



# COUNTY VIEWPOINT

Vol. 6, No. 5

(USPS 391090)

June-July, 1980

## KACo Resolution

WHEREAS, Legislation proceeding from the 1979 Extraordinary Session of the Kentucky General Assembly limited the revenue available to county governments by restricting property tax increases to a maximum of 4%, thereby diminishing services provided by county governments and resulting in severe unemployment among county government employees; and

WHEREAS, no legislation has been issued from any session of the Kentucky General Assembly which would place Special Districts under the jurisdiction of the fiscal courts, thereby increasing the economic efficiency of operation and increasing the reportable tax base for computing allocation of millions of dollars of General Revenue Sharing Funds to which Kentucky county taxpayers have a rightful claim; and

WHEREAS, county governments now have responsibility for, but no authority over, the operation and maintenance of county jails without an adequate funding basis for meeting such obligations, thereby perpetrating a system in which more than two-thirds of the jails in Kentucky counties cannot meet acceptable health and safety standards devised and established for the protection of the citizens of the Commonwealth of Kentucky;

NOW, THEREFORE, BE IT RESOLVED, that the Kentucky Association of Counties does hereby request that the Honorable John Y. Brown, Jr., Governor of the Commonwealth of Kentucky, declare that an emergency does exist and issue a call for an Extraordinary Session of the General Assembly that these issues may be addressed.

Adopted the 17th day of June, 1980  
by the Board of Directors of the  
Kentucky Association of Counties

## ALDEMEYER Seeks NACo V-Presidency

## Governor's Task Force On Jails

Governor John Y. Brown, Jr. recently announced the formation of a committee to study funding alternatives for county jails. Committee members are:

- George W. Wilson, Chairman - Commissioner, Bureau of Corrections
- Ramsey Morris, State Representative, Hopkinsville
- Harry Hoffman, County Judge/Executive, Montgomery County
- Susan Gunderson, Female Offender Resource Center, Louisville
- Mary N. Smith, Psychiatrist, Lexington
- William McNulty, District Court Judge, Louisville
- Benny Ray Bailey, State Senator, Hindman
- Mike Miller, County Judge/Executive, Marshall Co.
- Lambert Hehl, County Judge/Executive, Campbell Co.
- Jim Knauf, Jailer, Kenton County
- Lloyd Berry, Jailer, Mason County
- Henry Pennington, II, Circuit Judge, Danville
- Donnie Tipton, President, Ky. Magistrates and Commissioners' Association

Kenton County Commissioner Robert Aldemeyer is a candidate for the position of 4th Vice-President of the National Association of Counties.

The election for that position will be conducted in July 1981 at the Annual NACo Conference. A distinct advantage is that the Conference will be held in Jefferson County, Kentucky.

Aldemeyer has 23 years experience as a county commissioner. He served two years as President of KACo and has just been elected to his sixth term on the NACo Board of Directors.

This could be a position of great import to Kentucky. There will be heavy campaigning for this office during the months ahead and all Kentucky counties will be contacted for assistance. THE RACE IS ON!!



# The President's Column

by Mike Miller

Bob Aldemeyer, our very good friend, has been selected and endorsed by the KACo Board to run for the office of 4th Vice-President of the National Association of Counties.

That election will be in July, 1981 at the annual NACo Convention which will be held right here in Kentucky.

This will be an extremely significant event for us in several respects. National attention will be focused here since the convention will be in Jefferson County, Kentucky. This campaign will emphasize the contributions made to NACo over the last several years by Kentuckians who have served on the various NACo committees (especially by Bob Aldemeyer, who has held a position on the NACo Board for five years). Furthermore, there is ample reason to believe that a successful campaign for the 4th Vice-Presidency now will lead to future advancement in the organizational leadership. I would like to believe that we have a future NACo President right here among us.

Kentucky had 84 delegate votes at the NACo Convention this year in Clark County, Nevada. We can double that strength for next year if we have all 120 counties enrolled as NACo members. Below is a list of our counties who are not currently NACo members, and the annual dues assessment. Your help is needed if we are to elect a Kentuckian as the next NACo 4th Vice-President.

**Let's do it!**

## Non-Member Counties National Association of Counties

	DUES		DUES
Adair	200	Allen	200
Anderson	200	Bell	398
Bracken	200	Breathitt	200
Breckinridge	202	Butler	200
Carter	263	Casey	200

*continued on page 7*

# The Executive Edge

BY FRED CREASEY



## NACo

The National Association of Counties' 46th Annual Conference will be held in Jefferson County, Kentucky in July 1981. We anticipate that attendees will fill every major hotel and motel facility in the area.

Jefferson County officials and the KACo Board have designated that I serve as Chief Coordinator for that Conference. This is a tremendous chore which will require as much help from you as you can possibly volunteer.

We must raise funds, solicit sponsors for several events, and organize the week's activities. Priscilla Logsdon, on the KACo staff, will act as my principal assistant for this project. If you have suggestions or can offer any assistance, please write to me (KACo, P.O. Box 345, Frankfort, Ky. 40602).

## Judge/Executives' Meeting

The summer meeting of the Judge/Executives Association was a major success. Those who attended were able to meet with the Governor and various state officials for explanations of the programs and policies of state government. You will find a full report of that meeting included in this issue of the Viewpoint.

## County Clerks' Meeting

A communications gap and overlapping schedules created some confusion. I do apologize to the County Clerks for my absence at that meeting. I was in Louisville on Thursday attending another meeting and did go to your meeting site, but discovered you had adjourned by the time I arrived. President Dave Logsdon tells me it was just an oversight that he neglected to inform me that I was listed on the program for Friday morning. As you know, I would not intentionally pass up an opportunity to speak to your group.

