



# Agricultural Marketing Service

Creating Opportunities for American Farmers and Businesses

## ***The Changing Landscape of Acquiring Local Food—and What It Means for You***

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Local Food Research and Development  
Marketing Services Division





# Agricultural Marketing Service

Creating Opportunities for American Farmers and Businesses

## ***Webinar for the Federation of Farmers Market of New York***

Presented on March 14, 2018 as part of the  
Federation's Annual Meeting



## Contents of Presentation

- How do we (USDA AMS MSD) support local food work?
- What do the FM Directory and Manager Survey Data reveal?
- What can FMs learn from recent CSA experiences?
- Overview of emerging food preferences

## Legislative Authority Supports USDA/AMS Interest in Local Food Marketing

**Ag. Marketing Act of 1946:** USDA/AMS is mandated to:

- Support the development and creation of **shorter food supply chains**
- Work toward ensuring that food producers receive a **greater share of the final retail price**
- Support profitable marketing of all American farmers at **all scale levels**

**Direct to Consumer Marketing Act of 1976**

- Promote direct marketing of farm products where it provides **mutual benefit** to farmers and consumers

## AMS Marketing Services Division: How Do We Help?

- Through **market research, analysis, data products and other tools**, we help stakeholders better understand trends in the rapidly evolving direct to consumer marketplace.
- Three areas of concentration:
  - Local Food Directories and Surveys
  - Local Food Systems Research and Technical Assistance
  - Food Market Facility Design

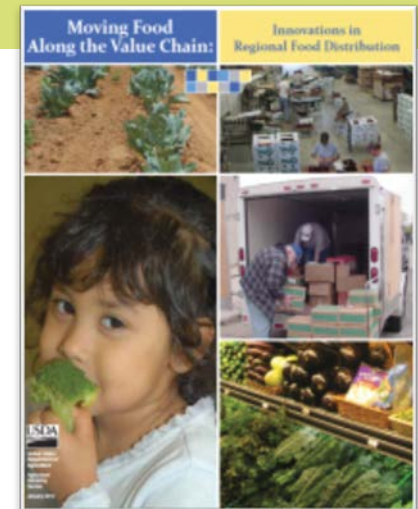
## Local Food Directories and Surveys

- **Administers voluntary Farmers Market Manager Survey**
  - Nearly 1,400 farmers market managers participated in the 2014 survey
- **Maintains four national directories on local food**
  - Farmers Markets (8,716)
  - CSAs (799)
  - Food Hubs (215)
  - On-Farm Markets (1,463)

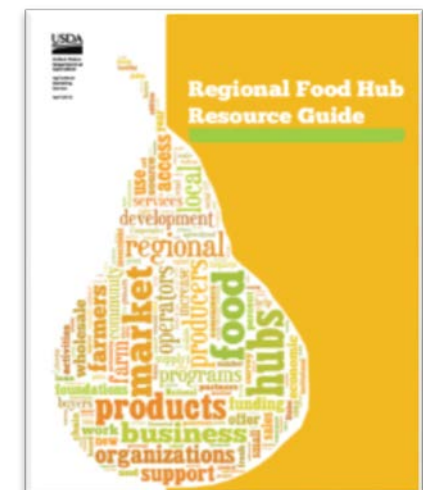


## MSD Reports on Local Food Systems

**Moving Food Along the Value Chain:**  
*Innovations in Regional Food Distribution*  
(March 2012)

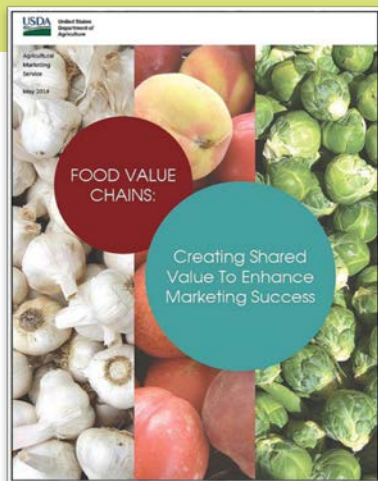


**Regional Food Hub Resource Guide**  
Food hub impacts on regional food systems, and the resources available to support their growth and development  
(April 2012)

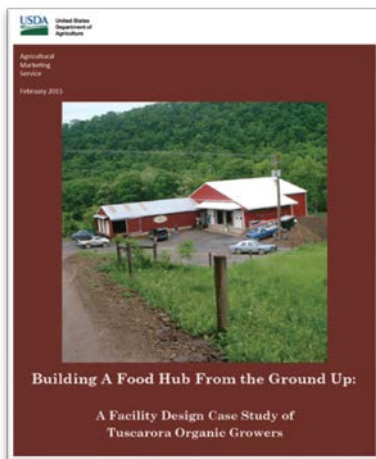




## MSD Reports on Local Food Systems



**Food Value Chains:**  
*Creating Shared Value to Enhance  
Marketing Success*  
(May 2014)



**Building a Food Hub from the Ground Up:**  
*A Facility Design Case Study of Tuscarora  
Organic Growers*  
(February 2015)

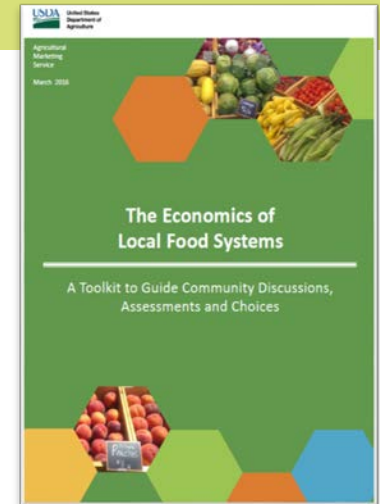


## MSD Reports on Local Food Systems

### Evaluating the Economic Impacts of Local & Regional Food Systems:

*A Toolkit to Guide Community Discussions, Assessments and Choices*

(February 2016)

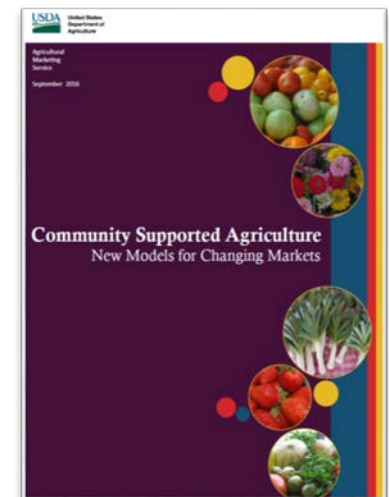


### Community Supported Agriculture:

*New Models for Changing Markets*

Results of national survey and focus group interviews in six states

(April 2017)



## MSD Reports on Local Food Systems



### **Harvesting Opportunity: The Power of Regional Food System Investments to Transform Communities** (August 2017)

Federal Reserve, USDA/AMS and USDA/RD

<https://www.stlouisfed.org/community-development/publications/harvesting-opportunity>

Highlights successful models of collaboration in regional food systems between policymakers, practitioners and the financial community, and discusses potential ways to address existing gaps in research, policy and resources.

## What is Local Food Anyway?

- A food product that is **raised, produced, aggregated, stored, processed, and distributed** in the locality or region in which the final product is marketed.
- **No official national designation**, though some individual USDA programs use a broad (maximum) definition:
  - **Less than 400 miles** from the origin of the product, or
  - **Within the State** in which the product is produced.

## What is Local Food Anyway?

- USDA statistical tabulations on local food include both **direct-to-consumer sales AND intermediated sales** by distributors/food hubs that **preserve local product identity**.
  - To restaurants, grocery stores, schools/universities, hospitals, et. al.

