1 PART L
2 Intentionally Omitted
3 PART M
4 Intentionally Omitted
5 PART N
6 Intentionally Omitted
7 PART O

8 Section 1. Subdivision 3 of section 16-m of section 1 of chapter 174 9 of the laws of 1968 constituting the New York state urban development 10 corporation act, as amended by section 1 of part M of chapter 58 of the 11 laws of 2017, is amended to read as follows:

- 12 3. The provisions of this section shall expire, notwithstanding any 13 inconsistent provision of subdivision 4 of section 469 of chapter 309 of 14 the laws of 1996 or of any other law, on July 1, [2018] 2019.
- 15 § 2. This act shall take effect immediately and shall be deemed to 16 have been in full force and effect on and after July 1, 2018.

17 PART P

- Section 1. Section 2 of chapter 393 of the laws of 1994, amending the New York state urban development corporation act, relating to the powers of the New York state urban development corporation to make loans, as amended by section 1 of part N of chapter 58 of the laws of 2017, is amended to read as follows:
- § 2. This act shall take effect immediately provided, however, that section one of this act shall expire on July 1, [2018] 2019, at which time the provisions of subdivision 26 of section 5 of the New York state urban development corporation act shall be deemed repealed; provided, however, that neither the expiration nor the repeal of such subdivision as provided for herein shall be deemed to affect or impair in any manner any loan made pursuant to the authority of such subdivision prior to such expiration and repeal.
- § 2. This act shall take effect immediately and shall be deemed to have been in full force and effect on and after April 1, 2018.

33 PART Q

- Section 1. Subdivisions 2, 7, 8, 13, 15, 16, 19, 20, 21 and 22 of section 310 of the executive law, subdivisions 2 and 8 as added by chapter 261 of the laws of 1988, subdivisions 7 and 15 as amended by chapter 22 of the laws of 2014, subdivision 13 as amended by chapter 506 of the laws of 2009, subdivision 16, as amended by section 3 of part BB of chapter 59 of the laws of 2006, subdivisions 19, 20, 21 and 22 as added by chapter 175 of the laws of 2010 are amended and a new subdivision 24 is added to read as follows:
- 42 2. "Contracting agency" shall mean a state agency or state-funded 43 entity which is a party or a proposed party to a state contract or, in 44 the case of a state contract described in paragraph (c) of subdivision 45 thirteen of this section, shall mean the New York state housing finance



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agency, housing trust fund corporation or affordable housing corporation, whichever has made or proposes to make the grant or loan for the state assisted housing project.

- 7. "Minority-owned business enterprise" shall mean a business enterprise, including a sole proprietorship, partnership, limited liability company or corporation that is:
- 7 (a) at least fifty-one percent owned by one or more minority group 8 members;
  - (b) an enterprise in which such minority ownership is real, substantial and continuing;
  - (c) an enterprise in which such minority ownership has and exercises the authority to control independently the day-to-day business decisions of the enterprise;
  - (d) an enterprise authorized to do business in this state and independently owned and operated; and
  - (e) [an enterprise owned by an individual or individuals, whose ownership, control and operation are relied upon for certification, with a personal net worth that does not exceed three million five hundred thousand dollars, as adjusted annually on the first of January for inflation according to the consumer price index of the previous year; and
  - (f)] an enterprise that is a small business pursuant to subdivision twenty of this section.
  - 8. "Minority group member" shall mean a United States citizen or permanent resident alien who is and can demonstrate membership in one of the following groups:
  - (a) Black persons having origins in any of the Black African racial groups;
  - (b) [Hispanic] <u>Hispanic/Latino</u> persons of Mexican, Puerto Rican, Dominican, Cuban, Central or South American of either Indian or Hispanic origin, regardless of race;
  - (c) Native American or Alaskan native persons having origins in any of the original peoples of North America.
  - (d) Asian and Pacific Islander persons having origins in any of the Far East countries, South East Asia, the Indian subcontinent or the Pacific Islands.
- 35 36 13. "State contract" shall mean: (a) a written agreement or purchase 37 order instrument, providing for a total expenditure in excess of twen-38 ty-five thousand dollars, whereby a contracting agency is committed to expend or does expend funds in return for labor, services including but 39 not limited to legal, financial and other professional services, 41 supplies, equipment, materials or any combination of the foregoing, to be performed for, or rendered or furnished to the contracting agency; (b) a written agreement in excess of one hundred thousand dollars where-44 by a contracting agency is committed to expend or does expend funds for 45 the acquisition, construction, demolition, replacement, major repair or renovation of real property and improvements thereon; [and] (c) a writ-47 ten agreement in excess of one hundred thousand dollars whereby the owner of a state assisted housing project is committed to expend or does 48 expend funds for the acquisition, construction, demolition, replacement, major repair or renovation of real property and improvements thereon for 51 such project; and (d) a written agreement or purchase order instrument, providing for a total expenditure in excess of one hundred thousand 53 dollars, whereby the majority of the funds a state-funded entity is 54 committed to expend or does expend are paid to the state-funded entity 55 by the state of New York, including those paid to the state-funded entity pursuant to an appropriation, for any product or service.

1 15. "Women-owned business enterprise" shall mean a business enter-2 prise, including a sole proprietorship, partnership, limited liability 3 company or corporation that is:

- (a) at least fifty-one percent owned by one or more United States citizens or permanent resident aliens who are women;
- (b) an enterprise in which the ownership interest of such women is real, substantial and continuing;
- (c) an enterprise in which such women ownership has and exercises the authority to control independently the day-to-day business decisions of the enterprise;
- (d) an enterprise authorized to do business in this state and independently owned and operated; and
- (e) [an enterprise owned by an individual or individuals, whose ownership, control and operation are relied upon for certification, with a personal net worth that does not exceed three million five hundred thousand dollars, as adjusted annually on the first of January for inflation according to the consumer price index of the previous year; and
- (f)] an enterprise that is a small business pursuant to subdivision twenty of this section.
- A firm owned by a minority group member who is also a woman may be certified as a minority-owned business enterprise, a women-owned business enterprise, or both, and may be counted towards either a minority-owned business enterprise goal or a women-owned business enterprise goal, in regard to any contract or any goal, set by an agency or authority, but such participation may not be counted towards both such goals. Such an enterprise's participation in a contract may not be divided between the minority-owned business enterprise goal and the women-owned business enterprise goal.
- 16. "Statewide advocate" shall mean the person appointed by the [commissioner] <u>director</u> to serve in the capacity of the minority and women-owned business enterprise statewide advocate.
- [19. "Personal net worth" shall mean the aggregate adjusted net value of the assets of an individual remaining after total liabilities are deducted. Personal net worth includes the individual's share of assets held jointly with said individual's spouse and does not include the individual's ownership interest in the certified minority and womenowned business enterprise, the individual's equity in his or her primary residence, or up to five hundred thousand dollars of the present cash value of any qualified retirement savings plan or individual retirement account held by the individual less any penalties for early withdrawal.]
- 20. "Small business" as used in this section, unless otherwise indicated, shall mean a business which has a significant business presence in the state, is independently owned and operated, not dominant in its field and employs, based on its industry, a certain number of persons as determined by the director[, but not to exceed three hundred], taking into consideration factors which include, but are not limited to, federal small business administration standards pursuant to 13 CFR part 121 and any amendments thereto. The director may issue regulations on the construction of the terms in this definition.
- 21. "The [2010] disparity study" shall refer to the <u>most recent</u> disparity study commissioned by the [empire state development corporation] <u>department of economic development</u>, pursuant to section three hundred twelve-a of this article, and published on [April twenty-nine, two thousand ten] <u>June thirtieth</u>, two thousand seventeen.
- 55 22. "Diversity practices" shall mean the contractor's practices and 56 policies with respect to:

(a) utilizing <u>or mentoring</u> certified minority and women-owned business enterprises in contracts awarded by a state agency or other public corporation, as subcontractors and suppliers; [and]

- (b) entering into partnerships, joint ventures or other similar arrangements with certified minority and women-owned business enterprises as defined in this article or other applicable statute or regulation governing an entity's utilization of minority or women-owned business enterprises; and
- (c) the representation of minority group members and women as members of the board of directors or executive officers of the contractor.
- 24. "State-funded entity" shall mean any unit of local government, including, but not limited to, a county, city, town, village, or school district that is paid pursuant to an appropriation in any state fiscal year provided, however, a state-funded entity shall not include any unit of local government that, pursuant to local law, has a minority and women-owned business enterprise program.
- § 1-a. Subdivision 3 of section 311 of the executive law, as added by chapter 261 of the laws of 1988, paragraphs (d) and (e) as amended by chapter 55 of the laws of 1992, paragraphs (g) and (h) as amended and paragraph (i) as added by section 1 of part BB of chapter 59 of the laws of 2006, is amended to read as follows:
  - 3. The director shall have the following powers and duties:
- (a) to encourage and assist contracting agencies in their efforts to increase participation by minority and women-owned business enterprises on state contracts and subcontracts so as to facilitate the award of a fair share of such contracts to them;
- (b) to develop standardized forms and reporting documents necessary to implement this article;
- (c) to conduct educational programs consistent with the purposes of this article;
- (d) to review periodically the practices and procedures of each contracting agency with respect to compliance with the provisions of this article, and to require them to file periodic reports with the division of minority and women's business development as to the level of minority and women-owned business enterprises participation in the awarding of agency contracts for goods and services;
- (d-1) to require all contracting state agencies to develop a three year growth plan to determine a means of promoting and increasing participation by minority-owned and women-owned business enterprises with respect to state contracts and subcontracts. Every three years, beginning May fifteenth, two thousand nineteen, each contracting state agency shall submit a three year growth plan as part of its annual report to the governor and legislature pursuant to section one hundred sixty-four of this chapter.
- (e) on January first of each year report to the governor and the chairpersons of the senate finance and assembly ways and means committees on the level of minority and women-owned business enterprises participating in each agency's contracts for goods and services and on activities of the office and effort by each contracting agency to promote employment of minority group members and women, and to promote and increase participation by certified businesses with respect to state contracts and subcontracts so as to facilitate the award of a fair share of state contracts to such businesses. The comptroller shall assist the division in collecting information on the participation of certified business for each contracting agency. Such report may recommend new activities and programs to effectuate the purposes of this article;

