LEAGUE OF WISCONSIN MUNICIPALITIES
316 W. Washington Ave., Suite 600
Madison, WI 53703
Phone: 608-267-2380
Fax: 608-267-0645
Email: league@lwm-info.org
Website: lwm-info.org

2025-2026 Legislative Session
League Summary of Legislation of Municipal Importance

Bills Introduced April 28 to May 9

- **Senate Bill (SB) 247: Prohibiting Local Regulation of Accessory Dwelling Units** - Sen. Roys (D-Madison) and Rep. Hong (D-Madison) - This legislation requires local governments with zoning ordinances to allow by right development of at least one accessory dwelling unit (ADU) on each single-family and multi-family residential parcel. Local governments also could not charge fees to approve an ADU other than standard building permit fees, provide design or location requirements on ADUs, provide standards for ADUs beyond those applicable to other residential buildings, or impose additional parking requirements for the ADU.

- **SB 241: TIF Exemptions for Data Centers** - Sen. Jagler (R-Watertown) and Reps. Born (R-Beaver Dam) and Brooks (R-Saukville) - Last session, a tax credit was created for a qualified data center, which are data centers that meet certain investment thresholds based on the population of the county of the development. This legislation exempts properties being developed into a qualified data center from the 12% equalized value cap on tax incremental financing (TIF), allowing municipalities to create a tax incremental district (TID) for those data centers without the 12% limitation if all project costs are related to the data center. Additionally, the value increment of a data center TID is exempt from the 12% calculation for the creation of other TIDs.

Status of Bills with League Lobbying Positions

- **Senate Bill (SB) 231 / Assembly Bill (AB) 231: Creating a State Film Office and Film Production Tax Credits** - Sens. Bradley (R-New Berlin) and Testin (R-Stevens Point) and Reps. Armstrong (R-Rice Lake), Callahan (R-Tomahawk), and Hurd (R-Withee) - This legislation looks to promote film production in Wisconsin through two different initiatives. First, it creates a State Film Office attached to the Department of Tourism. The Office would administer the second initiative, income and franchise tax credits for film production companies. The tax credits would provide:
  - up to 30% of the salary or wages paid to employees who are Wisconsin residents for the production of film, video, broadcast advertisement, or television production, and
  - up to 30% of production expenses and amounts spent to purchase personal or real property.

  No more than $10 million in tax credits may be claimed in any year. *The League has registered **in-favor** of this legislation.*
  - *Senate Status:* The bill has been referred to the Senate Committee on Utilities and Tourism.
  - *Assembly Status (RECENT ACTION):* The Assembly Committee on Ways and Means held a public hearing on this bill on Wednesday, May 7.

- **SB 216 / AB 217: Local Government Competitive Bidding Thresholds** - Sen. Tomczyk (R-Mosinee) and Reps. O'Connor (R-Fond du Lac) and Brooks (R-Saukville) - Under current law, local governments must competitively bid all projects above $25,000 and award the contract to the lowest responsible bidder and must provide public notice for all projects between $5,000 and $25,000 prior to a contract being signed. This legislation increases the bidding threshold to $50,000 and the notice threshold to $10,000 for all public construction projects except road projects and indexes all bidding and notice thresholds to growth in the Consumer Price Index every five years. *The League has registered **in-favor** of this legislation.*
  - *Senate Status:* The bill has been referred to the Senate Committee on Transportation and Local Government.
  - *Assembly Status (RECENT ACTION):* The Assembly Committee on Local Government held a public hearing on this bill on Wednesday, May 7.

- **SB 186 / AB 187: Training Completion Awards for Volunteer Firefighters** - Sen. Jacque (R-New Franken) and Rep. Sortwell (R-Two Rivers) - Currently, the state administers a Length of Service Award Program to provide awards to volunteer firefighters, EMRs, and EMTs. This legislation expands that program to provide grants to volunteer fire departments to make onetime training completion awards to volunteer firefighters. Any volunteer firefighter who completes the required 60 hours of training is awarded $500, with half from the state and half from the awarding local fire department. *The League has registered **in-favor** of this legislation.*
  - *Senate Status:* The bill has been referred to the Senate Committee on Transportation and Local Government.
  - *Assembly Status (RECENT ACTION):* The Assembly Committee on Local Government held a public hearing on this bill on Wednesday, May 7.