# ***What's Happening at Markets Across the Country?***

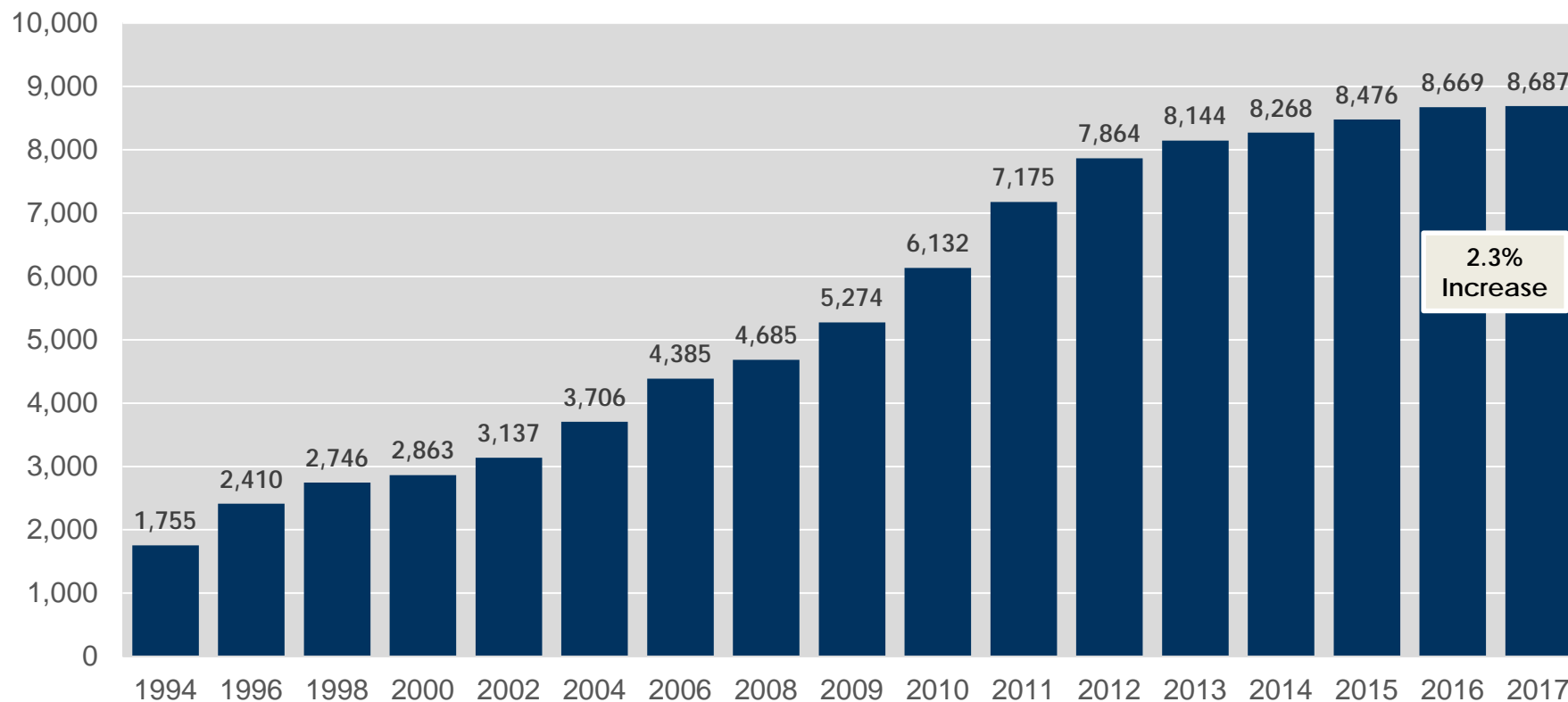


# National Farmers Market Directory and Manager Survey

- **Directory:**
  - Voluntary Listing of Market Products, Location, Time and Contact Information
  - Excel Export and API Functionality
  - Continuously Updated (Posts within 2 business days)
- **Manager Survey:**
  - Voluntary Questionnaire about farmers market trends and activities
  - Automated and Data-Driven (respondents see only what is relevant to them)
  - Reflects the Directory Population at the Regional and Divisional Level



# National Count of Farmers Market Directory Listings



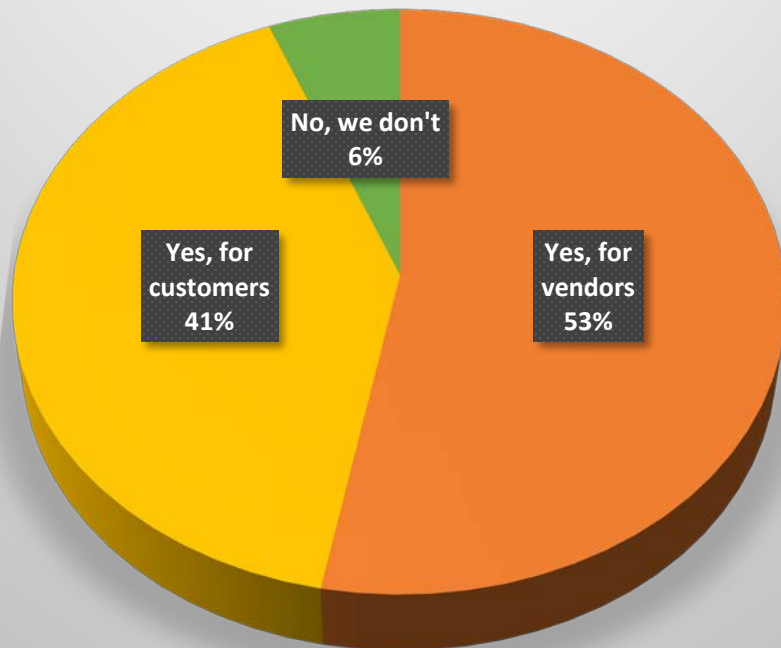
Source: USDA-AMS-Marketing Services Division

Farmers Market information is voluntary and self-reported to USDA-AMS-Marketing Services Division

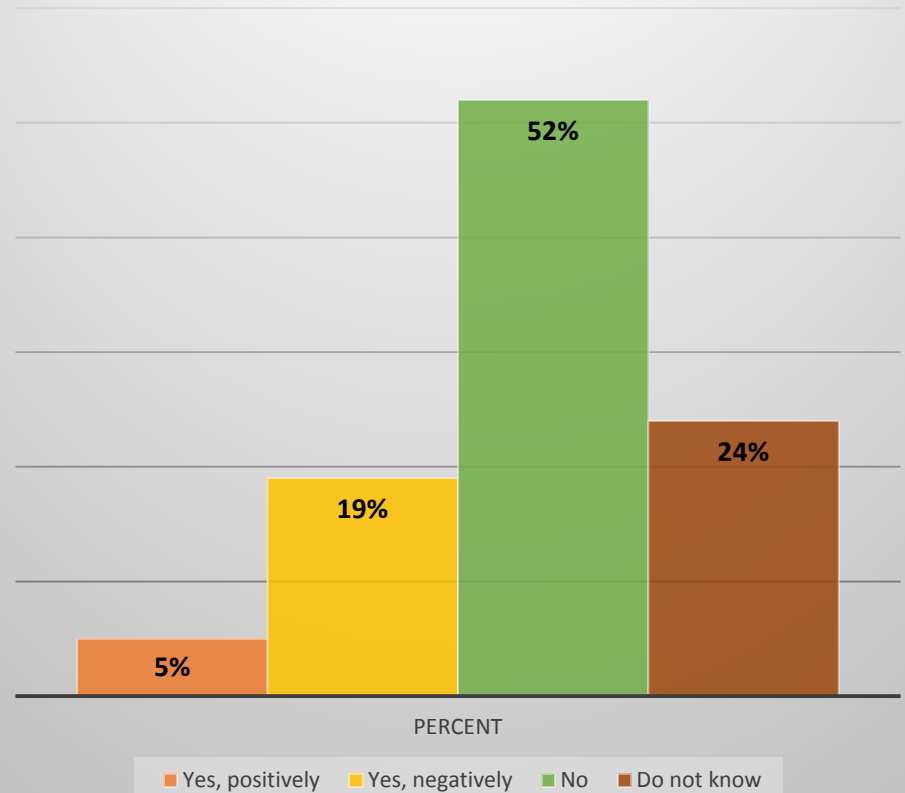


## Competition?

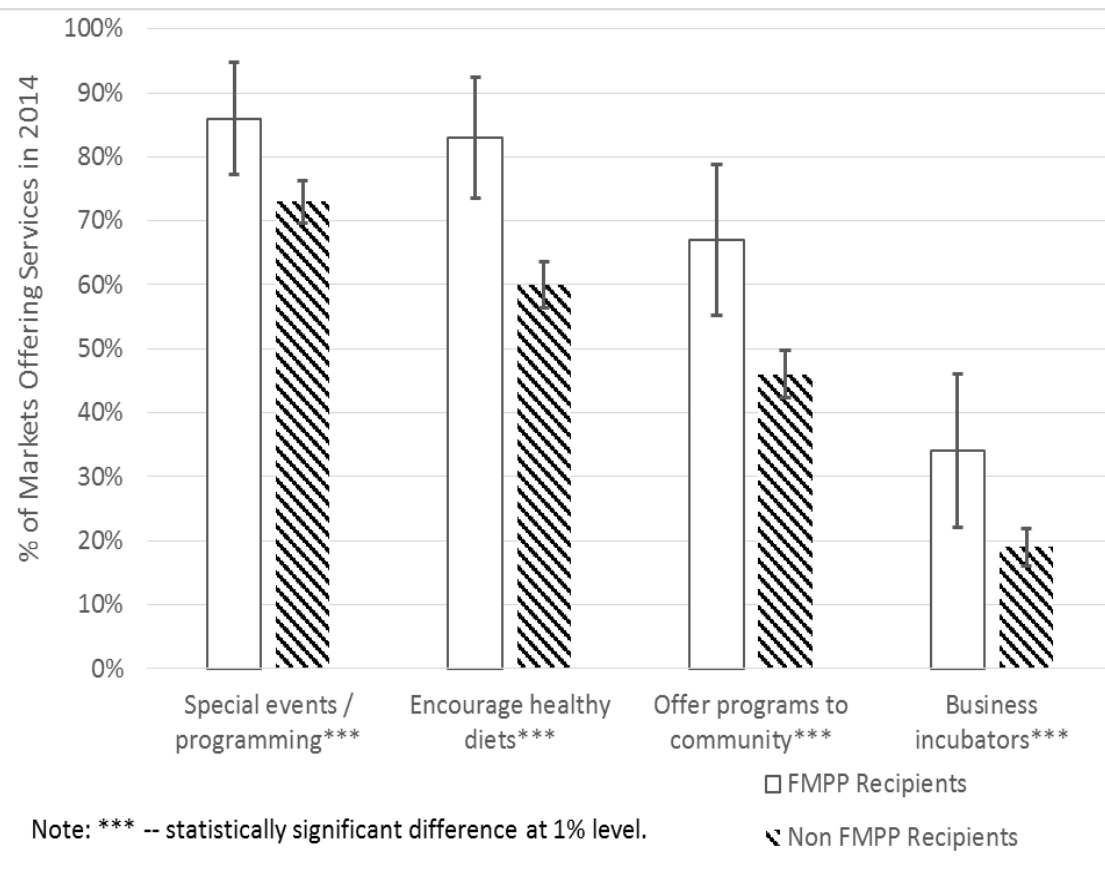
Does this market compete with other farmers markets when it comes to recruiting vendors and/or attracting customers?



Did the presence of other nearby farmers markets affect your sales in 2013?