(f) to prepare and update periodically a directory of certified minority and women-owned business enterprises which shall, wherever practicable, be divided into categories of labor, services, supplies, equipment, materials and recognized construction trades and which shall indicate areas or locations of the state where such enterprises are available to perform services, and to use this information to create an internet based, searchable, centralized state registry detailing certifications, denials, waivers and all documents submitted during the life of the contract;

- (g) to appoint independent hearing officers who by contract or terms of employment shall preside over adjudicatory hearings pursuant to section three hundred fourteen of this article for the office and who are assigned no other work by the office;
- (h) notwithstanding the provisions of section two hundred ninety-six of this chapter, to file a complaint pursuant to the provisions of section two hundred ninety-seven of this chapter where the director has knowledge that a contractor may have violated the provisions of paragraph (a), (b) or (c) of subdivision one of section two hundred ninety-six of this chapter where such violation is unrelated, separate or distinct from the state contract as expressed by its terms; [and]
- (i) to streamline the state certification process to accept federal and municipal corporation certifications;
- (j) to keep a record of partial and total waivers of compliance reported pursuant to paragraph (b) of subdivision six of section three hundred thirteen of this article and to make such record publicly available on the division's website. The record shall provide, at a minimum: (i) information identifying the contract, including the value of the contract; (ii) information identifying the contracting agency; (iii) the name of the contractor receiving the waiver; and (iv) the date of the waiver;
- (k) to perform inspections of minority or women-owned business's place of business, warehouse or storage facility to confirm the existence of a workforce, equipment and supplies;
- (1) to perform inspections of financial records of minority or womenowned business enterprises to ensure such enterprises are in compliance with applicable laws; and
- (m) to ensure the protection of individuals who report suspected violations of this article and applicable laws related to minority and women-owned business enterprises.
- § 2. Subdivision 4 of section 311 of the executive law, as amended by chapter 361 of the laws of 2009, is amended to read as follows:
- 4. The director [may] shall provide assistance to, and facilitate access to programs serving [certified businesses as well as applicants] minority and women-owned business enterprises to ensure that such businesses benefit, as needed, from technical, managerial and financial, and general business assistance; training; marketing; organization and personnel skill development; project management assistance; technology assistance; bond and insurance education assistance; and other business development assistance. The director shall maintain a toll-free number at the department of economic development to be used to answer questions concerning the MWBE certification process. In addition, the director may, either independently or in conjunction with other state agencies:
- 53 (a) develop a clearinghouse of information on programs and services 54 provided by entities that may assist such businesses;

 (b) review bonding and paperwork requirements imposed by contracting agencies that may unnecessarily impede the ability of such businesses to compete; and

- (c) seek to maximize utilization by minority and women-owned business enterprises of available federal resources including but not limited to federal grants, loans, loan guarantees, surety bonding guarantees, technical assistance, and programs and services of the federal small business administration.
- § 3. Section 311-a of the executive law, as added by section 4 of part BB of chapter 59 of the laws of 2006, is amended to read as follows:
- § 311-a. Minority and women-owned business enterprise statewide advocate. 1. There is hereby established within the [department of economic] division of minority and women's business development [an office of the minority and women-owned business enterprise] a statewide advocate. The statewide advocate shall be appointed by the commissioner with the advice of the small business advisory board as established in section one hundred thirty-three of the economic development law and shall serve in the unclassified service of the director. [The statewide advocate shall be located in the Albany empire state development office.]
- 2. The advocate shall act as a liaison for minority and women-owned business enterprises (MWBEs) to assist them in obtaining technical, managerial, financial and other business assistance for certified businesses and applicants. The advocate shall receive and investigate complaints brought by or on behalf of MWBEs concerning certification delays and instances of violations of [law] the requirements of this article by contractors and state agencies. The statewide advocate shall assist certified businesses and applicants in the certification process. Other functions of the statewide advocate shall be directed by the commissioner. The advocate may request and the director may appoint staff and employees of the division of minority and women business development to support the administration of the office of the statewide advocate.
- 3. The statewide advocate [shall establish a toll-free number at the department of economic development to be used to answer questions concerning the MWBE certification process] shall conduct periodic audits of state agencies' compliance with the requirements of section three hundred fifteen of this article, which audits shall include a review of the books and records of state agencies concerning, among other things, annual agency expenditures, annual participation of minority and womenowned business enterprises as prime contractors and subcontractors in state agencies' state contracts, and documentation of state agencies' good faith efforts to maximize minority and women-owned business enterprise participation in such state agencies' contracting.
- 4. The statewide advocate shall report to the director and commissioner by November fifteenth on an annual basis on all activities related to fulfilling the obligations of the office of the statewide advocate. The commissioner shall include the unedited text of the statewide advocate's report within the reports submitted by the department of economic development to the governor and the legislature.
- § 4. Section 312-a of the executive law, as amended by section 1 of part Q of chapter 58 of the laws of 2015, is amended to read as follows: § 312-a. Study of minority and women-owned business [enterprise programs] enterprises. 1. The director of the division of minority and [women-owned] women's business development [in the department of econom-
- ic development] is authorized and directed to recommission a statewide disparity study regarding the participation of minority and women-owned

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1 business enterprises in state contracts since the amendment of this 2 article to be delivered to the governor and legislature no later than 3 August fifteenth, [two thousand sixteen] two thousand twenty-two. The 4 study shall be prepared by an entity independent of the department and 5 selected through a request for proposal process. The purpose of such 6 study is:

determine whether there is a disparity between the number of (a) to qualified minority and women-owned businesses ready, willing and able to perform state contracts for commodities, services and construction, and the number of such contractors actually engaged to perform such contracts, and to determine what changes, if any, should be made to state policies affecting minority and women-owned business enterprises; and (b) to determine whether there is a disparity between the number of qualified minorities and women ready, willing and able, with respect to labor markets, qualifications and other relevant factors, to participate in contractor employment, management level bodies, including boards of directors, and as senior executive officers within contracting entities and the number of such group members actually employed or affiliated with state contractors in the aforementioned capacities, and to determine what changes, if any, should be made to state policies affecting minority and women group populations with regard to state contractors' employment and appointment practices relative to diverse group members. Such study shall include, but not be limited to, an analysis of the history of minority and women-owned business enterprise programs and their effectiveness as a means of securing and ensuring participation by minorities and women, and a disparity analysis by market area and region the state, the effectiveness of the current net worth thresholds, a statistical analysis of the participation of minority and women-owned business enterprises correlated with such business enterprises' net worth, whether minority and women-owned business enterprises' net worth at the time of certification has any effect on such business enterprise's success or lack thereof in participation in statewide procurement, the effectiveness of the regulations adopted since the most recent disparity study, the extent of compliance by state agencies and state authorities with such regulations, an analysis of the number of minority and women-owned business enterprises seeking certification since the most recent disparity study, and the reasons, if any, for any increase or decrease in such certifications. Such study shall distinguish between minority males, minority females and non-minority females in the statistical analysis.

- 2. The director of the division of minority and [women-owned] women's business development is directed to transmit the disparity study to the governor and the legislature [not later than August fifteenth, two thousand sixteen], and to post the study on the website of the department of economic development.
- § 5. Section 313 of the executive law, as amended by chapter 175 of the laws of 2010, is amended to read as follows:
  - § 313. Opportunities for minority and women-owned business enterprises. 1. Goals and requirements for agencies and contractors. Each agency shall structure procurement procedures for contracts made directly or indirectly to minority and women-owned business enterprises, in accordance with the findings of the [two thousand ten] disparity study, consistent with the purposes of this article, to attempt to achieve [the following] the recommended results with regard to [total] annual statewide procurement for each of the following:

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- (a) construction industry for certified minority-owned business enterprises[: fourteen and thirty-four hundredths percent];
- (b) construction industry for certified women-owned business enterprises[: eight and forty-one hundredths percent];
- (c) construction related professional services industry for certified minority-owned business enterprises[: thirteen and twenty-one hundredths percent];
- (d) construction related professional services industry for certified women-owned business enterprises[: eleven and thirty-two hundredths percent];
- (e) non-construction related services industry for certified minority-owned business enterprises[: nineteen and sixty hundredths percent];
- (f) non-construction related services industry for certified womenowned business enterprises[: seventeen and forty-four hundredths percent];
- (g) commodities industry for certified minority-owned business enterprises[: sixteen and eleven hundredths percent];
- (h) commodities industry for certified women-owned business enterprises[: ten and ninety-three hundredths percent];
- (i) overall agency total dollar value of procurement for certified minority-owned business enterprises[: sixteen and fifty-three hundredths percent];
- (j) overall agency total dollar value of procurement for certified women-owned business enterprises[: twelve and thirty-nine hundredths percent]; and
- (k) overall agency total dollar value of procurement for certified minority, women-owned business enterprises[: twenty-eight and ninety-two hundredths percent].
- 1-a. The director shall ensure that each state agency has been provided with a copy of the [two thousand ten] most recent disparity study.
- 1-b. Each agency shall develop and adopt agency-specific goals based on the findings of the [two thousand ten] most recent disparity study.
- 1-c. The goals set pursuant to subdivision one of this section shall be consistent with the findings of the most recent disparity study.
- 2. The director shall promulgate rules and regulations pursuant to the goals established in subdivision one of this section that provide measures and procedures to ensure that certified minority and women-owned businesses shall be given the opportunity for maximum feasible participation in the performance of state contracts and to assist in the agency's identification of those state contracts for which minority and women-owned certified businesses may best bid to actively and affirmatively promote and assist their participation in the performance of state contracts so as to facilitate the agency's achievement of the maximum feasible portion of the goals for state contracts to such businesses.
- 2-a. The director shall promulgate rules and regulations that will accomplish the following:
- (a) provide for the certification and decertification of minority and women-owned business enterprises for all agencies through a single process that meets applicable requirements;
- 52 (b) require that each contract solicitation document accompanying each 53 solicitation set forth the expected degree of minority and women-owned 54 business enterprise participation based, in part, on:
- 55 (i) the potential subcontract opportunities available in the prime 56 procurement contract; [and]



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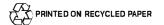
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54 55 (ii) the availability, as contained within the study, of certified minority and women-owned business enterprises to respond competitively to the potential subcontract opportunities, as reflected in the division's directory of certified minority and women-owned business enterprises; and

- (iii) the findings of the disparity study.
- (c) require that each agency provide a current list of certified minority business enterprises to each prospective contractor;
- (d) allow a contractor that is a certified minority-owned or womenowned business enterprise to use the work it performs to meet requirements for use of certified minority-owned or women-owned business enterprises as subcontractors;
- (d-1) establish criteria for agencies to credit the participation of minority and women-owned business enterprises towards the achievement of the minority and women-owned business enterprise participation goals on a state contract based on the commercially useful function provided by each minority and women-owned business enterprise on the contract;
- (e) provide for joint ventures, which a bidder may count toward meeting its minority and women-owned business enterprise participation;
- (f) consistent with subdivision six of this section, provide for circumstances under which an agency or state-funded entity may waive obligations of the contractor relating to minority and women-owned business enterprise participation;
- (g) require that an agency or state-funded entity verify that minority and women-owned business enterprises listed in a successful bid are actually participating to the extent listed in the project for which the bid was submitted;
- (h) provide for the collection of statistical data by each agency concerning actual minority and women-owned business enterprise participation; [and]
- (i) require each agency to consult the most current disparity study when calculating [agency-wide and contract specific] contract-specific participation goals pursuant to this article; and
- (j) provide for the periodic collection of reports from state-funded entities in such form and at such time as the director shall require.
- 3. Solely for the purpose of providing the opportunity for meaningful participation by certified businesses in the performance of state contracts as provided in this section, state contracts shall include leases of real property by a state agency to a lessee where: the terms of such leases provide for the construction, demolition, replacement, major repair or renovation of real property and improvements thereon by such lessee; and the cost of such construction, demolition, replacement, major repair or renovation of real property and improvements thereon shall exceed the sum of one hundred thousand dollars. Reports to the director pursuant to section three hundred fifteen of this article shall include activities with respect to all such state contracts. Contracting agencies shall include or require to be included with respect to state contracts for the acquisition, construction, demolition, replacement, major repair or renovation of real property and improvements thereon, such provisions as may be necessary to effectuate the provisions of this section in every bid specification and state contract, including, but not limited to: (a) provisions requiring contractors to make a good faith effort to solicit active participation by enterprises identified in the directory of certified businesses provided to the contracting agency by the office; (b) requiring the parties to agree as a condition of entering into such contract, to be bound by the provisions of section



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three hundred sixteen of this article; and (c) requiring the contractor to include the provisions set forth in paragraphs (a) and (b) of this subdivision in every subcontract in a manner that the provisions will be binding upon each subcontractor as to work in connection with such contract. Provided, however, that no such provisions shall be binding upon contractors or subcontractors in the performance of work or the provision of services that are unrelated, separate or distinct from the state contract as expressed by its terms, and nothing in this section shall authorize the director or any contracting agency to impose any requirement on a contractor or subcontractor except with respect to a state contract.

- 4. In the implementation of this section, the contracting agency shall (a) consult the findings contained within the disparity study evidencing relevant industry specific availability of certified businesses and disparities in the utilization of minority and women-owned businesses relative to their availability;
- (b) implement a program that will enable the agency to evaluate each contract to determine the [appropriateness of the] appropriate goal pursuant to subdivision one of this section for participation by minority-owned business enterprises and women-owned business enterprises;
- (c) consider where practicable, the severability of construction projects and other bundled contracts; and
- (d) consider compliance with the requirements of any federal law concerning opportunities for minority and women-owned business enterprises which effectuates the purpose of this section. The contracting agency shall determine whether the imposition of the requirements of any such law duplicate or conflict with the provisions hereof and if such duplication or conflict exists, the contracting agency shall waive the applicability of this section to the extent of such duplication or conflict.
- 5. (a) Contracting agencies shall administer the rules and regulations promulgated by the director in a good faith effort to [meet] achieve the maximum feasible portion of the agency's goals adopted pursuant to this article and the regulations of the director. Such rules and regulations: shall require a contractor to submit a utilization plan after bids are opened, when bids are required, but prior to the award of a state contract; shall require the contracting agency to review the utilization plan submitted by the contractor and to post the utilization plan and any waivers of compliance issued pursuant to subdivision six of this section on the website of the contracting agency within a reasonable period of time as established by the director; shall require the contracting agency to notify the contractor in writing within a period of time specified by the director as to any deficiencies contained in the contractor's utilization plan; shall require remedy thereof within a period of time specified by the director; shall require the contractor to submit periodic compliance reports relating to the operation and implementation of any utilization plan; shall not allow any automatic waivers but shall allow a contractor to apply for a partial or total waiver of the minority and women-owned business enterprise participation requirements pursuant to subdivisions six and seven of this section; shall allow a contractor to file a complaint with the director pursuant to subdivision eight of this section in the event a contracting agency has failed or refused to issue a waiver of the minority and women-owned business enterprise participation requirements or has denied such request for a waiver; and shall allow a contracting agency to file a complaint with the director pursuant to subdivision nine of this section

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54 55 in the event a contractor is failing or has failed to comply with the minority and women-owned business enterprise participation requirements set forth in the state contract where no waiver has been granted.

- (b) The rules and regulations promulgated pursuant to this subdivision regarding a utilization plan shall provide that where enterprises have been identified within a utilization plan, a contractor shall attempt, in good faith, to utilize such enterprise at least to the extent indicated. A contracting agency may require a contractor to indicate, within a utilization plan, what measures and procedures he or she intends to take to comply with the provisions of this article, but may not require, as a condition of award of, or compliance with, a contract that a contractor utilize a particular enterprise in performance of the contract.
- (c) Without limiting other grounds for the disqualification of bids or proposals on the basis of non-responsibility, a contracting agency may disqualify the bid or proposal of a contractor as being non-responsible for failure to remedy notified deficiencies contained in the contractor's utilization plan within a period of time specified in regulations promulgated by the director after receiving notification of such deficiencies from the contracting agency. Where failure to remedy any notified deficiency in the utilization plan is a ground for disqualification, that issue and all other grounds for disqualification shall be stated in writing by the contracting agency. Where the contracting agency states that a failure to remedy any notified deficiency in the utilization plan is a ground for disqualification the contractor shall be entitled to an administrative hearing, on a record, involving all grounds stated by the contracting agency. Such hearing shall be conducted by the appropriate authority of the contracting agency to review the determination of disqualification. A final administrative determination made following such hearing shall be reviewable in a proceeding commenced under article seventy-eight of the civil practice law and rules, provided that such proceeding is commenced within thirty days of the notice given by certified mail return receipt requested rendering such final administrative determination. Such proceeding shall be commenced in the supreme court, appellate division, third department and such proceeding shall be preferred over all other civil causes except election causes, and shall be heard and determined in preference to all other civil business pending therein, except election matters, irrespective of position on the calendar. Appeals taken to the court of appeals of the state of New York shall be subject to the same prefer-
- 6. (a) Where it appears that a contractor cannot, after a good faith effort, comply with the minority and women-owned business enterprise participation requirements set forth in a particular state contract, a contractor may file a written application with the contracting agency requesting a partial or total waiver of such requirements setting forth the reasons for such contractor's inability to meet any or all of the participation requirements together with an explanation of the efforts undertaken by the contractor to obtain the required minority and womenowned business enterprise participation. In implementing the provisions of this section, the contracting agency shall consider the number and types of minority and women-owned business enterprises [located] available to provide goods or services required under the contract in the region in which the state contract is to be performed, the total dollar value of the state contract, the scope of work to be performed and the project size and term. If, based on such considerations, the contracting

agency determines there is not a reasonable availability of contractors on the list of certified business to furnish services for the project, it shall issue a waiver of compliance to the contractor. In making such determination, the contracting agency shall first consider the availability of other business enterprises located in the region and shall thereafter consider the financial ability of minority and women-owned businesses located outside the region in which the contract is to be performed to perform the state contract.

