Willows City Council Special Meeting

July 6, 2026
Willows City Hall
10:00 AM

City Council
Evan Hutson, Mayor
Richard Thomas, Vice Mayor
Gary Hansen, Council Member
Lorri Pride, Council Member
Vacant, Council Member

City Manager
Marti Brown

City Clerk
Karleen Price

201 North Lassen Street
Willows, CA 95988
(530) 934-7041

Agenda

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If you have documents you would like to submit to the Council, please deliver or mail them to the City Clerk at 201 North Lassen Street, Willows, CA 95988, or email cityclerk@cityofwillows.org.

1. **CALL TO ORDER**
2. **PLEDGE OF ALLEGIANCE**
3. **ROLL CALL**
4. **DISCUSSION & ACTION CALENDAR**
   All matters on the Discussion & Action calendar will be discussed and acted on individually. Individuals wishing to speak on these items are asked to complete a speaker card and submit it to the City Clerk. Comments should be directed to the Mayor and Councilmembers and are limited to three minutes. By law, the Council cannot discuss or take action on items not listed on the posted agenda.

   a. **Law Enforcement Consulting**
      Recommended Action: Authorize the City Manager to execute an agreement with Maloney Consulting and Investigation Solutions ("Maloney Consulting") in the not-to-exceed amount of $60,000 for Law enforcement related administrative consulting to assist the City of Willows with short-term law enforcement solutions, as well as assist with developing the required administrative foundation to re-establish a municipal police department in the longer term.
      Contact: Marti Brown, City Manager, mbrown@cityofwillows.org

5. **CLOSED SESSION**
   Prior to the City Council convening into Closed Session, the public will have an opportunity to address the Council regarding the item listed below, pursuant to Government Code §54954.3. Public Comments are generally restricted to three minutes.

   a. **Conference With Legal Counsel - Initiation of Litigation (54956.9(d)(4)) (one case)**

   b. **Conference With Legal Counsel - Existing Litigation (54956.9(d)(1))**
      Name of Case: City of Willows v. County of Glenn, et al., Glenn County Superior Court Case No. 26CV00193

6. **ADJOURNMENT**

This agenda was posted on July 2, 2026.

_____

Karleen Price, City Clerk

A complete agenda packet, including staff reports and back-up information, is available for public inspection during normal work hours at City Hall at 201 North Lassen Street in Willows or on the City's website at www.cityofwillows.org. In compliance with the Americans with Disabilities Act, the City of Willows will make available to members of the public any special assistance necessary to participate in this meeting. If requested, the agenda shall be made available in appropriate alternative formats to persons with a disability, as required by Section 202 of the Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12132). The public should contact the City Clerk's office at (530) 934-7041 to make such a request. Notification 72 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting.

The City of Willows is an Equal Opportunity Provider.



DISCUSSION & ACTION CALENDAR

Date: July 6, 2026

To: Honorable Mayor and Councilmembers

From: Marti Brown, City Manager

Subject: Law Enforcement Consulting

Recommendation:

Authorize the City Manager to execute an agreement with Maloney Consulting and Investigation Solutions ("Maloney Consulting") in the not-to-exceed amount of $60,000 for Law enforcement related administrative consulting to assist the City of Willows with short-term law enforcement solutions, as well as assist with developing the required administrative foundation to re-establish a municipal police department in the longer term.

Rationale for Recommendation:

As of July 1, 2026, the City of Willows law enforcement services contract with the Glenn County Sheriff's Office (GCSO) has expired and, while the GCSO is complying with its constitutional and statutory obligations and duties, as well as all laws, the city needs additional law enforcement services in the short- and long-term.

Background:

On March 23, 2026, the Glenn County Sheriff's Office (GCSO) notified the City of Willows in writing that it would not extend the current Law Enforcement Services Agreement, which is set to expire on June 30, 2026, and indicated that it would not continue negotiations for a successor agreement. Since receiving that notice, the City of Willows has been actively preparing for mediation with the GCSO concerning the existing contract and the provision of future law enforcement services.

In addition, on June 9, 2026, the City filed a petition and request for injunctive relief seeking to require the GCSO to continue providing law enforcement services beyond June 30, 2026, until a resolution is reached regarding future law enforcement service arrangements for the city. The matter is currently scheduled to be heard by the Glenn County Superior Court on July 8, 2026.