- **SB 183 / AB 199: Non-Transport EMS Reimbursement, EMT Scope of Practice Report, and ERP Exemption** - Sens. Marklein (R-Spring Green) and James (R-Thorp) and Reps. Kurtz (R-Wonewoc), Zimmerman (R-River Falls), and Summerfield (R-Bloomer) - First, this legislation increases the Medicaid reimbursement for non-transport emergency medical service (EMS) calls to the maximum allowable rate for basic life support emergency transportation calls beginning January 1, 2027. Second, this legislation requires an annual report to the legislature on the scope of practice of emergency medical technicians (EMT) and responders (EMR) and how changes may impact training. Third, this legislation exempts the growth of charges from existing levy limit exemptions for fire and EMS districts from the calculations for eligibility in the Expenditure Restraint Program (EPR). *The League has registered **in-favor** of this legislation.*
  - *Senate Status (RECENT ACTION):* The Senate Committee on Health recommended the bill for passage on a 5-0 vote on Monday, May 5.
  - *Assembly Status:* The Assembly Committee on State Affairs held a public hearing on this bill on Wednesday, April 23.

- **SB 182 / AB 198: EMS Education Access, Certification Cost Reimbursement, and Creating a Live 911 Pilot** - Sens. Marklein (R-Spring Green) and James (R-Thorp) and Reps. Kurtz (R-Wonewoc), Novak (R-Dodgeville), and Summerfield (R-Bloomer) - First, this legislation creates the structure for grants to technical colleges that train individuals for initial certification or licensure as an EMT or EMR. Second, this legislation creates a reimbursement structure for employers or individuals to receive the costs of their education and materials to become an EMT or EMR. Third, this legislation creates a Live 911 Pilot Program to provide grants that enable

real-time video communication between public safety answering points and those calling for emergency services. *The League has registered **in-favor** of this legislation.*

- *Senate Status:* The Senate Committee on Health held a public hearing on this bill on Wednesday, April 23.
- *Assembly Status:* The Assembly Committee on State Affairs held a public hearing on this bill on Wednesday, April 23.

- **SB 181 / AB 197: Levy Limit Exemption for Regional (County-Sized) EMS Districts** - Sens. Marklein (R-Spring Green) and James (R-Thorp) and Reps. Kurtz (R-Wonewoc) and Gustafson (R-Fox Crossing) - This legislation creates a new levy limit exemption for regional EMS provided through intergovernmental agreements or a district that covers at least 232 square miles or includes at least eight cities, villages, and towns. If one entity is responsible for EMS across a qualifying service territory, the costs would be exempt from levy limits and allowed to grow at a rate equal to the growth in the Consumer Price Index plus 5% annually. This legislation, and it's service territory parameters, are meant to mimic county-wide EMS which is exempt from the levy but allows for municipalities to determine their own service territories that cover a county-sized area (232 square miles being the smallest county by land size and eight municipalities being the smallest number in any county). *The League has registered **in-favor** of this legislation.*
  - *Senate Status:* The Senate Committee on Health held a public hearing on this bill on Wednesday, April 23.
  - *Assembly Status:* The Assembly Committee on State Affairs held a public hearing on this bill on Wednesday, April 23.

- **SB 180 / AB 194: Modifications to the Housing Loan Programs** - Sens. Quinn (R-Birchwood), Feyen (R-Fond du Lac), and Jagler (R-Watertown) and Reps. Armstrong (R-Rice Lake) and Brooks (R-Saukville) - Last session, with the League as one of a handful of groups at the table, the state made a historic investment of $525 million for the development of housing across Wisconsin through three low-interest loan programs at the Wisconsin Housing and Economic Development Authority (WHEDA). However, an 11th hour amendment added to those bills made implementation problematic for developers. Despite some early successes, the problems created by the amendment last session became increasingly evident. As a result, this subsequent legislation is needed to address the significant barriers to these programs and unlock additional housing opportunities throughout the state. This includes allowing loans to be stacked with active tax incremental districts and historic tax credits, increasing the maximum loan amounts, allowing a smaller number of units in municipalities at or under 10,000 residents and mixed-use developments to qualify for the Vacancy-to-Vitality Program, and ensuring statewide distribution of loan funds. *The League has registered **in-favor** of this legislation.*
  - *Senate Status (RECENT ACTION):* The Senate Committee on Insurance, Housing, Rural Issues and Forestry recommended the bill for passage as amended by Senate Amendment 1 on a 4-1 vote on Friday, May 9.
  - *Assembly Status (RECENT ACTION):* The Assembly Committee on Housing and Real Estate held a public hearing on this bill on Thursday, May 10.

