimated costs to complete improvement projects and to account for unspent dollars towards future projects. Improvement reimbursement programs allow developers to recover costs for constructing public

<sup>10</sup> DIF Fund Balance as of June 2024



infrastructure that exceeds the immediate needs of their project and benefits the broader community. Such reimbursement programs typically involve formal reimbursement agreements which the City would be obligated to fulfill, outstanding obligations should be accounted for and subtracted from the remaining balance. At the time of this Study, there are no known reimbursement obligations.

3. **Account for Existing Deficiencies.** All facilities where capacity-related improvement projects are identified are first evaluated to determine if they adequately serve the City’s current service population. Where the level of service is below acceptable standards (LOS D per the City’s General Plan), only a proportional amount of the total project costs is to be funded by future development. Deductions to account for existing deficiencies is in the amount of **\$6,850,400**.
  
4. **Account for Programming and Administrative Fees.** Since the inception of the Citywide Transportation Development Impact Fee (DIF) Program in 1991, the city has included an administrative fee. Although the previous administrative fee was 15% of the total program costs, the city reviewed actual administration costs to support the management and implementation of the fee program. Based on information provided by the city, the administrative fee associated with the fee program is **2.5%**.

The table below describes the total program cost.

**Table 13 – DIF Program Cost Total**

Program Element	Total Cost
DIF Project Costs	\$844,529,000
DIF Account Balance (June 2024)	-\$64,000,000
Adjustments for Existing Deficiencies	-\$6,850,400
Program Subtotal	\$773,678,600
Administrative Fee (2.5%)	\$19,342,000
<b>Program Total</b>	<b>\$793,020,600</b>

## Maximum Fee Calculation<sup>11</sup>

**What is the maximum justified fee by land use type based on the prior steps that can be charged to new development, with the fee on residential land use levied per building square foot unless an alternative method is justified?**

Per the evaluation of travel demand forecasts during the development of the City's General Plan, growth in residential development leads to 73.1% of total growth in service population, thus should reasonably contribute the same proportion in costs for infrastructure improvements.

**Table 14 – Residential and Employment Related Growth**

	Residential Service Population	Employment Service Population	Total
General Plan Growth	57,613	21,231	78,844
Percent of Total Growth	73.1%	26.9%	-
Proportional Contribution to Program Cost	\$579,477,200	\$213,543,500	\$783,020,600

According to available data on the mixture of detached and attached single family residential projects, roughly the same quantity of each were approved. Due to a lack of specificity in planning level assessments, a similar ratio of development is estimated for calculation purposes.

<sup>11</sup> Government Code §§ 66005.1 (a) – If housing development satisfies all of the following characteristics, then a transportation fee, or the portion of the fee relating to vehicular traffic impacts, must be set at a rate that reflects a lower rate of automobile trip generation associated with such housing developments in comparison to housing developments without these characteristics, unless the local agency adopts specific findings:

- The housing development is located within one-half mile of a transit station and there is direct access between the housing development and the transit station along a barrier-free walkable pathway not exceeding one-half mile in length.
- Convenience retail uses, including a store that sells food, are located within one-half mile of the housing development.
- The housing development provides either the minimum number of parking spaces required by the local ordinance, or no more than one onsite parking space for zero-to-two-bedroom units, and two onsite parking spaces for three or more-bedroom units, whichever is less.



**Table 15 – Detached vs Attached SFR Units vs Multifamily Units**

	SFR Detached	SFR Attached	Multifamily	Total
General Plan Growth	1,240		21,741	22,981
2024 Data	51%	49%	-	
Forecasted Quantity	632	608	21,741	22,981
Calculated Equivalent Dwelling Unit (EDU)	1.0	0.8	0.7	
Estimated Total EDU	632	486	15,219	16,337
Cost per EDU				\$35,470

Applying the estimated cost per EDU to each land use category, a maximum fee per unit of land use is calculated. **Please note that per AB 602 requirements and assessments within this Study, impact fees for proposed Single-Family Residential projects should be assessed by size (square feet), adjusted by their relationship to the average size of Single-Family Residential units.**

Developments near quality transit generally produce fewer vehicle trips due to the availability of transit options, which encourages a shift away from car usage. As such, AB 2533 was passed which requires lower impact fees to be assessed in areas where development is close to high quality transit. This bill was codified in Government Code section 66005.1.

Consistent with this requirement, multifamily development (Close to Rail) rates from the ITE Trip Generation Manual (11<sup>th</sup> Edition) were utilized to estimate the reductions appropriate for development meeting the requirements of the legislation. Please note that, by using ITE rates to develop this adjustment, low-rise multifamily units near high quality transit see a fee reduction of approximately 30% compared to the same development not near high quality transit. However, for mid-rise multifamily units, ITE rates show an increase in vehicle trip making for development near transit. To simplify the fee program, the same 30% reduction shown for the low-rise multifamily trip rates was also applied to the mid-rise multifamily land use.

**Table 16 – Maximum Fee Calculation**

Land Use	Unit	EDU	Maximum Fee Per Land Use Category
Single Family – Detached*	DU – 2,500 SF (100%)	1.00	\$35,470
	<i>Sq. Ft. (to be used for fee collection)</i>		<i>\$14.19</i>
Single Family – Attached*	DU – 1,700 SF (100%)	0.76	\$27,082
	<i>Sq. Ft. (to be used for fee collection)</i>		<i>\$15.93</i>
Multifamily – (Low-Rise)	DU – 1,700 SF (100%)	0.71	\$25,302
	<i>Sq. Ft. (to be used for fee collection)</i>		<i>\$14.91</i>
	<i>If located in a high quality transit area**</i>		<i>\$10.44</i>
Multifamily - (Mid-Rise)	DU – 1,700 SF (100%)	0.48	\$17,077
	<i>Sq. Ft. (to be used for fee collection)</i>		<i>\$10.05</i>
	<i>If located in a high quality transit area**</i>		<i>\$7.03</i>
Senior Housing	Bed	0.46	\$16,212
Nursing/Congregate Care	Bed	0.23	\$8,313
Commercial/Retail*	KSF	2.75	\$97,447
Office/Business Park	KSF	1.15	\$40,774
Industrial	KSF	0.52	\$18,318
Warehouse	KSF	0.68	\$24,223
Hotel/Motel	Room	0.85	\$30,054
Elementary School	Stu	0.24	\$8,538
Day Care	Stu	0.43	\$15,384
Self-Storage	KSF	0.15	\$5,454
Service Station*	Pump	12.77	\$452,899

\* For Single Family Residential Units (Detached or Attached), proposed square footage of projects above or below the average size (2,500 square feet for detached, 1,700 square feet for attached and multi-family), shall be responsible for a proportional increase or decrease to the impact fees assessed. (See table and examples for application of fees in the following sections)

\*\* See text description related to 30% reduction for land use in a high-quality transit area that was derived using ITE rates for low-rise multifamily units away from and proximate to transit.





# Fee Implementation

## Steps to Calculate Transportation Impact Fees

### Step 1 – Determine Project Description and Land Use Quantities

In this step, the development project is clearly defined by identifying the land use type and its scale. The description should include:

**Project type:** Residential (single-family or multi-family), commercial, industrial, or mixed-use.

**Land use categories:** For example, residential units (number and size of Single-Family Units, Multifamily Units, etc.), office space (square feet), or retail space (square feet).

**Project size:** Specify the quantity in units of the chosen land use category. For residential projects, this will be the number and size of dwelling units (DU). For non-residential projects, this could be square feet (KSF) of office or retail space, or other relevant measures.

### Step 2 – Apply Transportation Impact Fees

Once the land use quantities are identified, the next step is to apply the appropriate transportation impact fee rates.

**Locate the fee schedule:** Use the pre-determined transportation impact fee schedule that outlines the fee rates for different land use categories, such as single-family residential, multifamily, commercial, or industrial.