## Public Investment (e.g., Farmers Market Promotion Program (FMPP))

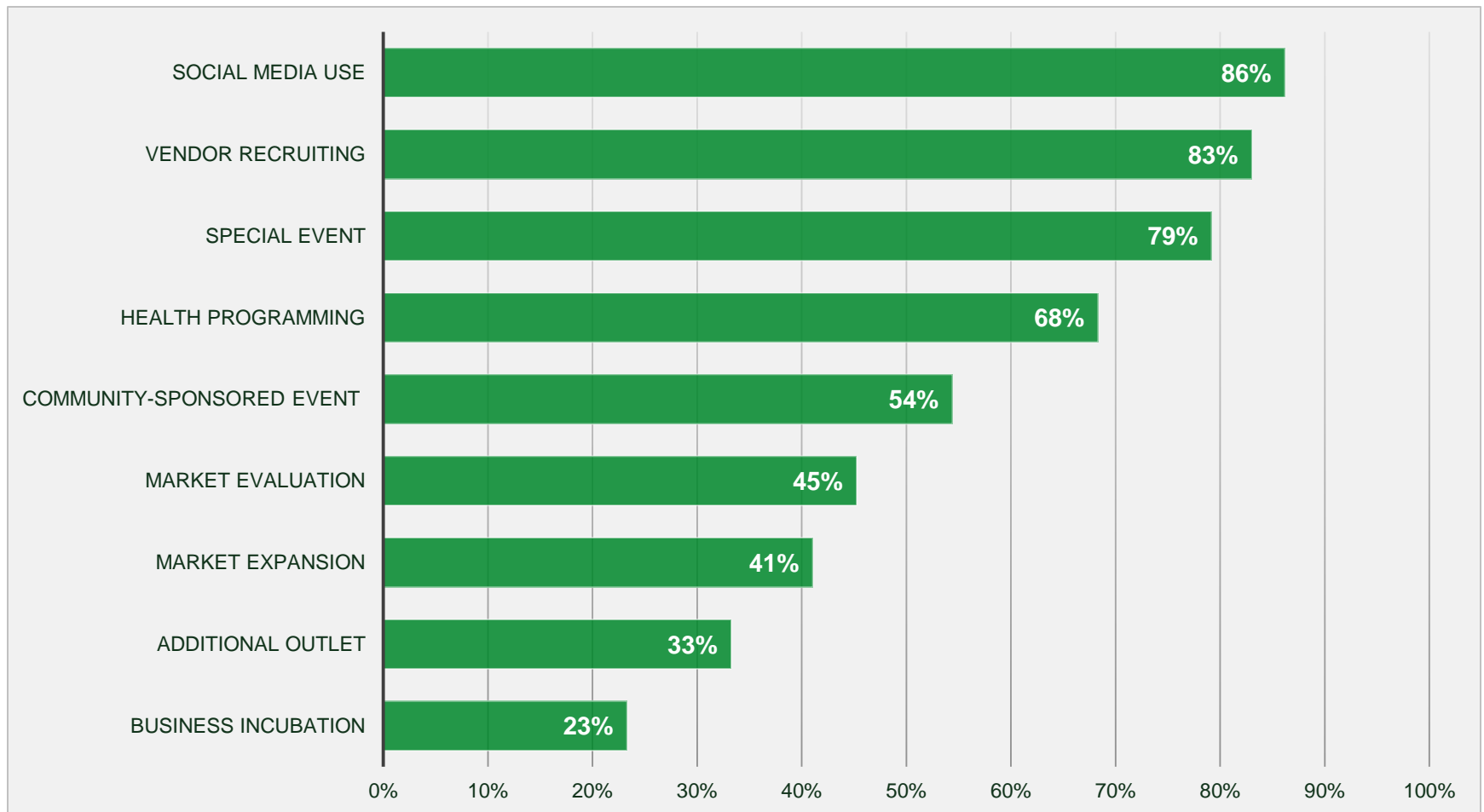


Services	Non FMPP Recipients	FMPP Recipients
Sales***	2.50	2.72
Customers**	2.53	2.66
Repeat Customers***	2.58	2.75
Producers/Vendors	2.41	2.48
Vendor Retention	2.21	2.28
Vendor Recruitment***	2.43	2.61
Diversity of Products	2.53	2.58
Community / Civic Contributions / Outreach	2.39	2.30
Community Support	2.55	2.52
Financial Health	2.34	2.42
Responses	1,217	104

\*\*\* -- Statistically significant difference at 1% level.

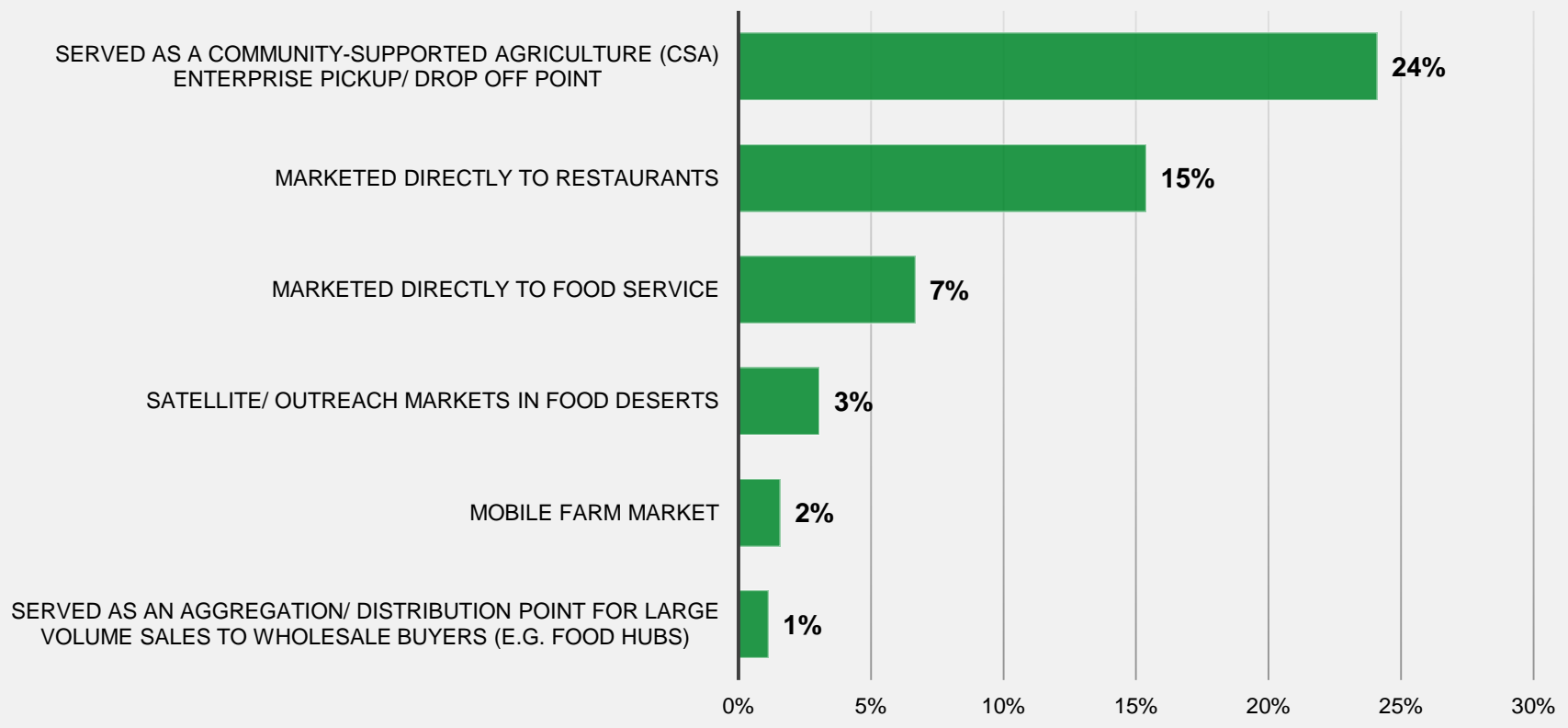
\*\* -- Statistically significant difference at 5% level.

# Participation in Market Development Activities in 2013

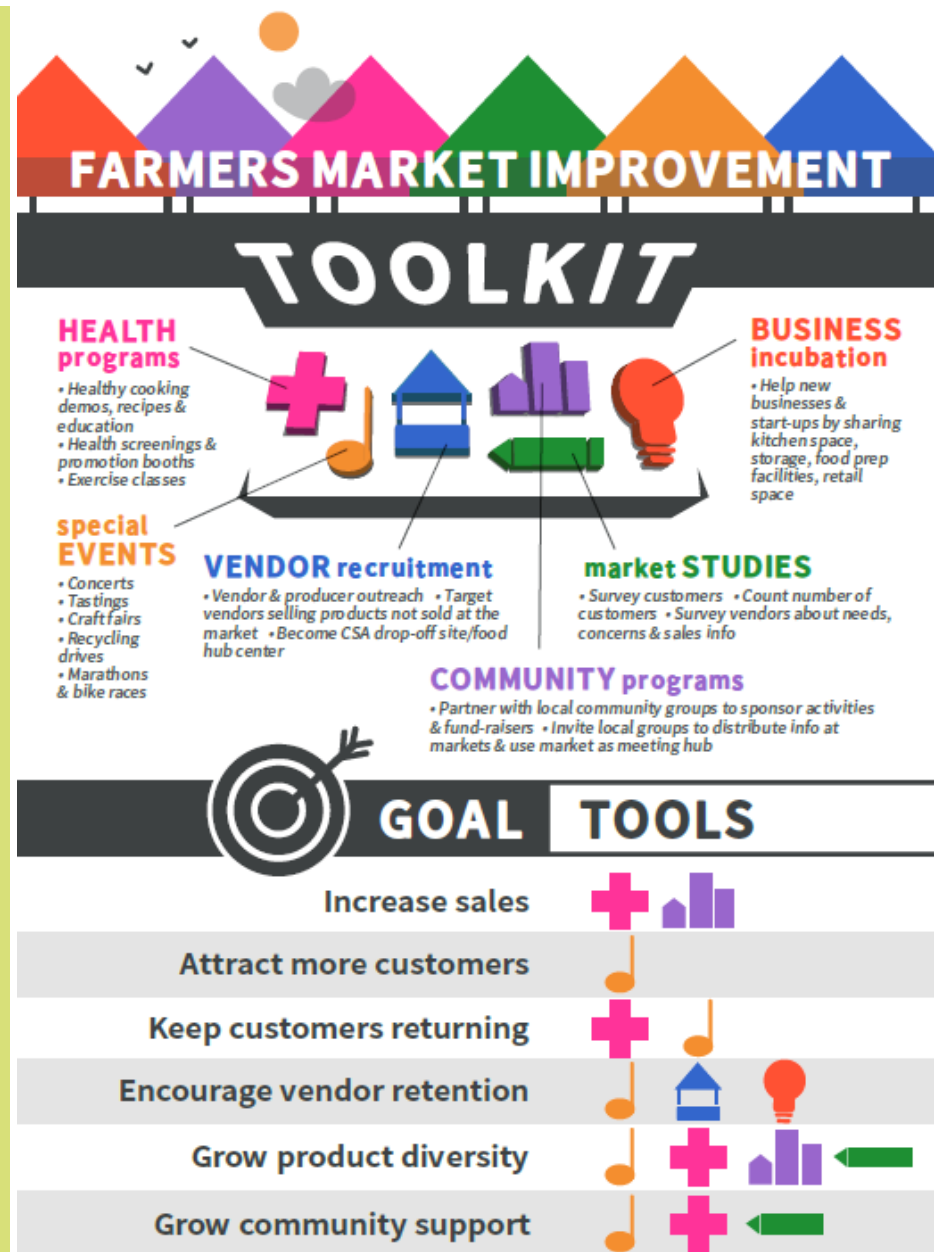


# Hosting Additional Marketing Channels

## Percentage of Markets Hosting Alternative Marketing Channels



# Farmers Market Improvement Toolkit Infographic



## Attract Customers and Train Vendors

Market managers should complement market-sponsored events and programming with vendor and customer education that takes advantage of increased attendance and community support from event hosting – **greater attendance does not equate to greater sales.**