- (b) Within thirty days of the issuance of a partial or total waiver of compliance as provided in paragraph (a) of this subdivision, the contracting agency shall:
  - (i) report the issuance of the waiver to the director; and
- (ii) publish on the contracting agency's website: (A) information identifying the contract, including the value of the contract; (B) the name of the contractor receiving the waiver; (C) the date of the waiver; (D) whether the waiver was a total or partial waiver; and (E) the specific contract provisions to which the waiver applies.
- 7. For purposes of determining a contractor's good faith effort to comply with the requirements of this section or to be entitled to a waiver therefrom the contracting agency shall consider:
- (a) whether the contractor has advertised in general circulation media, trade association publications, and minority-focus and women-focus media and, in such event, (i) whether or not certified minority or women-owned businesses which have been solicited by the contractor exhibited interest in submitting proposals for a particular project by attending or having attended a pre-bid conference, if any, scheduled by the state agency awarding the state contract with certified minority and women-owned business enterprises; and
- (ii) whether certified businesses which have been solicited by the contractor have responded in a timely fashion to the contractor's solicitations for timely competitive bid quotations prior to the contracting agency's bid date; and
- (b) whether [there has been] the contractor provided timely written notification of subcontracting opportunities on the state contract to appropriate certified businesses that appear in the directory of certified businesses prepared pursuant to paragraph (f) of subdivision three of section three hundred eleven of this article; and
- (c) whether the contractor can reasonably structure the amount of work to be performed under subcontracts in order to increase the likelihood of participation by certified businesses.
- 8. In the event that a contracting agency fails or refuses to issue a waiver to a contractor as requested within twenty days after having made application therefor pursuant to subdivision six of this section or if the contracting agency denies such application, in whole or in part, the contractor may file a complaint with the director pursuant to section three hundred sixteen of this article setting forth the facts and circumstances giving rise to the contractor's complaint together with a demand for relief. The contractor shall serve a copy of such complaint upon the contracting agency by personal service or by certified mail, return receipt requested. The contracting agency shall be afforded an opportunity to respond to such complaint in writing.
- 9. If, after the review of a contractor's minority and women owned business utilization plan or review of a periodic compliance report and after such contractor has been afforded an opportunity to respond to a notice of deficiency issued by the contracting agency in connection therewith, it appears that a contractor is failing or refusing to comply

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with the minority and women-owned business participation requirements as set forth in the state contract and where no waiver from such requirements has been granted, the contracting agency may file a written complaint with the director pursuant to section three hundred sixteen of this article setting forth the facts and circumstances giving rise to the contracting agency's complaint together with a demand for relief. 7 The contracting agency shall serve a copy of such complaint upon the contractor by personal service or by certified mail, return receipt requested. The contractor shall be afforded an opportunity to respond to 10 such complaint in writing.

- § 6. Section 314 of the executive law, as added by chapter 261 of the laws of 1988, subdivision 2-a as amended by chapter 175 of the laws of 2010, subdivision 4 as amended and subdivision 5 as added by chapter 399 of the laws of 2014, is amended to read as follows:
- § 314. Statewide certification program. 1. The director shall promulgate rules and regulations providing for the establishment of a statewide certification program including rules and regulations governing the approval, denial or revocation of any such certification, including revocations for felony convictions for fraudulently misrepresenting the status of minority or women-owned business enterprises. Such rules and 21 regulations shall include, but not be limited to, such matters as may be required to ensure that the established procedures thereunder shall at least be in compliance with the code of fair procedure set forth in section seventy-three of the civil rights law and consistent with the provisions of article twenty-three of the correction law.
  - 2. For the purposes of this article, the office shall be responsible for verifying businesses as being owned, operated, and controlled by minority group members or women and for certifying such verified businesses. The director shall prepare a directory of certified businesses for use by contracting agencies and contractors in carrying out the provisions of this article. The director shall periodically update the directory.
  - (a) The director shall establish a procedure enabling the office 2-a. to accept New York municipal corporation certification verification for minority and women-owned business enterprise applicants in lieu of requiring the applicant to complete the state certification process. The director shall promulgate rules and regulations to set forth criteria for the acceptance of municipal corporation certification. All eligible municipal corporation certifications shall require business enterprises seeking certification to meet the following standards:
  - (i) have at least fifty-one percent ownership by a minority or a women-owned enterprise and be owned by United States citizens or permanent resident aliens;
  - (ii) be an enterprise in which the minority and/or women-ownership interest is real, substantial and continuing;
  - (iii) be an enterprise in which the minority and/or women-ownership has and exercises the authority to control independently the day-to-day business decisions of the enterprise;
    - (iv) be an enterprise authorized to do business in this state;
  - (v) be subject to a physical site inspection to verify the fifty-one percent ownership requirement; and
  - [be owned by an individual or individuals, whose ownership, control and operation are relied upon for certification, with a personal net worth that does not exceed three million five hundred thousand dollars, as adjusted annually for inflation according to the consumer price index; and



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(vii)] be an enterprise that is a small business pursuant to subdivision twenty of section three hundred ten of this article.

- (b) The director shall work with all municipal corporations that have a municipal minority and women-owned business enterprise program to develop standards to accept state certification to meet the municipal corporation minority and women-owned business enterprise certification standards.
- (c) The director shall establish a procedure enabling the division to accept federal certification verification for minority and women-owned business enterprise applicants, provided said standards comport with those required by the state minority and women-owned business program, in lieu of requiring the applicant to complete the state certification process. The director shall promulgate rules and regulations to set forth criteria for the acceptance of federal certification.
- 2-b. (a) Each business applying for minority or women-owned business enterprise certification pursuant to this section must agree to allow:

  (i) the department of taxation and finance to share its tax information with the division and (ii) the department of labor to share its tax and employer information with the division.
- (b) Such information provided pursuant to paragraph (a) of this subdivision shall be kept confidential by the division in the same manner and under the same conditions as such information is kept by the department of taxation and finance or the department of labor.
- 2-c. The director shall establish a procedure enabling the office to approve an application by a business entity that is wholly owned by an Indian nation or tribe, as defined in section two of the Indian law, in lieu of requiring the applicant to complete the state certification process.
- 3. Following application for certification pursuant to this section, the director shall provide the applicant with written notice of the status of the application, including notice of any outstanding deficiencies, within [thirty] fifteen days. Within [sixty] <u>thirty</u> days of submission of a final completed application, the director shall provide the applicant with written notice of a determination by the office approving or denying such certification and, in the event of a denial a statement setting forth the reasons for such denial. Upon a determination denying or revoking certification, the business enterprise for which certification has been so denied or revoked shall, upon written request made within thirty days from receipt of notice of such determination, be entitled to a hearing before an independent hearing officer designated for such purpose by the director. In the event that a request for a hearing is not made within such thirty day period, such determination shall be deemed to be final. The independent hearing officer shall conduct a hearing and upon the conclusion of such hearing, issue a written recommendation to the director to affirm, reverse or modify such determination of the director. Such written recommendation shall be issued to the parties. The director, within thirty days, by order, must accept, reject or modify such recommendation of the hearing officer and set forth in writing the reasons therefor. The director shall serve a copy of such order and reasons therefor upon the business enterprise by personal service or by certified mail return receipt requested. The order of the director shall be subject to review pursuant to article seventy-eight of the civil practice law and rules.
- 4. The director may, after performing an availability analysis and upon a finding that industry-specific factors coupled with personal net worth or small business eligibility requirements pursuant to subdivi-



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sions nineteen and twenty of section three hundred ten of this article, respectively, have led to the significant exclusion of businesses owned by minority group members or women in that industry, grant provisional MWBE certification status to applicants from that designated industry, provided, however, that all other eligibility requirements pursuant to subdivision seven or fifteen of section three hundred ten of this article, as applicable, are satisfied. Any industry-based determination made under this section by the director shall be made widely available to the public and posted on the division's website.

- 5. With the exception of provisional MWBE certification, as provided for in subdivision twenty-three of section three hundred ten of this article, all <u>minority and women-owned business enterprise</u> certifications shall be valid for a period of three years.
- § 6-a. The executive law is amended by adding a new section 314-a to read as follows:
- § 314-a. Post completion certification. The director, in collaboration with the division of minority and women's business development and the department of small business services, shall develop the following standardized certification forms that must be completed under penalty of perjury prior to the prime contractor being paid:
- 1. certification from a representative of the prime contractor that the minority or women-owned business enterprise in fact performed the services or provided the materials that they were contracted to perform or provide; and
- 2. certification from a representative of the minority or women-owned business enterprise that they in fact performed the services or provided the materials that they were contracted to perform or provide.
- § 7. Subdivisions 3, 4, 5, 6 and 7 of section 315 of the executive law, subdivision 3 as amended and subdivisions 4, 5, 6 and 7 as added by chapter 175 of the laws of 2010, are amended to read as follows:
- 3. Each contracting agency shall report to the director with respect to activities undertaken to promote employment of minority group members and women and promote and increase participation by certified businesses with respect to state contracts and subcontracts. Such reports shall be submitted periodically, but not less frequently than annually, required by the director, and shall include such information as is necessary for the director to determine whether the contracting agency and contractor have complied with the purposes of this article, including, without limitation, a summary of all waivers of the requirements of subdivisions six and seven of section three hundred thirteen of this article allowed by the contracting agency during the period covered by the report, including a description of the basis of the waiver request and the rationale for granting any such waiver as well as any instances in which the state agency has deemed a contractor to have committed a violation pursuant to section three hundred sixteen-a of this article, and such other information as the director shall require. Each agency shall also include in such annual report whether or not it has been required to prepare a remedial plan, and, if so, the plan and the extent to which the agency has complied with each element of the plan.
- 4. The division of minority and women's business development shall issue an annual report which: (a) summarizes the report submitted by each contracting agency pursuant to subdivision three of this section; (b) contains such comparative or other information as the director deems appropriate, including but not limited to goals compared to actual participation of minority and women-owned business enterprises in state contracting, to evaluate the effectiveness of the activities undertaken