**Calculate the total fee:** Multiply the number of proposed quantities of land use by the corresponding transportation impact fee rate.

## Example Calculation

### Step 1 – Determine Project Description and Land Use Quantities

**Example:** A proposed development includes 100 single-family detached homes averaging 2,000 sq. ft. (200,000 sq. ft.) and 40,000 square feet of office space.

### Step 2 – Apply Transportation Impact Fees

**Example:** If the fee for a single-family detached home is \$14.19 per sq. ft., the fee for 200,000 sq. ft. would be:

$$200,000 \text{ sq. ft.} \times \$14.19/\text{sq. ft.} = \$2,838,000$$

**Example:** If the fee for office space is \$40,774 per 1,000 square feet, the fee for 40,000 square feet of office space would be:

$$40 \text{ KSF} \times \$40,774/\text{KSF} = \$1,630,960$$

**Summing up the total fees:** After calculating the fees for each land use type, the total transportation impact fee for the project is obtained by adding the individual fees, or \$4,468,960.

## Program Administration

This section outlines the procedures for administering and reporting on the City of Rancho Cucamonga's Transportation Impact Fee (DIF) program. It includes guidelines for program administration, updates, regular reporting, and how to address land uses that are not explicitly described within the land use categories of the fee structure. The requirements and procedures for refunds and filing of grievances in settling disputes regarding fee assessment are also detailed.

### Program Administration

The City will be responsible for the overall administration and ongoing management of the DIF program. This involves maintaining accurate records of fee collection, project funding, and program adjustments.

#### Key Administrative Responsibilities:

- **Fee Collection:** Ensure that all development projects subject to the DIF program pay the appropriate fees based on the approved fee schedule.
- **Fund Allocation:** Manage and allocate collected fees toward transportation infrastructure improvements that are directly related to growth.



- Monitoring and Adjustments: Regularly monitor the need for fee adjustments, including indexing fees to account for inflation or changes in construction costs.

To maintain the program's financial sustainability and relevance, the City will apply an annual adjustment to the DIF, reflecting changes in construction costs. Adjustments should be based on an established construction cost index, such as the California Department of Transportation's (Caltrans) Construction Contract Cost Index, to ensure fees align with current market conditions.

## **Program Update**

In compliance with AB 602, the City of Rancho Cucamonga's Transportation Impact Fee Program requires periodic updates and reviews to ensure its alignment with current development patterns, infrastructure needs, and legal standards.

- Fee Program must be reviewed every five (5) years per Government Code §§ 66001.
- Nexus Study must be updated every eight (8) years per AB 602
- If there are changes/updates to the Mitigation Fee Act
- If policies/assumptions in the Nexus Study change due to a General Plan Update or other citywide planning effort.
- If impact criteria or infrastructure needs change.
- If the construction costs assumed in the Nexus Study no longer reflect the actual cost to construct and the annual indexed rates to reflect actual cost conditions.

City must adopt or update a Capital Improvement Plan (CIP) as part of the Nexus Study. The CIP outlines the infrastructure projects that will be funded by the collected impact fees, ensuring transparency and planning consistency. The City of Rancho Cucamonga publishes the Capital Improvement Program as part of the annual budgeting procedures, and the latest available information can be found on the City's website under the Financial Reports section.<sup>12</sup>

## **Program Reporting**

Government Code §§ 65940.1 requires that the City maintains the following items (and posts on their website):

- A current schedule of fees, exactions, and affordability requirements imposed by the DIF.
- All zoning ordinances and development standards adopted by the City showing the information, which shall specify the zoning, design, and development standards that apply to each parcel.
- A list that specifies the information that will be required from any applicant for a development project.

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<sup>12</sup> <https://www.cityofrc.us/your-government/budget>

- The current and five previous annual fee reports or the current and five previous annual financial reports, fee nexus studies, cost of service studies, or equivalent, conducted by that City, on or after January 1, 2018.

### Unique Land Use Categories

In cases where a proposed development does not fit neatly into the predefined land use categories within the DIF program, the City will apply a methodology that ensures the fee is proportional to the anticipated impact of the development on transportation infrastructure.

**Impact Assessment:** For new or uncommon land uses, the project must submit a traffic impact assessment to determine the projected vehicle trips, or other relevant metrics (e.g., Vehicle Miles Traveled, VMT), generated by the proposed development.

**Trip Generation Data:** The City will reference the most recent edition of the Institute of Transportation Engineers (ITE) Trip Generation Manual to estimate the transportation demand of the new land use. If no specific trip generation data is available for the proposed land use, the City will use a comparable category from the manual as a proxy.

**Custom Fee Calculation:** Once the anticipated transportation demand is assessed, the City will calculate a custom fee based on the closest comparable land use category in the DIF schedule, adjusted for any unique characteristics of the development.

### Refund Provisions

Under California Government Code §§ 66001(d) and (e), the City of Rancho Cucamonga must refund any unexpended development impact fees, along with accrued interest, if not used or committed within five years of collection. Refunds are issued to the current record owners on a pro-rata basis, determined using the last equalized assessment roll. If administrative costs of processing the refund exceed the refund amount, the City may, after a public hearing, allocate the funds to a related public improvement serving the original development. Additionally, the City must make specific findings every five years regarding the purpose, relationship, and anticipated use of unspent fees, ensuring transparency and accountability in fee management.

### Grievances

California Government Code §§ 66000-66025 requires legal avenues that are available to contest the fees associated with this update. This is further described in the city's Municipal Code section 3.28.050 which states that, "A developer of any project subject to the fee described in section 3.28.020 [city-wide transportation development fees] may apply to the city council for a reduction or adjustment to that fee, or a waiver of that fee, based upon the absence of any reasonable relationship or nexus between the traffic impacts of that development and either the amount or the fee charged or the type of facilities to be financed." This avenue is open to anyone disputing the transportation impact fee and generally would be facilitated by the following key considerations that are required by the Government Code:



## **Fee Challenges and Protest Procedures**

Under Government Code § 66020, developers or property owners who disagree with the amount or validity of an imposed fee must follow a specific protest procedure. To preserve their right to challenge the fee:

- The developer must submit a written notice of protest to the City at the time of fee payment or within 90 days after the fee imposition.
- The protest must clearly outline the grounds for dispute, such as the lack of nexus between the fee and the development's impact or disagreement with the fee calculation method.

Failure to file a protest within this period waives the right to legally challenge the fee in the future. This is consistent with the Municipal Code as noted above.

## **Public Hearing for Disputes**

If the dispute is not resolved at the local level, the developer has the right to seek judicial review. To initiate this process:

- A lawsuit challenging the fee must be filed within 180 days of the fee being imposed or from the final decision issued by the City after the grievance process.
- Judicial review focuses on whether the fee complies with the Mitigation Fee Act, particularly the essential nexus and rough proportionality tests established in case law (e.g., *Nollan v. California Coastal Commission* and *Dolan v. City of Tigard*).

# Appendices

## Appendix A – Resolution No. 20-122

**RESOLUTION NO. 2020-122**

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF RANCHO CUCAMONGA, CALIFORNIA, AMENDING RESOLUTION NO. 2020-005, REVISING CITYWIDE TRANSPORTATION DEVELOPMENT IMPACT FEES (DIF) FOR ALL DEVELOPMENTS WITHIN THE CITY OF RANCHO CUCAMONGA, AND MAKING FINDINGS IN SUPPORT THEREOF**

**A. RECITALS:**

1. On April 18, 1991, the City Council of the City of Rancho Cucamonga adopted Ordinance No. 445 creating and establishing the authority for imposing and charging city-wide transportation development fees.

2. On February 19, 2020, the City Council of the City of Rancho Cucamonga adopted, Resolution No. 2020-005, establishing city-wide transportation fees as authorized by Ordinance No. 445.

3. The Engineering Services Department is responsible for reviewing the continued need for described capital improvements and revising the cost estimates and fees when appropriate.

