

Taking a Closer Look at the Equity Impacts of Legislation Pending in Georgia



Georgia Watch

Acknowledgments

Liz Coyle, executive director of Georgia Watch, oversaw the development of this policy paper. Our research assistant and former student extern Nicole Johnson, J.D. candidate, Emory University School of Law, Class of 2023, researched and compiled the report. Georgia Watch expresses gratitude to those who contributed their time, comments, and research to this paper. A special thank you to Georgia Watch board member Walker Garrett, attorney, and member of the Columbus City Council, for his guidance on the direction of the paper.

Additional thanks go to the following members of the Georgia Watch team who helped develop and finalize the report:

- Kate Billard, research assistant and former student extern, J.D. candidate,
 Georgia State University College of Law, Class of 2023
- Allie Lefkowitz, student extern, J.D. candidate, Emory University School of Law, Class of 2023
- Sarah Phillips, policy research associate, Georgia Watch
- Natasha Taylor, director of policy and access, Georgia Watch
- Berneta L. Haynes, former senior director of policy and access, Georgia Watch

This research was funded in part by the Annie E. Casey Foundation, Inc. We thank them for their support, but acknowledge the findings and conclusions presented in this report are those of the author(s) alone and do not necessarily reflect the opinions of the Foundation.

Table of Contents

Executive Summary	3
Introduction	4
Highlighting Positive Impacts and Creating Momentum	5
Demonstrating Georgia's Commitment to Reduce Existing Disparities	6
How These Tools Could be Applied in Georgia Legislation	6
The State and Equality Index Measures	7
Why Should Georgia Care About Its SEI Score?	7
Protecting Georgia Veterans and Military Communities	9
Preparing for the Next BRAC Round	9
A Brief Overview of Equity Impact Tools	11
Enacted by Legislation or Rule	11
What Demographics are Analyzed	12
Types of Legislative Measures Analyzed	12
The Stage of Development	13
Recommendation	14
Appendix	15
Appendix A: The Colorado Way	15
Appendix B: Colorado Demographic Note Request Form	17
Appendix C: The Maine Way	18
Appendix D: Equity Impact Tools in Various States	19

Executive Summary

The public health and economic crises associated with the COVID-19 pandemic have shone a light on disparities affecting communities of color and other demographic groups who have historically experienced barriers to opportunity. To remove existing disparities and prevent the emergence of new ones, Georgia legislators should have the means to analyze the potential impacts of proposed laws or regulations along demographic lines. An Equity Impact Tool would do just that.

An Equity Impact Tool (EIT) is a process permitting a legislator to identify, assess, and communicate the potential impacts—positive or negative—of proposed legislation on a particular demographic.

Currently, nine state governments employ EIT programs, and even more states have proposed legislation that would create similar tools. Additionally, the United Kingdom uses a program known as the Health Equity Assessment Tool (HEAT) to address public health disparities. Georgia Watch supports the adoption of an EIT process to examine the potential impacts of pending legislation to ensure new laws would advance equity and justice for all Georgians.

This paper provides recommendations for adopting and implementing an EIT to help lawmakers evaluate the positive and negative effects of certain legislation on historically disadvantaged groups in Georgia. This paper also provides examples of successful EITs in other states and scenarios in which this tool would advance equity in Georgia legislation.

Introduction

Disparities have many intersecting causes, one being policies that distribute opportunities and barriers unevenly to members of different demographic groups. Equity Impact Tools (EITs) can be used to analyze the potential impacts of proposed legislative measures on existing disparities. Demographics that these tools consider include race, ethnicity, age, sex, gender, sexual orientation, disability, veteran status, geography, socioeconomic status, or other characteristics for which data exists. Impartial staff – typically on a state's Legislative Counsel – use data to prepare and publish EITs outlining the potential impacts of proposed legislation. By delegating this responsibility to a nonpartisan, impartial, joint office, states seek to ensure that the assessments are unbiased and highlight both the negative and positive potential outcomes of proposed legislation.

By employing this tool, lawmakers can have their proposed measures impartially evaluated using research and data to assess their true potential impact. The resulting tools can shed light on unintended consequences lawmakers may have overlooked. They can then use this information to improve their measures before passing them into law.

These tools also inform concerned or affected stakeholders about the potential impacts of proposed legislation. Publishing these tools on the Internet increases public engagement and inspires testimony in favor of or against proposed legislation.¹¹

WHY USE EQUITY IMPACT TOOLS?