## Beware of the Infrastructural Performance Shock

Market planners should exercise caution when using infrastructural improvements to bolster market performance. Study findings show that market infrastructural expansion and improvements are associated with each performance category; however, greater context will show other contributing factors in addition to improvements.





## Working Relationships with Community Groups



It is also important that market organizers carefully consider how to meaningfully incorporate community groups in market programming and events. Community groups develop trust and connections with community residents who are encouraged to partake in the full market experience.

## Provide Opportunity to Ag. Businesses

Market planners and managers should continue to look for ways to offer business incubator services/facilities and additional marketing outlets as a way to retain vendors.



## Links to the Materials Mentioned Above

### **National Local Food Directories**

<https://www.ams.usda.gov/services/local-regional/food-directories-update>

### **The Impacts of the Farmers Market and Local Food Promotion Programs**

<https://www.tandfonline.com/doi/pdf/10.1080/15575330.2017.1350729>

### **USDA Blog**

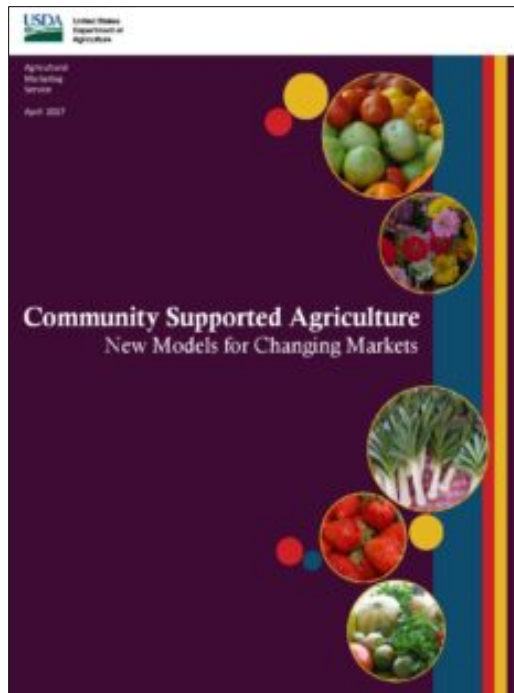
<https://www.usda.gov/media/blog/2018/03/06/farmers-markets-can-grow-vegetation>

# ***What Can Farmers Markets Learn From The CSA Experience?***





## Background on CSA Study: New Models for Changing Markets



USDA/AMS cooperative research agreement with Dr. Tim Woods at the University of Kentucky (published 2017).

Examined:

- Recent changes in CSA business practices
- Motivation behind shift in business scope
- Perceived impact of changing practices on business performance and competitiveness

# Emerging Trends Shaping the CSA Industry

Focus on risk management **shifts attention to consumer preference, convenience and affordability**

## Highlights:

- **Multi-season operations**
- **Emphasis beyond fresh produce**
- **Multi-channel collaboration**
- **Exploration of incentives** tied to health insurance
- **More affordable pricing** structures (including partial share, sliding scale and SNAP redemption options)
- **Possible plateauing of organic interest** in some regions (as range of local food customers expands beyond traditional core customers)

## Regional Breakdown of Key CSA Characteristics

### Notable observations:

- **Mixed views of future sales prospects, more negative in NE**
  - *Possible relationship to high shareholder size, older CSAs?*
- **High degree of urbanicity**
- **Tepid interest in USDA certified organic production**
  - *Departure from early 2000s data: 46% certified organic (Lass, et. al.)*

Characteristic	Region*				
	Northeast	North Central	Southeast	West	Overall
Average CSA Size (shareholder # estimated for 2014)	203.8	154.5	105.9	125.7	144.8
Age of CSA (years)	7.8	6.5	6.0	6.8	6.8
Certified Organic (%)	28.0%	22.7%	19.5%	32.8%	27.2%
Share in Urban Locations	54.7%	54.7%	67.1%	56.5%	57.4%
Expect Increasing CSA Sales Next 2 Years	39.0%	59.7%	52.9%	51.3%	51.1%
N	100	119	87	189	495

\* Regional designations of various states in this study follow those made by USDA – Northeast, North Central, Southeast, and West.



# Moving from Producer-Centric to Consumer-Centric

**Overarching challenge for CSA industry:**

*How to compete successfully in an increasingly crowded local food marketplace while maintaining a distinct identity*

Neil Stauffer, former General Manager for Penn's Corner Farm Alliance in Pittsburgh, PA:

*“When CSAs were first around, it seems like it was more like customers saying, ‘We really believe in you, the farmer, and how can we make this work for you?’”*

*“Now, it seems like it has shifted and the farmers are saying, ‘**How can we make the CSA work better for you, the customer?**’”*

# It's Not Just About Seasonal Produce Anymore

## CSAs responding to changing customer preferences

### New **income opportunities**:

- Expanded product mix – meat, dairy, eggs, as well as value – added and processed products coming from the farm – **extend marketing season**
- Season-specific, partial and optional add-on shares (e.g., eggs, meat, flowers) **contribute to income and cash flow stability**
  - Aided by widespread adoption of **season extension technologies**
  - May have driven move toward **multi-farm cooperation**

## Case study example: Penn's Corner Farm Alliance

Key **season-extension initiatives** have included:

- **New bi-monthly winter CSA**, with 237 shares sold during the winter of 2012-13.
- **Sales of #2 tomatoes for processing.** The co-op recently started outsourcing processing of its #2 tomatoes to Stello Foods, a specialty food manufacturer founded in 1990 in Punxsutawney, PA. Prior to this, many growers had no market for #2 tomatoes, and simply composted them.

## Case study example: Penn's Corner Farm Alliance

**PCFA's \*profit\* from selling processed products from mostly #2 tomatoes **exceeded \$10,000 in 2012.****



PCFA's product line during the first year of production included:

- 3,650 pounds of chopped tomatoes in quart jars
- 3,076 pounds of tomato juice in 10-pound cans for restaurants
- 2,508 pounds of tomatillo salsa in small jars for CSA shares

## Case study example: Penn's Corner Farm Alliance

Inclusion of processed products to their CSA product line has been a convenient way for PCFA to

- **boost grower income,**
- **provide less perishable product** to shareholders,
- **complement their existing product mix,** and
- enable small producers to offer new items to the Pittsburgh market at relatively low additional cost.

### **Expanding product scope AND marketing windows**

- PCFA recently added on an **egg share option and a flower share**
- In 2013, they introduced an **every-other-week** share during the regular season.

## Traditional Channel Boundaries Starting to Blur

**Most CSAs farmers are active participants  
in other local food marketing channels**

Current use of marketing channel	Number yes	Share yes	Near large city	Near small city	Small town	Countryside
Farmers markets	304	65 %	60%	69%	69%	68%
Wholesale to Restaurants	258	55 %	58%	61%	54%	47%
On-farm retail	194	41 %	47%	37%	35%	56%
Wholesale to Grocery	180	38 %	32%	38%	44%	43%
Wholesale to Schools/ Institutions	92	20 %	19%	17%	26%	19%
Contracts with processors	17	4 %	3%	5%	4%	3%
Auction markets	12	3 %	4%	2%	4%	3%

## Market Diversification Expected to Ramp Up

Current use of marketing channel	Decrease	About the same	Increasing	N
Farmers markets	33	123	175	331
Wholesale to Restaurants	31	92	182	305
On-farm retail	8	78	158	244
Wholesale to Grocery	24	72	132	228
Wholesale to Schools/ Institutions	6	33	98	137
Contracts with processors	4	16	23	43
Auction markets	5	8	5	23



## Finding New CSA Customers Beyond the Traditional Shareholder Base



Ginger Turner  
CSA Manager for Farmer Dave's  
(Dave Demaresq), Dracut, MA

## Farmer Dave's/Many Hands Organic Farm

Partnering with urban community development agencies and others to reach lower income, inner-city shareholders

### **Collaborators include:**

- Harvard Medical School
- Boston Housing Authority
- Madison Park Development Corporation
- East Boston Neighborhood Health Center
- Northeast Organic Farming Association

**Incorporates seafood CSA**, “Community Supported Fishery,” extending the distribution model to a greater range of products

## How Do They Do It?

### Partners share responsibility for coordinating:

- Shareholder recruitment
- SNAP and other subsidy facilitation
- Peer shareholder leadership
- Cooking classes
- Community health programs
- Food consumption behavioral studies



Elizabeth Gonzalez Suarez  
Trinity Property Management

## Tapping Into the Workplace CSA Market

Madison Area Community Supported Agriculture Coalition (MACSAC), now called FairShare CSA Coalition, and Physicians Plus, one of Madison's three Health Maintenance Organizations (HMOs) developed the **Eat Healthy Rebate Program**.

