

## FY 2025 FULL-YEAR CONTINUING RESOLUTION ASSUMPTIONS

*This package of anomalies assumes the following:*

- **Scope:** *This package includes several technical anomalies that OMB is providing as technical assistance for a potential full-year continuing resolution (CR).*
- **Language from the Existing Continuing Resolution:**
  - *All references to the "rate for operations" will be updated to instead reference "levels".*
  - *The applicable appropriations Acts will be those referenced in paragraphs (1) through (12) of section 101 of the Continuing Appropriations Act, 2025 (division A of Public Law 118-83).*
  - *All of the enacted anomalies that would otherwise expire on the date specified in section 106(3) of division A of Public Law 118-83 as amended by division A of Public Law 118-158 will be retained, unless either a stand-alone authorization was enacted subsequently that replaced the need for such an anomaly or unless such an anomaly is specifically modified in this package.*
- **New Starts:** *A full-year CR will not prohibit new starts (i.e., sections 102 and 104 of division A of Public Law 118-83 will not be retained). An anomaly will be included to authorize new starts, except when specifically prohibited during fiscal year 2024.*
- **CHIMPs (excluding CHIMP rescissions/cancellations):** *Changes in mandatory programs (CHIMPs) that are not excluded under the rescissions/cancellations assumption below (e.g., transfers or delays of mandatory funds) are assumed to recur consistent with [Attachment C of OMB Bulletin No. 24-03](#).*
- **Rescissions/Cancellations:** *All FY 2025 continuing rescissions/cancellations currently carried forward as part of the short-term CR will not be retained unless specified in the attached anomaly list.*
- **Entitlements and Other Mandatory Payments:** *An anomaly will be included to provide entitlements and other mandatory payments which received FY 2024 appropriations in the FY 2024 appropriations Acts with funding to maintain program levels.*
- **Advance Appropriations:**
  - *An anomaly will be included to provide entitlements and other mandatory payments which received FY 2025 advance appropriations in the FY 2024 appropriations Acts with FY 2026 advance appropriations consistent with amounts to maintain program levels.*
  - *An anomaly will be included to provide discretionary accounts for which advance appropriations were provided for FY 2025 in the FY 2024 appropriations Acts with the same amounts for FY 2026 respectively, except for the Department of Veterans Affairs (VA).*
  - *An anomaly will be included to provide discretionary accounts for which advance appropriations were provided for FY 2025 in the FY 2024 appropriations Acts for*

*VA with the same amounts for FY 2026 included in the 2025 House- and Senate-reported appropriations bills.*

- ***Deviations from 2024 Earmarks and Program, Project, and Activity (PPA) Limitations:***  
*A full-year CR will include appropriate provisions to allow deviations from earmarks and PPA limitations. For example, the 2013 full-year CR (Public Law 113-6) included a provision that allowed deviations from 2012 PPAs, and the 2011 full-year CR (Public Law 112-10) included a provision nullifying 2010 earmarks.*

Bill	Agency	Program Name/ Issue	Account Title	Dollars in Millions						Description/Justification
				FY24 Enacted	FY 25 Full-Year CR	FY25 House	FY25 Senate	FY25 Required Level	Change from Full-Year CR Level	
FUNDING ISSUES										
AG	USDA	Special Supplemental Nutrition Program for Women, Infants, and Children (WIC)	Special Supplemental Nutrition Program for Women, Infants, and Children (WIC)	7,030	7,030	7,235	7,397	7,597	+567	An anomaly is needed to provide an additional \$567 million for WIC in order to maintain current participation levels. Without the anomaly, States would not be able to serve all eligible participants and would be forced to implement waitlists for the first time in 25 years.
CJS	DOC	Nonrecurring Expenses Fund Rescission	Nonrecurring Expenses Fund	-12,440	--	-9,560	--	-9,560	-9,560	An anomaly is needed to include a recurring rescission for the Nonrecurring Expenses Fund account in the Department of Commerce in the amount of \$9,560 million, which is consistent with the House mark. This anomaly would rescind the remaining amount of funding provided in the Fiscal Responsibility Act of 2023 for this account.
CJS	DOJ	Working Capital Fund Recurring Rescission	Working Capital Fund	-207	--	-340	-250	-340	-340	An anomaly is needed to include a recurring rescission for the Working Capital Fund account within the Department of Justice in the amount of \$340 million, which is consistent with the House mark.
CJS	DOJ	Grant Balance Rescissions	Multiple	-140	--	-160	-160	-160	-160	An anomaly is needed to include a recurring rescission for Department of Justice grant programs, which is consistent with the House mark.
CJS	DOJ	Justice Information Sharing Technology (JIST) Funding	Justice Information Sharing Technology	30	30	38	155	38	+8	An anomaly is needed to provide an additional \$8 million for the Justice Information Sharing Technology account in order to avoid significant degradation of the Department’s cybersecurity operations.
CJS	DOJ	Federal Prisoner Detention (FPD) Shortfall	Federal Prisoner Detention	2,100	2,100	2,125	2,241	2,236	+136	An anomaly is needed to increase FPD funding by \$136 million to address a funding shortfall caused by detention inflationary costs and a projected increase in the detention population due to increased immigration enforcement. Any remaining shortfall could be addressed through internal transfers from other DOJ components. In 2024, FPD received \$76 million in transfers from DOJ components to maintain solvency.
DE	Defense	Completion of Prior Year Ship Building	Shipbuilding and Conversion, Navy	1,290	1,290	1,930	2,690	1,930	+640	Language is necessary to fund prior-year shipbuilding cost increases. Without these final increments of funding, 22 nearly-completed ships would remain unfinished in their shipyards. This anomaly would ensure that these high-demand ships are delivered to the fleet.
DE	Defense	Columbia Class Submarine Incremental Funding Authority	Shipbuilding and Conversion, Navy	2,444	2,922	3,346	3,362	3,341	+419	Language and funding to incrementally fund Columbia Class Submarines is needed.
DE	Defense	Military Personnel Junior Enlisted Pay Increase	Military Personnel	165,396	165,396	172,656	169,486	166,965	+1,569	An anomaly is needed to comply with section 601 of the Servicemember Quality of Life Improvement and National Defense Authorization Act for Fiscal Year 2025, Reform of Basic Pay Tables, which increases Junior Enlisted (E1-E5) Pay on average by an additional 10 percent effective April 1, 2025.

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FUNDING ISSUES										
EW	Corps of Engineers -- Civil Works	Office of the Assistant Secretary of the Army for Civil Works	Office of the Assistant Secretary of the Army for Civil Works	5	5	5	6	6	+1	An anomaly is needed to increase the funding level for the Office of the Assistant Secretary of the Army for Civil Works by \$500 thousand. The current funding level for this office is not sufficient to cover its work for the full fiscal year. The Assistant Secretary is responsible for the strategic planning for, and overall supervision of, the Army Corps of Engineers civil works program.
EW	Corps of Engineers -- Civil Works	Investigations (offset)	Investigations	143	143	159	108	142	-1	An anomaly is needed to decrease the Investigations account by \$500 thousand to offset the cost of the proposed anomaly for the Office of the Assistant Secretary of the Army for Civil Works. The reduction would decrease the funding for Corps studies and related work.
EW	DOE	Environmental Management	Defense Environmental Cleanup (Defense Uranium Enrichment Decontamination and Decommissioning transfer)	285	285	--	577	411	+126	An anomaly is needed to provide the Uranium Enrichment Decontamination and Decommissioning (UED&D) Fund with an additional \$126 million. The UED&D Fund balance at the end of FY 2024 is \$444 million. A deposit of \$285 million would increase the Fund balance to \$726 million, which is insufficient for a full-year CR UED&D Fund appropriation of \$855 million. This shortfall would cause severe disruption to cleanup projects in Ohio and Kentucky.
EW	DOE	Other Defense Activities	Other Defense Activities	1,080	1,080	1,179	1,188	1,107	+27	An anomaly is needed to provide the Other Defense Activities account with an additional \$27 million. The current CR provides a faster spend anomaly for this account. Under a full-year CR, additional funding is need to avoid severe disruption to Specialized Security Activities, which protects information at the Department of Energy's National Laboratories.
EW	DOE/NNSA	NNSA Nuclear Modernization Funding	Weapons Activities	19,108	19,108	20,339	19,930	19,293	+185	Language is needed to increase funding for the Department of Energy's National Nuclear Security Administration in the Weapons Activities account. The current CR allocation does not provide the funding necessary to adequately implement the nuclear modernization program of record.
EW	DOE/NNSA	NNSA Offsets	Defense Nuclear Nonproliferation	2,581	2,581	2,445	2,563	2,396	-185	Language is needed to reduce funding for the Department of Energy's National Nuclear Security Administration in the Defense Nuclear Nonproliferation account. The FY 2024 enacted level exceeds requirements for FY 2025, and those funds should be used for higher-priority NNSA activities.

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FUNDING ISSUES										
FSGG	Treasury	Presidential Election Campaign Fund	Fiscal - Presidential Election Campaign Fund	--	--	--	--	--	--	Language is needed to remove the payments required to be made from amounts available in the Presidential Election Campaign Fund (PECF) to the Election Assistance Commission security grants, the Department of Justice’s Office of Justice Programs, and the Department of Homeland Security’s Secret Service Operations and Support. PECF only has approximately \$20 million in funds remaining and cannot support the full transfer. Further, without the anomaly, remaining balances in the PECF would not be available for public funding of presidential campaigns during the period of the CR.
FSGG	Treasury	Internal Revenue Service Rescission	Enforcement	-20,200	--	--	--	-20,200	-20,200	An anomaly is needed to include a recurring rescission for the Enforcement account of the Internal Revenue Service in the Department of the Treasury in the amount of \$20.2 billion. This anomaly would rescind funding that was enacted in the Inflation Reduction Act (Public Law 117-169).
FSGG	Pretrial Services Agency for the District of Columbia	Pretrial Services Agency for the District of Columbia	Pretrial Services Agency for the District of Columbia	86	86	87	86	88	+2	An anomaly is needed to provide additional funding to support the Headquarters move and relocation costs for the Pretrial Services Agency for the District of Columbia.
FSGG	Federal Payment for Defender Services	Federal Payment for Defender Services Rescission	Federal Payment for Defender Services	-25	--	-12	-12	-12	-12	An anomaly is needed to include a recurring rescission for the Federal Payment for Defender Services account in the amount of \$12 million, which is consistent with the House and Senate marks.
FSGG	GSA	Public Building Service	Federal Buildings Fund	-1,258	-1,026	-1,563	-765	-1,188	-162	An anomaly is needed to provide full funding for the Building Operations allocation within the Federal Buildings Fund (FBF) account in order to execute the Administration's vision for reductions and consolidations of space, while fully funding salaries through the end of the fiscal year. With the anomaly, the FY 2025 New Obligational Authority level for FBF would be \$9,308 million, with the Building Operations allocation at \$3,272 million.
FSGG	FCC	Emergency Connectivity Fund (ECF) Rescission	Emergency Connectivity Fund for Educational Connections and Devices	-1,768	--	--	--	-120	-120	An anomaly is needed to include a recurring rescission for the Emergency Connectivity Fund for Educational Connections and Devices account within the Federal Communications Commission in the amount of \$120 million, which the FCC is currently estimating as the amount that is available for a rescission.
HS	DHS/USCG	USCG Current Services	USCG Operations and Support	9,999	10,030	10,532	10,479	10,452	+422	An anomaly is needed to provide additional amounts for FY 2025 military and civilian pay, annualization of prior year pay, and new asset follow-on operations and maintenance funding.

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FUNDING ISSUES										
HS	DHS/ICE	ICE Enforcement and Removal Operations	ICE Operations and Support	9,546	9,546	10,517	10,523	10,031	+485	An anomaly is needed to provide ICE with an additional \$485 million to address current known shortfalls related to immigration detention beds and transportation and removal costs.
IN	HHS/IHS	Indian Health Service New Facility Staffing	IHS Services	4,859	4,973	5,282	5,212	4,988	+15	An anomaly is needed to provide the Indian Health Service (IHS), Indian Health Services account, an additional \$15 million to support staffing and operating costs at four Tribal Health facilities that were opened, renovated, or expanded in fiscal years 2024 and 2025. Without the anomaly, IHS would have to reduce funding for other direct patient care services to pay for these additional operating and staffing costs.
IN	HHS/IHS	Indian Health Service New Facility Staffing	IHS Facilities	813	815	851	892	817	+2	An anomaly is needed to provide the Indian Health Service (IHS), Indian Health Facilities account, an additional \$2 million to support staffing and operating costs at four Tribal Health facilities that were opened, renovated, or expanded in fiscal years 2024 and 2025. Without the anomaly, IHS would have to reduce funding for other direct patient care services to pay for these additional operating and staffing costs.
IN	HHS/IHS	New Tribes	IHS Services	4,859	4,973	5,282	5,212	4,979	+6	An anomaly is needed to provide the Indian Health Service (IHS), Indian Health Services account, an additional \$6 million for newly federally-recognized Tribes. For FY 2025, this applies to the United Keetoowah Band of Cherokee Indians (UKB). Without the anomaly, there would be no dedicated funding for UKB in FY 2025, and IHS would be required to reduce other resources in order to provide healthcare services for the Tribe.
IN	EPA	Chemical Risk Review and Reduction IT system	Environmental Programs and Management	3,215	3,209	2,243	3,255	3,226	+17	An anomaly is needed to update and modernize TSCA IT system and data tools to perform critical risk assessments for statutorily required chemical reviews.
IN	Office of Navajo and Hopi Indian Relocation (ONHIR)	Operations funding	Salaries and Expenses	--	--	--	--	2	+2	An anomaly is needed to provide ONHIR with an additional \$2 million in funding, as ONHIR estimates that it will exhaust existing funding by April 2025. ONHIR has been operating on carryover balances since 2022, as directed by the Congress. Should funding be exhausted and no new appropriations be provided, ONHIR will have to furlough all 18 FTE and cease operations, which include ongoing implementation of relocation benefits, appeals, maintenance, and their economic development program.

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FUNDING ISSUES										
MilCon/VA	VA	Medical Care/ FY 2025 Shortfall	Medical Care/TEF	--	--	--	--	--	+6,000	An anomaly is needed to provide an additional \$6 billion in mandatory funding in the Toxic Exposures Fund to address a shortfall that VA has identified in its funding requirements for 2025, in order to fully meet Veterans’ and beneficiaries’ healthcare needs. The modified estimate reflects lower workforce costs, partially offset by a prioritization of essential medical equipment maintenance. If anomaly is not addressed, the VA estimates that they would need to further delay equipment purchases, implement a long-term hiring freeze, and potential furloughs that would negatively impact the VA’s ability to care for veterans.
MilCon/VA	Armed Forces Retirement Home	Sheridan Building Renovation	Major Construction	--	--	31	31	31	+31	An anomaly is needed for the Armed Forces Retirement Home (AFRH) for special construction funding for the Sheridan Building renovation project. Without this anomaly, AFRH would be forced to significantly disrupt essential services to residents.
THUD	HUD	Project-Based Rental Assistance	Project-Based Rental Assistance	16,010	16,010	16,595	16,654	16,903	+893	An anomaly is needed to provide the Project-Based Rental Assistance (PBRA) program with an additional \$893 million in order to maintain current services for over 1.2 million low-income families in 2025. The PBRA funding needs increase annually due to inflationary pressures on the operating expenses of assisted properties. At the full year CR level, the Department of Housing and Urban Development (HUD) would need to "short fund" contracts, meaning HUD would only be able to provide for about 11 months of contract rents instead of 12 months. Providing 11 months of funding would have 2026 implications (e.g., the 2026 funding need would include 13 months).
THUD	HUD	Tenant-Based Rental Assistance	Tenant-Based Rental Assistance	32,387	32,387	32,272	35,260	36,041	+3,654	An anomaly is needed to provide the Housing Choice Voucher (HCV) program with an additional \$3,654 million in order to maintain current services for 2.3 million low-income families in 2025. The program experiences annual cost increases driven by inflation in market rent and utilities that require additional budget authority to provide rental assistance to the same number of families. At the full year CR level, approximately 230,000 households could lose assistance.
THUD	DOT	FAA Operations	Operations	12,729	12,729	13,587	13,603	13,587	+858	An anomaly is needed to provide the FAA Operations account with an additional \$858 million in order to maintain air traffic services, hire and train air traffic controllers, and continue aviation safety oversight while avoiding critical service degradations.