4. The San Bernardino County Transportation Authority (SBCTA) requires that project costs and fees, including Transportation Development Fees (DIF), be updated biennially.

5. The increase for this year is calculated at 4.4%; this is based on the California Department of Transportation (CalTrans) Price Index for Construction Items, from 4<sup>th</sup> Quarter 2019 to 3<sup>rd</sup> Quarter 2020. The overall effective increase will be 4.45%, which includes the administration fee to manage the DIF program.

6. On December 2, 2020, the City Council of the City of Rancho Cucamonga conducted a duly noticed public hearing concerning the fee revision adopted herein. The revised cost estimates and fee calculations applicable to the fee revision were available for public inspection and review ten (10) days prior to this public hearing.

7. All legal prerequisites to the adoption of this Resolution have occurred.

**B. RESOLUTION:**

**NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF RANCHO CUCAMONGA, HEREBY RESOLVES,**

1. The facts set forth in the Recitals, above, are true and correct.

2. The City of Rancho Cucamonga hereby finds as follows:

a. The purpose of the fee revision is to finance transportation improvements needed to mitigate the impacts of traffic generated by new development; and

b. The fees collected pursuant to this Resolution shall be used to finance only the public facilities described or identified in Exhibit "A", attached hereto; and

c. The construction of the described or identified public facilities is consistent with the Circulation Element of the City's General Plan; and

d. There is a reasonable relationship between the need for the described public facilities, and the mitigation of traffic impacts associated with new development; and

e. There is a reasonable relationship between the amount of the fee shown in Exhibit "B", and the type of development for which the fee is charged; and

f. The cost estimates set forth in Exhibit "A" are reasonable cost estimates for constructing these facilities, and the transportation development fees expected to be generated by new development will not exceed the total of these costs.

**3. DEFINITIONS:**

1. "Development projects" shall mean construction of residential, commercial, industrial, office, or other non-residential improvements, or the addition of floor space to existing improvements. A "development project" includes any project involving the issuance of a building permit for construction or reconstruction.

2. "Exempted development" shall mean a floor space addition to an existing residential building, and the following types of uses: public schools, colleges, libraries, churches, parks, county jail, or sports complex.

3. "Equivalent dwelling unit" or "EDU", is used to convert all types of land uses into an equivalent unit that enables Nexus fees to be tabulated as dollars per EDU. One residential single family detached housing is equal to one EDU.

4. **Payment of Fee:** The revised Transportation Development Fee shall be paid per Chapter 3.28 City-Wide System Fee for Transportation Development subsection 3.28.020 Fees established of the RCMC. The City Engineer, or their designee, shall calculate and determine the amount of the fee based upon the rate then in effect at the time of payment.

5. **Fee Schedule:** The amount of the revised Transportation Development Fee was determined to be \$12,708 per EDU. The calculations used to make this determination are shown in the attached Exhibit "C".

6. **EDU/Land Use Equivalent Schedule:** The calculation of EDU for each land use is based on the trip generation rates shown in the ITE Trip Generation Manual, 5<sup>th</sup> Edition. The EDU for each identified land use type is as follows:

Land Use Type	EDU
Residential - Single Family Detached Unit	1.0 EDU
Residential - Multiple Family Attached Unit	0.6 EDU
Apartment or Condominium - Attached Unit	0.6 EDU

Senior Housing Attached Unit (Condo or Apartment) – Per Bedroom	0.2 EDU
Nursing / Congregate Care - Per Bed	0.2 EDU
Commercial - Per 1,000 Square Feet	1.5 EDU
Office / Business Park - Per 1,000 Square Feet	1.2 EDU
Industrial - Per 1,000 Square Feet	0.6 EDU
Warehouse - Per 1,000 Square Feet	0.5 EDU
Hotel / Motel - Per Room	0.8 EDU
Day Care - Per Student	0.25 EDU
Self-Storage - Per Unit	0.02 EDU
Service Station - Per Pump	5.0 EDU

7. **Use of Fee:** The Transportation Development Fee shall be solely used to pay for the public facilities described in Exhibit “A”, or for reimbursing the City for development’s fair share of those capital improvements already constructed by the City, or to reimburse other developers who have constructed public facilities described in Exhibit “A”.

8. **Administration Fee:** The City shall include an Administration Fee in the amount of 15% of the total project cost for the management of the Transportation Fee Program.

9. **Fee Review:** The Engineering Services Department shall review the estimated cost of the described capital improvements, the continued need for these improvements, and the reasonable relationship between such need and the traffic impacts for the various types of development pending or anticipated and for which the fee is charged. The City Engineer shall report the findings to the City Council at a noticed public hearing, and recommend any adjustment to this fee or other action as may be needed.

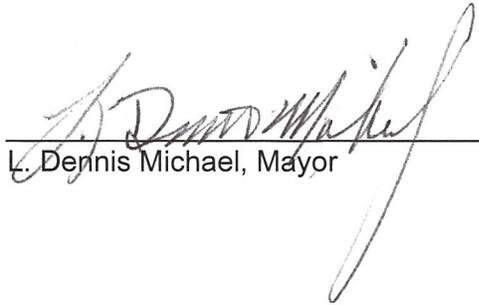
10. **Effective Date:** This Resolution shall take effect upon adoption, provided that the fees as herein amended shall not be imposed by the City until 60 days from the date of the public hearing.

11. **Judicial Challenge:** Any judicial action proceeding to appeal, review, set aside, void, or annul this resolution shall be brought within 120 days of its adoption.

12. **Certification:** The City Clerk shall certify the adoption of this Resolution.



**PASSED, APPROVED, and ADOPTED** this 2<sup>nd</sup> day of December 2020.

  
\_\_\_\_\_  
L. Dennis Michael, Mayor

**ATTEST:**

  
\_\_\_\_\_  
Janice C. Reynolds, City Clerk

**STATE OF CALIFORNIA** )

**COUNTY OF SAN BERNARDINO** ) ss

**CITY OF RANCHO CUCAMONGA** )

I, **Janice C. Reynolds**, City Clerk of the City of Rancho Cucamonga, do hereby certify that the foregoing Resolution was duly passed, approved, and adopted by the City Council of the City of Rancho Cucamonga, at a Regular Meeting of said Council held on the 2<sup>nd</sup> day of December 2020.

**AYES:** Hutchison, Kennedy, Michael, Scott, Spagnolo  
**NOES:** None  
**ABSENT:** None  
**ABSTAINED:** None

Executed this 3<sup>rd</sup> day of December, 2020, at Rancho Cucamonga, California.

  
\_\_\_\_\_  
Janice C. Reynolds, City Clerk

**Exhibit "A"**  
**Transportation Fee Program Projects & Project Costs**

**Freeway Interchanges**

	<b>Project</b>	<b>Estimate</b>
F1	Base Line Road at I-15 Freeway - Widen NB & SB On-Ramps	\$987,800
F2	Foothill Boulevard at I-15 Freeway - Widen NB & SB On-Ramps	\$1,532,353
F3	Base Line Road at I-15 Freeway - Interchange Improvements	\$22,866,732
F4	Arrow Route at I-15 Freeway - Interchange	\$56,995,197
F5	Grove Avenue / 4th Street at I-10 Freeway - Interchange Improvements	\$6,240,350
	<b>Total:</b>	<b>\$88,622,432</b>

**Railroad Grade Separations and Crossings**

	<b>Project</b>	<b>Estimate</b>
R1	Haven Avenue at Metrolink Crossing - Grade Separation	\$15,032,310
R2	6th Street W/O Lucas Ranch Road - Improve RXR Crossing Gates	\$1,220,335
R3	6th Street E/O Santa Anita Avenue - Install new RXR Crossing Gates	\$1,220,335
R4	Hellman Avenue at 8th Street - Upgrade Existing RXR Crossing Gates	\$1,974,552
	<b>Total:</b>	<b>\$19,447,532</b>