- Coordinated between HMO and employer wellness programs
- Employers offer rebate voucher based on household size
- Voucher covers portion of CSA share cost on reimbursable basis.

Area's healthcare system had **low penetration of national providers** – *agility enabled launch of community-based program.*

Eat Healthy Rebate Program	2005	2006	2007	2008	2009	2010	2011	2012
Estimated total rebates issued	96	972	1,282	3,550	6,100	6,800	7,300	7,200
Approximate # of total shares available via FS farms	2,000	2,800	3,500	4,500	6,950	8,650	8,733	9,700



# ***What Do We Know About U.S. Consumer Demand for Local Food?***



# News Headlines Are Changing Public Perception

**International Food Information Council Foundation,  
2016 Food and Health Survey:**

**Nearly a third of Americans** have changed their mind about nutrition issues in the past year.

**News articles are a top driver of this change.**

**Nearly half of Americans** have read an article or book, or watched a documentary about the food system in the past year...and **about half of them** have changed their food purchases as a result.



# Connection Between Consumer Food Preferences and Rise in Local Food Demand

**Phil Lambert, “Supermarket Guru”, 2013:**

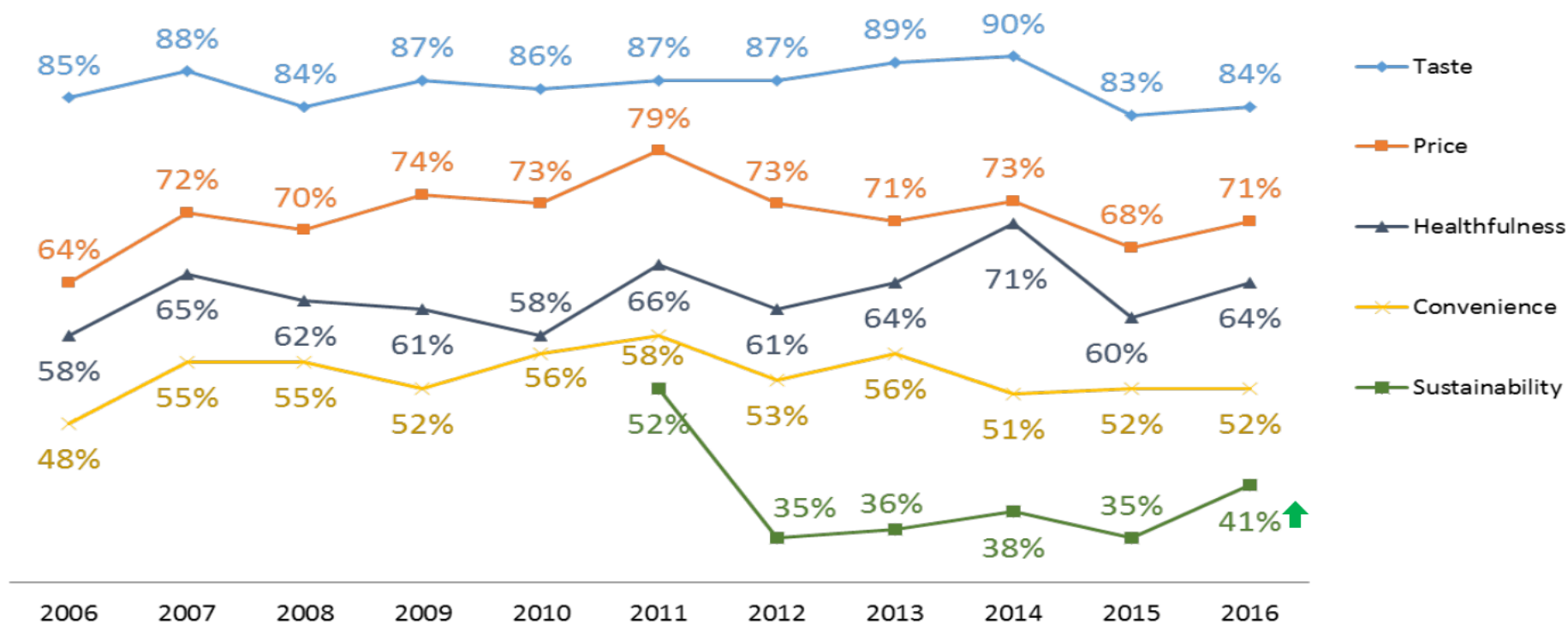
People are choosing their foods more holistically based on *multiple “food factors”*:

- ✓ Taste
- ✓ Ingredients
- ✓ Source
- ✓ Nutritional composition
- ✓ Asking who is making their foods
- ✓ Understanding impact on environment & animal welfare

All of the above factors – **quality, promotion of personal health, transparency, trust, and social/environmental values** – contribute to steady growth in local food demand.

# Food and Health Survey 2016, International Food Information Council Foundation

How much of an impact do the following have on your decision to buy foods and beverages?  
(% Rating 4 to 5 on 5-point scale, from No Impact to A Great Impact)

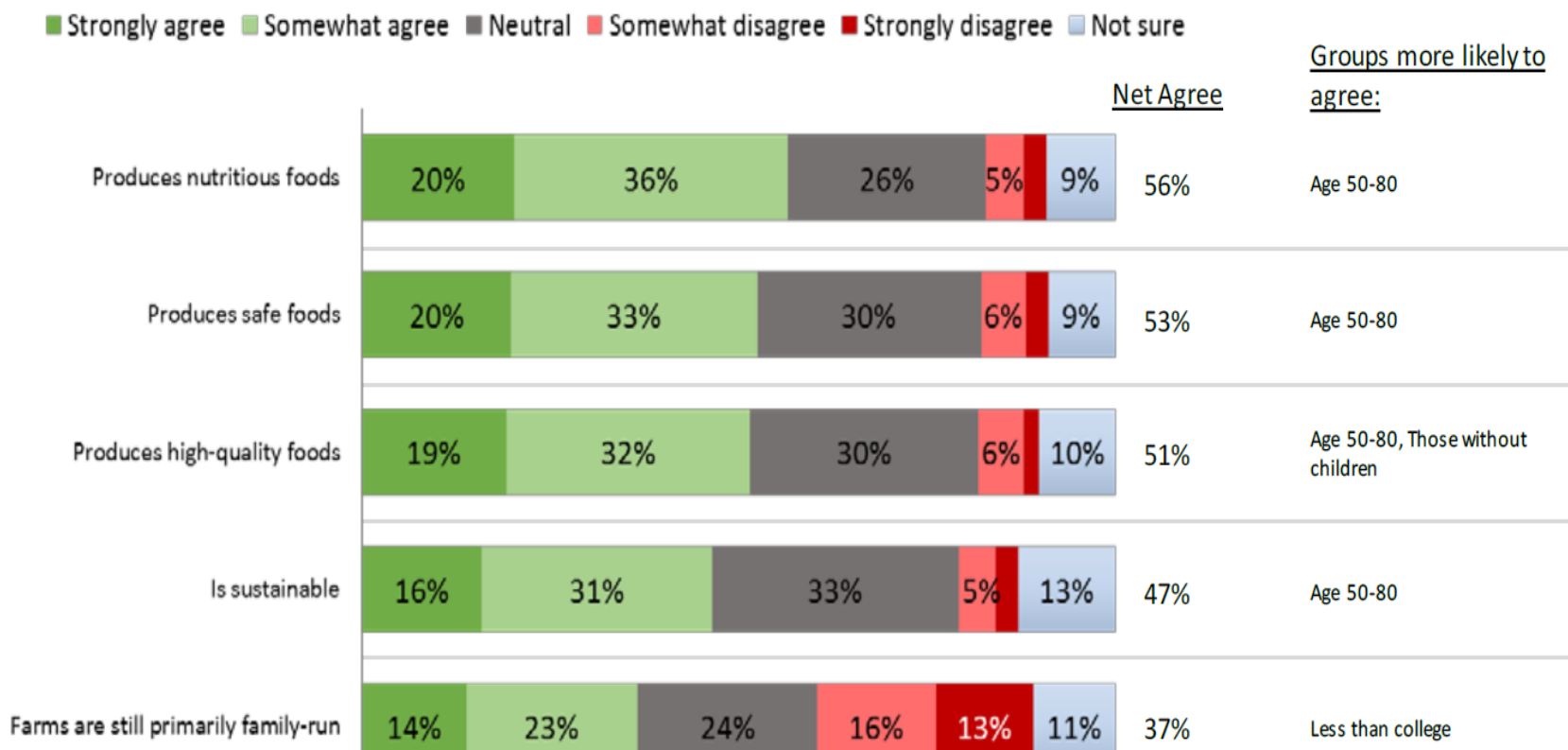


2016 n=1,003

Arrows indicate significant (.95 level) differences vs. 2015.

# Opinions About Modern Agriculture & Sustainability

In general, to what extent do you agree or disagree with the following statements about the use of modern tools, equipment, and technologies in agriculture? Modern agriculture...



