

Dear Rhode Island Primary Care Practice:

Since 2011, the Office of the Health Insurance Commissioner (OHIC) has emphasized the importance of a strong primary care infrastructure in its policies and affordability initiatives. Particularly, OHIC has realized the transformative potential of the Patient Centered Medical Home (PCMH) model of primary care to provide patient-centered, comprehensive, coordinated, and accessible care, and to ultimately improve health outcomes and mitigate costs. To encourage the widespread adoption of the PCMH model in Rhode Island, OHIC requires health plans to increase the number of PCMHs in their primary care networks each year, while financially supporting the transformation to and sustainability of a PCMH. These "Sustainability Payments" are provided to practices that meet OHIC's definition of PCMH.

To be recognized by OHIC as a PCMH and qualify for Sustainability Payments in 2020, practices must complete and submit the <u>Performance Improvement Survey</u> by Tuesday, October 15, 2019.

Through a public work group process and collaboration with the National Committee for Quality Assurance (NCQA), OHIC has created a new, streamlined Cost Management Requirement for 2020 recognition and beyond. Only two categories of practices are required to complete and submit the Cost Management Survey by Tuesday, October 15, 2019: 1) non-NCQA-recognized practices or 2) practices whose NCQA recognition requirements do not call for annual documentation submission. Practices that are NCQA-recognized PCMHs will be evaluated on this requirement based upon their annual NCQA reporting. This new requirement is described in full detail in the enclosed FAQ document, as are performance improvement measure specifications and details about OHIC's care transformation initiative and what it might mean for your practice.

If you have any questions or concerns, please contact Cory King at 401-462-9658 or cory.king@ohic.ri.gov

Sincerely,

Marie Ganim, PhD

Health Insurance Commissioner

Marie Harim



# Frequently Asked Questions

# 1. Why is the Health Insurance Commissioner promoting primary care Patient-Centered Medical Homes (PCMHs)?

- a. The Health Insurance Commissioner is charged by the legislature to address the affordability of health care in Rhode Island and OHIC's initiatives have emphasized the need for a strong primary care infrastructure. Since 2010, OHIC has directed health plans to increase and then sustain the proportion of total medical spending dedicated to primary care, without adding to the overall cost of health insurance premiums. Since 2011, OHIC has been promoting PCMH transformation through the multi-payer supported Care Transformation Collaborative-RI (CTC-RI) initiative.<sup>1</sup>
- b. There is substantial evidence that primary care practices that function as PCMHs reduce total health care costs by improving the quality of care provided and by better coordinating and managing care<sup>2</sup>
- c. To expand the PCMH transformation process in the state, OHIC has been requiring commercial health plans to contract with more PCMHs each year.

# 2. What are the commercial health plans' targets for PCMH expansion?

a. Health plans subject to the Office's Affordability Standards are required to have 80% of their contracted clinicians operating in a PCMH by the end of 2019.

#### 3. What is the OHIC definition of a PCMH?

- a. OHIC, with physician and insurer guidance, has developed a three-part definition of PCMH that requires demonstration of practice transformation, cost management initiatives and clinical improvement.
- b. For recognition in 2019, to be considered a PCMH, a practice must:
  - i. Achieve NCQA PCMH Recognition or be participating in a formal transformation initiative<sup>3</sup> (e.g., CTC-RI, PCMH-Kids, TCPI, or an approved payer- or ACO-sponsored transformation program).
    - 1. A practice **does not** need to verify and submit NCQA PCMH Recognition status because OHIC is getting all information it needs from NCQA and OHIC-recognized formal transformation

<sup>2</sup> See: <u>www.pcpcc.org/resource/patient-centered-medical-homes-impact-cost-and-quality-2014-2015</u>

<sup>&</sup>lt;sup>1</sup> See: <u>www.ctc-ri.org/</u>

<sup>&</sup>lt;sup>3</sup> A formal PCMH transformation initiative is a structured training program for primary care providers and support staff with a pre-defined curriculum and technical assistance based on an evidence-based PCMH transformation model and designed to systematically build the skills within the practice to function as a PCMH.



#### initiatives.

- ii. Submit quality performance measures data via <u>a web survey</u> for all OHIC PCMH measures by **October 15, 2019** and demonstrate the required level of improvement or performance achievement.
  - 1. Report period will cover 10/1/2018 9/30/2019.
  - 2. First-time reporting practices will report baseline data only.
  - 3. Significantly modified measures will be report-only.
- iii. For 2019 reporting and beyond, practices will have to meet the new Cost Management Requirement, which builds upon NCQA quality improvement elements. This requirement is described in more detail below, under question 6.