**Bridges**

	<b>Project</b>	<b>Estimate</b>
B1	6th Street at Cucamonga Creek Channel - Widen Existing Bridge	\$2,842,826
B2	9th Street at Cucamonga Creek Channel - Widen Existing Bridge	\$1,347,916
B3	Arrow Route at Etiwanda Ditch - Widen Existing Bridge	\$1,322,954
B4	Banyan Street at Etiwanda Creek Channel - Bridge	\$1,506,004
B5	Hellman Avenue at Cucamonga Creek Channel - Widen Existing Bridge	\$8,601,976
B6	Whitram Avenue at Etiwanda Ditch - Bridge	\$1,658,546
B7	Wilson Avenue at Day Creek Channel - Bridge	\$1,707,082
B8	Wilson Avenue at Etiwanda Creek Channel - Bridge	\$2,874,721
	<b>Total:</b>	<b>\$21,862,026</b>

**Streets**

	<b>Project</b>	<b>Estimate</b>
S1	6th Street - Santa Anta Avenue to Etiwanda Avenue - Backbone	\$923,572
S2	Arrow Route - Grove Avenue to Baker Avenue - Widen 2 to 4 Lanes	\$1,867,945
S3	Arrow Route - 500' E/O I-15 Freeway to 1,300' E/O I-15 Freeway - Widen South Side	\$1,550,380
S4	Banyan Street - Etiwanda Avenue to East Avenue - Widen North Side	\$1,368,717
S5	Banyan Street - East Avenue to Wardman Bullock Road - New Alignment	\$11,286,713
S6	Base Line Road - Etiwanda Avenue to I-15 Freeway - Widen North Side 2 to 3 Lanes	\$1,363,170
S7	Cherry Avenue - Wilson Avenue to I-15 Freeway - Widen West Side	\$1,651,613
S8	Church Street - Archibald Avenue to Haven Avenue - Widen 2 to 4 Lanes	\$1,769,486
S9	East Avenue - I-15 to Victoria Street - Various Bottlenecks	\$1,131,583
S10	East Avenue - Fire Station to Wilson - New	\$1,795,834
S11	East Avenue - Wilson Avenue to North Rim Way - New	\$607,394
S12	Etiwanda Avenue - 6th Street to Arrow Route - Widen 2 to 4 Lanes	\$5,720,321
S13	Etiwanda Avenue - Miller Avenue to 850' N/O Miller Avenue - Widen East Side	\$391,062
S14	Etiwanda Avenue - Banyan Street to Wilson Avenue - Curb and Gutter East Side Only	\$1,288,286
S15	Etiwanda Avenue - Existing Northern Terminus to North Rim Way - New	\$728,041
S16	Foothill Boulevard - Vineyard Avenue to Hellman Avenue - Widen 4 to 6 Lanes	\$1,669,640
S17	Foothill Boulevard - Hellman Avenue to 700' E/O Hellman Avenue - Widen North Side Only	\$2,676,417
S18	Foothill Boulevard at Archibald Avenue - Widen Intersection	\$10,046,964
S19	Foothill Boulevard - Archibald Avenue to Hermosa Avenue - Widen 4 to 6 Lanes	\$2,716,632
S20	Grove Avenue - 8th Street to Tapia Via - Widen 1 to 2 Lanes East Side Only	\$1,489,364
S21	Grove Avenue - San Bernardino Road to Foothill Boulevard - Widen 1 to 2 Lanes East Side Only	\$916,638
S22	Haven Avenue - Base Line Road to I-210 Freeway - Widen West Side Only	\$17,109,653
S23	Lower Crest Road - Day Creek Etiwanda Avenue to East Avenue - New	\$2,227,112
S24	Miller Avenue - Etiwanda Avenue to East Avenue - Widen 2 to 4 Lanes	\$3,364,242
S25	Milliken Avenue - 5th Street to 700' S/O 5th Street - Widen West Side Only	\$422,957

S26	Victoria Street - East Property Line of Etiwanda High School to I-15 Freeway - Improve Both Shoulders	\$407,703
S27	Vintage Drive - Etiwanda Avenue to 1,300' W/O Etiwanda Avenue - New	\$1,192,600
S28	Wilson Avenue - Milliken Avenue to Day Creek Boulevard - New	\$9,463,144
S29	Wilson Avenue - Etiwanda Avenue to East Avenue - Backbone Only	\$783,511
S30	Wilson Avenue - East Avenue to Wardman Bullock Road - New	\$8,320,467
S31	Youngs Canyon - Cherry Avenue to Wardman Bullock - New	\$13,035,398
	<b>Total:</b>	<b>\$109,286,556</b>

### Traffic Signals

	Project <sup>8,9</sup>	Estimate
T1	4th Street at Richmond Place	\$485,361
T2	4th Street at Utica Avenue	\$485,361
T3	6th Street at Buffalo Avenue	\$485,361
T4	6th Street at Cleveland Avenue	\$485,361
T5	6th Street at Etiwanda Avenue	\$485,361
T6	6th Street at Hellman Avenue	\$485,361
T7	6th Street at Pittsburgh Avenue	\$485,361
T8	6th Street at Rochester Avenue	\$485,361
T9	6th Street at Santa Anita Avenue	\$485,361
T10	6th Street at Utica Avenue	\$485,361
T11	Archibald Avenue at Banyan Street	\$485,361
T12	Archibald Avenue at San Bernardino Road	\$485,361
T13	Archibald Avenue at Victoria Street	\$485,361
T14	Archibald Avenue at Wilson Avenue	\$485,361
T15	Arrow Route at Center Avenue	\$485,361
T16	Banyan Street at Rochester Avenue	\$485,361
T17	Banyan Street at Wardman Bullock Road	\$485,361
T18	Base Line Road at San Carmela Court	\$485,361
T19	Base Line Road at Shelby Place	\$485,361
T20	Carnelian Street at Banyan Street	\$485,361
T21	Carnelian Street at Wilson Avenue	\$485,361
T22	Cherry Avenue at Youngs Canyon Road	\$485,361
T23	Church Street at Elm Avenue (West)	\$485,361
T24	Church Street at Mayten Avenue	\$485,361

T25	Church Street at Ramona Avenue	\$485,361
T26	Church Street at Terra Vista Parkway	\$485,361
T27	Civic Center Drive at Red Oak Street	\$485,361
T28	Ridgeline Place at Wilson Avenue	\$485,361
T29	Day Creek Boulevard at Madrigal Place	\$485,361
T30	Day Creek Boulevard at Wilson Avenue	\$485,361
T31	East Avenue at Miller Avenue	\$485,361
T32	East Avenue at Highland Avenue	\$485,361
T33	Etiwanda Avenue at Garcia Drive	\$485,361
T34	Etiwanda Avenue at Whittram Avenue	\$485,361
T35	Foothill Boulevard at Cornwall Court	\$485,361
T36	Foothill Boulevard at East Avenue	\$485,361
T37	Foothill Boulevard at Malachite Avenue	\$485,361
T38	Haven Avenue at Trademark Street	\$485,361
T39	Haven Avenue at Valencia Avenue	\$485,361
T40	Haven Avenue at Wilson Avenue	\$485,361
T41	Hellman Avenue at 8th Street	\$485,361
T42	Hermosa Avenue at Church Street	\$485,361
T43	Milliken Avenue at 5th Street	\$485,361
T44	Milliken Avenue at Wilson Avenue	\$485,361
T45	Rochester Avenue at Jersey Boulevard	\$485,361
T46	Spruce Avenue at Elm Avenue	\$485,361
T47	Spruce Avenue at Mountain View Drive	\$485,361
T48	Spruce Avenue at Red Oak Street	\$485,361
T49	Terra Vista Parkway at Spruce Avenue	\$485,361
T50	Terra Vista Parkway at Town Center Drive	\$485,361
T51	Town Center Drive at Elm Avenue	\$485,361
T52	Wilson Avenue at East Avenue	\$485,361
T53	Wilson Avenue at Etiwanda Avenue	\$485,361
T54	Wilson Avenue at Etiwanda Avenue (West)	\$485,361
T55	Wilson Avenue at San Sevaine Road	\$485,361
T56	Wilson Avenue at Wardman Bullock Road	\$485,361
T57	Wilson Avenue at Canistel Avenue	\$485,361
T58	4th Street at Golden Lock Road - Left Turn Phasing Upgrade	\$34,669
T59	Archibald Avenue at Banyan Street - Left Turn Phasing Upgrade	\$34,669