- **SB 178 / AB 182: Low-Income Housing Tax Credit Program Changes** - Sen. Quinn (R-Birchwood) and Rep. Armstrong (R-Rice Lake) - This legislation makes several modifications to the Low-Income Housing Tax Credit Program at WHEDA, including requiring that at least 35% of the tax credits allocated each year are for qualified projects in rural areas of Wisconsin if enough applications are available to satisfy the requirement. Other changes to the program remove a

requirement that a project is financed with tax-exempt bonds and allows insurers that are shareholders of a tax-option corporation, a partner of a partnership, or a member of a limited liability corporation to claim the credit. *The League has registered **in-favor** of this legislation.*

- *Senate Status (RECENT ACTION):* The Senate Committee on Insurance, Housing, Rural Issues and Forestry recommended the bill for passage as amended by Senate Amendment 1 on a 5-0 vote on Friday, May 9.
- *Assembly Status:* The bill has been referred to the Assembly Committee on Housing and Real Estate.

- **SB 175 / AB 247: Building Permit Fee Exemptions for Disabled Veterans** - Sen. Jacque (R-New Franken) and Rep. Snyder (R-Weston) - This legislation reduces building permit fees paid by disabled veterans to a local government if the improvements are necessary to accommodate their disability. To qualify, the improvements must be to their primary residence that is owned by the disabled veteran or their caretaker and the veteran must be classified as at least 50% disabled, and the local government may require proof of all the conditions above. If qualified, the local government must reduce its building permit fees by 75% or $500, whichever reduction is less. *The League has registered as **neutral** on this legislation and appreciates the authors and veterans' groups work with us prior to bill introduction to address issues we identified in the original legislation.*
  - *Senate Status (RECENT ACTION):* The Senate Committee on Natural Resources, Veteran and Military Affairs recommended the bill for passage on a 4-1 vote on Thursday, May 8.
  - *Assembly Status:* The bill has been referred to the Assembly Committee on Veterans and Military Affairs.

- **SB 173 / AB 159: Rural Creative Economy Grant Program** - Sen. Quinn (R-Birchwood) and Rep. Novak (R-Dodgeville) - This legislation creates the Rural Creative Economy Development Grant Program at the Wisconsin Economic Development Corporation (WEDC). Funding may be awarded to local or tribal governments, economic development organizations, and nonprofit organizations to develop or implement and plan and market, brand, and promote local creative enterprises, public arts performances or exhibitions, or public spaces to increase tourism, enhance visitor experiences, or bolster community development in rural areas of the state. Grants may not exceed $50,000 and must be matched. *The League has registered **in-favor** of this legislation.*
  - *Senate Status:* The bill has been referred to the Senate Committee on Insurance, Housing, Rural Issues and Forestry.
  - *Assembly Status:* The bill has been referred to the Assembly Committee on Rural Development.

- **SB 170 / AB 196: Rehiring of WRS Annuitants** - Sen. Marklein (R-Spring Green) and Reps. Wittke (R-Caledonia), Kitchens (R-Sturgeon Bay), and Rodriguez (R-Oak Creek) - Under current law, if a person is receiving an annuity from the Wisconsin Retirement System (WRS), they must suspend that annuity to be rehired by a WRS participating employer. This legislation allows all WRS annuitants rehired by a WRS-participating employer without suspending their annuity for up to 60 months (5 years) if they retired on or after July 2, 2013, separate from employment for at least 75 days, did not have an agreement for employment upon retiring, and elect not to be a participating employee. The employer is required to make contributions for the employee as if they were a WRS participant. *The League has registered **in-favor** of this legislation.*
  - *Senate Status (RECENT ACTION):* The Senate Committee on Transportation and Local Government held a public hearing on this bill on Tuesday, May 6.

- *Assembly Status:* The bill has been referred to the Assembly Committee on Local Government.