## Shoppers Intentionally Seek Out Local Foods... Even at Higher Price Points

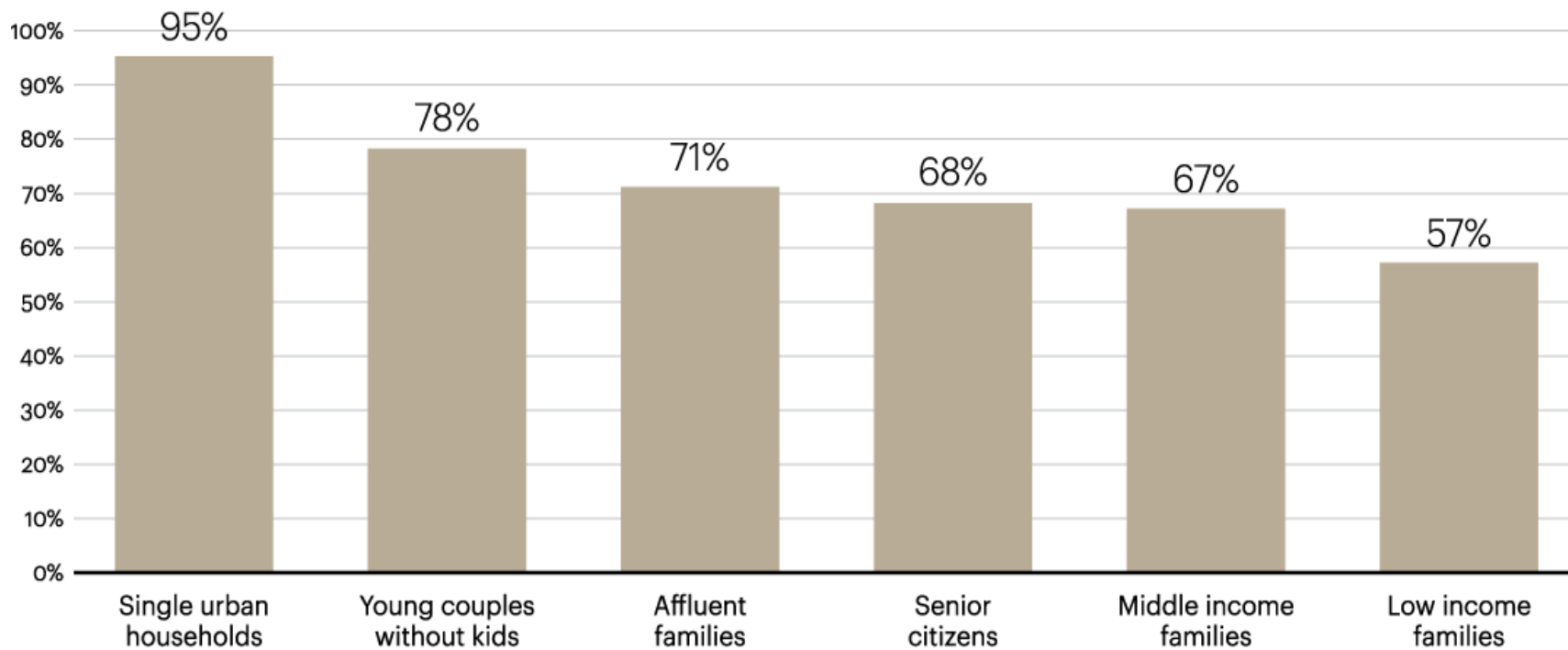
**One-third of consumers** claim they consciously purchase locally grown or locally produced foods **at least once a week.**

- **Nearly half of the respondents** agreed they were willing to pay up to 10 percent more for locally grown or produced foods
- **Almost one in three** said they would pay up to 25 percent more.

# Willingness to Pay More Spans Income Spectrum

**Are you willing to pay more for local food?**

(% of respondents responding yes)



Source: A.T. Kearney analysis

## Local Foods Still Dominate Chefs' Preferences

### 2016 “What’s Hot”

1. Locally sourced meats and seafood
2. Chef-driven fast casual concepts
3. Locally grown produce
4. Hyper-local sourcing
5. Natural ingredients/minimally processed food
6. Environmental sustainability
7. Heathful kids' meals
8. New cuts of meat
9. Sustainable seafood
10. House-made/artisanal ice cream

### 2017 “What’s Hot”

1. Hyper-local sourcing
2. Chef-driven fast casual concepts
3. Natural ingredients/“clean” menus
4. Environmental sustainability
5. Locally grown produce
6. Locally grown meats and seafood
7. Food waste reduction
8. Meal kits
9. Simplicity/back to basics
10. Nutrition



## Shoppers Are Looking for More Natural, Nutritionally-Rich Foods

### 2015 Supermarket Guru/NGA Consumer Survey:

- 28 percent want **minimal processing**
- 25 percent want a **shorter list of ingredients**

### Int'l Food Information Council 2016 Food & Health Survey:

- 36 percent worry about **chemicals in their foods**
- **Foods labeled with a health attribute** experienced a sales increase of 13 percent in the past year vs. flat sales

### FMI U.S. Grocery Shopper Trends 2016:

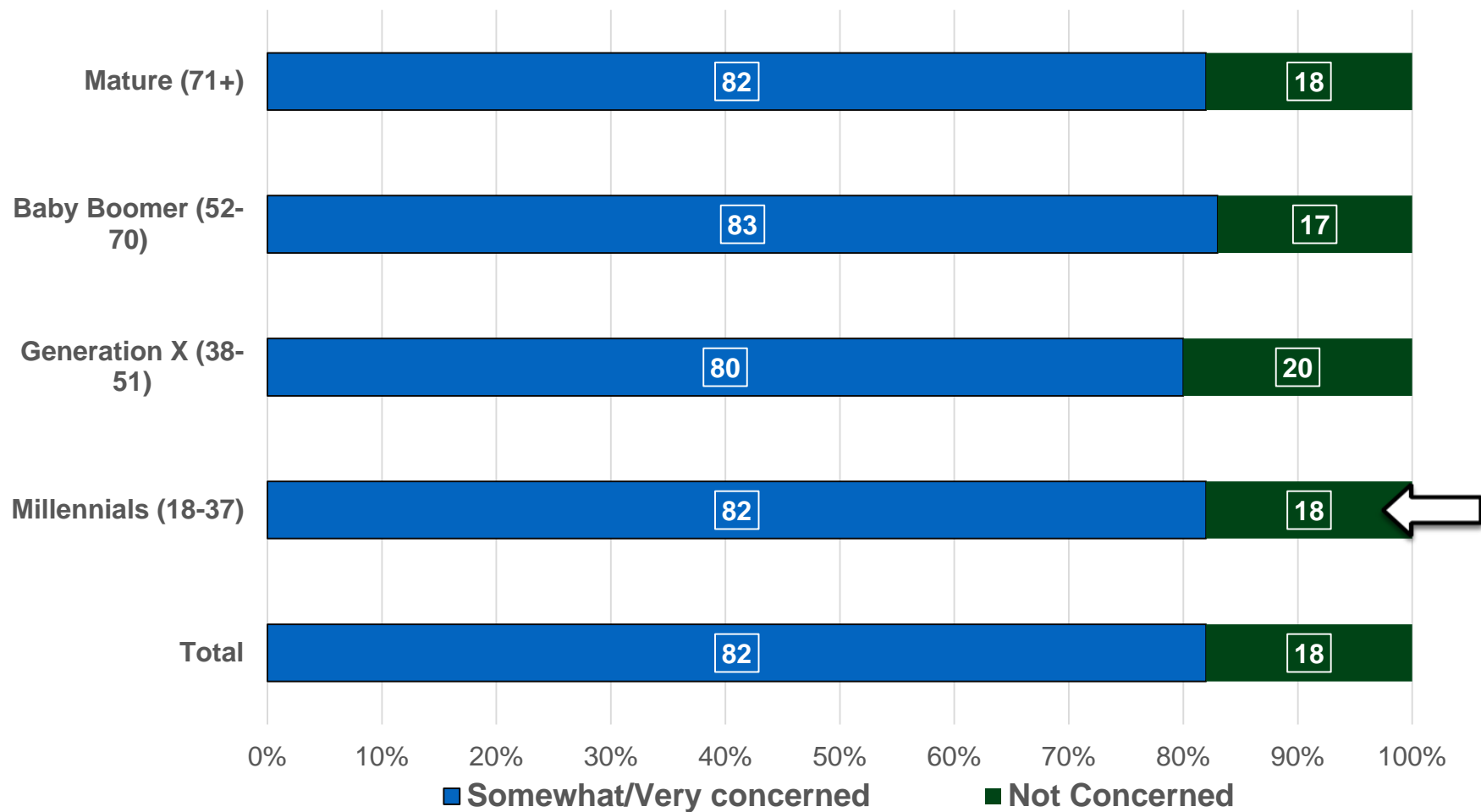
- **22 percent** worry the food they eat isn't nutritious enough
- **26 percent seek products ENHANCED for nutritional reasons** (e.g., vitamins, antioxidants, calcium)

## Why Are Shoppers Demanding Local Food?

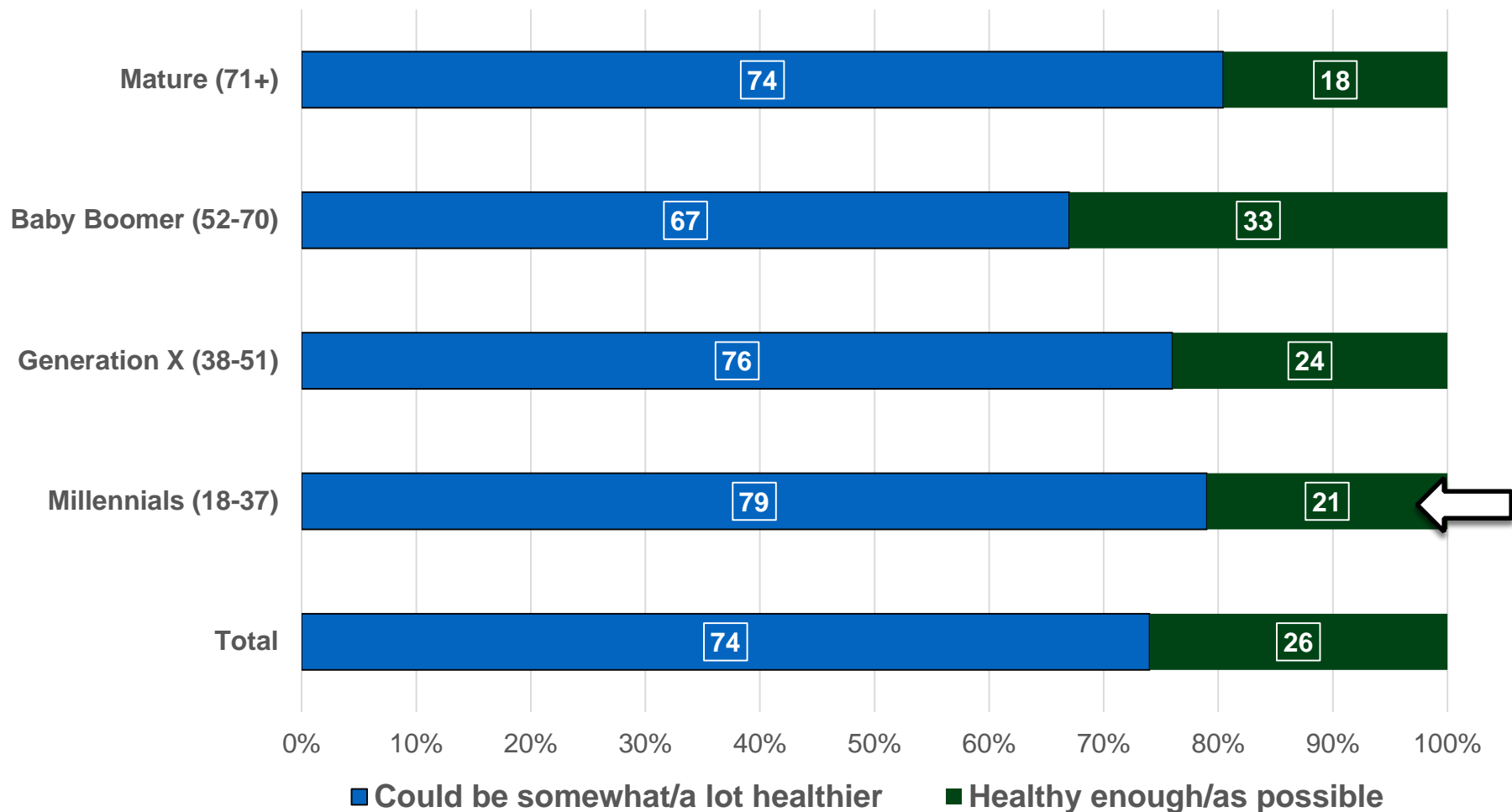
They perceive local food as possessing superior quality or nutritional attributes, and they want to improve the quality of their diets