T60	Arrow Route at Etiwanda Avenue - Left Turn Phasing Upgrade	\$69,337
T61	Arrow Route at Red Oak Street - Left Turn Phasing Upgrade	\$34,669
T62	Arrow Route at White Oak Street - Left Turn Phasing Upgrade	\$34,669
T63	Banyan Street at East Avenue - Left Turn Phasing Upgrade	\$34,669
T64	Base Line Road at Mountain View Drive - Left Turn Phasing Upgrade	\$34,669
T65	Base Line Road at Spruce Avenue - Left Turn Phasing Upgrade	\$34,669
T66	Base Line Road at Valencia Avenue - Left Turn Phasing Upgrade	\$34,669
T67	Day Creek Boulevard at Silverberry Street - Left Turn Phasing Upgrade	\$34,669
T68	Day Creek Boulevard at Sugar Gum Street - Left Turn Phasing Upgrade	\$34,669
T69	Day Creek Boulevard at Victoria Park Lane - Left Turn Phasing Upgrade	\$34,669
T70	Milliken Avenue at Millenium Court - Left Turn Phasing Upgrade	\$34,669
T71	Milliken Avenue at Mountain View Drive - Left Turn Phasing Upgrade	\$34,669
T72	Milliken Avenue at Terra Vista Parkway - Left Turn Phasing Upgrade	\$34,669
T73	Milliken Avenue at Victoria Park Lane - Left Turn Phasing Upgrade	\$34,669
T74	Milliken Avenue at Vintage Drive - Left Turn Phasing Upgrade	\$34,669
<b>Total:</b>		<b>\$28,289,587</b>

### **Signal Interconnect System**

	<b>Project</b>	<b>Estimate</b>
SI1	Signal Interconnect System	\$10,677,932
<b>Total:</b>		<b>\$10,677,932</b>

### **Program Totals**

<b>Category</b>	<b>Estimate</b>
Freeway Interchanges	\$88,622,432
Railroad Grade Separations and Crossings	\$19,447,532
Bridges	\$21,862,026
Streets	\$109,286,556
Traffic Signals	\$28,289,587
Signal Interconnect System	\$10,677,932
<b>Total:</b>	<b>\$278,186,065</b>

**DIF Program Cost**

<b>Item</b>	<b>Estimate</b>
Program Total	\$278,186,065
Less Fund Balance as of 2005	-\$20,000,000
Sub-Total	\$258,186,065
Administration Fee (15%)	\$38,727,910
<b>Total:</b>	<b>\$296,913,974</b>

**EXHIBIT "B"**  
**TRANSPORTATION DEVELOPMENT FEES**

<b>Land Use Type</b>	<b>Fee</b>
Residential - Single Family Detached Unit	\$12,708
Residential - Multiple Family Attached Unit	\$7,625
Apartment or Condominium - Attached Unit	\$7,625
Senior Housing Attached Unit (Condo or Apartment) – Per Bedroom	\$2,542
Nursing / Congregate Care - Per Bed	\$2,542
Commercial - Per 1,000 Square Feet	\$19,062
Office / Business Park - Per 1,000 Square Feet	\$15,250
Industrial - Per 1,000 Square Feet	\$7,625
Warehouse - Per 1,000 Square Feet	\$6,354
Hotel / Motel - Per Room	\$10,166
Day Care - Per Student	\$3,177
Self-Storage - Per Unit	\$254
Service Station - Per Pump	\$63,540

**EXHIBIT "C"**  
**TRANSPORTATION FEE PROGRAM CALCULATIONS**

***Vacant Land as of February 2005***

Vacant Residential Property = 950 acres  
 Single Family Dwelling Units (SFDU) = 5,363 units  
 Multi-Family Dwelling Units (MFDU) = 5,248 units

Vacant Industrial Property = 719 acres = 31,319,640 square feet  
 Assuming that the average floor area ratio for General Industrial is 0.5 then the future square footage of industrial development is 31,319,640 square feet x 0.5 = 15,659,820 square feet.

Vacant Commercial Property = 334 acres = 14,549,040 square feet  
 Assuming that the average floor area ratio for General Commercial is 0.25, then the future square footage of commercial development is 14,549,040 square feet x 0.25 = 3,637,260 square feet.

***Equivalent Dwelling Units (EDU) per Land Use***

Different types of land uses have different traffic trip generation rates. In order for nexus fees to be tabulated for each type of land use, the "Equivalent Dwelling Units" or EDU for each type of land use must first be determined. The calculation of a particular land use type's EDU is based on the traffic trip generation rate for that land use from the ITE Trip Generation Manual. Per City Resolution No. 91-092, the EDU for various land uses was determined to be as follows:

<b>Land Use Type</b>	<b>EDU</b>
Residential - Single Family Detached Unit	1.0 EDU
Residential - Multiple Family Attached Unit	0.6 EDU
Apartment or Condominium - Attached Unit	0.6 EDU
Senior Housing Attached Unit (Condo or Apartment) – Per Bedroom	0.2 EDU
Nursing / Congregate Care - Per Bed	0.2 EDU
Commercial - Per 1,000 Square Feet	1.5 EDU
Office / Business Park - Per 1,000 Square Feet	1.2 EDU
Industrial - Per 1,000 Square Feet	0.6 EDU
Warehouse - Per 1,000 Square Feet	0.5 EDU
Hotel / Motel - Per Room	0.8 EDU
Day Care - Per Student	0.25 EDU
Self-Storage - Per Unit	0.02 EDU
Service Station - Per Pump	5.0 EDU

**Total Future Equivalent Dwelling Units (EDU)**

Land Use	Vacant Land as of February 2005	EDU by Land Use	Future Equivalent Dwelling Units
Single-Family Dwelling Unit	5,363 Units	1.00	5,363
Multi-Family Dwelling Unit	5,248 Units	0.60	3,149
Industrial Park (per 1,000 SF)	15,659,820 Square Feet	0.60	9,396
Commercial (per 1,000 SF)	3,637,260 Square Feet	1.50	5,455
<b>Total Future EDU</b>			<b>23,363</b>

**Calculate Cost per Equivalent Dwelling Unit (EDU)**

Item	Fees
Total Cost of Projects	\$219,199,343
Total Future EDU (as of February 2005)	23,363
Cost per EDU	\$9,382

**Calculate Transportation Development Fees by Land Use**

Item	EDU by Land Use	Fees
Residential - Single Family Detached Unit	1.0 EDU	\$12,708
Residential - Multiple Family Attached Unit	0.6 EDU	\$7,625
Apartment or Condominium - Attached Unit	0.6 EDU	\$7,625
Senior Housing Attached Unit (Condo or Apartment) – Per Bedroom	0.2 EDU	\$2,542
Nursing / Congregate Care - Per Bed	0.2 EDU	\$2,542
Commercial - Per 1,000 Square Feet	1.5 EDU	\$19,062
Office / Business Park - Per 1,000 Square Feet	1.2 EDU	\$15,250
Industrial - Per 1,000 Square Feet	0.6 EDU	\$7,625
Warehouse - Per 1,000 Square Feet	0.5 EDU	\$6,354
Hotel / Motel - Per Room	0.8 EDU	\$10,166
Day Care - Per Student	0.25 EDU	\$3,177
Self-Storage - Per Unit	0.02 EDU	\$254
Service Station - Per Pump	5.0 EDU	\$63,540