As of the date of this staff report, the City's law enforcement services agreement with the Glenn County Sheriff's Office has expired (on June 30, 2024).

Discussion & Analysis:

The proposed agreement with Maloney Consulting (Attachment 1 & 2) would provide for a Law Enforcement Administrator to assist the City in coordinating with neighboring jurisdictions and law enforcement agencies to secure overtime police officers for patrol services while the City is without a contractual law enforcement provider.

In addition, Maloney Consulting would assist the City in establishing the administrative foundation necessary to re-establish the Willows Police Department. These efforts can proceed concurrently as the City evaluates the costs of re-establishing the Police Department and prepares a Mello-Roos Community Facilities District (CFD) financing measure for the 2027 ballot to fund both the startup and ongoing operational costs of the new Willows Police Department.

The Principal of Maloney Consulting, Michael Maloney, has more than 30 years of law enforcement experience, including as the Chief of Police of the City of Chico. Mr. Maloney has also been the Director of Public Safety Education and Training Center at Butte Community College, a law enforcement instructor and investigator (Attachment 3).

Consistency with Council Priorities and Goals:

The proposed agreement is consistent with Council Priority: Public Safety, Goal #1: Invest in the Startup of the Willows Police Department (WPD).

Fiscal Impact:

The proposed contract would not exceed $60,000 without returning to the Council for a contract amendment if deemed necessary in the future.

Attachments:

- Attachment 1: Draft Engagement Letter
- Attachment 2: Rates & Fees
- Attachment 3: Resume – Michael Maloney

MALONEY CONSULTING AND INVESTIGATION SOLUTIONS
Michael R. "Mike" Maloney, Private Investigator/Owner/Qualified Manager
11182 Yankee Hill Road, Oroville, CA 95965
Phone: (530) 521-8115 * mike@maloney.agency * CA LIC# PI 189226

CONSULTING ENGAGEMENT LETTER

This Engagement Letter (the "Letter") is by and between Michael R. Maloney/Maloney Consulting and Investigation Solutions, hereafter referred to as the "Consultant," and City of Willows, CA, hereafter referred to as the "Client."

1. SERVICES. The Consultant agrees to provide the following services to the Client: Law enforcement related administrative consulting for purposes of assisting client in developing alternatives and solutions for police services in the short term, and assist with development of the administrative foundation necessary to re-establish a municipal police department in the longer term. ("Services").

2. COMPENSATION. In consideration for the Services to be provided, the Client agrees to pay the Consultant $125.00 per hour, and additional compensation as per the attached "Rates and Fees" document.

3. TERM. The Services shall commence upon execution by both the Consultant and Client, and end upon completion of the Services performed.

4. EXPENSES. The Client shall only be responsible for the following expenses: As per the attached "Rates and Fees" document.

6. INDEPENDENT CONTRACTOR STATUS. The Consultant is an independent contractor, and neither the Consultant nor their employees or contract personnel are or shall be deemed the Client's employees.

7. TERMINATION. Either party may terminate this Contract upon 7 days' written notice.

IN WITNESS WHEREOF, the parties have executed this Agreement on _____].

Consultant's Signature: _____
Michael R. Maloney, Maloney Consulting and Investigation Solutions

Client's Signature: _____
Marti Brown, City Manager, City of Willows

MALONEY CONSULTING & INVESTIGATION SOLUTIONS
11182 Yankee Hill Road
Oroville, CA 95965
530-521-8115
mike@maloney.agency
CA Lic.# PI189226

RATES AND FEES

The following rates and fees will apply for services provided by MCI Solutions:

General labor	$125 per hour
Travel time (in Butte County)	$125 per hour one-way to job site
Travel time (outside of Butte County)	$125 per hour portal to portal each way
Courtroom or administrative testimony	$125 per hour, 4 hour minimum
Mileage	IRS rate portal to portal and during the course of business
Transcription fees	Upon request, or as needed
Retainers	Dependent upon circumstances

Lodging, meals and other actual costs/fees to be reimbursed

(Effective July 1, 2025)