## Jails

The Task Force on Jails, recently established by Governor Brown to study the jail problems, is seeking solutions to the financial dilemma our county jails face. We are hoping for some proposals in the near future. I attended the recent meeting of that group and was impressed with the strong leadership of George Wilson, Commissioner of Corrections. The Task Force will form subcommittees to develop both long range and immediate plans for coping with this crisis. KACo President Mike Miller offered to the Task Force the cooperation and assistance of KACo and I totally concur. We look forward to resolving this difficult matter.

## Shillito Park Building

A Chrisman, Miller, Wallace, Inc. Design Project



Increased leisure time means growing public expectations for recreational facilities and opportunities. Awareness of this social trend has been proven by those in both the public and private sectors—often in concert—who initiated carefully planned and designed programs, then implemented them.

An example of this is Shillito Park in Fayette County. The featured building

is one of many recreational projects successfully completed—on schedule and within budget—by CMW. From ventures such as those in Leslie and Scott Counties to the Kentucky Horse Park (*Better Homes and Gardens* magazine called it America's most outstanding specialty park), CMW offers a substantial range of capabilities and services for recreational development.

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## KACo Board Meeting

The quarterly meeting of the KACo Board of Directors was held June 17, 1980 in the new Board room in the KACo Annex in Frankfort.



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(502) 223-7667

Publisher - Fred B. Creasey  
Editor - Janet M. Farmer  
Assistant - Sue C. Gortney

KACo is a non-profit, non-partisan association committed to promoting the interests of county government.



# Three ADDs Oppose KACo Grant

by Janet Farmer

Barren River ADD, Big Sandy ADD, and BlueGrass ADD have registered opposition to an Intergovernmental Personnel Act (IPA) grant to KACo.

The grant in question is designed to develop procedures which would allow the individual county governments to set their own definitions and terms for 'Administrative' and 'Model Procurement' codes.

KACo Executive Director Fred Creasey pointed out that the General Assembly specified that the Model Procurement Code become optional and that the General Assembly refrained from action on the Administrative Code for the express purpose of allowing time for KACo to work with counties and ensure that the individual county governments had ample opportunity for input in the development of mutually acceptable legislative proposals for 1982.

At the time that action was taken, Creasey applauded the "giant step forward" taken by the General Assembly and he requested IPA funds from the Department for Local Government to activate that plan to include the opinions of each county government in the consideration of next session's legislative action on these codes.

Creasey says he is "disappointed" that three of the ADDs have interpreted this action as infringement. The negative A 95 comments are:

**BARREN RIVER ADD, Jack Eversole** - "The proposal represents duplication of effort by DLG and ADD Public Administration Specialists. Model Codes on both topics have been developed, training sessions have been conducted and technical assistance has been and is currently available upon request for the development and adoption of codes."

**BIG SANDY ADD, Larry Wingate** - "While the aims of this project are laudable in themselves, I'm not sure it represents either the best or most economical method for their achievement."

Essentially, the project duplicates work which will supposedly be accomplished by the ADDs and DLG. It involves DLG somewhat in its approach but nowhere in the project description is there any specific mention of the ADD. In fact, the avowed intent of the project is to eliminate the role of the ADD with regard to the promotion of the Model Procurement Code and the adoption of Administrative Codes by the counties: 'The need is to eliminate the regional and state-wide training processes in this instance and to work instead with each county government in its own courthouse.' Also, while the project description does indicate that KACo will report to DLG on its work as well as 'provide such report to any other appropriate agency,' it does not refer by name to the ADD or acknowledge its clear intent and

involvement in this area - an interest which surely predates this rather belated entry by KACo into an area that should be considered preempted.

While I applaud the research efforts outlined in the project description and feel that even a standard presentation or sales pitch might be usefully developed as proposed, I feel the remainder of the project would be a wasteful duplication of effort. It appears in some respects to merely represent a circuitous scheme for funding the KACo executive director's salary. When evaluated realistically, I cannot see how one could justify the project as proposed. There is no way KACo can accomplish this effort without ADD support, cooperation, and involvement. Yet it fails to cite the use or availability of ADD resources and is written as if KACo were moving into an operational vacuum."

**BLUEGRASS ADD, Jas Sekhon** - "Duplication of services to be provided by D.L.G."

The optimistic KACo Director commended the 12 ADDs that issued favorable A 95 comments. "I firmly believe," he said, "that our counties deserve this project and are entitled to consideration in this matter." "This goes to show you that our efforts to work with the Area Development Districts are being recognized and accepted 12 out of 15 times," Creasey stated, and he vowed continued support of the ADD concept.

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# No Bids Needed for Workmen's Compensation Insurance

Dear Mr. Creasey:

The fiscal court of each county, as a covered employer, is **required** to provide workmen's compensation insurance for county employees. See KRS 342.630(2). Every such employer must either take out workmen's compensation insurance with an authorized corporation or qualify as a **self insurer**. See KRS 342-340(1), 342.345, and Beth-Elkhorn corp. v. Ross, Ky., 552 S.W. 2d 656 (1977) 657.

We concluded in OAG 78-115 that counties and cities may pool their workmen's compensation liabilities for the purpose of qualifying as self-insurers. See KRS 342.350, 342.630(2), and KRS 65.210-65.300 [Interlocal Cooperation Act].

Such pooling action was taken under the title of KACo-KML [Kentucky Association of Counties-Kentucky Municipal League] involving 90 counties and 180 cities

in Kentucky. That group fund has been in existence for two years and is nonprofit.