- **60 percent of consumers** say they purchase local food because the products are fresher
- **44 percent** say they taste better
- **Roughly one-third** believe that local products are healthier

# Shopper Concerns About Food Nutritional Content



## Self-Assessment of Food Purchases for At-Home Eating: Room for Growth?



## Fruit and Vegetables Take Center Stage

### Between 2010-2014:

- U.S. supermarket produce sales **rose 21.7 percent**
- Supermarket sales overall **rose only 9.3 percent**
- Produce share of supermarket sales **rose from 10.4% to 11.6%**
- Baby Boomers eat an average of **4.43 servings** of fruits and vegetables a day.
- Generation X members eat an average of **4.71 servings** of fruits & vegetables a day
- Millennials eat an average of **5.12 servings** of fruits & vegetables per day

## Why Are Shoppers Demanding Local Food?

- They want to have **trust in the source and integrity** of the food they purchase
- They seek **authentic** food products
- They seek **clarity and transparency** in food labeling
- (Phenomenon is strongest among younger consumers)

### Watershed Communications, 2016 food & beverage survey

- Interviewed ~400 Millennials about food and beverage preferences
- **Every single respondent** indicated that he or she **frequently** purchased foods and beverages **based on the brand's reputation for authenticity.**



# Why Are Shoppers Demanding Local Food?

**Factors that were most frequently attributed to creating an authentic brand included:**

## **1. CLEAN INGREDIENTS**

Real. All Natural. Fresh. Organic. **What was once niche is the new normal. It's expected and demanded.**

## **2. QUALITY PRODUCT/ GREAT TASTING**

Authentic food and beverages must still be quality products. **Top-shelf ingredient and great flavor are non-negotiable!**

## **3. TRUE TO MISSION**

Know your brand's true north and stick to it. Having a mission is half the battle. **Brands must stay true to their claims and their own slogans.**

## Why Are Shoppers Demanding Local Food?

**Factors that were most frequently attributed to creating an authentic brand included:**

### **4. CULTURALLY ACCURATE**

Millennials have been exposed to global flavors since birth. They **appreciate brands that genuinely honor cultural heritage.**

### **5. TRANSPARENCY**

**No fine print, please.** Be upfront in BIG bold letters. Food and beverage packaging should expressly state what is in the product and why.

**Generation Z consumers – under 18 – are also said to place a high value on authenticity and transparency when purchasing food products and developing brand loyalty.**

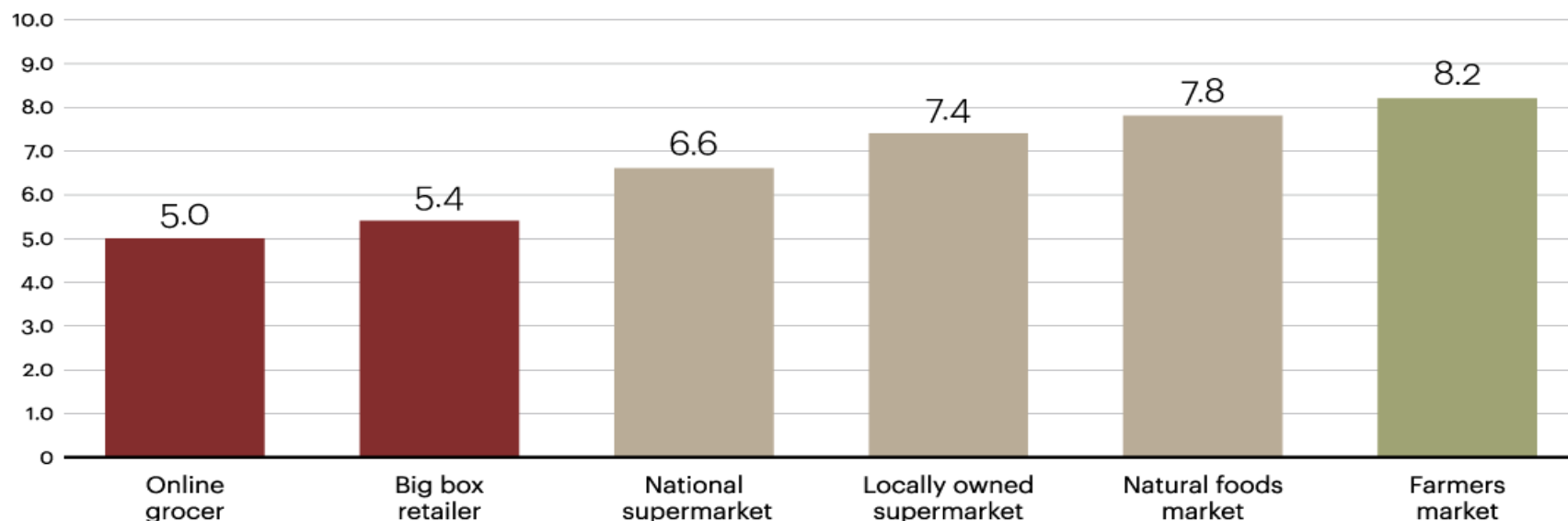
# Trust in Food Stores' Ability to Deliver Local Food

Figure 1

**Online, big-box, and national chains rank lowest in food trustworthiness**

**How much do you trust each format to deliver local food?**

(1 to 10, with 10 as most trustworthy)



## Why Are Shoppers Demanding Local Food?

**They seek to direct their food expenditures in a way that advances social and environmental goals**

Dr. Ion Vasi, Department of Sociology and Tippie College of Business at the University of Iowa:

- **The local food market is a *moralized market* where people combine economic activities with their social value**
- **It's a relational and ideological exchange** in addition to an economic one

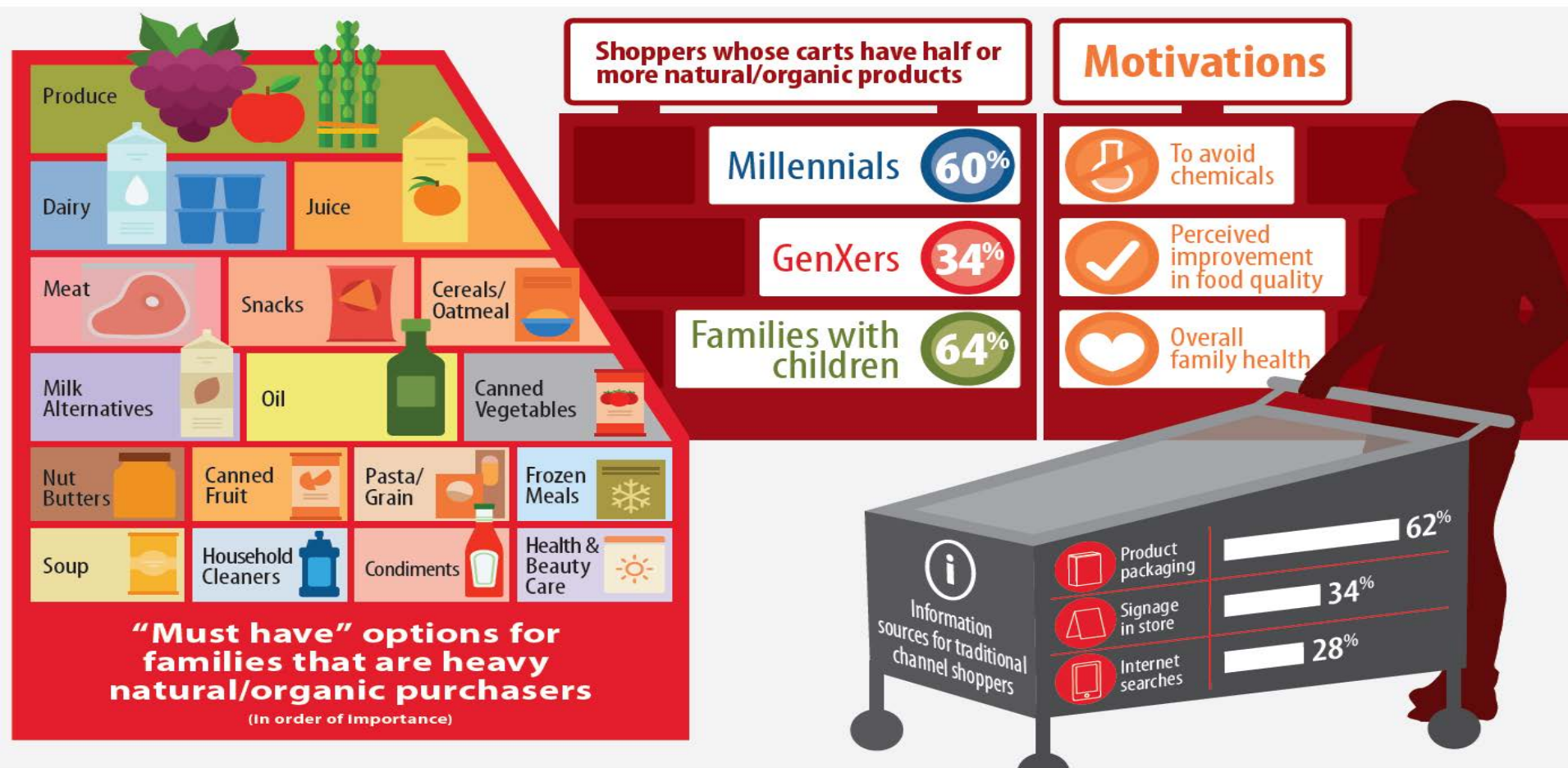
Vasi discovered that local food markets were more likely to develop in areas **where residents had a strong commitment to civic participation, health, and the environment.**