MICHAEL ROBERT MALONEY
11182 Yankee Hill Road, Oroville, California 95965
Cell: (530) 521-8115 * mike@maloney.agency

Attachment 3

PROFESSIONAL EXPERIENCE

2021 – Present

Principal/Owner/Private Investigator/Consultant, Maloney Consulting and Investigation Solutions

California licensed and insured private investigator, CA License #PI-189226. Conduct internal employment-related investigations for schools, school districts, churches and other special districts primarily related to sexual harassment, discrimination or hostile work environment allegations

2012 – 2017

Director, Public Safety Education and Training Center, Butte Community College

Administer classes, programs and student services offered by the Public Safety Education and Training Center, which includes the Basic Law Enforcement Academy, the Firefighter I Academy, the California Department of Fish and Wildlife Academy, the California Department of Parks and Recreation Academy, and the Administration of Justice and Fire Science certificate and degree programs; instruct law enforcement academy classes; supervise approximately 160 full and part-time instructional and classified staff; acting dean and acting college vice president as assigned.

Key Achievements:

- Coordinated return of California Department of Fish and Wildlife to Butte College, and negotiated new contract
- Coordinated and negotiated initial one year contract and subsequent 5 year contract to place California Department of Parks and Recreation statewide law enforcement academy at Butte College
- Prepared self-study and coordinated the first reaccreditation of the Firefighter I Academy in more than a decade
- Audited student material fees, identified legally inappropriate fees and proposed changes which were implemented and ultimately saved academy students each hundreds of dollars when attending the law enforcement and fire academies
- Completely rewrote, obtained approval for and implemented new curriculum for law enforcement and fire academies, as well as initial curriculum for the Parks Academy
- Participated in the complete rewrite of the state's P.O.S.T. curriculum for the Domestic Violence Learning Domain (LD-25)
- Created and implemented use of a model matrix for tracking and evaluation of Student Learning Outcomes in all academic programs and disciplines
- Coordinated certification of the Firefighter I Academy with the Community College Chancellor's Office for graduates to receive a Certificate of Achievement, thereby rectifying a decades old oversight by the College

2009 – 2012 **Chief of Police**, Chico Police Department

Lead, coordinate, oversee and manage all operations and activities of the Department, which has had up to 160 personnel, a $22.9 million budget, serves a city population of 87,000+ and an overall service population of over 105,000, and handles over 130,000 incidents annually.

Key Achievements:

- Conceived of, initiated, and oversaw development of the Police Department Fitness and Training Center
- Enhanced minimum education requirements for first-line supervisors
- Initiated and implemented "Cop Talk" campaign to enhance police/community relations and communications
- Re-established and re-formatted the Police Community Advisory Board
- Oversaw Department during difficult budget period, which included unprecedented layoffs and rehiring of police officers
- Participated in the development of the City's response to medical marijuana, including passage of a City Ordinance
- Oversaw effort by City to re-assume responsibility for operating the animal shelter
- Elected and served as the Board Chair for the Butte Interagency Narcotics Task Force (BINTF)
- Oversaw development of the Alcohol Compliance and Education (ACE) initiative
- Oversaw Department during the period where the per capita crime rate dropped to its lowest level in a decade, and lower than the State's lowest level in 50 years
- Proposed and coordinated regional public safety response, including testifying before state legislative committees, for AB494 (2011) to allow the ban of alcoholic beverages on the Sacramento River during certain holidays

1999 – 2009 **Police Captain**, Chico Police Department

As one of two division commanders and second in command of the Department, manage and oversee all operations of one of two major divisions, Support (approximately 65 personnel) and Operations (approximately 75 personnel) including preparation and administration of the Department budget and handling of personnel matters including recruitment, hiring, training and discipline; Federally designated Airport Security Coordinator; acting chief of police and acting city manager as assigned (acting chief 01/09 – 06/09), interim chief of police during pendency of chief's recruitment and selection process (12/02 – 03/03, 06/09 – 09/09).