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1 by each such contracting agency to promote increased participation by certified minority or women-owned businesses with respect to state contracts and subcontracts; (c) contains a summary of all waivers of the requirements of subdivisions six and seven of section three hundred thirteen of this article allowed by each contracting agency during the period covered by the report, including a description of the basis of 7 the waiver request and the contracting agency's rationale for granting any such waiver; (d) describes any efforts to create a database or other information storage and retrieval system containing information relevant to contracting with minority and women-owned business enterprises; [and] 10 11 contains a summary of: (i) all determinations of violations of this 12 article by a contractor or a contracting agency made during the period 13 covered by the annual report pursuant to section three hundred sixteen-a 14 of this article; and (ii) the penalties or sanctions, if any, assessed 15 in connection with such determinations and the rationale for such penal-16 ties or sanctions; and (f) contains information on each contract identifying the following: (i) whether it is a contract for goods or 17 18 services; (ii) whether the contract was awarded to a certified minori-19 ty-owned business enterprise or a certified women-owned business enter-20 prise and identify which minority group member the minority-owned busi-21 ness enterprise relies on for certification pursuant to this article; 22 (iii) the name and business address of prime contractors and subcontrac-23 tors providing services under such contract; and (iv) the dollar value of such contract; and (g) contains a summary of all certified minority 24 25 and women-owned business enterprises, categorized by the minority group 26 member that such minority-owned business enterprise relies on for 27 certification pursuant to this article and by gender. Copies of the 28 annual report shall be provided to the commissioner, the governor, 29 comptroller, the temporary president of the senate, the speaker of the 30 assembly, the minority leader of the senate, the minority leader of the 31 assembly and shall also be made widely available to the public via, 32 among other things, publication on a website maintained by the division 33 of minority and women's business development.

- 5. Each agency shall include in its annual report to the governor and legislature pursuant to section one hundred sixty-four of [the executive law] this chapter its annual goals for contracts with minority-owned and women-owned business enterprises, the number of actual contracts issued to minority-owned and women-owned business enterprises; and a summary of all waivers of the requirements of subdivisions six and seven of section three hundred thirteen of this article allowed by the reporting agency during the preceding year, including a description of the basis of the waiver request and the rationale for granting such waiver. Each agency shall also include in such annual report whether or not it has been required to prepare a remedial plan, and, if so, the plan and the extent to which the agency has complied with each element of the plan. Each agency shall also include in such annual report its three year growth plan prepared pursuant to section three hundred eleven of this article.
- 6. Each contracting agency that substantially fails to meet the goals supported by the disparity study or make a good faith effort, as defined by regulation of the director, to achieve the maximum feasible participation of minority and women-owned business enterprises in such agency's contracting shall be required to submit to the director a remedial action plan to remedy such failure.
- 7. If it is determined by the director that any agency has failed to act in good faith to implement the remedial action plan, pursuant to subdivision six of this section within one year, the director shall

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provide written notice of such a finding, which shall be publicly available, and direct implementation of remedial actions to:

- (a) assure that sufficient and effective solicitation efforts to women and minority-owned business enterprises are being made by said agency;
- (b) divide contract requirements, when economically feasible, into quantities that will expand the participation of women and minority-owned business enterprises;
- (c) eliminate extended experience or capitalization requirements, when programmatically and economically feasible, that will expand participation by women and minority-owned business enterprises;
- (d) identify specific proposed contracts as particularly attractive or appropriate for participation by women and minority-owned business enterprises with such identification to result from and be coupled with the efforts of paragraphs (a), (b), and (c) of this subdivision; and
- (e) upon a finding by the director that an agency has failed to take affirmative measures to implement the remedial plan and to follow any of the remedial actions set forth by the director, and in the absence of any objective progress towards the agency's goals, require some or all of the agency's procurement, for a specified period of time, be placed under the direction and control of another agency or agencies, unless such agency is a state funded entity.
- § 7-a. Section 316 of the executive law, as amended by chapter 175 of the laws of 2010, is amended to read as follows:
- § 316. Enforcement. 1. Upon receipt by the director of a complaint by a contracting agency that a contractor has violated the provisions of a state contract which have been included to comply with the provisions of this article or of a contractor that a contracting agency has violated such provisions or has failed or refused to issue a waiver where one has been applied for pursuant to subdivision six of section three hundred thirteen of this article or has denied such application, the director shall attempt to resolve the matter giving rise to such complaint. If efforts to resolve such matter to the satisfaction of all parties are unsuccessful, the director shall refer the matter, within thirty days of the receipt of the complaint, to the division's hearing officers. Upon conclusion of the administrative hearing, the hearing officer shall submit to the director his or her decision regarding the alleged violation of the contract and recommendations regarding the imposition of sanctions, fines or penalties. The director, within ten days of receipt of the decision, shall file a determination of such matter and shall cause a copy of such determination along with a copy of this article to be served upon the contractor by personal service or by certified mail return receipt requested. The decision of the hearing officer shall be final and may only be vacated or modified as provided in article seventy-eight of the civil practice law and rules upon an application made within the time provided by such article. The determination of the director as to the imposition of any fines, sanctions or penalties shall be reviewable pursuant to article seventy-eight of the civil practice law and rules. The penalties imposed for any violation which is premised upon either a fraudulent or intentional misrepresentation by the contractor or the contractor's willful and intentional disregard of the minority and women-owned participation requirement included in the contract may include a determination that the contractor shall be ineligible to submit a bid to any contracting agency or be awarded any such contract for a period not to exceed one year following the final determination; provided however, if a contractor has previously been determined to be ineligible to submit a bid pursuant to this section, the

penalties imposed for any subsequent violation, if such violation occurs within five years of the first violation, may include a determination that the contractor shall be ineligible to submit a bid to any contracting agency or be awarded any such contract for a period not to exceed five years following the final determination. The division of minority and women's business development shall maintain a website listing all contractors that have been deemed ineligible to submit a bid pursuant to this section and the date after which each contractor shall once again become eligible to submit bids.

- 2. Any fines, or portion thereof, imposed pursuant to subdivision one of this section, or imposed by a court of competent jurisdiction related to convictions involving fraud related to this article or otherwise involving a minority or women-owned business enterprise, may be required by the entity imposing such fines to be paid to the minority and women-owned business enterprise fund established pursuant to section ninety-seven-j of the state finance law.
- § 8. Section 316-a of the executive law, as added by chapter 175 of the laws of 2010, is amended to read as follows:
- § 316-a. Prohibitions in contracts; violations. Every contracting agency shall include a provision in its state contracts expressly providing that any contractor who willfully and intentionally fails to comply with the minority and women-owned participation requirements of this article as set forth in such state contract shall be liable to the contracting agency for liquidated or other appropriate damages and shall provide for other appropriate remedies on account of such breach. A contracting agency that elects to proceed against a contractor for breach of contract as provided in this section shall be precluded from seeking enforcement pursuant to section three hundred sixteen of this article; provided however, that the contracting agency shall include a summary of all enforcement actions undertaken pursuant to this section in its annual report submitted pursuant to [subdivision three of] section three hundred fifteen of this article.
- § 9. Subdivision 6 of section 163 of the state finance law, as amended by chapter 569 of the laws of 2015, is amended to read as follows:
- 6. Discretionary buying thresholds. Pursuant to guidelines established by the state procurement council: the commissioner may purchase services and commodities in an amount not exceeding eighty-five thousand dollars without a formal competitive process; state agencies may purchase services and commodities in an amount not exceeding fifty thousand dollars without a formal competitive process; and state agencies may purchase commodities or services from small business concerns or those certified pursuant to articles fifteen-A and seventeen-B of the executive law, or commodities or technology that are recycled or remanufactured, or commodities that are food, including milk and milk products, grown, produced or harvested in New York state in an amount not exceeding [two] four hundred thousand dollars without a formal competitive process.
- § 10. Subparagraph (i) of paragraph (b) of subdivision 3 of section 2879 of the public authorities law, as amended by chapter 174 of the laws of 2010, is amended to read as follows:
- (i) for the selection of such contractors on a competitive basis, and provisions relating to the circumstances under which the board may by resolution waive competition, including, notwithstanding any other provision of law requiring competition, the purchase of goods or services from small business concerns or those certified as minority or women-owned business enterprises, or goods or technology that are recy-

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cled or remanufactured, in an amount not to exceed [two] <u>four</u> hundred thousand dollars without a formal competitive process;