## Appendix B – Completed DIF Projects List (Resolution No. 20-122)

Project ID		Project
Freeway Interchanges	1	Base Line Road at 1-15 Freeway- Widen NB & SB On-Ramps
Freeway Interchanges	2	Foothill Boulevard at 1-15 Freeway - Widen NB & SB On-Ramps
Freeway Interchanges	3	Base Line Road at 1-15 Freeway - Interchange Improvements
Railroad Grade Separations and Crossings	1	Haven Avenue at Metrolink Crossing - Grade Separation
Railroad Grade Separations and Crossings	4	Hellman Avenue at 8th Street - Upgrade Existing RXR Crossing Gates
Bridges	4	Banyan Street at Etiwanda Creek Channel - Bridge
Bridges	8	Wilson Avenue at Etiwanda Creek Channel - Bridge
Streets	4	Banyan Street - Etiwanda Avenue to East Avenue - Widen North Side
Streets	5	Banyan Street - East Avenue to Wardman Bullock Road - New Alignment
Streets	10	East Avenue - Fire Station to Wilson - New
Streets	22	Haven Avenue - Base Line Road to 1-210 Freeway - Widen West Side Only
Streets	25	Milliken Avenue - 5th Street to 700' S/O 5th Street - Widen West Side Only
Streets	26	Victoria Street - East Property Line of Etiwanda High School to 1-15 Freeway - Improve Both Shoulders
Streets	27	Vintage Drive - Etiwanda Avenue to 1,300' W/O Etiwanda Avenue - New
Streets	30	Wilson Avenue - East Avenue to Wardman Bullock Road - New
Traffic Signal Improvements	1	4th Street at Richmond Place
Traffic Signal Improvements	2	4th Street at Utica Avenue
Traffic Signal Improvements	3	6th Street at Buffalo Avenue
Traffic Signal Improvements	4	6th Street at Cleveland Avenue
Traffic Signal Improvements	6	6th Street at Hellman Avenue
Traffic Signal Improvements	8	6th Street at Rochester Avenue
Traffic Signal Improvements	10	6th Street at Utica Avenue
Traffic Signal Improvements	11	Archibald Avenue at Banyan Street
Traffic Signal Improvements	12	Archibald Avenue at San Bernardino Road
Traffic Signal Improvements	15	Arrow Route at Center Avenue

Traffic Signal Improvements	17	Banyan Street at Wardman Bullock Road
Traffic Signal Improvements	18	Base Line Road at San Carmela Court
Traffic Signal Improvements	19	Base Line Road at Shelby Place
Traffic Signal Improvements	20	Carnelian Street at Banyan Street
Traffic Signal Improvements	21	Carnelian Street at Wilson Avenue
Traffic Signal Improvements	23	Church Street at Elm Avenue (West)
Traffic Signal Improvements	24	Church Street at Mayten Avenue
Traffic Signal Improvements	26	Church Street at Terra Vista Parkway
Traffic Signal Improvements	29	Day Creek Boulevard at Madrigal Place
Traffic Signal Improvements	30	Day Creek Boulevard at Wilson Avenue
Traffic Signal Improvements	31	East Avenue at Miller Avenue
Traffic Signal Improvements	33	Etiwanda Avenue at Garcia Drive
Traffic Signal Improvements	34	Etiwanda Avenue at Whittram Avenue
Traffic Signal Improvements	35	Foothill Boulevard at Cornwall Court
Traffic Signal Improvements	36	Foothill Boulevard at East Avenue
Traffic Signal Improvements	38	Haven Avenue at Trademark Street
Traffic Signal Improvements	39	Haven Avenue at Valencia Avenue
Traffic Signal Improvements	40	Haven Avenue at Wilson Avenue
Traffic Signal Improvements	41	Hellman Avenue at 8th Street
Traffic Signal Improvements	42	Hermosa Avenue at Church Street
Traffic Signal Improvements	43	Milliken Avenue at 5th Street
Traffic Signal Improvements	45	Rochester Avenue at Jersey Boulevard
Traffic Signal Improvements	46	Spruce Avenue at Elm Avenue
Traffic Signal Improvements	55	Wilson Avenue at San Sevaie Road
Traffic Signal Improvements	56	Wilson Avenue at Wardman Bullock Road
Traffic Signal Improvements	57	Wilson Avenue at Canistel Avenue
Traffic Signal Improvements	60	Arrow Route at Etiwanda Avenue - Left Turn Phasing Upgrade
Traffic Signal Improvements	61	Arrow Route at Red Oak Street - Left Turn Phasing Upgrade
Traffic Signal Improvements	62	Arrow Route at White Oak Street - Left Turn Phasing Upgrade
Traffic Signal Improvements	63	Banyan Street at East Avenue - Left Turn Phasing Upgrade
Traffic Signal Improvements	64	Base Line Road at Mountain View Drive - Left Turn Phasing Upgrade
Traffic Signal Improvements	65	Base Line Road at Spruce Avenue - Left Turn Phasing Upgrade
Traffic Signal Improvements	66	Base Line Road at Valencia Avenue - Left Turn Phasing Upgrade

Traffic Signal Improvements	67	Day Creek Boulevard at Silverberry Street - Left Turn Phasing Upgrade
Traffic Signal Improvements	68	Day Creek Boulevard at Sugar Gum Street - Left Turn Phasing Upgrade
Traffic Signal Improvements	69	Day Creek Boulevard at Victoria Park Lane - Left Turn Phasing Upgrade
Traffic Signal Improvements	70	Milliken Avenue at Millenium Court - Left Turn Phasing Upgrade
Traffic Signal Improvements	71	Milliken Avenue at Mountain View Drive - Left Turn Phasing Upgrade
Traffic Signal Improvements	72	Milliken Avenue at Terra Vista Parkway - Left Turn Phasing Upgrade
Traffic Signal Improvements	73	Milliken Avenue at Victoria Park Lane - Left Turn Phasing Upgrade
Traffic Signal Improvements	74	Milliken Avenue at Vintage Drive - Left Turn Phasing Upgrade

## Appendix C – DIF Project List and Project Cost Estimates

Project ID	Project Name/Location	Description/Location	Cost Estimate
F 1	Grove Avenue/ 4th Street at 1-10 Freeway	Interchange improvement	\$12,000,000
R 1	6th Street E/O Santa Anita Avenue	RXR crossing improvement	\$3,719,000
B 1	6th Street at Cucamonga Creek Channel	Widen existing bridge or improve with bike/ped crossing	\$5,625,000
B 2	9th Street at Cucamonga Creek Channel	Widen existing bridge or improve with bike/ped crossing	\$4,132,500
B 3	Arrow Route at Etiwanda Ditch	Widen existing bridge	\$7,593,750
B 4	Hellman Avenue at Cucamonga Creek Channel	Widen existing bridge or improve with bike/ped crossing	\$8,437,500
B 5	Whittram Avenue at Etiwanda Ditch	Widen existing bridge	\$5,625,000
B 6	Wilson Avenue at Day Creek Channel	Construct new bridge	\$3,900,000
S 1	Arrow Route roadway widening	Widen 2 to 4 lanes from Grove Ave to Baker Ave	\$1,987,500
S 2	Arrow Route roadway widening	Widen south side of Arrow Rte from 450' to 1200' east of I-15 centerline	\$337,500
S 3	Base Line Road roadway widening	Widen north side of Base Line Rd from 2 to 3 lanes between Etiwanda Ave and Shelby Ave	\$450,000
S 4	Cherry Avenue roadway widening	Widen west side of Cherry Ave from Wilson Ave to Channel	\$675,000
S 5	Church Street buffered bike lanes	From Ramona Ave to Haven Ave	\$2,977,275
S 6	East Avenue roadway widening north of I-15	Widen from 1-15 to Victoria Street at bottleneck locations	\$1,987,500
S 7	East Avenue extension north of Wilson Ave	Wilson Avenue to North Rim Way- New	\$1,987,500
S 8	Etiwanda Avenue roadway widening south of Arrow Rte	Widen 2 to 4 lanes from Arrow Rte to Whittram Ave	\$1,232,250
S 9	Etiwanda Avenue roadway widening north of Miller Ave	Widen east side of Etiwanda Ave from Miller Ave to 850' north of Miller Ave	\$360,000