## Food Purchases Motivated by Social/Environmental Mission

### FMI U.S. Grocery Shopper Trends, 2016

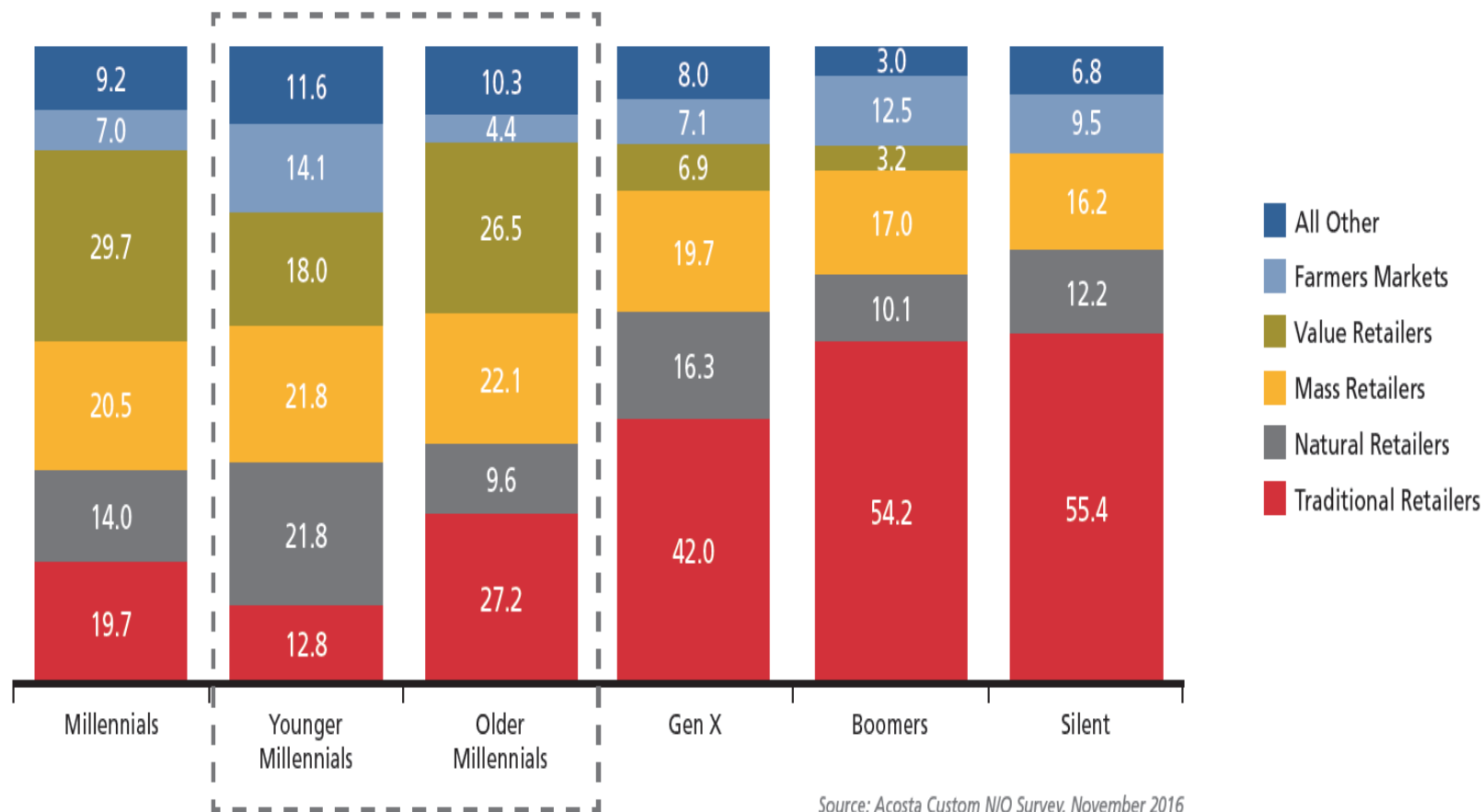
- **29 percent** of all surveyed shoppers prefer shopping in food stores that they believe **support the local economy**
- **21 percent** prefer shopping in grocery stores that **procure meat from sources that treat animals humanely**
- **14 percent** look for organic certification

# February 2017: Acosta “Back to Our Roots” Report on Natural/Organic Food Shoppers

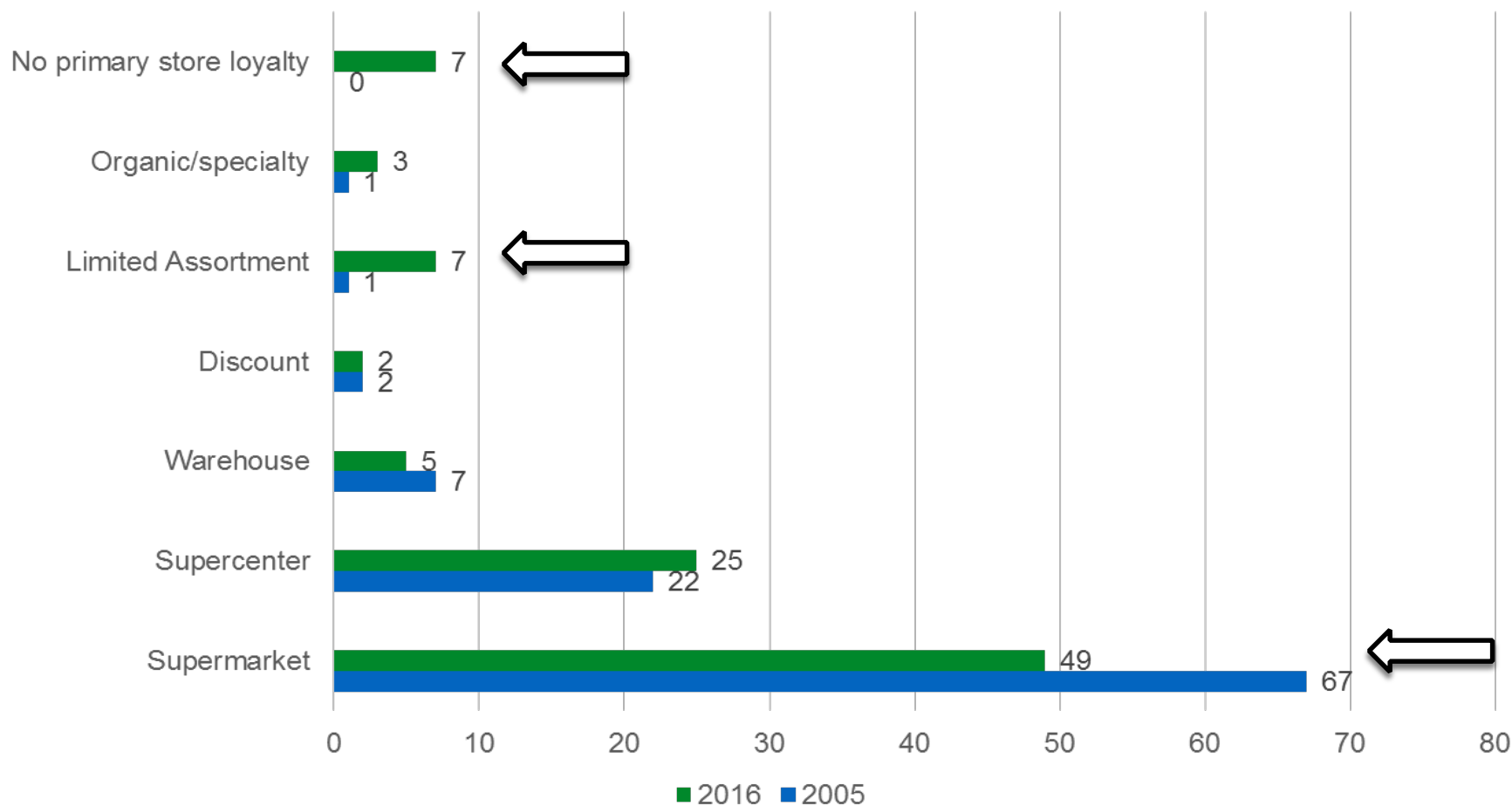




## Retail Preferences for Natural/Organic Foods, by Age Cohort



## Store Loyalty Has Become More Fickle; Supermarkets No Longer Dominant



## Everything Old...Is New Again?

**Food shoppers aspire to a more natural  
[and sometimes romanticized] past –**

*“My husband comes from an Italian family who cooked and ate together. My mom was young with lots of kids. **She did what was easy and cheap. We ate out of boxes and cans. Food was not good growing up.***

*I don't want that for my kids.”*

# Contacts for AMS Market Research and Technical Assistance

## Marketing Services Division

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