Bill	Agency	Program Name/ Issue	Account Title or Title GP is Under	Description/Justification
<b>NON-FUNDING ISSUES</b>				
AG	USDA	Rural Development Mission Area Programs	Rural Development Programs	Language is needed to provide BA flexibility to account for changes in subsidy rates that results in programs getting too much or too little BA to maintain 2024 enacted levels. In total the BA is enough but flexibility to transfer and merge the money is needed, and in addition \$34 million of the funds must be transferred to the Rental Assistance Grants to renew all existing 2025 contracts.
AG	USDA	Farm Loans	Agriculture Credit Insurance Fund	Language is needed to provide BA flexibility to account for changes in subsidy rates that results in programs getting too much or too little BA to maintain 2024 enacted levels. In total the BA is enough but flexibility between the loan risk categories is needed, and in addition the requirement that 75 percent of the loan level be set aside new and beginning farmers until Sept. 1st needs to be lifted for the year to ensure sufficient loan level is available for regular demand.
AG	USDA	Emergency Relief Program	Office of the Secretary	Language is needed to modify authority provided to the Office of the Secretary account within the Department of Agriculture in division B of the American Relief Act, 2025 to provide payments not to exceed 90 percent of the non-insured producer's revenue losses in the case the revenue loss is a de minimis amount. The anomaly would authorize application of this authority to amounts provided to the same account by the Disaster Relief Supplemental Appropriations Act, 2023 (division N of Public Law 117-328).
DE	Defense	80/20 rule	Sec. 8004 of P.L. 118-47 (138 STAT 481)	Language is needed to eliminate the 80/20 rule during a full-year CR. The language states that no more than 20 percent of the appropriations which are limited for obligation during the current fiscal year shall be obligated during the last 2 months of the fiscal year. During a full year CR this rule unnecessarily limits DOD spending flexibility.
DE	Defense	General Transfer Authority (GTA) - FY 2025	Multiple Accounts	Language is needed to provide GTA of \$30 billion for FY 2025.
DE	Defense	General Transfer Authority (GTA) - FY 2024	Sec. 8005 of P.L. 118-47 (138 STAT 481)	Language is needed to increase the FY 2024 GTA by \$2.0 billion.



Bill	Agency	Program Name/ Issue	Account Title or Title GP is Under	Description/Justification
<b>NON-FUNDING ISSUES</b>				
DE	Defense	Office of the Director of National Intelligence (ODNI) Transfer Authority	Multiple Accounts	Language is needed to provide additional transfer authority to ODNI and allow for baseline reprogramming.
EW	DOE/NNSA	Domestic Uranium Enrichment	Weapons Activities	Language is necessary to provide NNSA authority to use FY 2025 funding for the Domestic Uranium Enrichment program. Without this authority, NNSA would not be able to make critical investments in centrifuge technology development and deployment to support tritium production.
FSGG	Treasury	Departmental Offices (G20)	Treasury Departmental Offices	Language is needed to increase the Departmental Offices' official reception and representation expenses from \$350,000 to \$650,000. Without the anomaly, Treasury would be unable to start planning and preparing for an efficient and well-structured engagement for 2026, creating significant reputational risk during 2026, when the US is hosting G20.
IN	EPA	Superfund aircraft authority	Superfund	Language is needed to authorize the EPA Hazardous Substance Superfund account to utilize their permanent appropriation of revenues to undertake the hiring, maintenance, and operation of aircraft during the period of the CR. Without the anomaly, the account would be unable to maintain operations of necessary aircraft, such as the Airborne Spectral Photometric Environmental Collection Technology plane, resulting in reduced operations following natural or manmade disasters.
LHHS	HHS	User fee authority for the OPTN	Health Resources and Services Administration/Health Care Systems	Language is needed to provide the Health Resources and Services Administration (HRSA) within the Department of Health and Human Services with authority to collect and distribute Organ Procurement and Transplantation Network (OPTN) registration fees. Registration fees have been historically collected by a single OPTN vendor under regulatory authority. HRSA is funding multiple vendors to support the OPTN. This fee authority would enable HRSA to have direct oversight of the fees and their distribution among these multiple vendors to support the operational costs of the OPTN.

Bill	Agency	Program Name/ Issue	Account Title or Title GP is Under	Description/Justification
<b>NON-FUNDING ISSUES</b>				
THUD	HUD	Homeless Assistance Grants/Maintaining Existing Services	Homeless Assistance Grants	Language is needed to provide the Homeless Assistance Grants account within the Department of Housing and Urban Development (HUD) with flexibility to repurpose \$259 million appropriated for new projects to renew Continuum of Care projects in 2025. The account would continue to fund Emergency Solutions Grants at \$290 million. If the requested anomaly is not provided, HUD would have to reduce funding for grants that support the availability of housing assistance to nearly 30,000 homeless households.