Your question was written as follows:

*"Since excess monies are returned to counties and cities after payment of claims and administrative costs and these employers are not purchasing insurance, but are simply paying their own claims, it is our opinion that it is not necessary to advertise and accept bids from insurance companies on this portion of their budget expenditures."*

Actually KRS 342.350 and 65.210, et seq., permit cities and counties to do jointly [self-insure] what they may do singly. Significantly by engaging in this group pooling of liabilities and assets for paying claims, **there simply is no insurance to buy**. The group, as a self-insurer, is providing its own insurance. The group, for

this purpose, is considered to be one entity. Therefore, where this body of "one" is furnishing its own insurance, it is **not buying** insurance from another such as to necessitate the application of the bidding principle or procurement regulation.

Thus, we agree with your view; and it is our opinion that **the procurement standards and bidding principle** established in KRS 45A.345 to 45A.460 [Model Procurement Code], where adopted by local public agencies [here a county or city], or KRS 424.260 [where the code has not been adopted], **has no application here**, since no insurance is in reality being purchased.

Sincerely,  
Steven L. Beshear  
Attorney General  
By: Charles W. Runyan  
Assistant Deputy  
Attorney General  
OAG 80-343

## Employer's Liability Extinct

Employer's Liability, as a separate coverage, is not included as part of the KACo-KML Workmen's Compensation Insurance program because it is **not needed**.

Prior to January 1, 1973 workmen's compensation insurance was voluntary. Employer's Liability insurance was used then to protect the employer who did not have workmen's compensation insurance for all employees.

Since January 1, 1973 KRS 342.630 has required that all employers be insured against liability for any job-related accidents, injury or disease to any employee.

The Kentucky Association of Counties-Kentucky Municipal League Self Insurance Fund for workmen's compensation provides complete and comprehensive coverage for any and all claims or actions which result from injuries or disease which arise out of the course of employment of an employee of a participating city or county.

Employer's Liability insurance would be a duplication of coverage and therefore is **unnecessary and a waste of taxpayers' dollars**.

If you need more detailed information about this matter call Bob Hart, Director of the KACo-KML Fund at 1-800-372-2966.

Re: Employer Liability

Dear Phil:

*I received your recent letter inquiring as to the possible liability of an employer for benefits outside and beyond the limitations imposed by Chapter 342 of the Kentucky Revised Statutes. The concept of limited liability of employers is established beyond any reasonable question in every state of this nation and, so far as I know, every nation where employees operate within the free enterprise system.*

**Any person or organization that questions this theory is either unbelievably ill-informed or is intentionally misstating the law.** I can think of no circumstance in which the members of any existing self-insurance group would have liability outside and beyond that imposed by the Kentucky Workmen's Compensation Act as a result of a work-related injury.

*Please call or write if you have any questions or if we need to discuss the matter in greater detail.*

Sincerely,  
Gerald V. Roberts  
Director  
Workmen's Compensation Board

# The Attorney General Says \* \* \* \*

**The county jailer is also acting as a police dispatcher for the county sheriff's office, for which latter work he receives \$2,500 per year. Is the amount for dispatcher to be applied to his statutory limitation of \$23,184 for 1980?**

Yes. The rubber dollar maximum applies annually to the same person for "public services", whether such services are rendered in one position or more than one. OAG 80 269

**Does the \$6.00 fee payable to the county jailer for attending district or circuit court apply to the situation in which the pre-trial release officer or agent interviews in jail your jail prisoners?**

In this situation in which you claim \$6.00 fee for court attendance, and in which you and the prisoners never leave the jail building, and considering that the pretrial officer is merely interviewing defendants eligible for pretrial release and making recommendations to the trial court, pursuant to RCr 4.06 and 4.08, it is our opinion that the fee cannot be lawfully claimed and earned. Such investigations by a pretrial release officer or agency do not constitute a court session. OAG 80 286

**Does the Model Procurement Code apply to the construction of a personal care home on behalf of a tenant, which will be a Kentucky nonprofit corporation, the funding of which construction will be effected by a revenue bond issue of fiscal court pursuant to KRS 103.200? After the building is constructed, the county will lease it to the domestic corporation.**

The Model Procurement Code does apply and the construction contract will have to be let under the applicable bidding procedure of the code. However, **we must point out to you that the application of the Model Procurement Code is optional for local public agencies**, including counties. Should the fiscal court of you county decide by formal action to come under the code, then the procurement code would apply to this situation. Where the fiscal court takes no action, the code does not apply, since S.B. 163 repealed the application statute, KRS 45A.350. Where the county does not take formal action to come under the procurement code, KRS 424.260, requiring bidding, would apply. OAG 80 297

**Can a fiscal court lower the salaries of constitutional officers after the raise has been appropriated in the budget and the budget being approved as to form in the month of May?**

Once the salaries are adjusted to a specific salary level by the fiscal court under the rubber dollar principle, the salaries cannot subsequently be decreased by the fiscal court. Such a decrease would not be an implementation of the rubber dollar principle (adjusting salaries upward in terms of the rising consumer price index). Instead of

adjusting upward under rubber dollar, this would be a decrease. Sections 161 and 235 of the Kentucky Constitution prohibit a "change" in compensation of constitutional officers during their term. The rubber dollar principle declared by the courts is a doctrine of purchasing price adjustment in terms of the consumer price index; and such "adjustment" does not constitute a "change" in compensation.

**Where an outgoing sheriff is unable to repay funds advanced to him during the fourth year of his term of office due to being unable to get that years tax collections processed during that year, is the succeeding sheriff liable for repayment? Is the sheriff who received the advancement liable for repayment? If the outgoing sheriff repays his advancements out of his own pocket does he have a claim against any tax commissions received by the incoming sheriff for collecting taxes applicable to the last year of the outgoing sheriffs' term of office?**

In summary, where the tax collection procedure is delayed during the fourth year of the sheriff's term to the following year, through no fault of the incumbent sheriff, advancements to the outgoing sheriff during his fourth year may be refunded to the state by:

- (1) the fiscal court's payment out of the county treasury, if available; or
- (2) the tax commissions collected by the succeeding sheriff during the successor's first year of office, which commissions would normally have been earned during the fourth year of the outgoing sheriff's term; or
- (3) the payment by the outgoing sheriff out of his pocket for any balance of advancement remaining after exhausting sources (1) and (2) above.