- § 11. Paragraph a of subdivision 3 of section 139-j of the state finance law is amended by adding two new subparagraphs 10 and 11 to read as follows:
- (10) Complaints by minority-owned business enterprises or women-owned business enterprises, certified as such by the division of minority and women's business development, to the minority and women-owned business enterprise statewide advocate concerning the procuring governmental entity's failure to comply with the requirements of section three hundred fifteen of the executive law;
- (11) Communications between the minority and women-owned business enterprise statewide advocate and the procuring governmental entity in furtherance of an investigation of the minority and women-owned business enterprise statewide advocate pursuant to section three hundred twelve-a of the executive law;
- § 12. Subdivision 6 of section 8 of the public buildings law, as amended by chapter 840 of the laws of 1980, is amended to read as follows:
- 6. All contracts for amounts in excess of five thousand dollars for the work of construction, reconstruction, alteration, repair or improvement of any state building, whether constructed or to be constructed must be offered for public bidding and may be awarded to the lowest responsible and reliable bidder, as will best promote the public interest, by the said department or other agency with the approval of the comptroller for the whole or any part of the work to be performed, and, in the discretion of the said department or other agency, such contracts may be sublet; provided, however, that no such contract shall be awarded to a bidder other than the lowest responsible and reliable bidder\_ except for certain contracts awarded to minority or women-owned business enterprises as provided herein, without the written approval of the comptroller. When a proposal consists of unit prices of items specified to be performed, the lowest bid shall be deemed to be that which specifically states the lowest gross sum for which the entire work will be performed, except for certain contracts awarded to minority or womenowned business enterprises as provided herein, including all the items specified in the proposal thereof. The lowest bid shall be determined by the commissioner of general services on the basis of the gross sum for which the entire work will be performed, arrived at by a correct computation of all the items specified in the proposal therefor at the unit prices contained in the bid. Provided, however, that where a responsible and reliable bidder certified as a minority-owned business enterprise or women-owned business enterprise pursuant to article fifteen-A of the executive law submits a bid of one million four hundred thousand dollars or less, as adjusted annually for inflation beginning January first, two thousand nineteen, the bid of the minority or women-owned business enterprise shall be deemed the lowest bid unless it exceeds the bid of the lowest bidder by more than ten percent.
- 49 § 13. The state finance law is amended by adding a new section 97-j to 50 read as follows:
  - § 97-j. Minority and women-owned business enterprise fund. 1. There is hereby established in the joint custody of the state comptroller and the commissioner of taxation and finance a special fund to be known as the "minority and women-owned business enterprise fund".
- 2. Such funds shall consist of all moneys appropriated for the purpose of such fund, all moneys transferred or paid to such fund pursuant to



1 law, including pursuant to section three hundred sixteen of the executive law, and contributions consisting of grants, including grants or other financial assistance from any agency of government and all moneys required by the provisions of this section or any other law to be paid into or credited to this fund.

- 3. Monies of the fund, following appropriation by the legislature, shall be expended to acquire software, employ personnel to audit, investigate and prosecute minority and women-owned business enterprise fraud and to underwrite minority and women-owned business enterprise programs to assist minority and women business enterprise owners to develop sustainable businesses.
- § 14. The opening paragraph of subdivision (h) of section 121 of chapter 261 of the laws of 1988, amending the state finance law and other laws relating to the New York state infrastructure trust fund, as amended by section 1 of part CCC of chapter 59 of laws of 2017, is amended to read as follows:

The provisions of sections sixty-two through sixty-six of this act shall expire [April fifteenth, two thousand eighteen, provided, however, that if the statewide disparity study regarding the participation of and women-owned business enterprises in state contracts minority required pursuant to subdivision one of section three hundred twelve-a of the executive law is completed and delivered to the governor and the legislature on or before June thirtieth, two thousand seventeen, then the provisions of sections sixty-two through sixty-six of this act shall expire] and be deemed repealed on December thirty-first, two thousand [eighteen] <u>twenty-three</u>, except that:

§ 15. The executive law is amended by adding a new article 28 to read as follows:

29 ARTICLE 28 30

## WORKFORCE DIVERSITY PROGRAM

31 Section 821. Definitions.

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822. Workforce participation goals.

823. Reporting.

824. Enforcement.

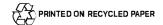
825. Powers and responsibilities of the division.

826. Severability.

- § 821. Definitions. As used in this article, the following terms shall have the following meanings:
- 1. "Contractor" shall mean an individual, a business enterprise, including a sole proprietorship, a partnership, a corporation, a notfor-profit corporation, or any other party to a state contract, or a bidder in conjunction with the award of a state contract or a proposed party to a state contract.
  - 2. "Department" shall mean the department of labor.
- 3. "Director" shall mean the director of the division of minority and women's business development.
- 4. "Disparity study" shall mean the most recent study of disparities between the utilization of minority group members and women in the performance of state contracts and the availability of minority group members and women to perform such work by the director pursuant to article fifteen-A of this chapter.
- 52 5. "Division" shall mean the department of economic development's 53 division of minority and women's business development.
- 54 6. "List of non-compliant contractors" shall mean a list of contractors and subcontractors, maintained by the division and published on the

website of the division, that are ineligible to participate as contracted tors or subcontractors in the performance of state contracts for a term determined by the director.

- 4 <u>7. "Minority group member" shall mean a United States citizen or</u> 5 <u>permanent resident alien who is and can demonstrate membership in one of</u> 6 <u>the following groups:</u>
- 7 (a) Black persons having origins in any of the Black African racial 8 groups;
- 9 (b) Hispanic/Latino persons of Mexican, Puerto Rican, Dominican, 10 Cuban, Central or South American of either Indian or Hispanic origin, 11 regardless of race;
- 12 <u>(c) Native American or Alaskan native persons having origins in any of</u>
  13 <u>the original peoples of North America;</u>
- 14 (d) Asian and Pacific Islander persons having origins in any of the 15 Far East countries, South East Asia, the Indian subcontinent or the 16 Pacific Islands.
- 8. "Non-compliant contractor" shall mean a contractor or subcontractor
  that has failed to make a good faith effort to meet the workforce
  participation goal established by a state agency on a state contract,
  and has been listed by the division on its list of non-compliant
  contractors.
- 22 9. "State agency" shall mean (a)(i) any state department, or (ii) any 23 division, board, commission or bureau of any state department, or (iii) the state university of New York and the city university of New York, including all their constituent units except community colleges and the 26 independent institutions operating statutory or contract colleges on behalf of the state, or (iv) a board, a majority of whose members are appointed by the governor or who serve by virtue of being state officers 29 or employees as defined in subparagraph (i), (ii) or (iii) of paragraph (i) of subdivision one of section seventy-three of the public officers 30 31 law.
- 32 <u>(b) a "state authority," as defined in subdivision one of section two</u>
  33 <u>of the public authorities law, and the following:</u>
- 34 Albany County Airport Authority;
- 35 Albany Port District Commission;
- 36 Alfred, Almond, Hornellsville Sewer Authority;
- 37 <u>Battery Park City Authority;</u>
- 38 Cayuga County Water and Sewer Authority;
- 39 (Nelson A. Rockefeller) Empire State Plaza Performing Arts Center
- 40 Corporation;
- 41 <u>Industrial Exhibit Authority;</u>
- 42 <u>Livingston County Water and Sewer Authority;</u>
- 43 Long Island Power Authority;
- 44 Long Island Rail Road;
- 45 Long Island Market Authority;
- 46 Manhattan and Bronx Surface Transit Operating Authority;
- 47 <u>Metro-North Commuter Railroad;</u>
- 48 Metropolitan Suburban Bus Authority;
- 49 Metropolitan Transportation Authority;
- 50 Natural Heritage Trust;
- 51 New York City Transit Authority;
- 52 New York Convention Center Operating Corporation;
- New York State Bridge Authority;
- 54 New York State Olympic Regional Development Authority;
- 55 New York State Thruway Authority;
- 56 Niagara Falls Public Water Authority;



- 1 Niagara Falls Water Board;
- Port of Oswego Authority;
- Power Authority of the State of New York; 3
- Roosevelt Island Operating Corporation;
- Schenectady Metroplex Development Authority;
- 6 State Insurance Fund;
- 7 Staten Island Rapid Transit Operating Authority;
- State University Construction Fund;
- 9 Syracuse Regional Airport Authority;
- 10 Triborough Bridge and Tunnel Authority;
- 11 Upper Mohawk valley regional water board;
- Upper Mohawk valley regional water finance authority;
- 13 <u>Upper Mohawk valley memorial auditorium authority;</u>
- 14 Urban Development Corporation and its subsidiary corporations.
- (c) the following only to the extent of state contracts entered into for
- 16 its own account or for the benefit of a state agency as defined in para-
- 17 graph (a) or (b) of this subdivision:
- 18 Dormitory Authority of the State of New York;
- 19 Facilities Development Corporation;
- 20 New York State Energy Research and Development Authority;
- 21 New York State Science and Technology Foundation.
- 22 10. "State contract" shall mean: (a) a written agreement or purchase
- 23 order instrument, providing for a total expenditure in excess of twen-
- 24 ty-five thousand dollars, whereby a state agency is committed to expend
- 25 or does expend or grant funds in return for labor, services including
- 26 but not limited to legal, financial and other professional services,
- 27 supplies, equipment, materials or any combination of the foregoing, to
- 28 be performed on behalf of, for, or rendered or furnished to the state
- agency; (b) a written agreement in excess of one hundred thousand 29
- dollars whereby a state agency is committed to expend or does expend or 30
- 31 grant funds for the acquisition, construction, demolition, replacement,
- 32 major repair or renovation of real property and improvements thereon;
- 33 and (c) a written agreement in excess of one hundred thousand dollars 34
- whereby the owner of a state assisted housing project is committed to 35 expend or does expend funds for the acquisition, construction, demoli-
- 36 tion, replacement, major repair or renovation of real property and
- 37 improvements thereon for such project.
- 38 11. "Subcontractor" shall mean any individual or business enterprise 39 that provides goods or services to any individual or business for use in
- the performance of a state contract, whether or not such goods or 41 services are provided to a party to a state contract.
- 42 § 822. Workforce participation goals. 1. The director, in consulta-
- 43 tion with the department, shall develop aspirational goals for the 44 utilization of minority group members and women in construction trade,
- 45 profession, and occupation.