- 1 Affirmatively advance equity, inclusion, and unity in legislation for all Georgians.
- 2 Demonstrate Georgia's commitment to reduce existing disparities across the state.
- Avoid and minimize disparate impacts and unintended consequences *before* bills become laws.
- 4 Involve affected and concerned stakeholders in decision-making.

Highlighting Positive Impacts and Creating Momentum

As the nine states that apply them can attest, EITs are useful and practical resources that demonstrate the potential scope of pending legislation's impacts on certain demographic populations. Lawmakers can use these tools to create momentum and generate support for legislative measures by demonstrating the potential for positive outcomes on certain demographic populations. Lawmakers in some states have successfully used the papers published under these tools – sometimes called notes – to indicate the positive impacts of a bill if it were to pass into law.

For example, consider the <u>demographic note</u> that the Colorado Legislative Council Staff produced in April 2021 for Colorado bill <u>HB21-1232</u>, Standardized Health Benefit Plan Colorado Option, which ultimately became law. In the note,

the staff highlighted the bill's potential positive impacts on existing disparities in the state. The note explained that passing HB21-1232 could help reduce health disparities by reducing the premiums for individuals who purchased health plans on the individual market: disproportionately women, rural, and low-income Coloradans. Additionally, the note explained that the bill could help uninsured Coloradans purchase insurance plans which could benefit Hispanic, non-white, rural, and low-income Coloradans.

Demonstrating Georgia's Commitment to Reduce Existing Disparities

How These Tools Could be Applied in Georgia Legislation

By employing an EIT in Georgia, the state can demonstrate that it is taking meaningful action to reduce existing disparities through statewide legislation. Georgia has already taken steps to achieve this goal. Take, for example, H.B. 1114, which sought to address the maternal mortality rate in Georgia and extend the duration of postpartum Medicaid coverage for new mothers. Representative Sharon Cooper (R-Marietta) sponsored the bill, and Governor Kemp signed it into law in 2020. Had Georgia used an EIT for this legislation when it was proposed, the resulting tool likely would have highlighted the positive impacts the bill could have on existing race- and gender-based disparities in the state. This could have created additional momentum for the measure as it passed through the chambers.

Georgia's maternal mortality rate ranks as one of the highest in the nation, with 60 percent of the deaths among Black women. Therefore, this law benefits women overall and helps to address the healthcare disparities specifically faced by Black women in Georgia. As Representative Mable Thomas (D-Atlanta) explained, "This bill helps us move from being the worst in the nation, in terms of African American women dying three to four times more in childbirth than any

other race." An EIT analyzing this bill could have shown the positive outcomes the bill would have for women—when assessing gender-based disparities—and specifically for Black women—when assessing race-based disparities.

Yet plenty of legislation that would similarly help Georgia narrow existing disparities, if passed, either fail to pass or only scrape by. An EIT on a piece of legislation's impacts may help garner support for a bill and its beneficial impacts to help it pass by a significant margin.

The State and Equality Index Measures

Each year, the Human Rights Campaign (HRC) compiles several equality indexes, including the annual Corporate Equality Index (CEI), which reviews "corporate policies, practices, and benefits" pertinent to LGBTQ+ employees. Another is the State Equality Index (SEI), "a comprehensive state-by-state report that provides a review of statewide laws and policies that affect LGBTQ+ people and their families." To date, Georgia has scored in the lowest possible SEI category: "High Priority to Achieve Basic Equality."

Why Should Georgia Care About Its SEI Score?

Atlanta landed on the 20-city shortlist for Amazon's 2017 HQ2 search: and multiple sources noted equity was a driving factor in picking the winner. Georgia should care about its SEI score because businesses continue to show us that equality considerations can and do inform their business decisions. Companies and organizations are increasingly demonstrating that they will make critical business decisions based on statewide legislative actions that impact the equality of the residents of those states.

Thousands of corporations—including <u>more than 70 employers</u> in Georgia in 2021—voluntarily participate in HRC's yearly CEI. The Georgia-based corporations that participated in 2021 included major employers like Aflac, Alston

& Bird, Chick-fil-A, Coca-Cola, Cox Enterprises, Delta Air Lines, Eversheds Sutherland, HD Supply, The Home Depot, IHG Hotels & Resorts, King & Spalding, Mohawk Industries, Truist Financial, and United Parcel Service. In total, 1,142 companies participated in the 2021 CEI survey, including 233 Fortune 500 employers and 149 American Law Magazine 200 law firms. When these companies decide where to do business or establish their headquarters, they often consider how these decisions might affect their CEI scores.