It must be understood that the succeeding sheriff is not personally liable for repayment of the advancements made to the outgoing sheriff. But such advancements are a proper charge against the tax commissions "of his office", to the extent that they represent taxes which would normally have been collected during the fourth year of the outgoing sheriff's term. OAG 80 298

**Does the fiscal court have authority under KRS 67.080 and 67.083 to appropriate funds to youth sports programs by funding through the recreation board, and payment by the recreation joint board?**

No. The recreation board is limited to parks, playgrounds and a recreation system directly under its control and jurisdiction. See KRS 97.010, 97.020, 97.035, 97.040 and 97.050. The recreation board has no statutory authority to act as an arm of fiscal court to handle county appropriations which are to finally go to various youth sports program organizations. The literal language of KRS 97.010 to 97.050 clearly suggests the direct maintenance and operation of

## \* \* \* \* and says

"parks" playgrounds and recreation centers" by the recreation park board. As we understand it, the youth recreation programs and the county fair, of course, are not a part of the recreation board's park and recreation system. In such situation, the fiscal court may, under KRS 67.083(3) (f), appropriate money, properly budgeted for such purposes, directly to the youth sports organization concerned. OAG 80 303

**The office expenses, including travel reimbursements, of the sheriff, jailer and county clerk in counties with a population in excess of 75,000 are paid out of the state treasury through the County Fee Systems, Department of Finance, pursuant to KRS 64.345(4). Are these county officials subject to the state travel regulations?**

We think they are. Actually the key statute authorizing reimbursement for travel expenses of KRS 45.108. However, in considering that the state, under § 106 of the Kentucky Constitution and KRS 64.345, receives the fees of the county clerk, the sheriff and jailer in counties of 75,000 population or more, and pay their expenses out of the state treasury, it is our opinion that such constitutional officers are state officers for the purpose of paying their travel expenses. Therefore, it is our opinion that the state travel regulations should be lawfully applied to the constitutional officers mentioned in § 106 of the Constitution and involved in the application of KRS 64.345.

**Must a fiscal court strictly adhere to the number and compensation of deputy jailers, as stated in a fiscal court order of May 2, 1977? That order authorized three deputies at a salary not to exceed \$8,400 per year and one matron not to exceed \$1,800 per year. Would it be legal to add or subtract from the number**

**of deputies? In computing the budget, is the fiscal court mandated to allow only the compensation dictated by the May 2, 1977 order, neither greater nor smaller?**

In summary, since three deputies and one matron were provided in the 1977 order, the number of deputies and the one matron cannot during the term be changed. In other words there can be no legal change in the number of those positions by either adding or subtracting. Under KRS 64.530(4), upon the written request of the jailer, the fiscal court may review the deputy and matron salaries and adjust them (change them), within the sound discretion of the fiscal court, and assuming there is available money to fund an increase if granted. OAG 80 319

**House Bill 462 was enacted in the 1980 session. It will become effective on July 15, 1980. The bill extends the use of the "loan agreement" type financing to all industrial projects. Section 3 creates a new section in KRS Chapter 103 in providing that any city or county for the purpose of financing an industrial building may issue negotiable revenue bonds under one of the following methods: (a) Loan the proceeds from the sale of such bonds to any person to finance the building; (b) Sell the building to any person; or (c) Lease the building. Could the loan agreement method be deemed to violate Section 177 of the Constitution? Section 177 of the Constitution contains a similar prohibition concerning the Commonwealth lending its credit to any corporation, person, political subdivision, etc. Under KRS 103.230(2) the bonds are payable solely from the revenue derived from the building, and this shall not constitute a debt of the city or county within the meaning of the constitution. See Sections 157 and 158, Kentucky Constitution.**

*continued from page 2*

Clay	247	Clinton	200	Rockcastle	200	Rowan	229
Edmonson	200	Elliott	200	Russell	200	Simpson	200
Fayette	2,117	Floyd	466	Spencer	200	Todd	200
Fulton	200	Gallatin	200	Trigg	200	Trimble	200
Grant	200	Green	200	Washington	200	Whitley	315
Greenup	423	Hancock	200				
Harlan	473	Harrison	200				
Henderson	457	Hickman	200				
Johnson	235	Knott	309				
Larue	200	Laurel	354				
Lawrence	200	Leslie	200				
Letcher	200	Lewis	200				
Logan	287	Lyon	200				
McCracken	724	McLean	200				
Madison	538	Magoffin	200				
Martin	200	Mason	232				
Menifee	200	Mercer	217				
Metcalfe	200	Monroe	200				
Muhlenberg	355	Nelson	307				
Nicholas	200	Oldham	201				
Owen	200	Owsley	200				
Powell	200	Robertson	200				

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# Judge/Execs Meet

Report by Ed Logsdon

The summer meeting of the Kentucky County Judge/Executive Association held in Frankfort June 18-20 and attended by 91 Judge-Executives was very informative to say the least. Meeting in the House Chambers of the Capitol, the Judges were afforded the opportunity to hear from many of the cabinet secretaries and commissioners of different state departments.

The highlights of the meeting was an address by Governor John Y. Brown, Jr., and an evening of good food and fellowship at the Lt. Governor's Mansion hosted by Lt. Governor Martha Layne Collins.

In his address to the group, Governor Brown called on the Judge/Executives to be mindful of the times that government is operating in and practice fiscal responsibility. He challenged the judges to make tough decisions at the local level that may not always be politically popular but ones that would be the most beneficial in the long run.