- **SB 156 / AB 128: First Responder Training and Administration of Epinephrine Delivery Systems** - Sen. Testin (R-Stevens Point) and Rep. Krug (R-Rome) - This legislation requires that all first responders (which includes emergency medical responders, emergency medical services practitioners, firefighters, and law enforcement officers) are trained on how to recognize the signs and symptoms of severe allergic reactions and the procedures for administration of an epinephrine delivery system. The legislation also requires that each first responder always has an epinephrine delivery system available for use while on duty. Finally, the legislation allows the Wisconsin Department of Health Services to distribute epinephrine delivery systems to first responders that have completed the training requirements. *The League has registered as **undisclosed** on this legislation and has noted that we are concerned with the upfront and ongoing costs and the availability and shelf life of the medication.*
  - *Senate Status:* The Senate Committee on Government Operations, Labor and Economic Development held a public hearing on this bill on Thursday, April 24.
  - *Assembly Status:* The bill has been referred to the Assembly Committee on Health, Aging and Long-Term Care.

- **SB 128 / AB 131: Programs and Policies to Address PFAS** - Sen. Wimberger (R-Oconto) and Reps. Mursau (R-Crivitz) and Swearingen (R-Rhinelander) - Similar to a bill supported by the League last session after working with the authors on an amendment to address municipal concerns, this legislation would exempt municipalities and certain other parties from liability for PFAS remediation under certain circumstances and conditions. The legislation also establishes a Municipal PFAS Grant Program to assist with capital and operational costs related to PFAS, exempts certain emergency water utility actions to address PFAS from Public Service Commission of Wisconsin approvals, and establishes other programs and policies related to PFAS. *The League has registered **in-favor** of this legislation.*
  - *Senate Status:* The bill has been referred to the Senate Committee on Natural Resources, Veteran and Military Affairs.
  - *Assembly Status:* The bill has been referred to the Assembly Committee on Environment.

- **SB 127 / AB 130: Liability Exemptions for PFAS Contamination** - Sen. Wimberger (R-Oconto) and Reps. Mursau (R-Crivitz) and Swearingen (R-Rhinelander) - This legislation mimics a portion of SB 128 relating to liability exemptions for PFAS remediation. This legislation would exempt farmers and other parties who spread PFAS-contaminated biosolids on a property, fire departments and airports that used PFAS-containing firefighting foam, landfills that accepted PFAS-laden waste, and those who own property where the PFAS contamination is present but didn't originate from liability. *The League has registered **in-favor** of this legislation.*
  - *Senate Status:* The bill has been referred to the Senate Committee on Natural Resources, Veteran and Military Affairs.
  - *Assembly Status:* The bill has been referred to the Assembly Committee on Environment.

- **SB 113 / AB 118: Transition to Grazing Pilot Program** - Sens. James (R-Thorp) and Testin (R-Stevens Point) and Reps. Novak (R-Dodgeville) and Tranel (R-Cuba City) - This legislation establishes a Transition to Grazing Pilot Program at the Wisconsin Department of Agriculture, Trade, and Consumer Protection to provide support and grants farmers who are implementing livestock forage-based managed grazing systems. Grants of up to $40,000 are available per

project. The League is engaged in this legislation due to its potential to reduce nonpoint source water pollution in waterways throughout the state, including those running through Wisconsin cities and villages. *The League has registered **in-favor** of this legislation.*

- *Senate Status:* The Senate Committee on Agriculture and Revenue held a public hearing on this bill on Thursday, April 3.
- *Assembly Status:* The Assembly Committee on Agriculture held a public hearing on this bill on Tuesday, April 8.

- **SB 105 / AB 138: Rehiring of WRS Annuitants** - Sens. Tomczyk (R-Mosinee) and Hutton (R-Brookfield) and Reps. Donovan (R-Greenfield) and Goeben (R-Hobart) - This legislation allows the annuitant to be rehired without suspending their annuity if they separate from employment for at least 75 days, did not have an employment agreement upon retirement, elect not to become a WRS participating employee, and were serving in a protective occupation (i.e., law enforcement officers and firefighters) or were a county jailer prior to retirement. This legislation would first apply on the effective date of the bill. *The League has registered **in-favor** of this legislation.*
  - *Senate Status:* The Senate Committee on Judiciary and Public Safety held a public hearing on this bill on Tuesday, April 1.
  - *Assembly Status:* The bill has been referred to the Assembly Committee on State Affairs.

- **SB 96 / AB 106: Amending the EV Charging Stations Law** - Sen. Marklein (R-Spring Green) and Rep. VanderMeer (R-Tomah) - This legislation makes a technical correction to last session's electric vehicle (EV) charging stations law which the League supported. Specifically, an oversight in the bill passed last session exempted the EV charging station tax of 3 cents per kilowatt-hour for Level 3 fast chargers placed at a residence but allowed the tax for slower chargers. This legislation exempts the tax collection from all EV charging stations placed at a residence. *The League has registered **in-favor** of this legislation.*
  - *Senate Status (RECENT ACTION):* The Senate Committee on Utilities and Tourism recommended the bill for passage on a 5-0 vote on Tuesday, May 6.
  - *Assembly Status:* The bill has been referred to the Assembly Committee on Energy and Utilities.