These companies pay close attention to the results and demonstrate their investment in the CEI survey results by sharing and publishing their scores. Georgia-based Coca-Cola published their score on their website on April 2, 2019, in an



article titled, "Coca-Cola Receives Perfect Score on Human Rights Campaign's Corporate Equality Index for 13th Consecutive Year."^{ix} Then, on January 21, 2021, Coca-Cola tweeted, "Since 2006, The

Coca-Cola Company has received a 100% rating from the @HRC Corporate Equality Index 2020." Raising Georgia's SEI score could help Georgia demonstrate to businesses that it is committed to advancing equity and building its reputation as a business-friendly venue.

Adopting EIT legislation alone could help raise Georgia's SEI score. The HRC looks for the presence or lack of LGBTQ-friendly and anti-LGBTQ+ laws or policies to calculate state scores. The HRC might consider EIT legislation to be LGBTQ-friendly. If so, adopting this legislation in Georgia would raise the state's score. Additionally, lawmakers can identify bills that might raise or drop the state's score and act accordingly by using an EIT on proposed legislation.

Protecting Georgia Veterans and Military Communities

Georgia Watch recommends adding "veteran status" to the list of demographics whose disparities may be analyzed in an EIT assessment. This addition would help lawmakers identify bills that might positively or negatively impact Georgia's veterans. Supporting and protecting Georgia's veterans can help them obtain jobs, begin careers, purchase homes, receive healthcare and mental healthcare services, access banking, and more.

Preparing for the Next BRAC Round

The Department of Defense (DOD) uses Base Realignment and Closure (BRAC) to close or realign military bases across the nation for efficiency reasons. The U.S. has seen five BRAC rounds thus far (in 1981, 1991, 1993, 1995, and 2005).xi Recently, President Obama (for Fiscal Year 2014) and President Trump (for Fiscal Year 2018) presented budgets that included funding for upcoming BRAC consolidations. A BRAC-style closure of Veterans Affairs facilities will begin this year, where recommendations will be made to President Biden by January 31, 2023. He will then decide to reject the plan or forward the plan to Congress for approval. Though the DOD has not announced an upcoming BRAC, the DOD's continued interest in efficiency holds open the possibility of another round of consolidations and closings. Having EIT legislation for veterans could set Georgia up to avoid closures in the next BRAC round.

Georgia currently has eight military bases and employs the fifth largest number of DOD military, civilian direct-hire, reserve, and national guard employees in the country.xii If Georgia can show that the state supports and protects its veterans and military communities through veteran-friendly legislation, Georgia might succeed in keeping the state's remaining bases open during the next BRAC round and thereby save thousands of jobs. Military employees and bases closed under

BRAC are often transferred to open bases, xiii meaning that if Georgia can keep its remaining bases open, personnel from other states could be relocated here. This issue is particularly timely as a new BRAC round could be on the horizon. Xiv Governor Kemp recently took the initiative to shield Georgia's installations from further closures and realignments. Pledging to aid veterans by establishing EIT legislation to consider proposed legislations' impacts on veterans will only aid the Governor's initiative.

Base closures significantly impact military personnel, their families, and local communities and economies. These changes significantly decrease local populations, directly affecting tax revenue and job and housing markets.** While the state ultimately experienced job gains after the last BRAC rounds, the Atlanta-Sandy Springs-Marietta area was one of nine metropolitan areas projected to experience the greatest decrease in employment in the nation due to BRAC-related closures.** For this reason, Georgia must take steps now to keep its remaining bases open during any future BRAC rounds.

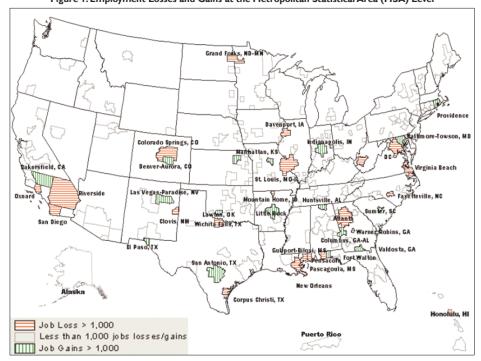


Figure I. Employment Losses and Gains at the Metropolitan Statistical Area (MSA) Level

Source: CRS estimates based on BRAC Commission 2005 Report.

xvii

EITs can ensure that lawmakers do not inadvertently pass bills that negatively impact veterans by adding "veteran status" to the list of demographics whose disparities may be analyzed in an equity assessment. These tools can also demonstrate how veterans might benefit from proposed bills in Georgia, giving lawmakers the means to assess these effects and pass more veteran-friendly legislation.