In assuring that he understood the problems of local government, he renewed his pledge to help local officials find the financial resources to solve problems at the local level where the problems are better understood and can be solved more economically. He pledged the support of his administration in making local government a stronger unit of government and to work with local administrators in getting the most out of the shrinking tax dollars.

Development Cabinet Secretary Larry Townsend also addressed the meeting and asked the help of Judge/Executives to help him in bringing new and expanded industry to the state.

Secretary Frank Metts explained why the Department of Transportation had made some cutbacks in various divisions of the department.

Secretary of Human Resources Grady Stumbo asked the Judge-

Executives to be patient with his department as they charted a new course for the 80's. He assured everyone that he stood ready to listen to workable solutions in the area of local health department. Commissioner John Wells of Manpower Services brought the group up to date on the cutbacks in CETA and his desire to work with local governments in whatever way possible.

Wibby Pratt, Commissioner of Local Government pledged his department's support in solving problems at the local level and commended the Judge/Executives in the work they are doing.

Secretary Jackie Swigart explained various programs in the Department of Natural Resources and emphasized the importance of local input in solving problems of solid waste.

Commissioner of Corrections George Wilson promised that his department would work closely with the newly created Jail Task Force to come up with a workable solution to the jail problems.

Bo Cole, director of the Administrative Office of the Courts asked the Judge/Executives to work with him in solving problems that arise from time to time and thanked them for their help in the past.

Fred Creasey of KACo explained some of the things that he and staff are doing to make the transitions of the road program easier for counties.

Bob Hart of the KACo-KML Self-Insurance Program brought the group up to date on the amount of savings (about 30%) that counties belonging to the fund had saved the previous year.

Dr. James B. Graham, State Auditor, and Secretary of State Frances Jones Mills addressed the group and assured them of their continued support.

Ed Logsdon, director of the Association, termed the meeting a huge

success and would like to give special thanks to all the Judge/Executives who attended, Judge Robert Harrod and his staff, Fred Creasey and his staff, Bill Echstenkamper of the Plantmix Asphalt Industry of Kentucky, Lt. Governor Martha Layne Collins and her staff, the Department of Parks, and Aggie Cheatham, secretary of the Judge/Executives Association.

Logsdon said 91 is great attendance, but would like to invite all 120 to attend the KACo Convention being held in Owensboro, November 12, 13, and 14.



# Unemployment Insurance Report

## Hart Responds to Disaster

The KACo Unemployment Insurance Fund Board of Directors adopted By-Laws at the June 20 quarterly meeting in Frankfort. The arduous process of developing acceptable By-Laws included several modifications of the proposals before they met the approval of the Board. It is a significant step in the development of the KACo U.I. Fund; a step which was taken only after thorough consideration.

Another step taken at that meeting was the acceptance of the 1979 audit. Representing the Charles T. Mitchell Company, Gary Harbin reported the books in balance and the Fund solvent (with a total reserve of \$648,332.43) as of December 31, 1979.

On recommendation of Mr. Harbin, the Board approved a position for an Assistant Manager. That position will be filled in July and will expand the representation in the claims activity segment of the coverage offered by the Fund to the participating members.

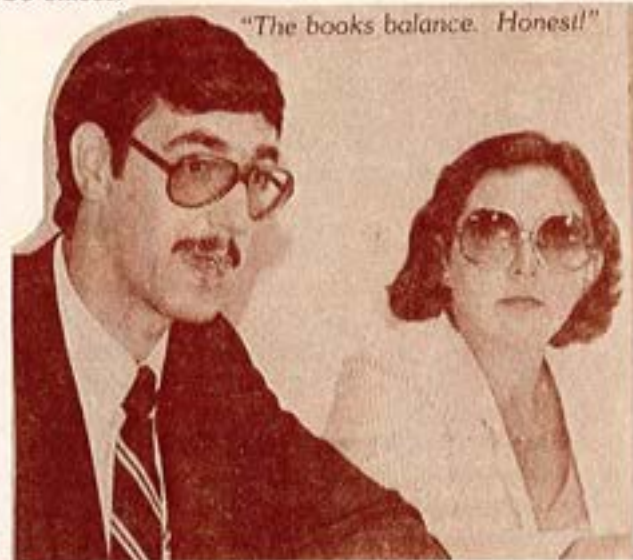
An extensive membership drive will be conducted between July and December for those special districts which are now eligible to join the Fund as a result of legislation passed by the 1980 General Assembly.

The Fund has been successful in obtaining all premiums and delinquent quarterly reports for 1979. To date, membership includes 117 counties with numerous governmental entities and instrumentalities totaling 376 accounts.

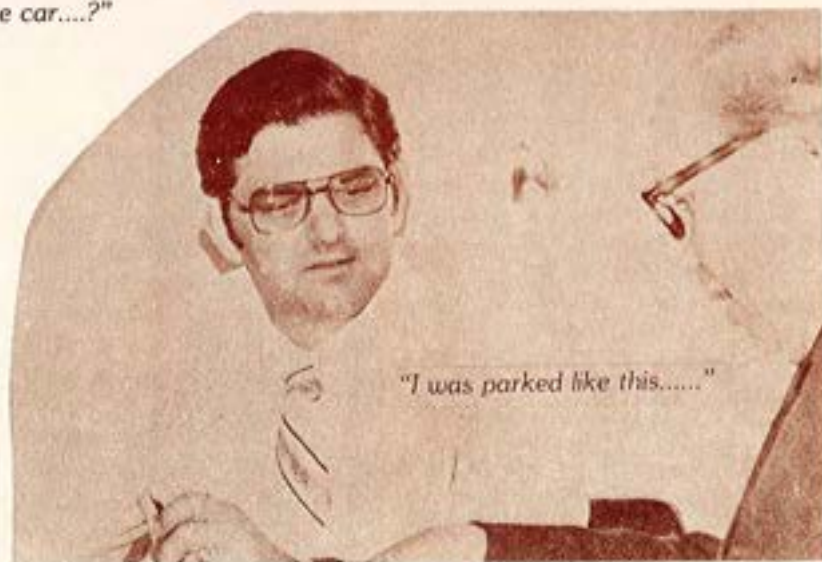
The Board would like to extend congratulations to Bob Aldemeyer on his nomination to run for 4th Vice-President of NACo in 1981. We are supportive of Bob in this venture and feel that his record as President of the KACo U.I. Fund indicates a successful term as a NACo officer.