Key Achievements:

- Selected as scholarship recipient to attend International Association of Chief's of Police National Violence Against Women Law Enforcement Trainer Development Program, Portland, Maine, June 2009
- Developed, authored and presented to City Council the Department's 2007 – 2017 Staffing Plan

Police Captain (continued)

- Co-facilitated implementation of the Butte County Domestic Violence Response Team (DVRT)
- Implemented and coordinated the "Wheelin' With Cops Adventure" for Boys and Girl's Club and Big Brothers, Big Sisters children, 2004 – Present
- Testified before the Attorney General's Task Force on Criminal Justice Response to Domestic Violence, Redding, California, October 6, 2004
- Published an article entitled "The Impact of Community Growth on the Staffing and Structure of a Mid-sized Police Department," *FBI Law Enforcement Bulletin*, January 2002
- Facilitated development of the Department's 2001 – 2006 Strategic Plan, and prepared annual reports and updates
- Primarily responsible for the development of the Department's 2000 – 2020 Staffing Plan
- Facilitated development and implementation of the Department's Mounted Enforcement Team
- Author of a successfully approved, but not accepted, $250,000 COPS in Schools grant proposal
- Co-author of a successful $275,000 grant proposal to implement a county-wide domestic violence crisis response team

1993 – 2016 and 1987 – 1989

Instructor, Butte College Law Enforcement Academy

Instruct basic law enforcement academy students in the following subject areas: Ethics, Professionalism and Leadership; Domestic Violence; Interview and Interrogation; Gangs; Alcoholic Beverage Control Law; Peace Officer's Bill of Rights.

Key Achievements:

- Consistently evaluated by students and rated at an "above standards" level

1992 -2004

Consultant / Advisor, Silver Dollar Fair

Train, consult with and advise fair staff and hosts regarding management of street gangs and other criminal activity during the fair and other special events.

Key Achievements:

- Achieved a significant reduction in the occurrence of violent criminal and street gang activity at the fair

1996 – 1999

Police Lieutenant, Chico Police Department
As a Patrol Watch Commander manage three teams, consisting of approximately 25 Police personnel, assigned to the Patrol Section; manage various specialized programs, assignments, units and events including the Traffic Unit, Canine Unit, "S.A.F.E." (tactical) and "H.N.T." (hostage negotiations) Teams, Field Training Program, acting captain in charge of the Support Division (12/98 – 3/99).

Police Lieutenant (continued)

Key Achievements:

- Developed Department policy, and oversaw implementation of the K-9 Unit
- Completed my BA degree while working full-time
- Completed a total re-write revision of the Field Training Program for new police officers

1994 – 1996 **Police Sergeant**, Chico Police Department

Supervise a team of (12) Police personnel assigned to the Criminal Investigations Section, acting unit commander in absence of lieutenant (9/95 – 7/96); supervise a team of (6) Police personnel assigned to the Patrol Section (1/94 – 9/95).

Key Achievements:

- Authored grant proposal and implemented program which resulted in the establishment of the Domestic Violence team in the Detective Bureau
- Certified by the Department as bilingual in Basic Conversational Spanish

1985 – 1994 **Police Officer**, Chico Police Department

Patrol officer, field training officer, traffic officer, property crimes investigator, crimes against persons investigator, DARE officer, officer-in-charge.

Key Achievements:

- Co-founder of the North Valley Gang Information Network (1991)
- Selected as the Department's first ever DARE officer
- Travelled internationally as a homicide investigator

1981 – 1985 **Deputy Sheriff**, Glenn County Sheriff's Department

Patrol deputy, deputy coroner, crime prevention officer, SWAT Team member, cadet program coordinator in a department of 26 sworn personnel who served a primarily rural population of approximately 22,000.

Key Achievements:

- Initiated, developed and implemented the Sheriff's Cadet Program
- Completed AA degree while working full-time

1980 – 1981 **Police Officer**, Willows Police Department
Trainee, patrol officer in a department of 10 sworn personnel who served a small town population of approximately 4500.