# 4. What are the performance improvement measures?

a. Practice has demonstrated meaningful performance improvement. The measures for assessing performance are as follows:

# Adult practices

- Colorectal Cancer Screening (NCQA HEDIS, modified by CTC-RI)
- Comprehensive Diabetes Care: Eye Exam (NCQA HEDIS, modified by CTC-RI)
- Comprehensive Diabetes Care: HbA1c Control (<8) (NCQA HEDIS, modified by CTC-RI)
- Screening for Clinical Depression and Follow-up Plan (CMS, modified by CTC-RI)<sup>4</sup>
- Controlling High Blood Pressure (NCQA HEDIS, modified by CTC-RI)<sup>5</sup>

# Pediatric practices

- Adolescent Well-Care Visits (NCQA HEDIS, modified by CTC-RI)
- Weight Assessment and Counseling for Nutrition and Physical Activity (NCQA HEDIS, modified by CTC-RI to be an all-or-nothing measure including 3 sub-measures)
- Developmental Screening in the First Three Years of Life (OHSU, modified by CTC-RI)
- b. Measure specifications can be found on OHIC's website. Each year there will be a process to review the quality measures for continued alignment with other relevant

<sup>&</sup>lt;sup>4</sup> In 2019 practices should report the CTC-RI modified measure and <u>not</u> the new CMS revision to this measure that CMS published in 2019.

<sup>&</sup>lt;sup>5</sup> In 2019, Controlling High Blood Pressure (NCQA HEDIS, modified by CTC-RI) will be a report-only measure due to the significant changes in this measure's specifications.



programs, practice experience, set the Rhode Island benchmark if a national benchmark is not available, and adjust as needed.

### 5. What are the performance improvement requirements?

- a. For 2019 reporting, meaningful performance improvement is defined as:
  - i. A 3-percentage point improvement over one or two years (if applicable);
  - ii. Performance at or above:
    - 1. The national commercial 75<sup>th</sup> percentile for Comprehensive Diabetes Care: HbA1c Control;
    - 2. The New England commercial 90<sup>th</sup> percentile for commercial practices and the national Medicaid 75<sup>th</sup> percentile for Medicaid practices for Adolescent Well-Care Visits;
    - 3. The New England commercial 90<sup>th</sup> percentile for commercial practices, less 5 percentage points, and the New England Medicaid 90<sup>th</sup> percentile for Medicaid practices, less 5 percentage points, for Controlling High Blood Pressure. These benchmarks will be re-assessed and finalized during CY2019 following consideration of CTC-RI practice quarterly submissions.
    - 4. The national 66th percentile for the remaining measures; <sup>6</sup> or
    - 5. Performance at or above the state 25<sup>th</sup> percentile in the absence of an NCQA HEDIS benchmark rate.<sup>7</sup> or
    - 6. <u>First-time reporting practices</u>: For practices submitting data for the first time, data will be recorded as baseline. Performance improvement in future years will be assessed against these first-year baseline rates.
  - iii. Adult practices must achieve the above stated level of improvement on at least 3 of the 5 measures to achieve "meaningful performance improvement." Pediatric practices must achieve the above stated level of improvement on at least 2 of the 3 measures to achieve "meaningful performance improvement." Practices that report on both adult and pediatric measures must achieve the above stated level

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 $<sup>^6</sup>$  For Colorectal Cancer Screening (HEDIS) and Comprehensive Diabetes Care: Eye Exam (HEDIS), all practices will be scored against the Commercial  $66^{th}$  percentile. All HEDIS benchmark rates will be from the version of Quality Compass for two years prior to the measurement period (e.g., Quality Compass 2018 with CY 2017 data for the 10/1/18 - 9/30/19 measurement period).

 $<sup>^{7}</sup>$  This includes Screening for Clinical Depression and Follow-up Plan, Developmental Screening, and Weight Assessment and Counseling for Nutrition and Physical Activity (HEDIS - all-or-nothing measure including 3 sub- measures). For the 10/1/18 - 9/30/19 performance period, all practices will be scored against the  $25^{th}$  percentile for the state from the prior performance period (10/1/17 - 9/30/18).



of improvement on at least 3 of the 5 adult measures <u>and</u> at least 2 of the 3 pediatric measures to achieve "meaningful performance improvement."

b. Measure benchmarks for 2019 reporting are posted on OHIC's website.