Hart County Judge/Executive Jack Sims came through with flying colors when he chaired the U.I. Board meeting during the absence of Bob Aldemeyer who was tending to his no-longer-beautiful-new car which was clobbered by a truck just outside the KACo offices.



"Whose car....?"



# Lawrence County

The folks in Lawrence County are hard working and persistent. It took a long time to get a garage for their maintenance equipment, but they kept at it until it was done.

July 5, 1980 was a special day for the county employees. They had an Open House to celebrate the completion of the County Maintenance Garage. It was hot, and it was rainy, but spirits were high and hospitality was overflowing.

Magistrate Howard Queen and Administrative Assistant Nile Ball welcomed the visitors to the Open House as trestle tables were laden with good home-cooked food. Two special cakes were baked to commemorate the event.

Lawrence County Judge/Executive J. J. Jordan explained with pride that the Garage is just one of the many projects he has undertaken for the people of Lawrence County.

There are several major pieces of equipment that Judge Jordan has been able to get for the county by striking a bargain with the right people at the right time.

But the Judge pointed out that "It doesn't do much good to have the best equipment if you can't take care of it." So he set out to build a Maintenance Garage for the service and protection of the county vehicles.

All he had at first was a makeshift shed which helped to keep the snow off the big machines. With the help of Coal Severance funds he was able to erect a huge building with great insulation. There were several delays along the way, as is usual when dealing with the bureaucracy. The costs kept going up and the final figure was more than \$81,000; but the county road crews know that it is a wise investment. This winter when the snows come, Lawrence County will have road equipment that is ready to roll.

The Senior Citizens and Little League are other special concerns of Judge Jordan. He takes his responsibilities seriously and earnestly talks of the assistance he feels they should have. Historic Preservation also takes a portion of his attention. He has plans for restoring and maintaining the two covered bridges in the area.



# Dedicates Garage



## Important Notice from DLG

Local government officials are in a "no-win" situation. Their constituents expect more services from government as federal funds and local tax bases dwindle. Since there aren't any reasons to believe that either of these trends will change, the solution is obvious: Do the best with what you've got.

The Department for Local Government, the Area Development Districts and the UK Center for Public Administration, in conjunction with the state's colleges and universities, are establishing an Institute for Local Government to provide comprehensive training to Kentucky's local officials and personnel. The Institute will have access to staff, research and expertise which can help local officials manage Kentucky cities more efficiently.

A necessary ingredient in making the Institute function effectively is local input since no one is in a better position to say what local officials need to perform their duties than the local officials themselves.

An effort is currently underway to determine local government needs and develop training and technical assistance programs based on those needs. Questionnaires asking about local concerns on a wide range of subjects will be mailed to mayors and other officials during July. Local officials are asked to return the questionnaires by July 31, 1980, to Mr. Paul Combs, University of Kentucky, Center for Public Administration, 409 Commerce Building, Lexington, Kentucky 40506. The Center for Public Administration will summarize the results and report to the Department for Local Government and the Area Development Districts.

With the cooperation of local officials and personnel it is hoped that programs can be planned and presented that will enable local governments to provide services with greater efficiency.



# Local Government Assistance Division

The Local Government Assistance Division is one of the three major divisions and two offices in the Department for Local Government. It is charged with responsibility to design and implement, through the Area Development Districts, the services and programs necessary to build and strengthen the capacity of units of local government to manage their own resources, support implementation of local planning and development programs and provide general government services. Responsibilities of the Division include:

- \* Carrying out all statutory duties and responsibilities assigned by statute to the State/Local Finance Officer, and;
- \* Providing, through the Area Development Districts, a comprehensive range of management assistance essential to building the capacity of local governments to manage and govern more effectively and efficiently, including, but not limited to, technical and information assistance regarding personnel, purchasing, procurement codes and ordinances.

## DAVID BOLT



Division Director David Bolt is soft spoken in tone, but hard hitting in intent. Bolt characterizes his mission as "general management assistance," his goal as "capacity building (which means training)."

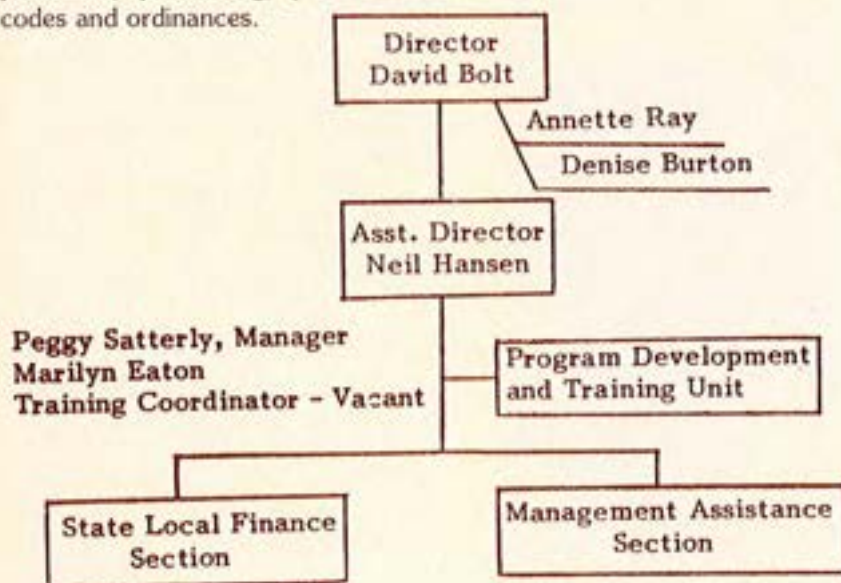
The broad purpose, he says, is to help local governments operate. To do this the Division will develop a financial system, an accounting system for a local government. The intent is to develop the capacity to more efficiently and effectively manage their own affairs, to build sound units of government.