- **SB 64 / AB 61: Penalties for Harm to Police and Fire Dogs** - Sen. Wanggaard (R-Racine) and Rep. Nedweski (R-Pleasant Prairie) - This legislation increases the criminal penalties associated with injuring or killing any animal used by a law enforcement department or fire department to perform official duties. Penalties for actions taken resulting in injury to the animal are raised from a Class I to a Class H Felony, and actions taken resulting in the death of the animal are raised from a Class H to a Class G Felony. *The League has registered **in-favor** of this legislation.*
  - *Senate Status:* The Senate Committee on Judiciary and Public Safety held a public hearing on this bill on Tuesday, April 1.
  - *Assembly Status:* The full Assembly passed the legislation on a voice vote on March 13.

- **SB 44 / AB 42: Prohibiting Chicken and Quail Bans** - Sen. Cabral-Guevara (R-Appleton) and Rep. Sortwell (R-Two Rivers) - This legislation prohibits cities, villages, towns, counties, and sewerage districts from prohibiting an owner or certain lessees of residential property from keeping four or fewer chickens or quail. While municipal officials could not prohibit what's often referred to as 'backyard chickens,' the proposal would allow local governments to require permits, require notification of adjacent landowners, impose regulations on fowl housing,

prohibit the keeping of roosters, and impose cleanliness standards. *The League has registered **against** this legislation.*

- *Senate Status:* The bill has been referred to the Senate Committee on Transportation and Local Government.
- *Assembly Status:* The Assembly Committee on Local Government held a public hearing on this bill on Wednesday, March 19.

- **SB 37 / AB 41: Prohibiting Local Regulation of Gardens** - Sen. Jacque (R-New Franken) and Rep. Sortwell (R-Two Rivers) - This legislation prohibits cities, villages, towns, and counties from requiring a permit for or prohibiting the cultivation of vegetable or flower gardens on property not owned by the local government. Municipalities would retain the power to control the spread of noxious weeds or invasive species. *The League has registered **against** this legislation.*
  - *Senate Status:* The bill has been referred to the Senate Committee on Transportation and Local Government.
  - *Assembly Status:* The Assembly Committee on Local Government held a public hearing on this bill on Wednesday, March 19.

- **SB 34 / AB 35: Allowing Candidates for Certain Offices to Withdrawal Candidacy** - Sen. Wanggaard (R-Racine) and Rep. Steffen (R-Howard) - This legislation allows candidates for federal and state office that are elected in the November general elections to withdrawal their candidacy. These deadlines to withdrawal are June 10th preceding the partisan primary and the 4th Tuesday in August preceding the general election, which align with the final deadlines for the state to certify and report candidates for these offices to local clerks. This bill only impacts the offices listed and does not make changes to the processes for other offices, including local elected offices. *The League has registered as **neutral** on this legislation and appreciates the authors introducing an amendment related to timing for clerks and printing ballots*.
  - *Senate Status:* The bill has been referred to the Senate Committee on Licensing, Regulatory Reform, State and Federal Affairs.
  - *Assembly Status (RECENT ACTION):* The Assembly Committee on Campaigns and Elections recommended the bill for passage on a 6-0 vote on Tuesday, May 6.

- **SB 26 / AB 21: Technical College Facility Lease to Childcare Centers** - Sen. Feyen (R-Fond Du Lac) and Rep. O'Connor (R-Fond Du Lac) - Under current law, technical colleges may rent unneeded space in their facilities to other entities. However, since 1999, they may not rent space to others for school purposes. This legislation creates an exemption to that prohibition for the lease of technical college facilities to childcare centers. With 52 campuses across the state, this legislation could be one tool in the toolbox that helps to address the shortage of childcare slots in Wisconsin. *The League has registered **in-favor** of this legislation*.
  - *Senate Status:* The Senate Committee on Mental Health, Substance Abuse Prevention, Children and Families recommended the bill for passage on a 5-0 vote on Thursday, February 13.
  - *Assembly Status:* The Assembly Committee on Colleges and Universities held a public hearing on the bill on February 20.