S 10	Etiwanda Avenue roadway improvement	Curb and gutter improvement from 23rd St to approximately 250' north of 23rd St	\$54,000
S 11	Foothill Boulevard - Vineyard Avenue to Hellman Avenue	Widen 4 to 6 lanes from Vineyard Ave to Hellman Ave	\$1,987,500
S 12	Foothill Boulevard - Hellman Avenue to 700' E/O Hellman Avenue	Widen north side of Foothill Blvd from Hellman Ave to 700' east of Hellman Ave	\$292,500
S 13	Foothill Boulevard at Archibald Avenue	Widen intersection	\$12,500,000
S 14	Foothill Boulevard - Archibald Avenue to Hermosa Avenue	Widen 4 to 6 lanes from Archibald Ave to Hermosa Ave	\$1,987,500
S 15	Grove Avenue roadway widening north of 9th St	Widen east side of Grove Ave from 1 to 2 lanes between 9th St and Tapia Via Dr	\$795,000
S 16	Grove Avenue roadway widening south of Foothill Blvd	Widen east side of Grove Ave from 1 to 2 lanes between San Bernardino Rd and Foothill Blvd	\$292,500
S 17	Wilson Avenue extension west of Day Creek Blvd	Wilson Ave extension from Milliken Ave to Day Creek Blvd	\$3,975,000
S 18	Wilson Avenue extension east of Etiwanda Ave (Backbone Only)	Wilson Ave extension from Etiwanda Ave to East Ave	\$1,987,500
INT 1	6th Street at Pittsburgh Avenue	New Traffic Signal	\$825,000
INT 2	6th Street at Santa Anita Avenue	New Traffic Signal	\$825,000
INT 3	Archibald Avenue at Victoria Street	New Traffic Signal	\$825,000
INT 4	Archibald Avenue at Wilson Avenue	Roundabout	\$2,250,000
INT 5	Banyan Street at Rochester Avenue	Roundabout	\$2,250,000
INT 6	Church Street at Ramona Avenue	Roundabout	\$2,250,000
INT 7	Civic Center Drive at Red Oak Street	Roundabout	\$2,250,000
INT 8	Ridgeline Place at Wilson Avenue	Roundabout	\$2,250,000
INT 9	East Avenue at Highland Avenue	Roundabout	\$2,250,000
INT 10	Foothill Boulevard at Malachite Avenue	New Traffic Signal	\$825,000
INT 11	Milliken Avenue at Wilson Avenue	Roundabout	\$2,250,000

INT 12	Spruce Avenue at Mountain View Drive	Roundabout	\$2,250,000
INT 13	Spruce Avenue at Red Oak Street	Roundabout	\$2,250,000
INT 14	Terra Vista Parkway at Spruce Avenue	Roundabout	\$2,250,000
INT 15	Terra Vista Parkway at Town Center Drive	Roundabout	\$2,250,000
INT 16	Town Center Drive at Elm Avenue	Roundabout	\$2,250,000
INT 17	Wilson Avenue at East Avenue	Roundabout	\$2,250,000
INT 18	Wilson Avenue at Etiwanda Avenue	Roundabout	\$2,250,000
INT 19	4th Street at Golden Oak Road - Left Turn Phasing Upgrade	Traffic signal modification	\$55,000
INT 20	Archibald Avenue at Banyan Street - Left Turn Phasing Upgrade	Traffic signal modification	\$55,000
INT 21	Signal Interconnect System	Citywide traffic signal communication improvements	\$75,000,000
T 1	Demens Creek from Wilson Ave to SR-210	Trail improvements	\$1,207,500
T 2	Cucamonga Creek Channel from Base Line Road to Foothill Boulevard	Trail improvements	\$948,750
T 3	Cucamonga Creek Channel at Base Line Road	Trail crossing improvements	\$825,000
T 4	Cucamonga Creek Channel at Foothill Boulevard	Trail crossing improvements	\$825,000
T 5	Cucamonga Creek Channel at Arrow Route	Trail crossing improvements	\$825,000
T 6	Cucamonga Creek Channel at 9th Street	Trail crossing improvements	\$112,500
T 7	Cucamonga Creek Channel at 6th Street	Trail crossing improvements	\$825,000
T 8	Deer Creek Channel at Foothill Boulevard	Trail crossing improvements	\$825,000
T 9	Deer Creek Channel at Arrow Route	Trail crossing improvements	\$825,000
T 10	Deer Creek Channel at 6th Street	Trail crossing improvements	\$825,000
T 11	Day Creek Channel from Highland Ave to Base Line Road	Trail improvements	\$862,500

T 12	Day Creek Channel at Victoria Park Lane	Trail crossing improvements	\$112,500
T 13	Day Creek Channel at Base Line Road	Trail crossing improvements	\$825,000
T 14	Day Creek Channel at Foothill Boulevard	Trail crossing improvements	\$825,000
AL 1	Jasper Street Pedestrian Improvements	At Hillside Rd and Orchard St	\$329,000
AL 2	Hermosa Avenue Buffered Bike Lane	Banyan St to Lemon Ave, Highland Ave to Base Line Rd	\$426,000
AL 3	Wilson Avenue Ped/Bike Gap Closures	700' west of Buckthorn Ave to Milliken Ave	\$1,019,000
AL 4	Lemon Avenue Buffered Bike Lane & Widened Sidewalks	Carnelian St to Haven Ave	\$2,192,000
AL 5	19th Street Buffered Bike Lane and Jasper Street Ped Enhancements	Cucamonga Creek Trail to San Benito Ave	\$886,000
AL 6	Demens Creek Trail Crossing Enhancements	Demens Creek Trail at Sapphire, Carnelian, Wilson, Hillside, Beryl	\$686,000
AL 7	Cucamonga Creek Trail Resurfacing & Crossing Enhancements	Demens Creek Trail to Base Line Rd	\$1,130,000
CRH 1	Valle Vista Drive Pedestrian Improvements	At school Driveway, Calle Feliz St, Alta Cuesta Dr	\$166,000
CRH 2	Red Hill Country Club Drive and Cucamonga Creek Trail Enhancements	Cucamonga Creek Trail to Red Hill Country Club Dr and at Carnelian St	\$343,000
CRH 3	Hellman Avenue Buffered Bike Lanes and Ped Enhancements	PE Trail to Cucamonga Creek Trail	\$1,015,000
CRH 4	Archibald Avenue Buffered Bike Lanes and Ped Enhancements	Base Line Rd to Foothill Blvd, Arrow Rte to 7th St	\$690,000
CRH 5	San Bernardino Road Stripe Shoulders	Vineyard Ave to Archibald Ave	\$122,000
CRH 6	Church Street Buffered Bike Lanes and Stripe Shoulders	Pepper St to Ramona Ave	\$486,000
CRH 7	Baker Avenue Ped Enhancements	Arrow Rte to 8th St, at Salina St, at 9th St	\$205,000
CRH 8	Grove Avenue Buffered Bike Lanes	Arrow Rte to 8th St	\$244,000
CRH 9	Bear Gulch Road Curb Extensions	Bear Gulch Rd	\$37,000
CRH 10	Palo Alto Street Ped Enhancements	Palo Alto St at Marine Ave, Center Ave, Hermosa Ave	\$316,000