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- 46 (a) Aspirational goals for the utilization of minority group members
- 47 and women must set forth the expected participation of minority group
- 48 members and women in each construction trade, profession, and occupa-
- 49 tion, and shall be expressed as a percentage of the total hours of work
- 50 to be performed by each trade, profession, and occupation based on the
- 51 availability of minority group members and women within each trade,
- 52 profession, and occupation.
- (i) The aspirational goals shall set forth separate levels of expected 53
- 54 participation by men and women for each minority group, and for Cauca-
- sian women, in each construction trade, profession, and occupation.

(ii) Aspirational goals for the expected participation of minority group members and women shall be established for each county of the state. The director may establish aspirational goals for the expected participation of minority group members and women for municipalities where the director deems feasible and appropriate.

- (iii) The director shall, in establishing the aspirational goals, consider the findings of the most recent disparity study and any relevant data published by the United States Census Bureau.
- 9 (b) The director shall update the aspirational goals on a periodic 10 basis, no less than annually.
  - 2. State agencies shall, for each invitation for bids, request for proposals, or other solicitation that will result in the award of a state contract, set forth the expected degree of workforce participation by minority group members and women.
  - (a) Each workforce participation goal established by a state agency shall set forth the expected level of participation by minority group members and women in the performance of each trade, profession, and occupation required in the performance of the contract.
- 19 (b) Goals for the participation of minority group members and women 20 shall set forth separate goals for each of the following groups in each 21 trade, profession, and occupation:
  - (i) Black men;

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- 23 (ii) Black women;
- 24 (iii) Hispanic/Latino men;
- 25 (iv) Hispanic/Latino women;
- 26 (v) Native American men;
  - (vi) Native American women;
- 28 (vii) Asian men;
  - (viii) Asian women;
  - (ix) Caucasian women.
- 31 (c) In establishing workforce participation goals, state agencies 32 shall consider factors including, but not limited to:
  - (i) the findings of the most recent disparity study;
- 34 (ii) any relevant data published by the United States Census Bureau;
  35 and
- 36 <u>(iii) if applicable, any aspirational goal established by the divi-</u>
  37 <u>sion.</u>
  - (d) In any case where a state agency establishes a workforce participation goal on an invitation for bids, request for proposals, or other solicitation that will result in the award of a state contract for construction that deviates from the aspirational goal for construction work in the county or municipality in which the work will be performed, the state agency shall document numerical evidence demonstrating that the application of the aspirational goal would not be practical, feasible, or appropriate.
  - 3. Every contractor responding to an invitation for bids, request for proposals, or other solicitation that will result in the award of a state contract subject to workforce participation goals pursuant to this section shall agree to make a good faith effort to achieve such workforce participation goal or request a waiver of such goal.
- (a) A contractor that certifies that it will make a good faith effort
  to achieve a workforce participation goal shall provide with its
  response to the applicable invitation for bids, request for proposals,
  or other solicitation:
- 55 (i) A certification stating that the contractor will make a good faith 56 effort to achieve the applicable workforce participation goal and will

contractually require any subcontractors to the contractor to make a good faith effort to achieve the applicable workforce participation goal in any subcontracted work, which certification shall acknowledge that failure by the contractor or any of its subcontractors to make a good faith effort to achieve the applicable workforce participation goal may result in a determination by the contracting state agency that the contractor or its subcontractor is a non-compliant contractor;

- (ii) The level of anticipated participation by minority group members and women as employees to the contractor, or, if the state agency has specifically indicated that such documentation is not required as part of the response to the invitation for bids, request for proposals, or other solicitation, a date certain for the submission of such documentation after the award of the state contract;
- (iii) A list of all subcontractors anticipated to perform work on the state contract and the level of anticipated participation by minority group members and women as employees to each subcontractor, or, if the state agency has specifically indicated that such documentation is not required as part of the response to the invitation for bids, request for proposals, or other solicitation, a date certain for the submission of such documentation after the award of the state contract; and
- (iv) Such other information as the contracting state agency shall require.
- (b) A contractor that requests a waiver of a workforce participation goal shall provide with its response to the applicable invitation for bids, request for proposals, or other solicitation:
- (i) Numerical evidence setting forth why the achievement of the workforce participation goal is not practical, feasible, or appropriate in light of the trades, professions, and occupations required to perform the work of the state contract;
- (ii) Documentation of the contractor's efforts, and any efforts by subcontractors to the contractor, to promote the inclusion of minority group members and women in trades, professions, and occupations required in the performance of the state contract;
- (iii) The maximum feasible level of participation by minority group members and women in each of the trades, professions, and occupations required in the performance of the work of the state contract;
- (iv) The level of anticipated participation by minority group members and women as employees to the contractor;
- (v) A list of all subcontractors anticipated to perform work on the state contract and the level of anticipated participation by minority group members and women as employees to each subcontractor; and
- (vi) Any other relevant information evidencing that the contractor's achievement of the workforce participation goal would not be practical, feasible, or appropriate.
- 4. A state agency shall not award a state contract to a contractor unless the contractor has (i) certified that it will make a good faith effort to achieve the applicable workforce participation goal and provided documentation of the workforce anticipated to perform the work of the state contract or (ii) submitted a waiver request which the state agency deems to reflect the maximum feasible participation of minority group members and women in each of the trades, professions, and occupations required in performance of the work of the state contract.
- 53 (a) In the event that a contractor submits a certification or waiver
  54 request that is accepted by the state agency, the state agency shall
  55 establish in the state contract the expected level of participation by
  56 minority group members and women in each of the trades, professions, and

occupations required in performance of the work of the state contract, require that the contractor make good faith efforts to achieve such workforce participation goals, require that the contractor require any subcontractors to make a good faith effort to achieve the applicable workforce participation goal in any subcontracted work, and indicate that the failure of the contractor or any of its subcontractors to make a good faith effort to achieve the workforce participation goal may result in the contractor or subcontractor being deemed a non-compliant contractor.

(b) In the event that a contractor fails to submit a certification, waiver request, or any other information required by the state agency, or the state agency determines that a contractor's waiver request does not demonstrate that the applicable workforce participation goal is impractical, unfeasible, or inappropriate, the state agency shall notify the contractor of the deficiency in writing and provide the contractor ten business days to remedy the noticed deficiency. A state agency shall reject any bid or proposal of a contractor that fails to timely respond to a notice of deficiency or to provide documentation remedying the deficiency to the satisfaction of the state agency.

(i) Where failure to remedy any notified deficiency in the workforce utilization plan is a ground for disqualification, that issue and all other grounds for disqualification shall be stated in writing by the contracting state agency. The contractor shall be entitled to an administrative hearing, on a record, involving all grounds stated by the contracting state agency in its notice of the contractor's disqualification. Such hearing shall be conducted by the division to review the determination of disqualification. Contractors required to submit to such hearing shall have an opportunity to be heard. A final administrative determination made following such hearing shall be reviewable in a proceeding commenced under article seventy-eight of the civil practice law and rules, provided that such proceeding is commenced within one hundred twenty days of the notice given by certified mail return receipt requested rendering such final administrative determination. Such proceeding shall be commenced in the supreme court and such proceeding shall be preferred over all other civil causes except election causes, and shall be heard and determined in preference to all other civil business pending therein, except election matters, irrespective of position on the calendar. Appeals taken to the court of appeals of the state of New York shall be subject to the same preference.

§ 823. Reporting. 1. State contracts shall require contractors to submit, and to require any subcontractors to submit, to the contracting state agency reports documenting the hours worked by employees of the contractor and any subcontractors in the performance of the work of the state contract. Such reports shall be submitted no less frequently than monthly for state contracts for construction and quarterly for all other state contracts. Such reports shall identify the race, ethnicity, gender, and trade, profession, and occupation of each employee performing work on a state contract.

2. State agencies shall submit periodic reports to the director, or the designee of the director, concerning the participation of minority group members and women in state contracts let by such agencies and such state agencies' compliance with this article. Such reports shall be submitted at such time, and include such information, as the director shall require in regulations. State agencies shall make available their facilities, books, and records for inspection, upon reasonable notice, by the director or the director's designee.

1 3. The department shall provide such assistance as the director shall require in carrying out the requirements of this section.

§ 824. Enforcement. 1. Where it appears that a contractor cannot, after a good faith effort, meet the workforce participation goals set forth in a particular state contract, a contractor may file a written application with the contracting state agency requesting a partial or total waiver of such requirements. Such request shall set forth the reasons for such contractor's inability to meet the workforce participation goal, specifically describe the reasons for any deviations from the anticipated workforce participation set forth in the contractor's bid or proposal leading to the award of the state contract, and describe the efforts by the contractor and any subcontractors to achieve the maximum feasible participation of minority group members and women in the performance of the work of the state contract. Where the contractor's inability to achieve the workforce participation goal on a state contract is attributable to the failure of one or more subcontractors to make good faith efforts to achieve the maximum feasible participation of minority group members and women in the performance of the work of the state contract, the contractor shall identify such subcontractor or subcontractors to the contracting state agency.