Bolt says he is most proud of the progress made in the State and Local Finance Section headed by Bob Purdom. "Local governments are beginning to realize the importance of the Local Finance Officer. It is not for us to run the county's business, but we can help them do it."

A goal has been set in the Division for a routine monitoring visit to each county each month. Bolt says the job can be done with 5 people.

"Inflationary tendencies touch government as well as individuals," Bolt noted. "One of the things we can do to help offset the results of this is to analyze the 'cash flow' situation. For instance, we would look to see if any funds were lying around drawing no interest." Often such money could be put into Certificates of Deposit for 30 or 60 or even 90 days and earn some interest while it waits for the time it will be used for its budgeted purpose.

"I would like to think we can work ourselves out of a job," Bolt mused. "But we can't help if we don't know! Just because we're from Frankfort doesn't mean we don't understand the problems or that we don't care. It doesn't mean that we want to tell them what to do. The Division is not there to regulate 'em, it's there to help find answers to problems. But if all we do is sit in Frankfort, all the bright ideas in the world wouldn't be of much use. We need to get out and talk with the counties, work with the counties. That's the way to identify the problem areas and find resources to overcome them. There's no ivory tower here. We derive great satisfaction from seeing them do it right."



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 Jack Dunham, LGA  
 Ted Curtis, LGA  
 Dan Yeast, LGA  
 Drex Davis, LGA  
 Nancy Rogers, Sr. Accountant  
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Paintsville, Kentucky 41240  
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Kentuckians for Better Transportation  
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Louisville, Kentucky 40299  
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Louisville, Kentucky 40207  
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# NADO Annual Conference in Kentucky

The National Association of Development Organizations will hold its annual meeting in Jefferson County, Kentucky August 24-27, 1980 at the Executive West Hotel.

NADO Annual Conference Chairman, First Vice-President Herman Tushaus, reports that the conference theme is "Development in the '80s" and will include general sessions and workshops designed to improve the skills and knowledge of NADO members.

The meeting will begin Sunday, August 24, with the Board of Directors and committee meetings. Sunday evening will feature an informal reception for delegates and their families. Monday, Tuesday, and Wednesday, August 25-27, will feature general sessions and workshops. Luncheon guests will address subjects relating to the conference theme. Monday evening will feature entertainment for the entire family.

On Wednesday afternoon, the NADO annual business meeting will adopt policy and elect new officers for 1981. The president's banquet will close the conference on Wednesday evening.

Workshop topics will include:

- New Directions in Development Financing
- Local/Substate/State/Regional Planning
- Communication and Stress Management
- Transportation and Development
- Energy Development
- Human Resources in Rural Development
- Rural Community Growth and Development
- Technology Application in the '80s
- District Management Techniques
- Federal Role in Nonmetropolitan Development

Workshop sessions will be coordinated with policy committee areas to help focus attention on subjects which NADO members think are of highest priority.

The Kentucky Area Development District Executive Directors have issued a special invitation to Louisville to all NADO members. The ADD Directors met with NADO Executive Director Aliceann Wohlbruck and pledged their full support to the meeting. The Host District director is Neil Farris of the Kentuckiana Regional Planning and Development Agency (KIPDA).

For information on registration and room reservations write NADO Annual Meeting, 38 Ivy Street, S.E., Washington, D.C. 20003 or call 1-202-547-1960. IMMEDIATELY!

The Courier-Journal reports that the Blue Grass Area Development District has come under fire from Mercer Fiscal Court.

The court was asked by Judge/Executive William Sternberg to increase its contribution to that ADD by \$1,460 a year.

But Magistrate William Waggener said the court "should send them (the ADD) a resolution telling them to cut out some of their running around with our money ... and reconsider doing these studies."

ADD staff members prepared several studies on roads, transportation, zoning and other matters for the court. But Waggener said the studies "are of little real value to us. It just gives somebody in Lexington a job."

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# NACo Conference 1980 — Clark Co. Nevada

## Kentucky Excels

At the National Association of Counties Annual Conference in Clark County, Nevada this July, Kentucky ranked 11th in the nation in number of voting delegates. Our 84 votes this year was greater than the combined total of delegates we have had in all the years of our NACo membership.

More than 100 Kentuckians attended the 4 day event to represent the Bluegrass state and to hear addresses by a variety of top officials, including Ambassador Robert S. Strauss, Chairman of the Carter-Mondale Presidential Committee; Republican National Committee Chairman Bill Brock; U.S. Treasurer Azie Taylor Morton; Nevada Senator Howard Cannon; HUD Secretary Moon Landrieu; Office of Personnel Management Deputy Director Jule Sugarman; and Eugene Eidenberg, assistant to the President for intergovernmental affairs and Secretary to the Cabinet.

Strauss and Brock both challenged county officials to increase their involvement in the political process to ultimately increase the local role in government.

Strauss called NACo a "sleeping giant," and urged the officials to use the organization's political muscle. "NACo does a lot, but you only scratch the surface."

Brock told county officials that strong local government is needed if government as a whole is to be responsive to the needs of its citizens.

Sandra Smoley of California was elected 4th Vice-President of NACo as Roy Orr of Texas advanced to the Presidency, succeeding Frank Francois of Maryland.



Kentucky's Bob Aldemeyer will be a candidate for 4th Vice-President of NACo at next year's Conference.

Kentucky will be the host state for the 1981 NACo Conference. Tourism Commissioner Tom Kron was on hand to promote our state with a spectacular slide presentation of the many attractions offered to our visitors.

Jefferson County Judge/Executive Mitch McConnell invited the 5000 participants of the Conference to come to Jefferson County in 1981 for "Kentucky Hospitality."

Kentucky exhibited a "Tour Kentucky" booth, sponsored by the Department of Tourism and staffed by KACo employees. More than 5000 Kentucky lapel pins were distributed with the brochures and pamphlets to



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Rapidly rising costs make it difficult to provide meaningful fringe benefits to attract and keep good employees. But with the TAX-DEFERRED COMPENSATION Plan you can provide a valuable benefit for *all* your employees without cost to you or your employees... plus we handle the paper work.

First National's TAX-DEFERRED COMPENSATION Plan offers immediate tax benefits for your employees and you may even reduce your FICA expenses. In addition, all earnings in the plan grow tax free until time of distribution.

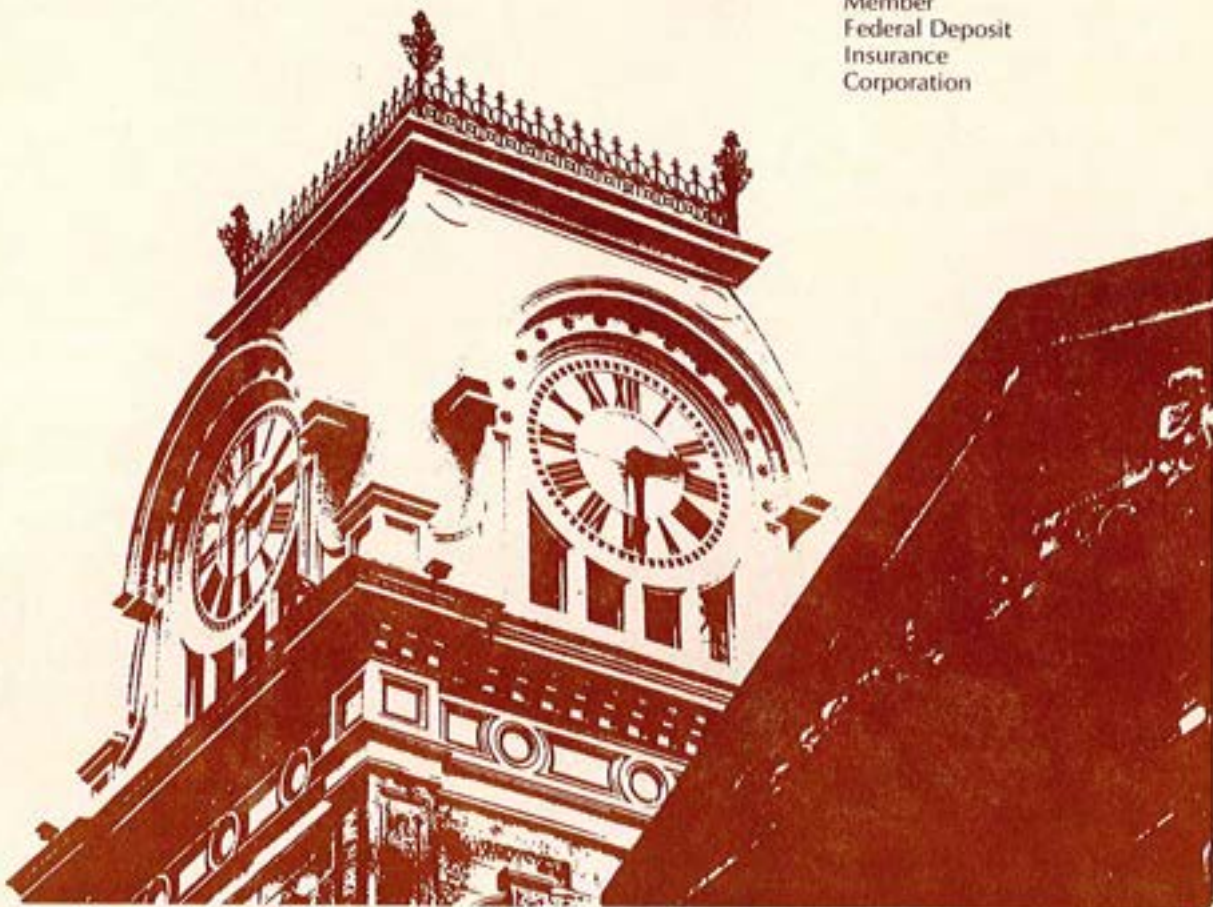
First National Bank of Louisville is Kentucky's largest bank with assets in excess of \$2 billion. Based on deposits, we are among the 100 largest banks in the nation.

To find how our TAX-DEFERRED COMPENSATION Plan can benefit you and your employees, call Charlie Grizzle, Manager Deferred Compensation Program. (502) 581-6773.



**FIRST  
NATIONAL  
BANK**  
OF LOUISVILLE

Member  
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OFFERS A

## **Kentucky County Administrative System**

FOR THE MANAGEMENT OF  
**KENTUCKY COUNTY GOVERNMENT**

(502) 926-4781  
P. O. Box 1862  
1401 Spring Bank Drive  
Owensboro, Kentucky 42301



## **COUNTY VIEWPOINT**

Kentucky Association of Counties

P.O. Box 345 - 205 Capital Avenue  
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