CRH 11	Hermosa Avenue Buffered Bike Lane and New Sidewalks	Base Line Rd to Foothill Blvd	\$741,000
CRH 12	Ramona Avenue Stripe Shoulders	Base Line Rd to Foothill Blvd	\$127,000
CRH 13	9th Street Buffered Bike Lane and New Sidewalks	Baker Ave to Archibald Ave	\$1,783,000
CRH 14	Feron Boulevard Ped Enhancements	Archibald Ave to Hermosa Ave	\$191,000
E 1	Banyan Street Ped Enhancements and Buffered Lanes	Deer Creek Channel to Wardman Bullock Rd	\$3,853,000
E 2	Day Creek Boulevard Buffered Bike Lanes and Ped Enhancements	Etiwanda Ave to SR-210 WB Ramp	\$1,144,000
E 3	Vintage Drive New Crosswalk and Ped Enhancements	Milliken Ave to Thunder Mountain Ave	\$398,000
E 4	Etiwanda Avenue Bike Route and Ped Crossing Enhancements	SR-210 to Banyan St, Saddleridge Dr to Victoria St	\$274,000
E 5	Wilson Avenue Buffered Bike Lane and Ped Crossing Enhancements	Day Creek Blvd to Etiwanda Ave, Wardman Bullock Rd to Cherry Ave, Wilson Ave at Bluegrass Ave	\$1,017,000
E 6	Victoria Street Ped Enhancements	East Ave and I-15	\$69,000
E 7	East Avenue Buffered Bike Lane and New Sidewalks	Banyan St to Phylly Dr	\$1,328,000
E 8	Base Line Road Ped and Bike Enhancements	Wanona Pl to Shelby Pl	\$486,000
E 9	Duncaster Place Ped Enhancements	Coyote Dr and Duncaster Pl, Stoneview Rd and Duncaster Pl	\$258,000
E 10	Etiwanda Creek Channel Multi-Use Trail	PE Trail to Victoria St	\$987,000
E 11	Summit Intermediate/ Etiwanda Creek Park Connection	Etiwanda Creek Parking Lot	\$42,000
CNE 1	Terra Vista Parkway Ped/Bike Enhancements	Terra Vista Pkwy to Hampton Pl	\$1,443,000
CNE 2	Spruce Avenue Ped Enhancements	Spruce Ave at Terra Vista Pkwy, Mountain View Dr, Elm Ave	\$589,000
CNE 3	Mountain View Drive Buffed Bike Lanes and Ped Enhancements	Spruce Ave to Base Line Rd	\$672,000

CNE 4	Victoria Park Buffered Bike Lanes and Ped Enhancements	Milliken Ave to Church St, Victoria Park Ln at Kenyon Way, Fire Trail, Windrows Loop	\$1,141,000
CNE 5	Emerson Street/ Sherbrooke Place Intersection Ped Enhancements	Emerson St at Sherbrooke Pl	\$46,000
CNE 6	Fairmont Way Buffered Bike Lanes and New Crosswalks	Kenyon Way to Victoria Park Ln	\$316,000
CNE 7	Highland Avenue and Kenyon Way Buffered Bike Lanes and Ped Enhancements	Kenyon Way and Highland Ave, Woodruff Pl	\$313,000
CNE 8	Base Line Road Buffered Bike Lane and Deer Creek Trail Crossing	Haven Ave to Etiwanda Ave	\$1,461,000
CNE 9	Elm Avenue Crossing Enhancements and Sidewalk at Coyote Canyon Elementary	Spruce Ave to Church St	\$49,000
CNE 10	Church Street Buffered Bike Lanes	Mayten Ave to I-15	\$856,000
CNE 11	Day Creek Boulevard Buffered Bike Lanes	Highland Ave to Foothill Blvd	\$688,000
CNE 12	Victoria Windrows Loop Ped Enhancements	Victoria Windrows at Locust Ave, Twinspur Pl, Rockrose Ave, Bougainvillea Wy	\$74,000
CNE 13	Lark Drive New Crosswalks	Lark Dr at Rochester Ave, Matera Pl	\$76,000
CNE 14	Miller Avenue Buffered Bike Lanes, Sidewalks and Ped Enhancements	I-15 to East Ave	\$444,000
CNE 15	Dolcetto Place and Garcia Drive Buffered Bike Lanes	Garcia Dr from Etiwanda Ave to Dolcetto Pl, Colcetto Pl from Miller Ave to Garcia Dr	\$212,000
CSS 2	Spruce Avenue and Red Oak Street Ped/Bike Enhancements	Foothill Blvd to Arrow Rte	\$3,637,000
CRH 15	6th St	Cucamonga Creek Channel to Haven Ave	\$1,232,400
CCS 3	Jersey Blvd	Haven Ave to Rochester Ave	\$429,000
DTRC 1	Foothill Blvd highway to city center boulevard transformation	Rochester to ECL	\$22,250,000
DTRC 3	Rochester Ave road diet 5 to 3 lanes	Foothill Blvd to Banyan St	\$10,136,250
DTRC 5	Day Creek Channel Trail and Park Drive signalized crossing	New signalized crossing	\$375,000

DTRC 6	Day Creek Channel Trail	8th St to Future Etiwanda Heights	\$4,810,000
CC 1	Foothill Blvd Active Transportation (AT) transformation	Haven Ave to Rochester Ave	\$109,375,000
CC 1.1	Haven Ave AT transformation	Foothill Blvd to 7th St	\$78,125,000
CC 2	Church St buffered bike lanes	Haven Ave to Mayten Ave (east of Mayten in Connect RC)	\$1,115,400
CC 2.1	Arrow Rte buffered bike lanes	Hermosa Ave to Rochester Ave	\$1,739,400
CC 2.2	Hermosa Ave buffered bike lanes	Foothill Blvd to 6th St	\$1,185,600
CC 3	Devon St extension	Devon St terminus to Civic Center Dr terminus	\$596,250
HART 1	Haven Ave AT transformation	7th St to 4th St	\$9,500,000
HART 1.1	Milliken Ave AT transformation	Arrow Rte to 4th St	\$19,375,000
HART 1.2	4th St AT transformation	Haven Ave to I-15	\$22,500,000
HART 2	Rochester Ave buffered bike lanes	Foothill Blvd to 6th St	\$1,029,600
HART 3	Azusa Ct extension	Azusa Ct terminus to Acacia St terminus	\$2,901,750
HART 4	7th St extension	Milliken Ave to Haven Ave	\$1,749,000
RH 6	Foothill Blvd AT and transit transformation	Haven Ave to WCL	\$38,250,000
CTC 1	Archibald AT transformation with buffered bike lanes	7th St to 4th St	\$9,375,000
CTC 6	7th St extension (roadway)	Archibald Ave and Hermosa Ave	\$14,707,500
CTC 6.1	9th St extension (trail)	Archibald Ave and Hermosa Ave	\$520,000
ALTC 1	Historic Packing House roadway to open space improvement	Roberds St and Base Line Rd	\$1,250,000
ALTC 2	Amethyst Ave main street	PE Trail to Base Line Rd	\$1,750,000
ALTC 3	Base Line Rd AT transformation	Hellman Ave to Archibald Ave	\$6,500,000
ALTC 3.1	Archibald Ave AT transformation	19th St to Base Line Rd	\$9,875,000
ALTC 3.2	Hellman Ave buffered bike lanes	19th St to PE Trail	\$702,000

SEIQ 1	Etiwanda Ave AT transformation	Arrow Rte to 4th St	\$19,250,000
SEIQ 1.1	4th St AT transformation	I-15 to Etiwanda Ave	\$15,125,000
SEIQ 2	Arrow Rte buffered bike lanes	Rochester Ave to Etiwanda Ave	\$975,000
SEIQ 2.2	6th St buffered bike lanes	Spur line to Etiwanda Ave	\$561,600
SEIQ 3	Whittram Ave extension	Etiwanda Ave to Rochester Ave	\$5,803,500
SEIQ 5	SEIQ internal roadways	Various roadway network, include connection under I-15 north of Metrolink alignment	\$3,975,000
SIEQ 6	EGS	Etiwanda Ave Grade Separation Project	\$185,000,000
	<b>Total</b>		<b>\$844,529,000</b>