# 6. What is the cost management requirement?

- a. Practice meets the following Cost Management requirement. This requirement places parameters around existing NCQA PCMH (2017 Edition) reporting requirements.
  - i. In meeting NCQA Element QI 09, practice develops and implements a quality improvement strategy that addresses one of the following menu items, from either the Care Coordination or Cost-Effective Use of Services categories:

#### Care Coordination:

- Care coordination between facilities (including safe and effective care transitions)
- Care coordination with specialists/other providers
- Care coordination with patient<sup>8</sup>

#### Cost-Effective Use of Services:

- ED utilization
- Inpatient hospital utilization
- Overuse/appropriateness of care (low-value care)
- Pharmaceutical costs (including volume and/or use of high-value pharmaceuticals)
- Specialist referral costs (including volume of referrals and/or referrals to high-value specialists)
- ii. Practices that are NCQA-recognized PCMHs using the 2017 NCQA standards will be evaluated on this requirement during their annual NCQA reporting. Practices will be expected to specify the measure of resource stewardship they will track to monitor performance improvement in the selected menu item. All other practices will be evaluated based on responses to an OHIC-administered survey.

# 7. How do practices submit the required information?

a. Each year, OHIC will create a web-based process on its website for practices to submit

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<sup>&</sup>lt;sup>8</sup> Care coordination with patient refers to measures of successful coordination or communication between members of the care team and the patient. Examples can include, but are not limited to: follow up to ensure ordered lab or imaging tests were completed, follow up to ensure referral has been completed, follow up after patient receipt of abnormal test results, outreach to patients not recently seen that results in an appointment, discussion to reduce % of patients seeing multiple providers (3 or more), follow-up phone calls to check on the patient after an ER visit (or hospitalization), or following up on pediatric visits to after-hours care.



the required information. Surveys are distributed and posted on the OHIC website in July or August and must be completed by October 15<sup>th</sup> (or the closest business day) of each year.

# 8. How will practices know if they have met the requirements?

- a. OHIC will post on its website a list of practices and which elements of the PCMH definition they have met.
- b. Information will be available the second week in November of each year.
- c. Insurers may elect to audit practice submissions.

# 9. What help is available to practices to become PCMHs?

- a. There are currently two state-wide programs available. One is the Care Transformation Collaborative (CTC-RI) which includes adult practices and pediatric practices though a PCMH-Kids contract, which is supported by all major RI health plans. CTC-RI has been operating since 2008 and currently supports 69 active sites and 42 alumni practices that have graduated from the program. These figures represent 525 primary care providers that serve approximately 340,000 Rhode Islanders. For more information contact: CTC-RI@ctc-ri.org.
- b. The Rhode Island Quality Institute (RIQI) received a multi-million-dollar federal grant to help practices (both primary care and specialty) learn to implement quality improvement initiatives, which is foundational to being a PCMH. For more information contact: <a href="mailto:info@riqi.org">info@riqi.org</a>.
- c. Some health plans and ACOs also provide care transformation support.

# 10. If a practice meets the definition of PCMH, when will it get Support Payments?

- a. Commercial health plans are obligated to pay practices Support Payments when the health plan includes the practice in its OHIC PCMH target count. Plans may make the payments directly to the practice or to the contracting entity with which the practice is affiliated. Plans are not obligated to pay Support Payments to practices that meet the OHIC PCMH definition but are not included in the health plan's PCMH target count.
- b. The health plan must make payments every year that the practice is included in the PCMH target count. OHIC will be assessing practice achievement in October of each year. A practice that newly meets the definition can expect to receive payment during the next calendar year following OHIC PCMH recognition if the practice is to be included in the health plan's PCMH target count for OHIC.



# 11. How much will the Support Payment be to practices?

a. The level of Support Payments will be negotiated between the practice and the health plans. OHIC is not setting a payment level but has told health plans that the levels must be meaningful to the practices.

# 12. Do the payments apply to all of my patients, or only certain ones?

- a. OHIC has regulatory authority only over fully insured commercial health plans. Therefore, payments must apply to your patients who are covered by fully insured benefits. The OHIC regulations also require that fully insured accounts not shoulder more than their fair share of the costs of the PCMH recognition program.
- b. Historically, the health plans have also made payments for patients covered by self-insured accounts for practices participating in CTC-RI. OHIC anticipates, but cannot require, that they will continue to do so.