- 2. A state agency shall grant a request for a waiver of workforce participation goals on a state contract where:
- (a) The contractor demonstrates that the contractor and its subcontractors made good faith efforts to achieve the workforce participation goal on the state contract, and that insufficient minority group members or women were available in the trades, professions, and occupations required to perform the work of the state contract; or,
- (b) The contractor contractually required each of its subcontractors to make a good faith effort to achieve the maximum feasible participation of minority group members and women in the performance of the subcontracted work, periodically monitored such subcontractors' deployment of minority group members and women in the performance of the subcontracted work, provided notice to such subcontractors of any deficiencies in their deployment of minority group members and women in the performance of such subcontracted work, and could not achieve the workforce participation goal for one or more trades, professions, or occupations without the good faith efforts of such subcontractors.
- 3. Where a state agency denies a contractor's request for a waiver of workforce participation goals pursuant to this section, the state agency may recommend to the director and the department that the contractor be deemed a non-compliant contractor.
- 4. Where a state agency grants a request for a waiver of workforce participation goals pursuant to this section based on one or more subcontractors' failure to make good faith efforts to achieve the maximum feasible participation of minority group members and women in the performance of the subcontracted work, the state agency may recommend to the director and the department that the subcontractor be deemed a non-compliant contractor.
- 5. Upon receipt of a recommendation from a state agency that a contractor or subcontractor should be deemed a non-compliant contractor, the director shall, with the assistance of the department, review the facts and circumstances forming the basis of the recommendation and issue a determination as to whether or not the contractor or subcontractor should be deemed a non-compliant contractor and, if so, the duration of such status as a non-compliant contractor. Such status shall last for a maximum of four years in duration. In determining the duration of a

1 contractor's or subcontractor's status as a non-compliant contractor,
2 the director shall consider:

- (i) whether the contractor or subcontractor has previously been deemed a non-compliant contractor;
- (ii) the number of hours of expected participation by minority group members and women lost as a result of the contractor's or subcontractor's failure to make good faith efforts to include minority group members or women in the performance of one or more state contracts; and
- (iii) whether the contractor or subcontractor has offered to provide employment opportunities, training, or other remedial benefits to minority group members or women in relevant trades, professions, or occupations.
- 6. A contractor or subcontractor deemed a non-compliant contractor by the director may request an administrative hearing before an independent hearing officer to appeal the determination of the director. The decision of the hearing officer shall be final and may only be vacated or modified as provided in article seventy-eight of the civil practice law and rules upon an application made within the time provided by such article.
- 7. Upon a final determination that a contractor or subcontractor is a non-compliant contractor, the director shall list the contractor or subcontractor as such on its website and indicate the term of such contractor's or subcontractor's status as a non-compliant contractor. A non-compliant contractor shall be ineligible to participate as a contractor or subcontractor on any state contract.
- § 825. Powers and responsibilities of the division. 1. The director shall post to the website of the division on or before April first of each year the aspirational goals for the utilization of minority group members and women in construction required pursuant to section eight hundred twenty-two of this article.
- 2. The director shall promulgate rules and regulations for the implementation of this article, including, but not limited to, procedures for the submission of certifications and workforce utilization plans by contractors, criteria for granting waivers of workforce participation goals, and the contents of reports by state agencies concerning their implementation of the requirements of this article.
- 3. The division shall, from time to time, review the facilities, books, and records of state agencies to ascertain the accuracy of their reports and their compliance with the requirements of this article. The department shall provide such assistance as the director shall require in carrying out the requirements of this section.
- § 826. Severability. If any clause, sentence, paragraph, section or part of this article shall be adjudged by any court of competent jurisdiction to be invalid, the judgment shall not affect, impair or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, section or part of this article directly involved in the controversy in which the judgment shall have been rendered.
- 49 § 16. The executive law is amended by adding a new section 312-b to 50 read as follows:
  - § 312-b. Study of the feasibility of a minority and women-owned business enterprise capacity mentorship program. 1. The empire state development corporation shall conduct a study to explore the feasibility of a minority and women-owned business enterprise capacity mentorship program. The study should focus on which agencies and industries would benefit most from such program, the utilization of any existing minority

1 and women-owned business enterprise mentorship programs, and any fiscal
2 implications. The study shall specifically focus on:

- (a) which state agencies would benefit most from such program concentrating in construction;
- (b) which state agencies would benefit most from such program concentrating in professional services;
- (c) which state agencies would benefit most from such program concentrating in non-professional services;
- (d) which state agencies would benefit most from such program concentrating in purchases of commodities;
- (e) the duration of time minority and women-owned business enterprises should participate in each program concentration described in paragraphs (a) through (d) of this subdivision;
- (f) the feasibility that such successful completion of such program could be used as a factor for prequalifying participating minority and women-owned business enterprises; and
- (g) how such program can be tailored to better prepare minority and women-owned business enterprises for bidding on contracts with such agencies upon successful completion of the program.
- 2. Within twelve months of the effective date of this section, the empire state development corporation shall issue a report of its findings and recommendations to the governor, the temporary president of the senate and the speaker of the assembly. Such report shall include, but not be limited to, the following:
- (a) actions that can be implemented to establish such capacity mentorship program, a plan of action for such implementation, and the estimated cost of the program including any additional division personnel that may be required;
- (b) any regulatory actions required by any agency in order to implement such program, a plan of action for implementing such actions, and the estimated cost of such implementation;
- (c) actions that require statutory changes in order to be implemented and the estimated cost of such implementation; and
- (d) the extent to which any existing minority and women-owned business enterprise mentorship program, including pursuant to section one hundred forty-seven of the state finance law, has been implemented, and the relative success of such programs.
- 3. Within twenty-four months of the effective date of this section, the empire state development corporation shall issue a report detailing the actions taken to implement the recommendations of such study to the governor, the temporary president of the senate and the speaker of the assembly. Such report shall include a full examination of all aspects of a minority and women-owned business enterprise capacity mentorship program, the benefits of such program, a proposed plan of action for the permanent establishment of such program and the estimated cost of such program.
- § 17. This act shall take effect April 1, 2018; provided, however, that:
- (a) the amendments to article 15-A of the executive law, made by sections one, one-a, two, three, four, five, six, six-a, seven, seven-a, eight and sixteen of this act, shall not affect the expiration and repeal of such article and shall expire and be deemed repealed therewith;
- 54 (b) the amendments to section 163 of the state finance law, made by 55 section nine of this act, shall not affect the expiration and repeal of 56 such section, and shall expire and be deemed repealed therewith;



1 (c) the amendments to section 139-j of the state finance law, made by 2 section eleven of this act, shall not affect the expiration and repeal 3 of such section, and shall expire and be deemed repealed therewith;

- (d) section fifteen of this act shall expire and be deemed repealed December 31, 2023; and
  - (e) section 97-j of the state finance law, as added by section thirteen of this act, shall expire and be deemed repealed on the same date as article 15-A of the executive law, pursuant to subdivision (h) of section 121 of chapter 261 of the laws of 1988, as amended.

10 PART R

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11 Intentionally Omitted

12 PART S

- Section 1. Section 2 of chapter 21 of the laws of 2003, amending the executive law relating to permitting the secretary of state to provide special handling for all documents filed or issued by the division of corporations and to permit additional levels of such expedited service, as amended by section 1 of part Q of chapter 58 of the laws of 2017, is amended to read as follows:
- 19 § 2. This act shall take effect immediately, provided however, that 20 section one of this act shall be deemed to have been in full force and 21 effect on and after April 1, 2003 and shall expire March 31, [2018] 22 2019.
- 23 § 2. This act shall take effect immediately and shall be deemed to 24 have been in full force and effect on and after March 31, 2018.

25 PART T

26 Intentionally Omitted

27 PART U

28 Section 1. Section 970-r of the general municipal law, as added by section 1 of part F of chapter 1 of the laws of 2003, subdivision 1, paragraph f of subdivision 3 and paragraph h of subdivision 6 as amended by section 1 of part F of chapter 577 of the laws of 2004, paragraph a of subdivision 1 as amended and paragraph h of subdivision 1 as added by chapter 386 of the laws of 2007, paragraph i of subdivision 1 as added 34 and paragraph e of subdivision 1, paragraph a of subdivision 2, paragraph d of subdivision 2, the opening paragraph of paragraph e of subdivision 2, subparagraph 6 of paragraph e of subdivision 2, paragraph f of 37 subdivision 2, paragraph g of subdivision 2, paragraph b of subdivision 3, the opening paragraph of paragraph f of subdivision 3, subparagraph 6 of paragraph f of subdivision 3, paragraph g of subdivision 3, paragraph h of subdivision 3, paragraph i of subdivision 3, and subdivisions 7 and 40 9 as amended by chapter 390 of the laws of 2008, paragraph b of subdivision 2 as amended by section 26 and subparagraphs 2 and 5 of paragraph c of subdivision 2 as amended by section 27, paragraph a of subdivision 3 as amended by section 28, subparagraphs 2 and 5 of paragraph e of subdivision 3 and subdivision 4 as amended by section 29, paragraph a and subparagraphs 2 and 5 of paragraph e of subdivision 6 as amended by 47 section 30 and subdivision 10 as added by section 31 of part BB of chapter 56 of the laws of 2015, is amended to read as follows:

