Nonprofit Security Grant Program

Grant Programs Directorate

Federal Emergency Management Agency

FEMA
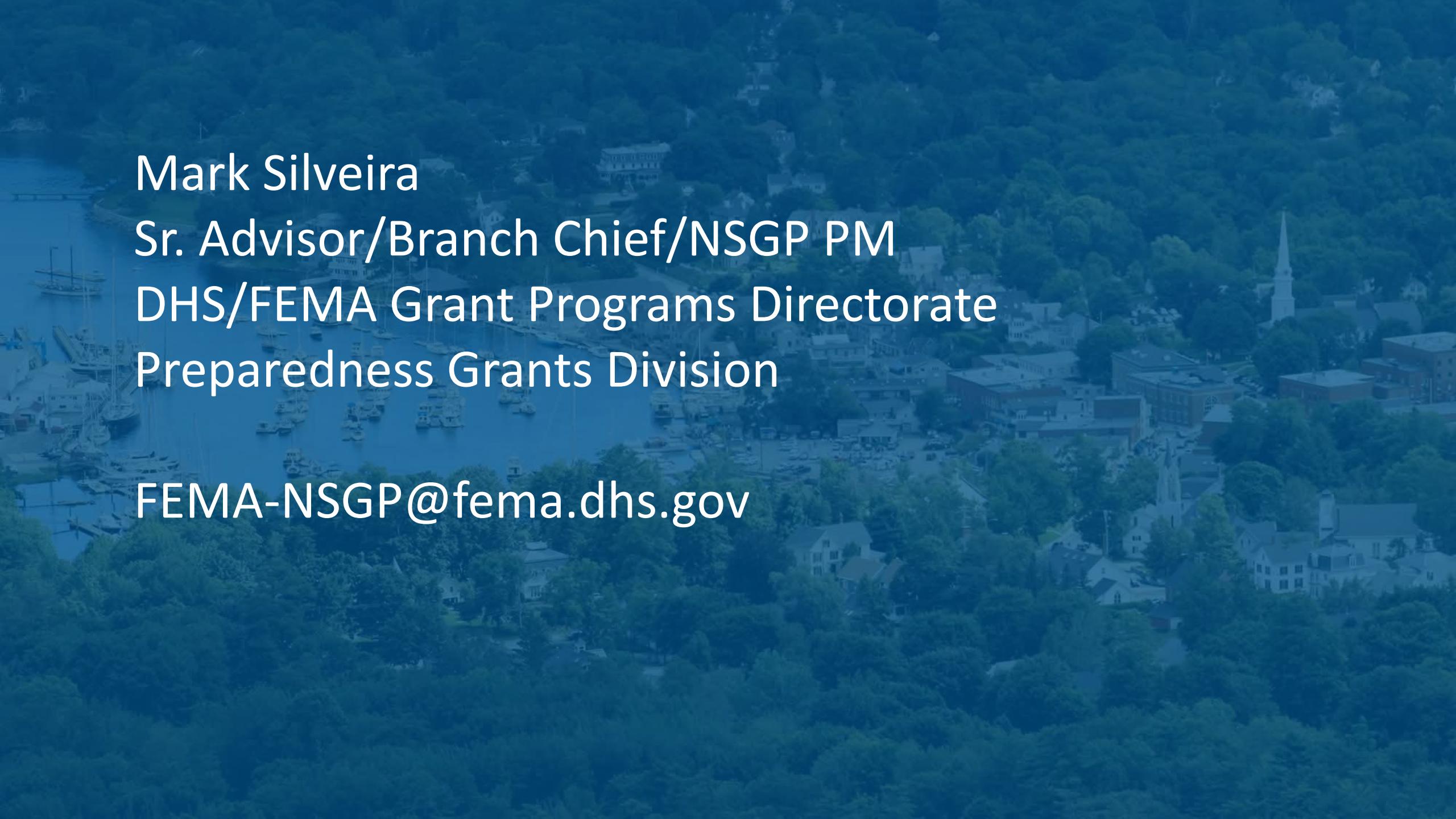
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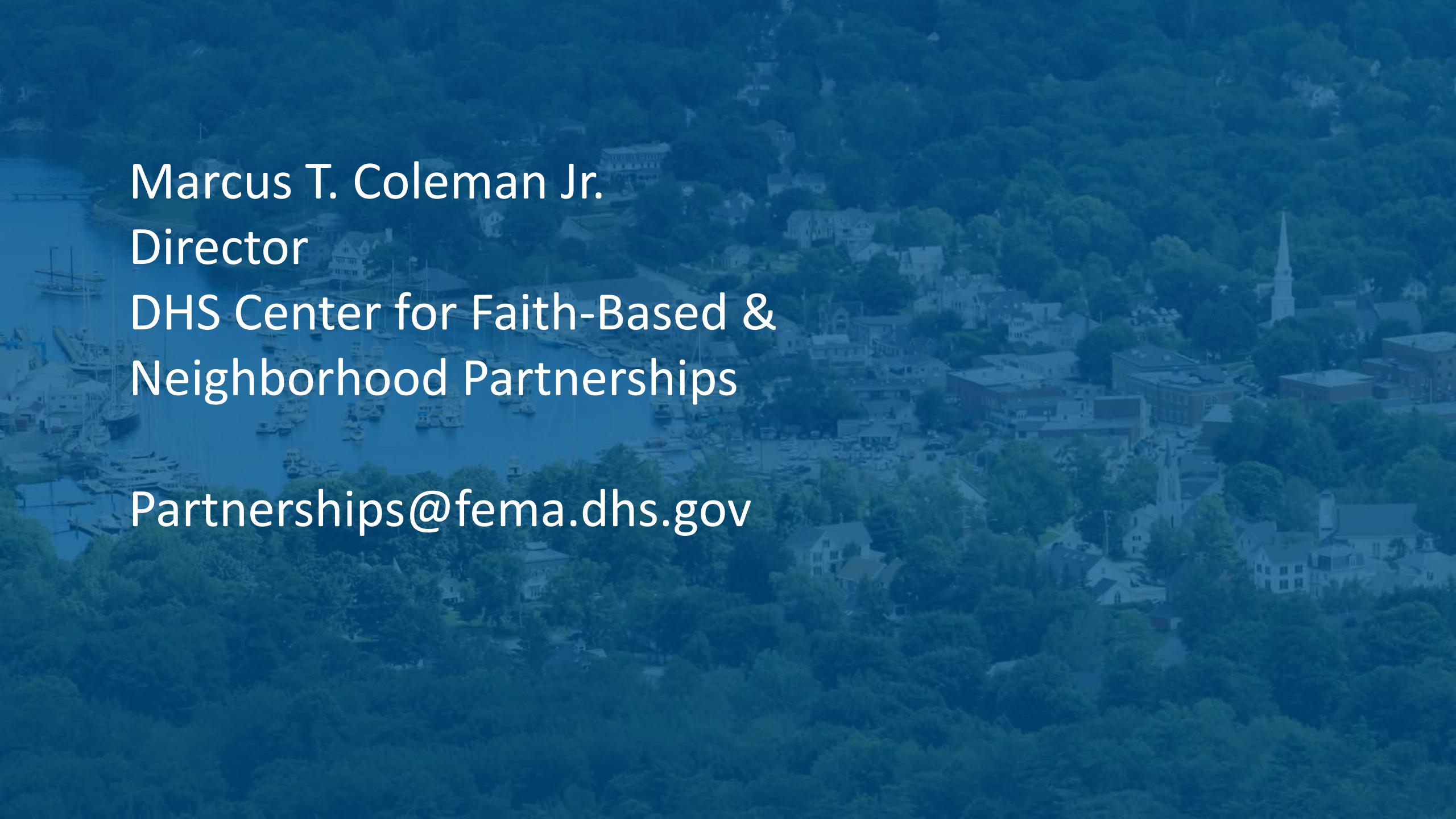
Marcus T. Coleman Jr.
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Partnerships@fema.dhs.gov