A Brief Overview of Equity Impact Tools

Various entities—U.S. state and local governments, government and agency commissions, independent organizations, and entire countries like the United Kingdom—use EITs in a variety of circumstances.xviii Nine U.S. states have adopted some type of EIT legislation or rule,xix and over 125 government bodies in 30 states have adopted racial equity assessment tools.xx Additionally, since 2008,xxi Minnesota's Sentencing Guidelines Commission has routinely produced racial impact statements to analyze the racial implications of sentencing policies on felony offenses. However, the Commission is not required to do so by law.xxii These programs vary regarding their enacting authority, demographic focus, application, and stage of development. See Appendix D for a brief timeline and summary of EITs in various states in the U.S.

Enacted by Legislation or Rule

First, lawmakers can use a variety of authorities, including legislation and rules, to enact EIT programs. Iowa, Colorado, Connecticut, Oregon, New Jersey, Maine, and Virginia all have passed legislation that authorizes the implementation of these tools. In 2008, Iowa became the first state to pass legislation requiring policymakers to assess the racial impact of sentencing and parole policies. Since then, lawmakers in Florida and Maryland have adopted rules and policies to implement EITs. For instance, during the 2019 legislative session, the Florida

legislature adopted a Senate rule that authorized Florida State University to produce racial and ethnic impact statements for certain bills for the Senate's Criminal Justice Committee.xxiv

What Demographics are Analyzed

Types of Legislative Measures Analyzed

Third, EITs can apply to single or multiple areas of the law. The various state programs have a range of applications for the tools. For example, Colorado's program does not limit the use of "demographic notes" (the state's version of an EIT) to any specific area of the law. Therefore, Colorado's program applies broadly to most, if not all, proposed bills.

The application of Oregon's program is narrower. Lawmakers can only use racial impact notes in Oregon when considering criminal justice and child welfare legislation. Several other states focus their programs on criminal justice legislation and policies. Connecticut's program applies to the state's criminal justice system as a whole, while New Jersey's program applies to the state's prison system. New

Jersey's bill specifically requires racial impact notes for policy changes that affect pretrial detention, sentencing, and parole.

The Stage of Development

Finally, the various state EIT programs range from fully developed systems to pilot projects. For example, Colorado's program is fully developed and implemented, while Maine's program is an ongoing pilot project. Both state programs are outlined in Appendices \underline{A} and \underline{C} .

Recommendation

Georgia Watch supports the development and adoption of an EIT by which state lawmakers can request formal examinations of the equity impacts of proposed bills to ensure the legislation advances equity and justice. We propose the development of this tool so lawmakers can proactively address the perpetuation of structural racism and other existing disparities through law and policy. Varying versions of these EIT programs currently exist in nine other state-level governments, and even more states have proposed legislation that would create similar programs. We recommend Georgia legislators implement an EIT modeled after those in other states, such as Colorado or Maine.

Both Georgia and its residents stand to benefit from EIT legislation. Creating this tool constitutes a tangible way for Georgia to demonstrate that it is affirmatively using legislation to advance racial and other demographic equities in the state. By adding "veteran status" to this list of demographics that an EIT can analyze, legislators will be equipped to protect Georgia veterans and military communities.

Demonstrating this commitment to creating more equal laws will help Georgia burnish its reputation as a business-friendly state, driving social and economic growth. EIT legislation would allow policymakers to address unanticipated, disparate consequences before the bills become law. In doing so, these tools can help to avoid any unintended pitfalls and ensure that Georgia bills are drafted in a way that advances equality.

Appendix

Appendix A: The Colorado Way

- Passed by H.B. 19-1184, Demographic Notes for Certain Legislative Bills, on May 23, 2019.xxx
- The Director of Research of Legislative Council Staff ("Director of Research") develops the procedures for requesting and producing demographic notes.
- To fund development and implementation, the Legislative Council Staff received \$89,474 and is authorized to seek and accept gifts, grants, and donations.
- Legislative leadership (President of the Senate, the Speaker of the House of Representatives, the Senate Minority Leader, and the House Minority Leader) may request up to five demographic notes each per session; the Director of Research may authorize more. xxxi
- A withdrawn request will not count towards the member's five allotted requests for that session.xxxii
- A member of legislative leadership must submit a Demographic Note Request Form to initiate the request (see <u>Appendix B</u>).
- Legislative Council Staff will contact the requesting member and bill's sponsor within four business daysxxxiii to communicate the feasibility and anticipated timeline for preparing the note.xxxiv
- The staff must publish the note within 14 days of the initial request and may include data, graphs, and appendices discussing the proposed bill's demographic impacts.
- A note may be revised to reflect the proposed legislation's changes:xxxv with the Director of Research's approval while the bill remains in the first chamber;xxxvi And without approval, if the bill is in the second chamber but

- has not yet been engrossed (i.e., formally reprinted for a vote on its passage.xxxvii
- Legislative members may not make any new requests during the final 21 calendar days of each legislative session unless the Director of Research makes an exception.xxxviii
- The Legislative Council Staff provides the public with opportunities to get involved throughout the process.xxxix The staff publishes notes on its website and Twitter. The public can register to receive e-mail notifications when notes are being prepared and published.xl

Demographic Notes for Certain Legislative Bills				
Members of Legislative Leadership	Director of Research	Legislative Council Staff		
May Request Demographic Notes May Withdraw Demographic Note Requests	Shall Develop Procedures for Requesting, Completing, and Updating Demographic Notes May Seek, Accept, and Expend Gifts, Grants, or Donations From Private or Public Sources for Staff Training May Authorize Members to Make More Requests Beyond the Five-Request Limit	Shall Meet with Requesting Members to Discuss the Timeline & Feasibility of the Demographic Note Shall Prepare Demographic Notes		

Appendix B: Colorado Demographic Note Request Form

	Legislative Council State	D N - 4 -
	Room 029 State Capitol, Denver, CO 80203- Phone: (303) 866-3521 • Fax: (303) 866-3855 lcs.ga@state.co.us • leg.colorado.gov/lcs	1784 REQUEST FORM
Pursuant to Section	on 2-2-322.5(2)(b), C.R.S., this is a request	for a Demographic Note on the following bill.
	Bill Number or LLS	Number
Demographic		
Socioeconomi Geography Other (please)	ic Status • Race • Se • Ethnicity • Ge	d in the analysis, subject to data availability: x • Sexual Orientation ender Identity
Leadership A	pproval	
Presi	ident of the Senate	Speaker of the House
		Speaker of the riouse
Sena	ate Minorit y Leader	House Minority Leader
Designated ment for this request. It and may make d	nber (optional). The designated member will receive all	House Minority Leader is appointed as the designated member updates and communications about the request of the approving member of leadership. If left
Designated men for this request. T and may make d blank, Legislative	The designated member will receive all lecisions about the request on behalf or Council Staff will communicate with proving member of leadership also like	House Minority Leader is appointed as the designated member updates and communications about the request of the approving member of leadership. If left
Designated ment for this request. To and may make d blank, Legislative Would the ap	The designated member will receive all decisions about the request on behalf of a Council Staff will communicate with oproving member of leadership also like Yes No	House Minority Leader is appointed as the designated member updates and communications about the request of the approving member of leadership. If left the approving member of leadership.
Designated mem for this request. To and may make do blank, Legislative Would the ap this request? Form Submis Return this form to or meet with the a four business day	The designated member will receive all lecisions about the request on behalf of a Council Staff will communicate with proving member of leadership also like Yes No Sion O Legislative Council Staff. After receip approving member of leadership and/or	House Minority Leader is appointed as the designated member updates and communications about the request of the approving member of leadership. If left the approving member of leadership. e to receive updates and communications about the of this form, Legislative Council Staff will email to designated member and the bill sponsor within a schedule for providing the Demographic Note
Designated mem for this request. To and may make do blank, Legislative Would the app this request? Form Submis Return this form to or meet with the affour business day (typically the note).	The designated member will receive all lecisions about the request on behalf of a Council Staff will communicate with a proving member of leadership also like Yes No Sion O Legislative Council Staff. After receip approving member of leadership and/or is to inform them of the feasibility and will be provided no later than 14 calend	House Minority Leader is appointed as the designated member updates and communications about the request of the approving member of leadership. If left the approving member of leadership. e to receive updates and communications about the of this form, Legislative Council Staff will email to designated member and the bill sponsor within a schedule for providing the Demographic Note
Designated mem for this request. The and may make doublank, Legislative Would the appearance of the English of the English of the Demographic for	The designated member will receive all decisions about the request on behalf of a Council Staff will communicate with oproving member of leadership also like Yes No Sion To Legislative Council Staff. After receip approving member of leadership and/or as to inform them of the feasibility and a will be provided no later than 14 calendary. Note will be based on the official versulative Council Staff.	is appointed as the designated member updates and communications about the request of the approving member of leadership. If left the approving member of leadership. e to receive updates and communications about to of this form, Legislative Council Staff will email to designated member and the bill sponsor within a schedule for providing the Demographic Note dar days after receipt of this form).

Appendix C: The Maine Way

- Thanks to L.D. 2, An Act to Require the Inclusion of Racial Impact Statements in the Legislation Process, passed in 2021, xii the Legislative Council completes a study to determine the best method of implementing a racial impact statement pilot project. This study includes examining programs in other states and the types of data needed to produce the statements.
- The Legislative Council determines the scope of the pilot, including designating between one and four participating committees, what type of legislation will be subject to assessment, the necessary resources for the program, and the costs.
- On December 10, 2021, the Council announced that the University of Maine System and Permanent Commission on the Status of Racial, Indigenous and Maine Tribal Populations would collaborate in the pilot program with their own resources. XIII
- Each participating committee will provide a report to the Legislative Council once the pilot project has concluded.
- The Legislative Council will decide whether to expand or eliminate the use of racial impact statements based on these reports by December 15, 2022.

Appendix D: Equity Impact Tools in Various States

A BRIEF TIMELINE OF

RACIAL IMPACT STATEMENTS

IN U.S. STATES

2008: IOWA

lowa adopted HF 2395, the nation's first racial impact statement bill. The bill allows for the preparation of racial impact statements on proposed sentencing & parale policies.

2013: OREGON

Oregon passed SB 4658, which allows for the preparation of racial & ethnic impact statements for proposed criminal justice and child welfare legislation

2019: COLORADO

Colorado passed HB 19-T184, which allows for demographic notes to be prepared on a broad range of proposed measures—the bill does not specify any limits on the area of law.

2021: MARYLAND

The Maryland Senate President and House Speaker announced the establishment of a pilot project for the preparation of racial impact statements on proposed criminal justice policies. This project was not implemented by a bill.

2021: VIRGINIA

Virginia adopted a bill which allows for the preparation of racial & ethnic impact statements oncriminal justice policies.

2008: MINNESOTA

Since 2008, the Minnesota Sentencing Guidelines Commission has voluntarily prepared racial impact statements on proposed crime bills.

2008: CONNECTICUT

Connecticut passed a bil (2-24) which allowed for the preparation of racial impact statements on proposed pretrial detention & sentencing policies.

In 2017, Connecticut passed an amendment to this bill (SB 256) which expanded the bill's application—the bill no longer specifies any limits on the area of law.

2017: NEW JERSEY

New Jersey passed S-677/A-5677, which allows for the preparation of racial impact statements on proposed pretrial detention, sentencing, & parale policies.

2019: FLORIDA

During the 2019 legislative session, legislators adopted a Senate rule that authorized Florida State University to assess the racial & ethnic impacts of criminal justice bills.

2021: MAINE

Maine passed LD 2 which requires the development of a pilot project for the preparation of racial impact statements to be implemented no later than December 1, 2021. The bill does not specify any limits on the area of law, but instead requires the Legislative Council to determine the scope of the pilot.

Sources: Racial Disparity State Reforms, NACDL.org (June 7, 2021), https://www.nacdl.org/Content/Racial-Disparity-State-Reforms; Nacle D. Porter, Racial Impact Statements, The Sentencing Project (June 16, 2021) https://www.sentencingproject.org/publications/racial-impact-etatements/.

- viii Employer Search, HUMAN RIGHTS CAMPAIGN, https://www.hrc.org/resources/employers/search?q=georgia (last visited Nov. 8, 2021).
- ix Coca-Cola Receives Perfect Score on Human Rights Campaign's Corporate Equality Index for 13th Consecutive Year, Coca-Cola Company (April 2, 2019), https://www.coca-colacompany.com/news/coca-cola-perfect-score-on-human-rights-campaigns.
- x @CocaColaCo, TWITTER (Jan. 21, 2020, 9:15 AM), https://twitter.com/cocacolaco/status/1219624494337314816?lang=en.
- xi DOD BRAC Executive Summary Fiscal Year (FY) 2022 Budget Estimates, DOD Office of Publication & Security Review (May 18, 2021),

https://comptroller.defense.gov/Portals/45/Documents/defbudget/fy2022/budget_justification/pdfs/05_BRAC/FY 2022_BRAC_Overview.pdf.

- xii Military Presence in Georgia, GEORGIA.ORG (last accessed Jan. 14, 2022), https://www.georgia.org/military-presence-georgia.
- xiii Oscar R. Gonzales, Cong. Rsch. Serv., RL34709, Economic Development Assistance for Communities Affected by Employment Changes Due to Military Base Closures (BRAC), 10 (2009) (https://sgp.fas.org/crs/misc/RL34709.pdf). xiv David Pendered, As military base closures loom, Georgia's team led by former U.S. naval secretary, Saporta Report (Oct. 5, 2020, 5:01 PM), https://saportareport.com/as-military-base-closures-loom-georgias-team-led-by-former-u-s-naval-secretary/columnists/david/.
- xv BRAC Recommendations Become Law, GEORGIA GOVERNOR SONNY PERDUE (Nov. 10, 2005), https://twitter.com/cocacolaco/status/1219624494337314816?lang=en.
- xvi Oscar R. Gonzales, Cong. Rsch. Serv., RL34709, Economic Development Assistance for Communities Affected by Employment Changes Due to Military Base Closures (BRAC), 7 (2009) (https://sgp.fas.org/crs/misc/RL34709.pdf).
- xvii Oscar R. Gonzales, Cong. Rsch. Serv., RL34709, Economic Development Assistance for Communities Affected by Employment Changes Due to Military Base Closures (BRAC), 6 (2009) (https://sgp.fas.org/crs/misc/RL34709.pdf).
- xviii Terry Keleher, An Introduction to Racial Equity Assessment Tools, RACE FORWARD 23 (March 2014),

https://racc.org/wp-content/uploads/2015/12/An-Introduction-to-Racial-Equity-Assessment-Tools.pdf.

- xix Racial Impact Statements, THE SENTENCING PROJECT, https://www.sentencingproject.org/publications/racial-impact-statements/ (last visited Oct. 27, 2021).
- xx CUE Racial Equity Impact Assessments, CHICAGO UNITED FOR EQUITY, https://www.chicagounitedforequity.org/reia (last visited Oct. 27, 2021).
- xxi Racial Disparity State Reforms, NACDL (June 7, 2021), https://www.nacdl.org/Content/Racial-Disparity-State-Reforms.
- xxii Nicole D. Porter, Racial Impact Statements, THE SENTENCING PROJECT (June 16, 2021) https://www.sentencingproject.org/publications/racial-impact-statements/.
- xxiii Terry Keleher, An Introduction to Racial Equity Assessment Tools, RACE FORWARD 23 (March 2014), https://racc.org/wp-content/uploads/2015/12/An-Introduction-to-Racial-Equity-Assessment-Tools.pdf.
- Assessing the Statewide Racial/Ethnic Impact of Proposed Criminal Justic Legislation in Florida, FLORIDA STATE UNIVERSITY (2019), https://criminology.fsu.edu/center-for-criminology-and-public-policy-research/center-general-projects/assessing-statewide-racialethnic-impact-proposed-criminal-justice-legislation-florida.

¹ Office of Legislative Counsel, Georgia General Assembly, https://www.legis.ga.gov/joint-office/legislative-counsel (last visited Dec. 14, 2021).

Ashley Balcerzak, *In Two Years, NJ Wrote Only One 'Racial Impact Statement' To Study Criminal Justice Disparities*, NorthJersey.com (Aug. 4, 2020), https://www.northjersey.com/story/news/new-jersey/2020/08/04/nj-crafted-only-one-racial-impact-statement-examine-disparities/5530310002/.

iii See Ashley Balcerzak, In Two Years, NJ Wrote Only One 'Racial Impact Statement' To Study Criminal Justice Disparities, NorthJersey.com (Aug. 4, 2020), https://www.northjersey.com/story/news/new-jersey/2020/08/04/nj-crafted-only-one-racial-impact-statement-examine-disparities/5530310002/.

Emma Hurt, *Kemp Signs Maternal Mortality, Surprise Billing Legislation Into Law*, WABE (July 16, 2020), https://www.wabe.org/kemp-signs-maternal-mortality-surprise-billing-legislation-into-law/.

v Corporate Equality Index 2021, HUMAN RIGHTS CAMPAIGN, https://www.hrc.org/resources/corporate-equality-index (last visited Nov. 8, 2021).

vi State Equality Index 2021, HUMAN RIGHTS CAMPAIGN, https://www.hrc.org/resources/state-equality-index (last visited Nov. 8, 2021).

vii *Georgia*, Human Rights Campaign, https://www.hrc.org/resources/state-scorecards/georgia (last visited Nov. 8, 2021).

```
xxv Racial Impact Statements, THE SENTENCING PROJECT, <a href="https://www.sentencingproject.org/publications/racial-impact-statements/">https://www.sentencingproject.org/publications/racial-impact-statements/</a> (last visited Oct. 27, 2021).
```

xxviii COLO. REV. STAT. § 2-2-322.5 (1)(b) (2021) (available online at https://leg.colorado.gov/laws).

xxix Terry Keleher, An Introduction to Racial Equity Assessment Tools, RACE FORWARD 22 (March 2014),

https://racc.org/wp-content/uploads/2015/12/An-Introduction-to-Racial-Equity-Assessment-Tools.pdf.

xxx Demographic Notes for Certain Legislative Bills, COLORADO GENERAL ASSEMBLY, https://leg.colorado.gov/bills/hb19-1184 (last visited Oct. 27, 2021).

xxxi COLO. REV. STAT. § 2-2-322.5 (2)(b) (2021) (available online at https://leg.colorado.gov/laws).

xxxii COLO. REV. STAT. § 2-2-322.5 (2)(c) (2021) (available online at https://leg.colorado.gov/laws).

xxxiii Memorandum from Natalie Mullis, Director, Legislative Council Staff, on Procedures for Demographic Notes to Executive Committee of the Legislative Council (Nov. 25, 2019) (available online at

https://leg.colorado.gov/sites/default/files/lcs demographic notes procedures and form.pdf).

xxxiv COLO. REV. STAT. § 2-2-322.5 (2)(c) (2021) (available online at https://leg.colorado.gov/laws).

xxxv Memorandum from Natalie Mullis, Director, Legislative Council Staff, on Procedures for Demographic Notes to Executive Committee of the Legislative Council (Nov. 25, 2019) (available online at

https://leg.colorado.gov/sites/default/files/lcs demographic notes procedures and form.pdf).

xxxvi Memorandum from Natalie Mullis, Director, Legislative Council Staff, on Procedures for Demographic Notes to Executive Committee of the Legislative Council (Nov. 25, 2019) (available online at

https://leg.colorado.gov/sites/default/files/lcs_demographic_notes_procedures_and_form.pdf).

xxxvii Memorandum from Natalie Mullis, Director, Legislative Council Staff, on Procedures for Demographic Notes to Executive Committee of the Legislative Council (Nov. 25, 2019) (available online at

https://leg.colorado.gov/sites/default/files/lcs demographic notes procedures and form.pdf).

xxxviii Memorandum from Natalie Mullis, Director, Legislative Council Staff, on Procedures for Demographic Notes to Executive Committee of the Legislative Council (Nov. 25, 2019) (available online at

https://leg.colorado.gov/sites/default/files/lcs demographic notes procedures and form.pdf).

xxxix Demographic Notes, COLORADO GENERAL ASSEMBLY, https://leg.colorado.gov/agencies/legislative-council-staff/demographic-notes (last visited Oct. 26, 2021).

xl Demographic Notes, COLORADO GENERAL ASSEMBLY, https://leg.colorado.gov/agencies/legislative-council-staff/demographic-notes (last visited Oct. 26, 2021).

xli Summary, STATE OF MAINE LEGISLATURE,

https://legislature.maine.gov/LawMakerWeb/summary.asp?ID=280077978 (last visited Oct. 29, 2021).

xlii Legislative Council Subcommittee to Implement a Racial Impact Statement Process Pilot, Agenda (Dec.10, 2021), https://legislature.maine.gov/doc/7640.

xliii Me. Rev. Stat. tit. 2, § 201(2)(3) (2021).

xxvi Racial Impact Statements, THE SENTENCING PROJECT, https://www.sentencingproject.org/publications/racial-impact-statements/ (last visited Oct. 27, 2021).

xxvii Racial Impact Statements, THE SENTENCING PROJECT, https://www.sentencingproject.org/publications/racial-impact-statements/ (last visited Oct. 27, 2021).