EDUCATION

1998	University of Virginia, 12 graduate level units (06/98)
1995 – 1996	St. Mary's College of California, Bachelor of Arts in Management (11/96)
1979 – 1983	Butte Community College, Associate of Arts in Social Science (12/83)
1980	College of the Redwoods, P.O.S.T. Basic Law Enforcement Academy

PROFESSIONAL LEADERSHIP TRAINING

2010	FBI California Law Enforcement Executive Development Seminar (LEEDS), graduate
2001	P.O.S.T. Executive Development Course, Class 46, graduate
1999 – 2000	P.O.S.T. Command College, Class 29, graduate
1998	FBI National Academy, 193rd Session, graduate

CRITICAL INCIDENT MANAGEMENT TRAINING

1997	P.O.S.T. Tactical Commander/Critical Incident Management Course
2006	FEMA IS-00200 ICS for Single Resources
2006	FEMA IS-00700 National Incident Management System
2006	FEMA IS-00800.A Introduction to National Response Plan

TRAINER TRAINING

1986	P.O.S.T. Field Training Officer, 40 hours
2006	P.O.S.T. Academy Instructor Facilitation Skills, 40 hours
2013	P.O.S.T. Academy Director/Coordinator, 27 hours

PROFESSIONAL CERTIFICATES

2012	P.O.S.T. Executive Certificate
1998	P.O.S.T. Management Certificate
1996	P.O.S.T. Supervisory Certificate
1990	P.O.S.T. Advanced Certificate
1984	P.O.S.T. Intermediate Certificate
1982	P.O.S.T. Basic Certificate

AFFILIATIONS / ACTIVITIES

2012 – Pres.	Santa Claus, annually during holiday season
2004 – 2025	Wheelin' With Cops Adventure (co-founder, coordinator)
2012 – 2026	Ameramex International dba Hamre Equipment, Board of Directors (member)
2018 – 2023	Butte Meadows Jonesville Community Association, Board of Directors (vice president, president 2.5 terms)
2012 – 2017	Catalyst Domestic Violence Services, Board of Directors (member, president)
2010 – 2014	Kiwanis Club of Greater Chico, (member, president)
2008 – 2012	Blue Santa, annually during holiday season for Chico Police Department
2004 – 2012	California Police Chief's Association (member)

AFFILIATIONS / ACTIVITIES (continued)

1999 – 2012	International Association of Chief's of Police (member)
1999 – 2004	Boys and Girls Club of Chico, Board of Directors (member)
1998 – 2011	FBI National Academy Associates (member)
1996 – 2017	Jesus Center (holiday volunteer)
1995 – 2009	Butte – Glenn Family Violence Prevention Council (council chair – two terms, council member, chair of Law Enforcement and Victim Advocate Committee – three terms)
1994 – 2008	Boys and Girls Club Community Challenge (team captain, team member, committee member, judge)
1993 – 1995	Rape Crisis Intervention, Board of Directors (member, secretary)
1991 – 1994	North Valley Gang Information Network (co-founder, coordinator, member)
1990 – 1998	Northern California Gang Investigator's Association (member)
1985 – 1996	Chico Police Officer's Association (member, sergeant-at-arms, secretary, vice president, president)
1985 – 1989	Adopt-A-Cop, Chico Unified School District, Rosedale Elementary School
1984 – 1985	American Red Cross, Glenn County Chapter, Board of Directors (member)
1983 – 1989	American Heart Association (volunteer CPR instructor)
1980 – 1981	Willows Lamb Derby, Board of Directors (member)

AWARDS, ACCOMPLISHMENTS AND RECOGNITION

2014	"Official Chico Icon" award, from "You Know You're From Chico When"
2011	Kiwanis of Greater Chico Distinguished Service Award
2010	Boys and Girls Club of the North Valley, Special Recognition Award for Wheelin' With Cops Adventure
2008	Guest panelist, P.O.S.T. Anti-Reproductive Rights Crimes Video Telecourse
October 2008	Big Brothers, Big Sisters of Butte County "Big Celebrity" (as "Blue Santa")
February 2008	Chico News and Review, Best of Chico Editor's Picks: Best Local Lawman
June 2001	Butte-Glenn Family Violence Prevention Council, Recognition Award for "leadership and significant contributions to the prevention of family violence"
October 1996	Family Violence Conference, Award for "significant contributions to the prevention of family violence
1994	Guest panelist, P.O.S.T. African American Gang Telecourse
March 1992	Hooker Oak PTA Community Service Award for gang education
March 1992	Chico Police Department's Butte County Peace Officer of the Year
October 1991	City of Chico Outstanding Service Award (for gang education)



CLOSED SESSION