Agenda
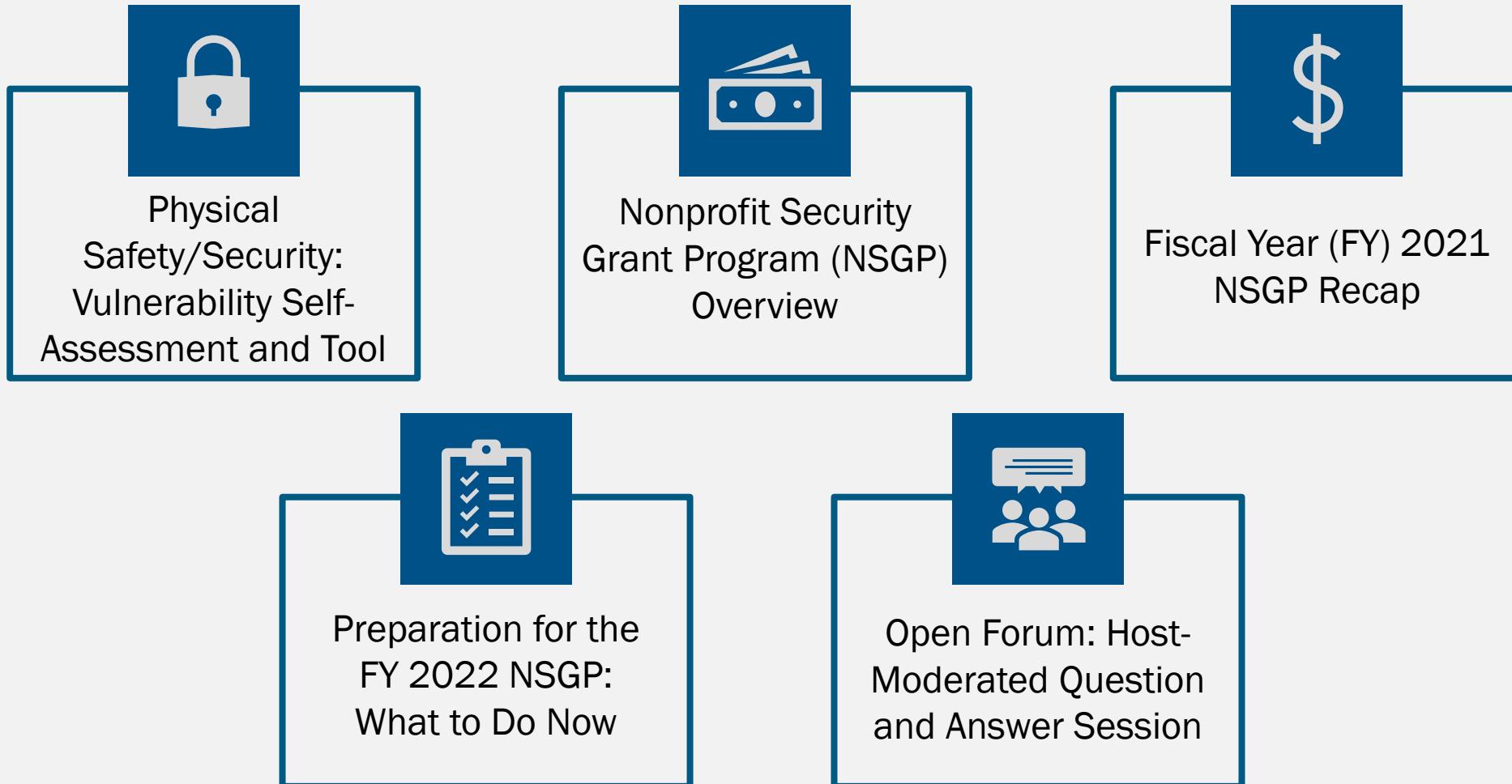
Physical Safety/Security: Vulnerability Self-Assessment and Tool

Nonprofit Security Grant Program (NSGP) Overview

Fiscal Year (FY) 2021 NSGP Recap

Preparation for the FY 2022 NSGP: What to Do Now

Open Forum: Host-Moderated Question and Answer Session

Susan Schneider
Branch Chief
Office of Security Programs, Infrastructure Security Division, Cybersecurity and Infrastructure Security Agency

PROTECTING FAITH-BASED INSTITUTIONS

CISA Resources

Mitigating Attacks on Houses of Worship Security Guide
CISA developed a security framework that can be tailored to houses of worship of all sizes and denominations

Houses of Worship Self-Assessment Tool
Baseline security self-assessment to inform security planning and improvement, may be used for the NSGP investment justification

Web page dedicated to houses of worship security
cisa.gov/faith-based-organizations-houses-worship

CISA Protective Security Advisors
Security experts who provide on-site vulnerability assessments, can help with security plans and local resources

Mitigating Attacks on Houses of Worship Security Guide

MITIGATING ATTACKS ON HOUSES OF WORSHIP

Security Guide

DECEMBER 2020

U.S. Department of Homeland Security
Cybersecurity and Infrastructure Security Agency
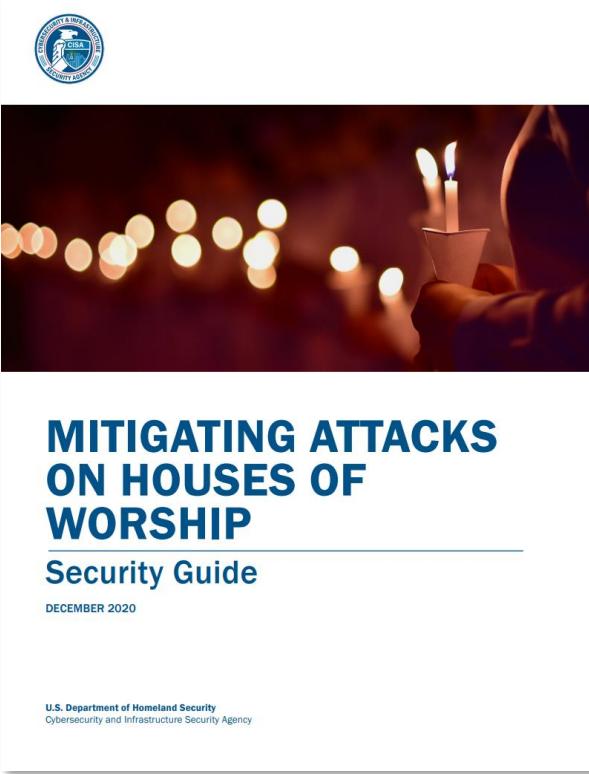
CISA **analyzed ten years of targeted attacks** on houses of worship between 2009 and 2019

Take a **holistic approach to security** by assigning clear roles and responsibilities and creating a multi-layered security plan

A robust security plan should be **tailored to the specific needs and priorities** of the house of worship

Conduct a **vulnerability assessment to understand the risks to the house of worship** from which you may prioritize implementing any subsequent safety measures.

**cisa.gov/mitigating-attacks-houses-worship-security-guide**

Houses of Worship Self-Assessment Tool

An **easy to use, interactive, security-focused self-assessment** tool that assists stakeholders in understanding potential risks and identifying corresponding risk mitigation solutions.

cisa.gov/houses-of-worship

Results of the assessment can **assist organizations in improving security and managing identified risks** through the ability to:

Prioritize potential security measures

Review best practices and available resources

Develop investment justifications for internal budgeting processes or external grant requests
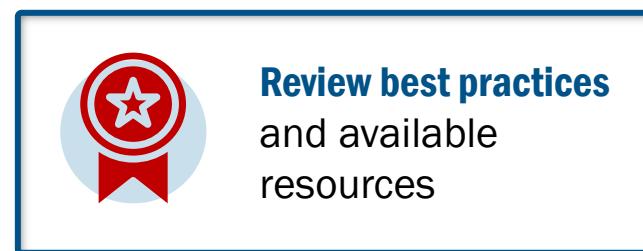
cisa.gov/houses-of-worship

Power of Hello for Houses of Worship

Promotes vigilance for houses of worship stakeholders

Alert personnel can spot suspicious activity and report it

Power of Hello placemat translated in 17 languages

The OHNO approach – **Observe, Initiate a Hello, Navigate the Risk, and Obtain Help** – helps employees observe and evaluate suspicious behaviors, empowers them to mitigate potential risk, and obtain help when necessary.

OBSERVE
Be vigilant of your surroundings

INITIATE A HELLO
Acknowledging a risk can deter a potential threat

NAVIGATE THE RISK
Determine if observed behavior is threatening or suspicious

OBTAIN HELP
Obtain help from management or authorities

cisa.gov/employee-vigilance-power-hello

De-Escalation Series

Recognize - the warning signs for someone on a path to violence, identify stressors, changes in baseline behavior, and observable behavioral indicators.

Assess - the situation to protect personal safety and the safety of those around you. Identify what an escalating person may look like and warning signs.

De-Escalation - Individuals are encouraged to use purposeful actions, verbal techniques, and body language to calm a potentially dangerous situation. Safety is the highest priority, know your limits and obtain help immediately if needed.

Report - concerning behavior or an escalating incident through organizational reporting to enable assessment and management of an evolving threat, and 9-1-1 for immediate threats.

cisa.gov/de-escalation-series

Best Practices for Houses of Worship Security
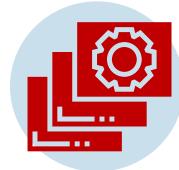
Establish a multi-layered plan for security, identify clear roles and responsibilities

Conduct a vulnerability assessment to understand the risks specific to your house of worship

Assess current doors, ensure they can withstand a determined intruder for up to ten minutes

Develop an emergency action plan - coordinate, train, and exercise the plan with local law enforcement and first responders

Outer, middle, and inner perimeter security considerations Lights, CCTV, windows, access control

A welcoming environment does not mean a defenseless one.

For more information:
cisa.gov

To reach a Protective Security Advisor:
cisa.gov/protective-security-advisors
central@cisa.dhs.gov

Questions?
Susan.Schneider@cisa.dhs.gov

Nonprofit Security Grant (NSGP) Overview

NSGP Overview: Purpose
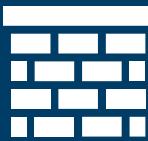
The NSGP focuses on enhancing the ability of nonprofit organizations to prevent and protect against terrorist attacks

This program is part of a comprehensive set of measures to help strengthen the nation's communities against potential terrorist attacks

NSGP funds are focused on security-related activities and projects that will prevent or protect against potential terrorist attacks

NSGP Overview: Eligibility

FEMA is the organization that makes grant awards and disburses funding

FEMA

Applicant: The State Administrative Agency (SAA) is the only eligible applicant. Nonprofit organizations must submit their applications to the SAA, who then applies to FEMA on behalf of all applicants from the state/territory

SAA

Examples:
Alabama Law Enforcement Agency
California Office of Emergency Services
Tennessee Emergency Management Agency
Wyoming Office of Homeland Security

Sub-applicant: Nonprofit organizations that are described as an Internal Revenue Service (IRS) 501(c)(3) entity and exempt from tax under section 501(a) of the Internal Revenue Code

Nonprofits

Examples:
Local nonprofit organization
State-wide nonprofit organization
Satellite location of larger organization

NSGP Overview: Eligibility (cont.)

What type of entities/organizations are _not_ eligible to apply under NSGP?

Utility Companies

Organizations active in politics/lobbying

For-profit hospitals

For-profit colleges/universities

Volunteer Fire Departments

Governmental Entities

For-profit public venues, stadiums, amusement parks

For-profit transportation entities/companies

Public schools (elementary, middle, or high schools)

Community Service Organizations (Kiwanis, Rotary, Lions Clubs, etc.)

Homeowner associations, labor, agricultural, or horticultural organizations

NSGP Overview: Framework

How is the NSGP Structured?

- The NSGP is a *__competitive__* grant program intended to provide federal funding for physical security enhancements and other security-related activities to nonprofit organizations that are at risk of a terrorist attack

- Supports enhancing the protection of soft facilities/crowded places from potential *__terrorist__* attacks

What is the Period of Performance?

- The period of performance is traditionally 36 months (FEMA to SAA)

- SAA sets the period of performance in sub-recipient agreement (SAA to nonprofit organization)

36 MONTHS

Up to the SAA

NSGP Overview: Funding

How much funding was made available through the NSGP in FY 2021?

Under the FY 2021 NSGP, Congress appropriated **$180 million** across the two funding sources for nonprofit organizations

NSGP-Urban Area (NSGP-UA)

Funded nonprofit organizations located within a FY 2021 Urban Area Security Initiative (UASI)-designated urban area

- **$90 million** for NSGP-UA, an increase of $40M from FY 2020

- **$150,000 per site**, for up to three sites, for a maximum of $450,000 per sub-applicant

NSGP-State (NSGP-S)

Funded nonprofit organizations located outside a FY 2021 UASI-designated urban area

- **$90 million** for NSGP-S, an increase of $50M from FY 2020

- **$150,000 per site**, for up to three sites, for a maximum of $450,000 per sub-applicant

Note: FY 2021 information is provided for historical context only. FY 2022 funding and requirements could change; interested parties should review all FY 2022 information carefully when available

NSGP Overview: Allowable Project Examples

- Contract security guards/personnel

- Planning (safety/security/evacuation)

- Training (active shooter/first aid)

- Cybersecurity/technology (supports infrastructure protection projects)

- Closed-circuit television (CCTV) security cameras

- Fences

- Bollards

- Security screening equipment

- Blast proof windows/doors

- Security enhanced doors/windows

- Warning and notification systems

- Access control systems

- Exercises (active shooter/bomb threat)

- Grant management and administration (up to 5% of grant award)

NSGP Overview: Unallowable Project Examples

- Organizational operating costs

- Direct hiring of public safety personnel

- General-use expenditures

- Overtime

- Development of risk or vulnerability assessments

- License Plate Reader (LPR) systems

- Facial recognition software

- Knox Boxes

- Guns/weapons or weapons training

- Landscaping

- Initiatives that study technology development

- Proof-of-concept initiatives

- Pre-award costs*

- Sexual Predator Screening Database

- Organizational salaries

*Pre-award costs *may* be permitted but only with written approval by FEMA, and only if also included in the application; please refer to the NOFO for more information

FY 2021 NSGP Recap

FY 2021 NSGP Recap: Stakeholder Outreach

FEMA's Grant Programs Directorate continues to focus on
providing quality customer service to all our partners

Hosted 18 virtual events
between February and May 2021

Eleven (11) FEMA-led and
seven (7) externally-led events

Reached over 5,000 individual participants
representing over 369 organizations

Looking Forward

Building on FY 2021, FEMA continues to *refine and increase offerings of technical assistance/webinars*, including both pre- and post-application lifecycle, to ensure broad reach to organizations that have not historically applied

FY 2021 NSGP Recap: NSGP-UA

Submit Applications:

1,997 applications were submitted to FEMA under NSGP-UA

Received **$263,520,193** in federal funding requests for **$90,000,000** available

100% (31 out of the 31) of the FY 2021 UASI-eligible urban areas applied

1
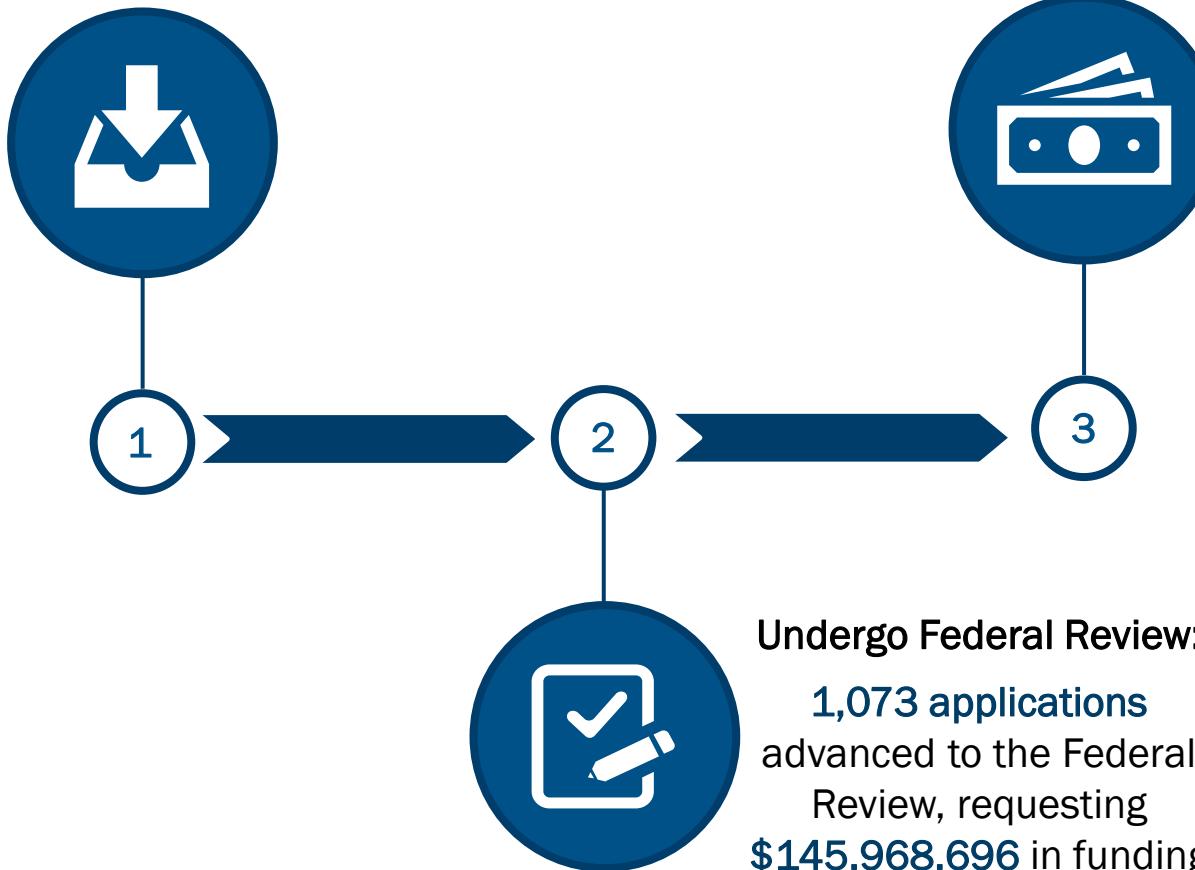
Approve Funding:

656 nonprofit organizations were approved for FY 2021 NSGP-UA funding

405 (62%) had not received NSGP funding in previous years

At least one nonprofit within 30 of the 31 UASI-eligible urban areas received FY 2021 NSGP-UA funding

3

2

Undergo Federal Review:

1,073 applications advanced to the Federal Review, requesting **$145,968,696** in funding

Note: FY 2021 information is provided for historical context only. FY 2022 funding and requirements could change; interested parties should review all FY 2022 information carefully when available

Federal Emergency Management Agency

FY 2021 NSGP Recap: NSGP-S

Submit Applications:

1,364 applications were submitted to FEMA under NSGP-S

Received **$136,243,723** in federal funding requests for **$90,000,000** available

: 96% (53 out of the 55) of the eligible states and territories applied

1 → **2** → **3**

Undergo Federal Review:

1,155 applications advanced to the Federal Review, requesting **$123,282,932** in funding
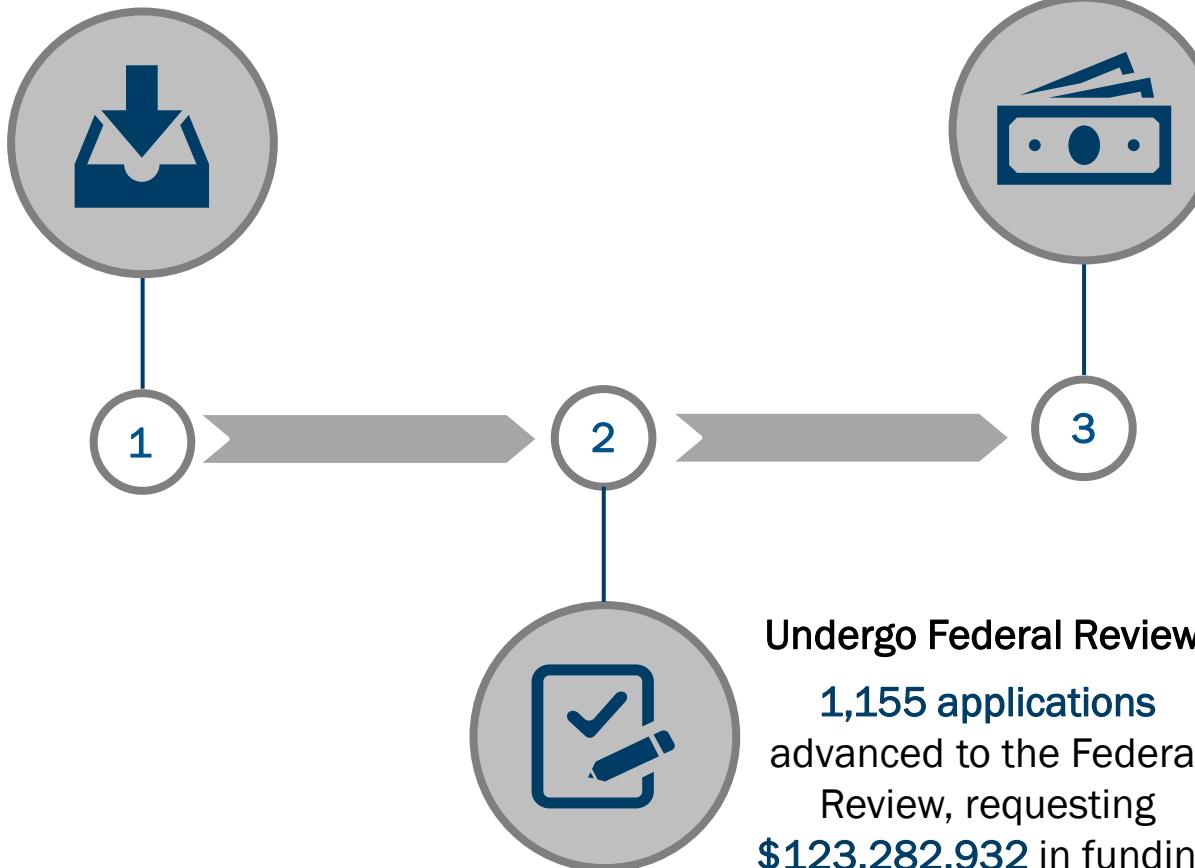
Approve Funding:

876 nonprofit organizations were approved for FY 2021 NSGP-S funding

201 (23%) had not received NSGP funding in previous years

At least one nonprofit within the 53 states and territories that applied received FY 2021 NSPG-S funding

Note: FY 2021 information is provided for historical context only. FY 2022 funding and requirements could change; interested parties should review all FY 2022 information carefully when available

FEMA

Federal Emergency Management Agency

FY 2021 NSGP Recap: Activities/Projects

Total number of funded projects/activities by category
(note: there can be multiple activities/projects within one Investment Justification/application)

Projects

- 1,100 – Security surveillance cameras/CCTV
- 850 – Controlled entry/access systems
- 810 – Security enhanced doors/windows
- 625 – Alarms/alert/notification systems
- 610 – Blast proof doors/windows
- 400 – Contract Security
- 380 – Training
- 305 – Other (cybersecurity and technology)
- 285 – Management and administration (M&A)
- 205 – Physical barriers/fences/bollards
- 175 – Planning

Note: FY 2021 information is provided for historical context only. FY 2022 funding and requirements could change; interested parties should review all FY 2022 information carefully when available

FY 2021 NSGP Recap: Key Takeaways

1 Duplicative applications - grant writers

2 Administratively incomplete Investment Justifications (IJs)/applications (missing/blank information)

3 Unallowable projects and/or activities

4 Nonprofits applying on behalf of governmental entities and other ineligible organizations

5 Historical threats vs. current (terrorism-related) threats

6 Unable to clearly express risk or a nexus to potential terrorist attack

7 Contract security vs. hiring off-duty law enforcement vs. public safety personnel

8 Technology-based projects vs. cybersecurity/cyber-hygiene projects

9 General costs not associated with managing/administering the NSGP

Preparation for the FY 2022 NSGP: What to Do Now

FY 2022 NSGP: Technical Assistance – Webinar Series

FEMA will *provide a series of Technical Assistance Webinars* specific to the FY 2022 NSGP application process

The training includes the following:

- Anticipated timeline including notable dates and deadlines

- Key program/process changes

- NSGP funding streams

- Elements of the FY 2022 IJ template/application requirements

- Roles and responsibilities (FEMA/SAA/nonprofit organizations)

Anticipate starting in February 2022

Dates to be determined after full-year Appropriations are passed.

Distribution/notification list: sign up at FEMA-NSGP@fema.dhs.gov

Notional Application Timeline

Phases of the Congressionally-mandated timeline

Appropriation Enacted

Notices of Funding Opportunity Released

Application Period Closes

Final Allocations Announced

Awards processed by end of FY

Notice of Funding Opportunity Development

Statutory Max: 60 Days

Application Period

Statutory Max: 80 Days
Regulatory Min: 30 Days

Application Review

Statutory Max: 65 Days

Award Phase
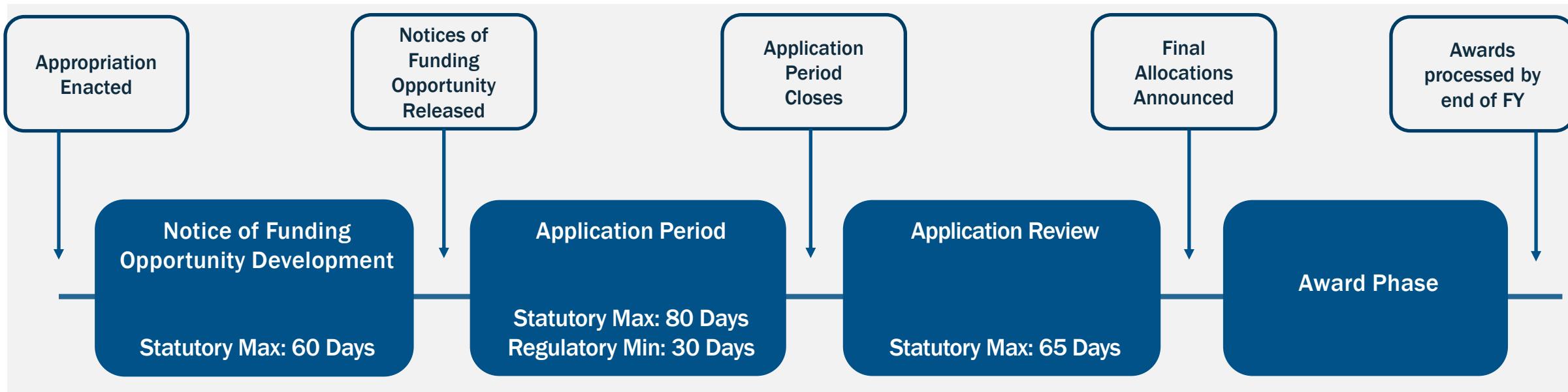
Federal Emergency Management Agency

Preparatory Considerations

Manage Award/projects to completion/milestones

Vulnerability Assessment: identified weaknesses = possible activities/projects

MANAGE YOUR AWARD

GENERATE YOUR IDEA

SUBMIT YOUR PROPOSAL

Grant Life Cycle

FIND YOUR FUNDING

DEVELOP YOUR PROPOSAL

- SAAs may have unique deadlines/requirements
- SAAs submit all final applications
- Competitive process/award determinations

- The Federal Government is on a Continuing Resolution through 2/18/2022
- FY 2022 NSGP allocation is TBD until a full-year appropriation is enacted
- NSGP Notice of Funding Opportunity released within 60 days of enactment

Application/IJ development for submission to the SAA

DUNS vs. UEI

The federal government requires certain information to confirm that an applicant is a unique entity.

BEFORE April 4, 2022	AFTER April 4, 2022
Dun & Bradstreet Number	Unique Entity Identifier

BEFORE April 4, 2022

- Organizations can obtain a DUNS Number from Dun & Bradstreet (https://www.dnb.com).

- Only active DUNS numbers will be accepted- pending numbers will result in your application being disqualified.

AFTER April 4, 2022

- Information on Unique Entity Identifiers (UEI) GSA UEI Update

- Intended to streamline the identification and validation process.

- There is a truncated registration process at SAM.gov Update. Entities are not required to maintain active registration.

FY 2022 NSGP: Materials to Prepare

Mission Statement

- Used to validate information in the IJ (application) and to categorize the facility (ideology-based, education, medical, other)
  - Should be on official letterhead, if available
  - Should provide the "who, what, and why" of the organization

Supporting Research and Documentation

- Helps validate/support threat to facility, if applicable, such as police or insurance reports
- Reach out to your SAA to better understand state level requirements/process

Draft IJ/Application

- Must have a physical address - no P.O. Box numbers
- Only one site/one physical location/one address per IJ
- Must be for a location the organization occupies at the time of application
- See IJ template used for the FY 2021 NSGP (historical reference only) as guide (www.grants.gov; keyword search "FY 2021 NSGP")

Completed Vulnerability Assessment (VA)

- Foundation from which the IJ is built
- Identifies the threats and vulnerabilities specific to the facility/site in the application
- Addresses the threats, vulnerabilities, and consequences of potential events at a facility/site
- Equipment requested in the IJ should directly link to the threats, vulnerabilities, and potential consequences to the facility, as identified in the VA

Resource Links

1 SAA Contact List: http://www.fema.gov/media-library/assets/documents/28689?id=6363

2 FY 2021 NSGP Notice of Funding Opportunity: Preparedness Grants | FEMA.gov
(Historical reference only)

3 Grants Management Requirements and Procurement Under Grants: www.fema.gov/grants

4 Preparedness Grants Manual | FEMA.gov
(See Appendix C for NSGP-specific information)
(Updated annually)

5 Application Materials/IJ:
https://www.grants.gov/
(Keyword Search: "FY 2021 NSGP")
(Historical reference only)

6 Grants Management Technical Assistance Online Training:
https://training.fema.gov/grantsmanagement

7 Program Questions & Distribution List Sign Up:
FEMA-NSGP@fema.dhs.gov

8 Environmental Planning and Historic Preservation Information: http://www.fema.gov/media-library/assets/documents/90195

9 VA Information - Hometown Security
https://www.dhs.gov/hometown-security,
email NICC@hq.dhs.gov
for additional information and VA information requests

10 DHS Center for Faith-Based and Neighborhood Partnerships: https://www.fema.gov/faith
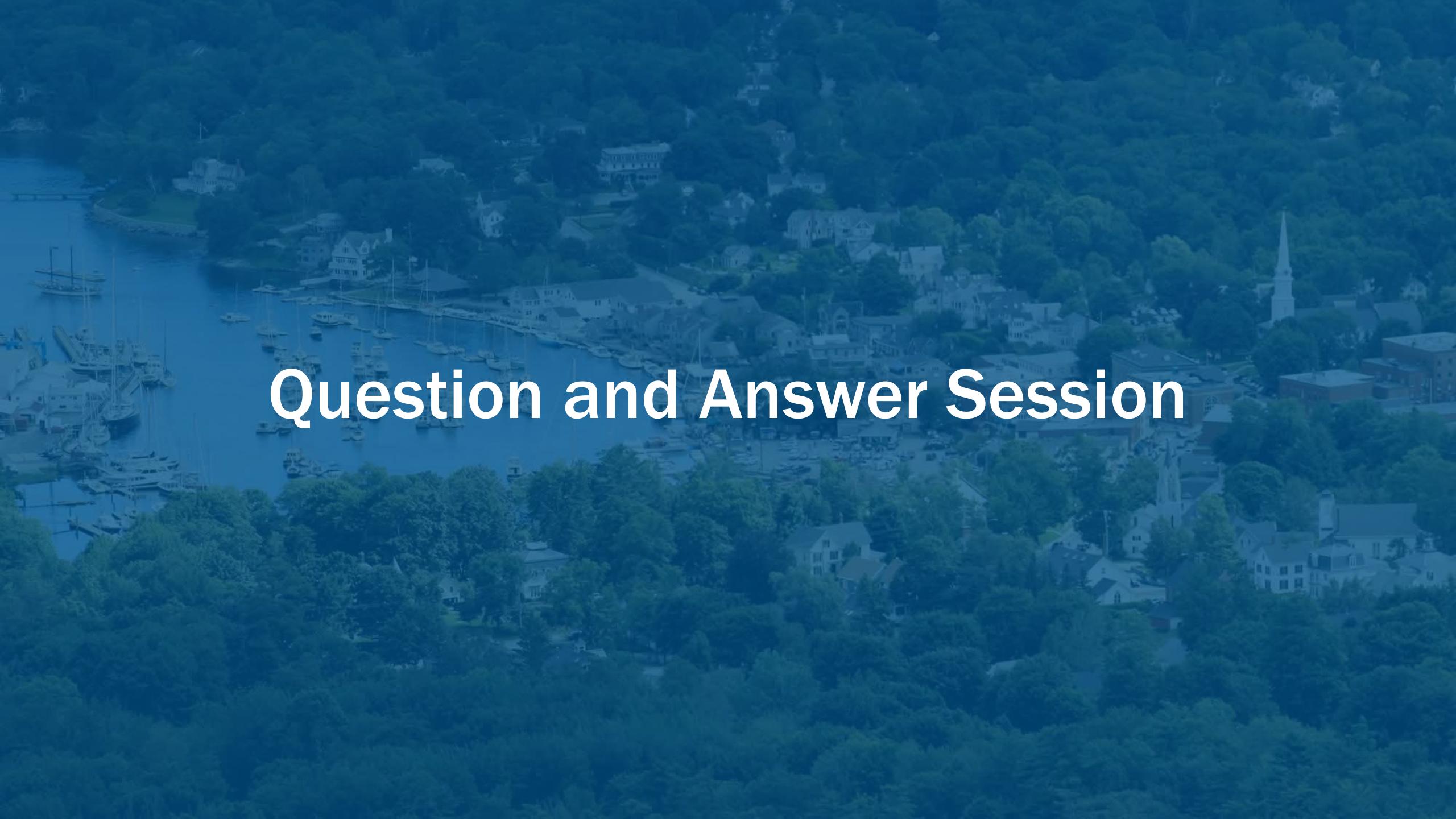
Question and Answer Session

Thank You!

FEMA-NSGP@fema.dhs.gov