### 13. What happens if the practice does not meet the definition of PCMH?

- a. If the practice does not meet the PCMH definition, the health plans will not be able to include them in their PCMH target count.
- b. While under OHIC regulations the health plan will no longer be obligated to make Support Payments if the practice does not meet the PCMH definition, the health plan will not be precluded from doing so. Final decisions on whether a practice that doesn't meet the definition shall receive support payments is the responsibility of the payer. Payers reserve the right to do review the accuracy of practice self-attestation for the purposes of determining payments.

## 14. Can practices resubmit data to meet the PCMH definition?

a. Practices may submit data annually to OHIC, as described in the response to question 3, above. Any questions about reporting or resubmitting data can be directed to <a href="mailto:cory.king@ohic.ri.gov">cory.king@ohic.ri.gov</a>

# 15. Once a practice is recognized as a PCMH, will it always be recognized as a PCMH by OHIC?

a. No. A practice must meet each element of the definition of PCMH annually.

## 16. Why should practices try to meet the OHIC definition of PCMH?

a. Commercial insurers, Medicaid, and Medicare are all moving away from fee-for-service payments to more value-based payments that reward improved quality and reduced



costs

- b. Primary care practices continue to serve a vital function in Rhode Island. These new payment models aim to help and support providers in delivering more coordinated care to their patients, while rewarding quality of care and efficiency.
- c. The support programs currently available to practices offer practices an opportunity to get expert assistance to learn how to transform. The Support Payment rewards practices for their efforts.

## 17. Why is the integration of behavioral health into primary care practices important?

- a. Behavioral health care is an important dimension of Rhode Island's health care system and it is in dire need of support. Behavioral health care refers to services for mental health and substance use treatment. As a part of care transformation, the development and implementation of behavioral health integration into the primary care setting encourages providers to coordinate the behavioral and physical health needs of their patient populations. The coordination of a patient's medical and behavioral health needs is in the interest of the public as it improves overall health status and may also result in a more efficient use of health care resources.
- b. Individuals with behavioral health diagnoses have higher spending and lowering their costs will contribute to overall lower health care spending. Nationally, overall costs for treating patients with chronic medical and comorbid behavioral health conditions are two to three times higher on average compared to the costs for those beneficiaries who don't have comorbid behavioral health conditions. A recent Milliman report estimates that 9% to 17% of this total additional spending may be saved through effective integration of medical and behavioral care. Clinical effectiveness research also show that integrated care (specifically the collaborative care model) improve depression and anxiety outcomes, patient quality of life and satisfaction of care. 10

# 18. What is OHIC doing to promote the integration of behavioral health into primary care practices?

a. In 2018, the Legislature added new powers and duties to OHIC's charge to help address the behavioral health needs in our state. Behavioral health integration is a necessary and proper strategy to fulfill the Office's legislative mandate. R.I.G.L 42-14.5-3 requires that OHIC direct insurers toward policies and practices that address the behavioral health needs of the public and greater integration of physical and

<sup>&</sup>lt;sup>9</sup> Melek SP et al., Potential economic impact of integrated medical-behavioral healthcare: Updated projections for 2017, 12 February 2018.

<sup>10</sup> https://icer-review.org/wp-content/uploads/2016/02/BHI\_Final\_Report\_060215.pdf



behavioral health care delivery.

b. OHIC has made a priority of working with insurers, state agencies, and other stakeholders to improve to improve the integration of physical, mental health, and unhealthy substance use care in the primary care setting. In its 2019 Care Transformation Plan, OHIC established the Integrated Behavioral Health Work Group (Work Group) to identify potential solutions to several previously identified administrative barriers to patient access to integrated services in primary care practices. OHIC convened the Work Group in February 2019 and a report was generated in August 2019 that includes meeting summaries and a set of recommendations to the Commissioner. In consideration of these recommendations, the Commissioner is seeking actions by the health insurers to decrease administrative barriers to patient access to integrated services at qualifying practices.

# 19. Why are there questions about integrated behavioral health on this year's survey?

a. OHIC is adding a limited set of questions regarding behavioral health integration to the existing annual PCMH survey. For 2019, the responses to the questions about integrated behavioral health are for informational purposes only.